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11	CENTERS FOR MEDICARE AND MEDICAID SERVICES
12	Medicare Evidence Development & Coverage
13	Advisory Committee
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19	
20	July 22, 2015
21	
22	Centers for Medicare and Medicaid Services
23	7500 Security Boulevard

1	Panelists
2	Committee Vice Chair Peter Bach, MD, MAPP
3	
4	MedCAC Members Doug Campos-Outcalt, MD, MPA John Jeffrey Carr, MD
5	Aloysius B. Cuyjet, MD, MPH
6	Richard A. Deyo, MD, MPH Peter F. Lawrence, MD Frank V. Lefevre, MD
7	Sandra J. Lewis, MD, FACC
8	Marcel Salive, MD, MPH Julie Ann Swain, MD Diana Zuckerman, PhD
9	,
10	Representative Robert L. Kormos, MD, FRCS(C), FACS
11	Industry Representative
12	Theodore C. Lystig, PhD
13	Guest Panel Member Alan T. Hirsch, MD
14	Invited Guest Speakers
15	Jack L. Cronenwett, MD Matthew T. Menard, MD
16	CMS Liaison
17	Tamara Syrek Jensen, JD
18	Executive Secretary Maria Ellis
19	
20	
21	
22	

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1	PANEL PROCEEDINGS
2	(The meeting was called to order at
3	8:10 a.m., Wednesday, July 22, 2015.)
4	MS. ELLIS: Good morning and welcome,
5	Vice Chairperson, members and guests. I am
6	Maria Ellis, the executive secretary for the
7	Medicare Evidence Development and Coverage
8	Advisory Committee, MedCAC. The committee is
9	here today to discuss lower extremity
10	peripheral artery disease.
11	The following announcement addresses
12	conflict of interest issues associated with
13	this meeting and is made part of the record.
14	The conflict of interest statutes prohibit
15	special government employees from participating
16	in matters that could affect their or their
17	employer's financial interests. Each member
18	will be asked to disclose any financial

conflicts of interest during their

- 20 introduction. We ask in the interest of
- 21 fairness that all persons making statements or
- 22 presentations disclose if you or any member of
- your immediate family owns stock or has another
- 24 form of financial interest in any company,
- 25 including an Internet or e-commerce

- 1 organization, that develops, manufactures,
- 2 distributes and/or markets, consulting,
- 3 evidence reviews or analysis, or other services
- 4 related to lower extremity peripheral artery
- 5 disease intervention. This includes direct
- 6 financial interests, consulting fees and
- 7 significant institutional support. If you have
- 8 not already received a disclosure statement,
- 9 they are available on the table outside of the
- 10 auditorium.
- We ask that all presenters please
- 12 adhere to their time limits. We have numerous
- presenters to hear from today and a very tight
- 14 agenda, and therefore, cannot allow extra time.
- 15 There is a timer at the podium that you should
- 16 follow. The light will begin flashing when
- 17 there are two minutes remaining and then turn
- 18 red when your time is up. Please note that

- 19 there is a chair for the next speaker, and
- 20 please proceed to that chair when it is your
- 21 turn. We ask that all speakers addressing the
- 22 panel please speak directly into the mic and
- 23 state your name.
- For the record, voting members for
- 25 today's meeting are Dr. Doug Campos-Outcalt,

- 1 Dr. John Jeffrey Carr, Dr. Aloysius Cuyjet, Dr.
- 2 Richard Deyo, Dr. Peter Lawrence, Dr. Frank
- 3 Lefevre, Dr. Sandra Lewis, Dr. Marcel Salive,
- 4 Dr. Julie Ann Swain, and Dr. Diana Zuckerman.
- 5 A quorum is present and no one has been recused
- 6 because of conflicts of interest.
- 7 The entire panel, including
- 8 non-members, will -- nonvoting members, will
- 9 participate in the voting. The voting results
- will be available on our website following the
- 11 meeting.
- I ask that all panel members please
- 13 speak directly into the mics. This meeting is
- being webcast via CMS in addition to the
- 15 transcriptionist. By your attendance, you are
- 16 giving consent to the use and distribution of
- 17 your name, likeliness and voice during the

18	meeting. You are also giving consent to the
19	use and distribution of any personally
20	identifiable information that you or others may
21	disclose about you during today's meeting.
22	Please do not disclose personal health
23	information.
24	In the spirit of the Federal Advisory
25	Committee Act and the Government in the
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	o
1	Sunshine Act, we ask that the advisory
2	committee members take heed that their
3	conversations about the topic at hand take
4	place in the open forum of the meeting. We are
5	aware the members of the audience, including
6	the media, are anxious to speak with the panel
7	about these proceedings. However, CMS and the
8	committee will refrain from discussing the
9	details of this meeting with the media until
10	its conclusion. Also, the committee is
11	reminded to please refrain from discussing the
12	meeting topics during breaks or at lunch.
13	If you require a taxicab, there are
14	telephone numbers to local cab companies at the
15	desk outside of the auditorium.
16	Please remember to discard your trash

18	And lastly, all CMS guests attending
19	today's MedCAC meeting are only permitted in
20	the following areas of CMS single site: The
21	main lobby, the auditorium, the lower level
22	lobby and the cafeteria. Any person found in
23	any area other than those mentioned will be
24	asked to leave the conference and will not be
25	allowed back on CMS property.
	9
1	And now, I would like to turn the
2	meeting over to Tamara Syrek Jensen.
3	MS. JENSEN: Thank you, Maria. I know
4	we're running a bit late so I will keep my
5	remarks very very brief. I wanted to thank
6	everybody for attending.
7	This is a very important topic for the
8	Medicare program and the Coverage and Analysis
9	Group, and the reason for this meeting is
10	really to see the state of the evidence today
11	and then based on what we hear today, I think
12	the Coverage and Analysis Group will go back
13	and will take a look at it and make decisions
14	on what we will do next policy-wise. So

in the trash cans located outside of this room.

17

really, the focus of this is about the

- 16 evidence, that is key for us, so that is really
- 17 what we want to focus on and that is what we
- want to hear about, because those, the basis of
- 19 that evidence is what we will decide on what
- 20 our next steps might be.
- 21 And currently, just to remind
- everybody, we do not have a national coverage
- 23 determination open on this particular topic. I
- 24 think that is why we are looking at this today,
- 25 to determine if we do want to open up an NCD or

- 1 do something else with this topic.
- 2 Again, thank you everyone for coming
- 3 today, it is a very crowded room, so I know
- 4 everyone feels like they're literally on top of
- 5 each other, but I think it will be a very good
- 6 meeting. And again, thank you to the panel for
- 7 traveling here as well. Dr. Peter Bach.
- 8 DR. BACH: Yes, I also -- we are
- 9 running a bit behind. I am the timekeeper
- 10 here, as well as the person who will try to
- 11 keep the discussion focused. I thank you all
- 12 for coming to this public process to move the
- discussion around the evidence for these
- 14 interventions forward. Thank you all, again,

15 for coming, and I think we should probably 16 start. 17 Jamie, before you start, I'll have the 18 panel introduce themselves. 19 I am Peter Bach, I'm a physician and 20 critical care doc at Sloan-Kettering. I'm the 21 vice chair of this body and acting as chair 22 today. 23 DR. CAMPOS-OUTCALT: I'm Doug 24 Campos-Outcalt, medical director of Mercy Care, 25 a state Medicaid health plan in Arizona. 11 1 DR. J.J. CARR: I am John Jeffrey 2 Carr, at Vanderbilt University Department of 3 Radiology in biomedical informatics and 4 cardiovascular medicine. I have no significant 5 disclosures, although my retirement account has 6 numerous stocks and they could be Internet 7 companies or something, but it's not 8 significant. 9 DR. CUYJET: I'm Al Cuyjet, a 10 cardiologist and intensivist and professor of 11 clinical medicine at Stonybrook Medical Center, 12 and medical director of Health Care Partners,

IPA, and I have no disclosures.

14	DR. DEYO: I'm Richard Deyo, I'm a
15	general internist working in the Department of
16	Family Medicine at Oregon Health and Science
17	University, and have no disclosures.
18	DR. LAWRENCE: I'm Peter Lawrence, I
19	am the chief of vascular surgery at UCLA and
20	direct the Gonda-Goldschmied Vascular Center,
21	which is an interdisciplinary vascular center,
22	and I have no disclosures.
23	DR. LEFEVRE: I'm Frank Lefevre. I am
24	an internist. I am medical director for
25	BlueCross BlueShield Association in Chicago,
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1 2	and besides being paid by BlueCross I have no other disclosures.
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2	and besides being paid by BlueCross I have no other disclosures.
2	and besides being paid by BlueCross I have no other disclosures.  DR. LEWIS: I'm Sandra Lewis, I am a
2 3 4	and besides being paid by BlueCross I have no other disclosures.  DR. LEWIS: I'm Sandra Lewis, I am a cardiologist from Portland, Oregon. I have a
2 3 4 5	and besides being paid by BlueCross I have no other disclosures.  DR. LEWIS: I'm Sandra Lewis, I am a cardiologist from Portland, Oregon. I have a clinical appointment at Oregon Health and
2 3 4 5 6	and besides being paid by BlueCross I have no other disclosures.  DR. LEWIS: I'm Sandra Lewis, I am a cardiologist from Portland, Oregon. I have a clinical appointment at Oregon Health and Science University and practice at Northwest
2 3 4 5 6 7	and besides being paid by BlueCross I have no other disclosures.  DR. LEWIS: I'm Sandra Lewis, I am a cardiologist from Portland, Oregon. I have a clinical appointment at Oregon Health and Science University and practice at Northwest Cardiovascular Institute. I have no
2 3 4 5 6 7 8	and besides being paid by BlueCross I have no other disclosures.  DR. LEWIS: I'm Sandra Lewis, I am a cardiologist from Portland, Oregon. I have a clinical appointment at Oregon Health and Science University and practice at Northwest Cardiovascular Institute. I have no disclosures.
2 3 4 5 6 7 8	and besides being paid by BlueCross I have no other disclosures.  DR. LEWIS: I'm Sandra Lewis, I am a cardiologist from Portland, Oregon. I have a clinical appointment at Oregon Health and Science University and practice at Northwest Cardiovascular Institute. I have no disclosures.  DR. SALIVE: I'm Marcel Salive, a

13 I have no disclosures. 14 DR. SWAIN: Julie Swain, 15 cardiovascular surgeon and director of Center 16 for Medical Devices at Mount Sinai School of 17 Medicine, New York. No conflicts. 18 DR. ZUCKERMAN: I'm Diana Zuckerman, 19 president of the National Center For Health 20 Research. Our center does not accept funding 21 from pharmaceutical or device companies, but I 22 personally have stock in Johnson & Johnson. 23 DR. KORMOS: Bob Kormos, I'm a 24 cardiothoracic surgeon at the University of 25 Pittsburgh Cardiovascular Institute. I'm the 13 1 Brack Hattler chair of cardiothoracic 2 transplantation at the University of 3 Pittsburgh. I have no disclosures. 4 DR. LYSTIG: I'm Ted Lystig, director 5 of corporate biostatistics at Medtronic. I am 6 the industry representative and I am an 7 employee, shareholder, and hold options in 8 Medtronic. 9 DR. HIRSCH: Good morning. I'm Alan 10 Hirsch, I'm a vascular medicine specialist and 11 clinical trialist at the University of

12	Minnesota. I work in our community health and
13	cardiovascular epidemiology clinic. There are
14	five relevant disclosures to our university for
15	research from Astra Zeneca, Merck, Bayer,
16	Pluristem, and Tactile Medical.
17	DR. BACH: Next we have Jamie
18	Hermansen, from CMS, who is going to go over
19	the topic and the voting questions.
20	MS. HERMANSEN: Hello. My name is
21	Jamie Hermansen, and welcome to today's meeting
22	of the Medicare Evidence Development and
23	Coverage Advisory Committee. I'm a health
24	insurance specialist here with the Centers for
25	Medicare and Medicaid Services.

1	The purpose of today's meeting is to
2	review the evidence of existing interventions
3	related to lower extremity peripheral artery
4	disease and address areas where evidence gaps
5	may exist. The clinical outcomes of interest
6	to the Medicare program include reduction in
7	pain, avoidance of amputation, improvement in
8	quality of life and functional capacity
9	including walking distance, wound healing,
10	avoidance of cardiovascular events such as

11	myocardial infarction, stroke, cardiovascular
12	death and all-cause mortality, and avoidance of
13	harm from interventions.
14	The MedCAC panels do not make coverage
15	determinations, but CMS often benefits from
16	their advice. By voting on specific questions
17	and their discussions, MedCAC panel members
18	advise CMS about how they may wish to use the
19	existing evidence in the future. These voting
20	questions include terms like asymptomatic,
21	intermittent claudication, and critical limb
22	ischemia, and these terms will be further
23	explained in subsequent presentations.
24	For question one, for adults with
<ul><li>24</li><li>25</li></ul>	For question one, for adults with asymptomatic lower extremity PAD, how confident
	•
	•
	asymptomatic lower extremity PAD, how confident
	asymptomatic lower extremity PAD, how confident
25	asymptomatic lower extremity PAD, how confident
25	asymptomatic lower extremity PAD, how confident  15  are you that there is sufficient evidence of an
<ul><li>25</li><li>1</li><li>2</li></ul>	asymptomatic lower extremity PAD, how confident  15  are you that there is sufficient evidence of an intervention that improves immediate/near-term
<ul><li>25</li><li>1</li><li>2</li><li>3</li></ul>	asymptomatic lower extremity PAD, how confident  15  are you that there is sufficient evidence of an intervention that improves immediate/near-term health outcomes or long-term health outcomes?
25 1 2 3 4	asymptomatic lower extremity PAD, how confident  15  are you that there is sufficient evidence of an intervention that improves immediate/near-term health outcomes or long-term health outcomes?  Discussion topics for this question

and associated outcomes. Considering the

heterogeneity of the Medicare population,

8

10	please discuss which subgroups of the Medicare
11	population the evidence shows are likely to
12	benefit or likely not to benefit from the
13	intervention.
14	For question two, for adults with
15	lower extremity intermittent claudication, how
16	confident are you that there's sufficient
17	evidence for an intervention that improves
18	immediate/near-term health outcomes, or
19	long-term health outcomes? And the discussion
20	questions are the same as those for question
21	one.
22	For question three, for adults with
23	lower extremity critical limb ischemia, how
24	confident are you that there is sufficient
25	evidence for an intervention that improves
	16
1	immediate/near-term health outcomes, or
2	long-term health outcomes? And again, the
3	discussion questions are the same as those for
4	question one.
5	We are also asking the MedCAC panel to
6	discuss the important evidence gaps that may
7	not have been previously or sufficiently
8	addressed, and finally, to discuss any apparent

9	treatment disparities and how they may affect
10	the health outcomes of Medicare beneficiaries.
11	I thank you for your attention and
12	will now turn the meeting back over to
13	Dr. Bach.
14	DR. BACH: Thank you very much. I'm
15	now going to ask Schuyler Jones, Dr. Schuyler
16	Jones and Dr. Manesh Patel from Duke to come
17	and address the technical assessments.
18	DR. PATEL: Good morning. Thank you,
19	ladies and gentlemen, it's my honor to present
20	some of the AHRQ evidence health care program,
21	evidence on treatment strategies for patients
22	with peripheral artery disease. I'm going to
23	be speaking with Dr. Schuyler Jones on behalf
24	of Dr. Vemulapalli about this program.

These are the relevant disclosures

displayed on this screen for both Dr. Jones and

myself, Dr. Vemulapalli, the other coauthors on
this document, which is PubMed searchable, and
there will be some references that we will show
you throughout the conversation. I have no
conflicts of interest to disclose.

25

1

7 Of note, we did use a technical panel

8	in the TEC, sort of a technical panel of
9	experts and peer reviewers, and they disclosed
10	their relationships on the publication.
11	I'll start with things we may all know
12	but we wanted to make sure we used similar
13	language. I will walk through the background,
14	Dr. Jones will go through the evidence review,
15	and then we'll give you our conclusions.
16	So, peripheral artery disease, as many
17	of you all know, is a chronic atherosclerotic
18	narrowing or blockage of the arteries to the
19	lower extremities, and its attendant
20	consequences affect patients for both the limb
21	and their cardiovascular outcomes.
22	You've already heard today something
23	about the categories of how you might

There are three groups that we will be
 exploring and presenting: 1) Asymptomatics;
 2) intermittent claudication, which is defined as
 exercise-induced ischemic symptoms or leg pain
 while walking and/or weakness that is relieved

clinically think about patients with

symptomatology of peripheral artery disease.

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by rest, we'll talk about how typical or

7	atypical their symptoms are in a moment. And
8	then of course the mortality rate from stroke

- 9 and MI is increased significantly for
- age-matched controls that have intermittent
- 11 claudication; 3) And then critical limb ischemia,
- which you will hear a fair amount about, it's
- pain at rest eventually leading to gangrene and
- 14 potentially amputation.
- 15 There are several disease
- 16 classification systems for patients with
- 17 peripheral artery disease. On this slide you
- see represented a few of those, there's the
- 19 Fontaine stage, the Rutherford stage, and at
- 20 the bottom a cutout from a recently published
- 21 categorization by the Society of Vascular
- 22 Surgery on patients with critical limb ischemia
- 23 or wounds. And across the spectrum you can see
- 24 that the staging systems give you information
- around patients that are asymptomatic, have

- 1 claudication, or critical limb ischemia. We
- 2 will present that data when possible in the
- 3 evidence review.
- 4 The first message, I think in
- 5 background in many of the guidelines, is

6	focusing on the classical symptoms. This is
7	the majority of patients with peripheral artery
8	disease: this is one of many studies that show
9	that only a third of the patients may have
10	typical claudication, with greater than 50
11	percent that may have atypical limb symptoms
12	but they are functionally limited, and then
13	five to 10 percent of patients may have
14	critical limb ischemia.
15	This is the ankle brachial index data
16	from Jerry Fowkes and others that shows the
17	fact that this test is fairly sensitive and
18	when used with Framingham, is able to diagnose
19	PAD and predict cardiovascular outcomes with
20	the axis on the bottom showing you the
21	patient's actual ankle brachial index, and then
22	the hazard ratio for cardiovascular events
23	across the Y axis, and you can see as the
24	ischemic limitation increases, their
25	cardiovascular events go un

- It's also notable that there are
   noncompressible vessels on the right side of
   the slide where patient's risk goes up again.
- 4 This is taken from Dr. Hirsch and

- 5 textbooks and others, the prevalence of PAD.
- 6 The first message I think we're going to hear
- 7 multiple times today is that PAD is a disease
- 8 of the elderly, as you age the prevalence goes
- 9 up. The other message that's important to
- 10 recognize is that we fully don't understand the
- 11 prevalence, as the disease is likely larger
- 12 than what may be diagnosed amongst all the
- 13 epidemiologic studies.
- I'll speak for a moment about the risk
- 15 factors. They include many of the things you
- see on the slide, but most specifically
- diabetes, tobacco use, renal insufficiency, and
- 18 many of the other atherosclerotic risk factors
- 19 we're aware of.
- Throughout the evidence review you're
- 21 going to hear us speak of sort of two
- 22 consequences of PAD. As you've heard already,
- 23 the first is functional capacity and quality of
- 24 life. There will be also limb symptoms that we
- will try to speak to, and then there will be

- 1 consequences of PAD that are both patient-
- 2 specific cardiovascular events and limb-
- 3 specific, so everything from amputation, tissue

4	loss, to	myocardial	infarction,	death, and
•	1000, 10	iii y Ocui aiui	minut cuon,	acam, and

- 5 stroke, and in fact the goals of treatment may
- 6 be to affect both of these where the risk of
- 7 those, what we'll say irreversible damage is
- 8 high, and certainly symptomatic risk occurs.
- 9 The goals of therapy for PAD are, in
- all patients with PAD we've aimed to reduce
- 11 cardiovascular morbidity and mortality. The
- 12 evidence review will walk through some of the
- 13 questions we asked with regards to that.
- In patients with intermittent
- 15 claudication, referred to as IC on this slide
- and in future slides, it's to improve their
- 17 functional status and to reduce their morbidity
- and mortality from this disease.
- 19 And in patients with critical limb
- 20 ischemia, it's to prevent amputation, restore
- 21 mobility and the ability to ambulate, and then
- 22 reduce their mortality.
- 23 Reducing cardiovascular mortality and
- 24 morbidity has clearly been described
- 25 previously, and strategies that can be included

- 1 include antiplatelet agents, angiotensin-
- 2 converting enzymes, and other types of specific

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- 4 management, some of which we will not spend a
- 5 long time in the evidence review on.
- 6 Two specific therapies for peripheral
- 7 artery disease and functional capacity includes
- 8 cilostazol, pentoxifylline. These are the
- 9 proposed mechanisms, although, to be frank, the
- 10 exact mechanisms are not clear for both agents.
- 11 Cilostazol is said to prevent blood clots,
- maybe a potential antiplatelet effect, may
- 13 affect the vasodilatory effect, it does have
- some noted side effects, and is contraindicated
- 15 in patients with heart failure. Pentoxifylline
- 16 prevents potentially some of the same
- 17 mechanisms.
- 18 It should be noted in our evidence
- 19 review that started more recently, most of the
- 20 evidence was aimed at cilostazol rather than
- 21 pentoxifylline, and Dr. Jones will cover that.
- We will also review exercise training
- 23 and functional capacity. Exercise therapy is
- 24 aimed at improving endothelial function,
- 25 reducing systemic inflammation and improving

1 the actuated muscle, manages the oxygenation

- 2 and maybe changes how the skeletal muscle uses
- 3 blood flow.
- 4 We'll also spend some time looking at
- 5 revascularization. The goals of
- 6 revascularization, of course, are to restore
- 7 blood flow, potentially improve wound healing
- 8 and prevent amputation, and revascularization
- 9 may be dependent on a variety of factors shown
- on this slide, many of which I think people
- 11 will speak to.
- The strategies that we specifically
- 13 evaluated are surgery versus endovascular
- 14 therapy. Although we know there are many
- opportunities with each of those, surgery has
- 16 lower extremity bypass with many possible
- 17 opportunities including endarterectomy. There's
- angioplasty with some drug-eluting balloons
- 19 that are not shown on this slide and other
- 20 therapies, stenting and atherectomy, multiple
- 21 types of strategies, many used in combination,
- 22 many used in hybrid procedures. We will review
- 23 the evidence for what we have for those
- 24 procedures.
- The endpoints are the endpoints that

- 1 you've heard. We're going to look at
- 2 cardiovascular endpoints, all-cause mortality,
- 3 MI and stroke. Quality of life. We looked at
- 4 limb-specific endpoints, based on our technical
- 5 panel, of functional capacity, major
- 6 amputation, amputation-free survival, wound
- 7 healing, and then revascularization endpoints
- 8 as you can see.
- 9 So, it's with that I'm going to have
- 10 Dr. Jones review the evidence review, and then
- 11 we'll come up with some conclusions for you.
- DR. JONES: Thanks, Manesh. Thank you
- 13 to the MedCAC panel for allowing us to present
- 14 our data. This was a two-year process. This
- document is available on the AHRQ website.
- 16 It's also, this data has been published in four
- 17 manuscripts that are available online as well.
- 18 As we constructed the analytical
- 19 framework that I show here in this slide, you
- 20 can see on the left-hand upper slide that we
- 21 used patient characteristics that Manesh talked
- 22 about, asymptomatic, symptomatic patients with
- 23 claudication, and symptomatic patients with
- 24 critical limb ischemia.
- We specifically looked at

- 1 interventions in the middle part of this
- 2 slide. They consist of antiplatelet agents for
- 3 all groups of patients, interventions for
- 4 intermittent claudication including exercise
- 5 training, medical therapy, endovascular
- 6 intervention and surgical intervention. And
- 7 then specifically for critical limb ischemia
- 8 patients we looked at interventions including
- 9 endovascular and surgical revascularization.
- 10 Like we've already said, the outcomes
- 11 that we're using include cardiovascular events,
- 12 amputation, quality of life, functional
- 13 capacity, and then other limb-specific
- 14 outcomes.
- With each of these questions we looked
- 16 at modifiers of effectiveness, so subgroups of
- 17 patients including age, race, sex and others.
- We also looked at the safety of these
- 19 interventions with each group.
- With that analytical framework in
- 21 mind, I'll go through the three key questions
- 22 that we constructed and then tried to answer.
- 23 The first key question, I'll refer back to
- 24 these as key question one or KQ1, was:
- In all patients with peripheral artery

- 1 disease, what is the comparative effectiveness
- 2 of aspirin and other antiplatelet agents in
- 3 reducing these outcomes? Similar to each of
- 4 the other key questions, you can see that, does
- 5 the effectiveness of these treatments vary, so
- 6 are there modifiers of effectiveness for
- 7 subgroups that are treated differently? And
- 8 then C, what are the safety concerns with these
- 9 interventions? So KQ1 or key question one is
- antiplatelet agents in all patients with
- 11 peripheral artery disease.
- 12 Key question two revolved around
- 13 intermittent claudication, so it specifically
- states, what is the comparative effectiveness
- of exercise training, medical therapy,
- 16 endovascular intervention, which includes all
- 17 types of endovascular intervention, and
- 18 surgical intervention or surgical
- 19 revascularization, on these outcomes? And does
- 20 this treatment, does the effectiveness of this
- 21 treatment vary according to subgroups? And
- then, what are the safety concerns of each?
- Now to highlight this, we actually
- 24 looked at specifically between treatment
- 25 strategies rather than within treatment

- 1 strategies, and I'll show you some of that data
- 2 on coming slides.
- 3 Key question three revolved around
- 4 critical limb ischemia patients and
- 5 specifically stated, what is the comparative
- 6 effectiveness of endovascular intervention and
- 7 surgical revascularization for these outcomes,
- 8 how did these treatments vary according to
- 9 subgroups, and then what were the safety
- 10 concerns?
- Those are our three key questions, the
- 12 answers to which I'll present over the next few
- 13 minutes.
- We used the AHRQ methods guide to
- 15 grade the strength of evidence for each
- 16 comparison, and I'll describe each of those.
- 17 High strength of evidence suggests that further
- 18 research is very unlikely to change the
- 19 confidence in the estimate. Moderate means
- 20 that further research may change the confidence
- 21 in the estimate. Low means that further
- research is likely to change the confidence.
- 23 And then if there's insufficient evidence, that
- 24 means that evidence either is unavailable, or

1	We performed this search in March, I'm
2	sorry, in August of 2012. We specifically
3	limited our questions to 1995 to the time the
4	search was done in 2012. As you can see,
5	almost 6,000 citations were identified, some of
6	those were duplicate entries. We then reviewed
7	almost 5,000 separate articles during our
8	literature review. You can see, of those
9	almost 5,000 abstracts, 11 qualified
10	specifically for key question one on
11	antiplatelet agents, 35 qualified for treatment
12	specific to intermittent claudication patients,
13	and then 37 qualified for treatments of
14	patients with CLI.
15	We'll start with key question one,
16	antiplatelet analyses. We were able to
17	identify three specific comparisons, aspirin
18	versus placebo or no antiplatelet agent,
19	clopidogrel versus aspirin, and then
20	clopidogrel plus aspirin dual antiplatelet
21	therapy versus aspirin alone.
22	As I move through these slides, you'll
23	see that I did include forest plots for

24	estimation	of effect.	I'11	describe	that a	and
4	Communiciti	or cricci,	1 11	describe	mat	unu

25 then give you the summary of these results as

1	we go.
2	In the aspirin versus placebo
3	comparison, you can see that we looked at the
4	composite vascular events at two or more years,
5	so longer term outcomes. You can see based on
6	that in asymptomatic patients the hazard ratios
7	were actually right at one, suggesting that
8	there's no difference in all-cause mortality,
9	nonfatal MI, or composite vascular events in
10	the patients who are asymptomatic, and the
11	strength of evidence here was high.
12	For patients in the third study with
13	intermittent claudication there were wide
14	confidence intervals and, therefore, the
15	strength of evidence for this was low.
16	There were no studies looking at
17	functional outcomes, quality of life or safety
18	concerns, and therefore it was graded as
19	insufficient.
20	For the comparison of clopidogrel
21	versus aspirin, the data was taken entirely
22	from the subgroup of the CAPRIE study, the PAD

- patients included in the CAPRIE study. You can
- see that there were 6,452 patients. In this,
- you can see that there was, that clopidogrel

- 1 was more effective for reducing nonfatal
- 2 myocardial infarction, cardiovascular mortality
- 3 and composite vascular endpoints, and we graded
- 4 this with a strength of evidence of moderate.
- 5 There were not studies that looked at
- 6 all-cause mortality, functional outcomes,
- 7 quality of life or modifiers of effectiveness,
- 8 and therefore we graded this as insufficient.
- 9 For the comparison of dual
- antiplatelet therapy or clopidogrel plus
- aspirin versus aspirin alone there were a total
- of four studies. As you can see, some of these
- were PAD subpopulations or subgroups from
- 14 larger studies, some of them were mixed
- 15 populations of claudication and CLI, and some
- of them were smaller studies of platelet
- 17 inhibition. We found that there was no
- 18 difference in all-cause mortality or composite
- 19 cardiovascular endpoints, and graded this with
- a strength of evidence of moderate.
- We did find that dual therapy, therapy

22	of clopidogrel plus aspirin, suggested that
23	nonfatal myocardial infarctions were reduced
24	with this therapy when compared to aspirin. We
25	did not find a difference for nonfatal stroke
	31

1	or cardiovascular mortality between these
2	comparisons. And then we did find that minor
3	bleeding was significantly higher with dual
4	therapy versus aspirin alone, although with
5	this there was only one study, which graded the
6	strength of evidence as insufficient.
7	That concludes the description of the
8	comparisons for key question one.
9	We'll move on to key question two
10	which, I'll remind you, really is comparisons
11	of these types of treatments for patients with
12	intermittent claudication. As I said, we
13	looked at between treatment strategy studies
14	and I'll explain that a little bit more in the
15	following minutes.
16	Because of the prior AHRQ review
17	called Horizon, which studied same treatment
18	strategy comparisons including angioplasty
19	versus stenting, or stenting versus
20	atherectomy, we did not repeat this comparison.

21	This study was published in 2008, and I will
22	say that many of these comparisons have
23	actually more data now than was present in
24	2008, but we did not recapitulate this study.
25	Our study really looked at between
	32

1	treatment strategy comparisons, so specifically
2	cilostazol versus placebo, exercise training
3	versus usual care, endovascular intervention
4	versus usual care, surgical revascularization
5	versus usual care, and then compared to each
6	other, and we did fixed effect models looking
7	at these comparisons, and then we did a network
8	meta-analysis trying to compare each of these
9	comparisons against each other, and I will go
10	over those results now.
11	We specifically looked for these
12	patients with claudication at maximal walking
13	distance or absolute claudication distance.
14	When we looked at exercise training versus
15	endovascular intervention, and in the
16	combination of endovascular intervention with
17	exercise, you can see that the hazard ratios
18	are quite all over the place. When we look at
19	supervised exercise and a combination of

20	endovascular revascularization and exercise,
21	you can see that there were large improvements
22	in maximum walking distance when compared to
23	usual care. We graded this with the strength
24	of evidence that's moderate.
25	With cilostazol and endovascular
	33
1	revascularization there was a moderate
1	revascularization there was a moderate
2	improvement in maximal walking distance when
3	compared to usual care. We've rated this with
4	a strength of evidence as low.
5	When network meta-analysis was done to
6	compare all of these things against each other,
7	you can see that no individual treatment was
8	found to have statistically significant effect
9	when compared to the others.
10	For initial claudication distance or
11	pain-free walking distance, another important
12	endpoint for our claudication patients, you can
13	see we used many of the same comparisons. We
14	concluded that exercise training and
15	endovascular revascularization were found to
16	have moderate to large effects on initial
17	claudication distance or pain-free walking

distance. However, the strength of evidence

- 19 here is low.
- 20 Cilostazol was found to have no
- 21 statistically significant effect on these
- 22 outcomes. The strength of evidence here was
- also low.
- When we performed network
- 25 meta-analysis, there was no individual

- 1 treatment that was found to have a
- 2 statistically significant effect when compared
- 3 to the others, just like the prior outcome.
- 4 Quality of life is important for our
- 5 claudication patients. You can see this is
- 6 actually a network meta-analysis comparing each
- 7 of the four listed comparators: cilostazol,
- 8 exercise training, endovascular intervention,
- 9 and surgical revascularization. With this you
- 10 can see that each of them had moderate to large
- 11 effects on quality of life when compared with
- usual care, although the strength of evidence
- was low and the heterogeneity was quite high.
- When we did network meta-analysis
- 15 comparing each to each other, there was no
- 16 individual treatment that was found to be
- 17 statistically significant for quality of life.

18	And we used the Short Form 36, I'll say,
19	because the disease-specific quality of life
20	measures did not have enough studies to
21	actually compare.
22	We also looked in these claudication
23	patients about the effect of these comparators
24	on mortality, we did a network meta-analysis on
25	this. You can see, and I'm going to repeat
	25
	35
1	myself here, there's no specific treatment that
2	was found to have a significant effect on
3	mortality, as expected, in patients with
4	intermittent claudication when they were
5	compared to each other.
6	All right. In addition to these
7	outcomes that I've already described, you can
8	see that there's inconclusive evidence for
9	nonfatal MI, nonfatal stroke, amputation,
10	modifiers of effectiveness, and safety, and we
11	graded the strength of evidence as insufficient
12	here.

here.
In addition, there were zero studies
looking at composite cardiovascular events,
wound healing, pain, and safety in subgroups,
and we graded it also as insufficient for these

17	intermittent claudication patients.						
18	Now outside of the AHRQ review, this						
19	was a study that we performed using the same						
20	construct but without external funding, it was						
21	performed after the AHRQ review. You can see						
22	that we looked at over 6,000 articles, about						
23	5,000, again, were screened at abstract stage,						
24	and 27 were included in this final report of						
25	supervised versus home exercise. So I'll						
	36						
1	highlight again, this was outside of the						
2	construct because it was same treatment						
3	comparisons, supervised exercise, going to a						
4	place to get exercise, versus home exercise,						
5	and we did a systematic review and						
6	meta-analysis here, it was published in the						
7	American Heart Journal. The flow diagram, you						
8	can see, is very difficult to see here. I'll						
9	just say that I highlighted most of the						
10	important facts, and we did abstract data from						
11	27 studies, and I'll show you the results here.						
12	The same outcome, functional outcomes						
13	that we talked about before, maximal walking						
14	distance and initial claudication distance are						
15	used, left panels for maximal walking distance,						

16	right panels are initial claudication distance.						
17	Panel A, the top panel, is six-month outcome,						
18	and Panel B is 12-month outcome. You can see						
19	in many of these comparisons, supervised						
20	exercise is more effective at improving maximal						
21	walking distance and initial claudication						
22	distance than home exercise.						
23	When we look at quality of life using						
24	the same setup here, so general quality of life						
25	using the Short Form 36 on the left side, and						

1 then on the right side the walking impairment 2 questionnaire using six-month and 12-month data 3 at the top to bottom, you can see that there 4 was no difference in quality of life between supervised exercise and home exercise in our 5 6 findings. 7 Move on to key question three, and 8 I'll remind you, this is critical limb ischemia 9 patients comparing endovascular intervention 10 and surgical intervention. We did find four 11 articles that looked at endovascular 12 intervention versus usual care. Many of these 13 were mixed populations, it was difficult to 14 tease anything out of, and the heterogeneity

15	was very high. Therefore, we'll focus on the
16	direct comparisons on the bottom panel,
17	endovascular and surgical revascularization.
18	These are CLI-only patients, so not mixed
19	populations, and you can see that there are 23
20	studies and almost 13,000 patients.
21	I'll highlight before I show you the
22	results that one of these was a randomized
23	control trial, the remainder of these were
24	observational studies. Due to that, we did
25	combine these into point estimates for

observational studies and randomized control 1 2 studies, and then we gave you an overall point 3 estimate at the bottom of the forest plot. 4 You can see at, all-cause mortality at 5 two to three years here, there's no difference 6 between endovascular and surgical 7 revascularization. You can see that 8 amputation-free survival at two to three years 9 is also very similar at, with these findings. 10 So to show you more data, at one year there was 11 no difference in primary patency. We rated 12 this with a strength of evidence of moderate. We did show a trend that endovascular 13

14	revascularization may reduce all-cause
15	mortality at less than six months, and improve
16	secondary patency at one year. After one year
17	there was no difference, though, in all-cause
18	mortality, amputation, at all time points, and
19	then amputation-free survival at greater than a
20	year. However, the strength of evidence here
21	was low based on the number of studies and the
22	quality of the studies.
23	There was inconclusive evidence on
24	nonfatal MI, wound healing, primary patency of

two years or greater, length of stay, and then

39

When we were asked to present in

modifiers of effectiveness and safety.

25

- 3 March, we were asked to update this literature
- 4 review. We did that starting in March, and so
- 5 our updated search terms were from August 2012
- 6 until March 2015. 1,700 citations were
- 7 included after we did the literature search and
- 8 we performed abstract review on each of these.
- 9 61 abstracts were included for full text
- review, and I do want to say that there were 25
- 11 individual full text articles that were
- 12 reviewed for qualitative review but we did not

- 13 repeat our meta-analysis and systematic review.
- 14 I'll show you some of the studies that were
- 15 thought to fit into the constructs of our
- 16 review, but again, we did not perform
- 17 quantitative meta-analysis with these updated
- 18 studies.
- There are a total of seven studies for
- 20 KQ1, so again, the antiplatelet study of all
- 21 patients with PAD. Only four of these are good
- studies. You can see Dr. Bonaca did a subgroup
- analysis looking at Vorapaxar, Dr. Patel behind
- 24 me did a subgroup analysis of Ticagrelor versus
- 25 clopidogrel in the PAD subgroup, and then there

- 1 were two studies below that of slightly lower
- 2 numbers, but again, four good quality studies
- 3 to add to the evidence review for antiplatelet
- 4 agents.
- 5 When we look at key question two, so
- 6 the intermittent claudication study for
- 7 comparators, only one good quality study out of
- 8 13 that were included, we would have called
- 9 good quality, and that was the 18-month update,
- 10 79 patients from the CLEVER study, looking at
- 11 aortoiliac stenosis, exercise and endovascular

12	revascularization versus optimal medical						
13	therapy.						
14	For key question three, critical limb						
15	ischemia, for the updated search there are						
16	eight studies. None of them were rated as good						
17	studies or good quality studies. Three of						
18	those eight had a mixed population of						
19	intermittent claudication and CLI and,						
20	therefore, the heterogeneity was quite high.						
21	So from all of this, we concluded that						
22	there was a limited impact of the updated						
23	evidence for either KQ2 or KQ3.						
24	All right. I'll conclude here by						
25	going through the key questions with our						
	41						
1	findings.						
2	You can see for the aspirin versus						
3	placebo comparison, there was no benefit for						
4	preventing vascular events in asymptomatic PAD						
5	patients, with a strength of evidence that's						
6	high.						
7	Aspirin was favored for reducing						
8	nonfatal MI and combined vascular events in						
9	intermittent claudication patients, although						
10	the strength of evidence was low.						

11	For clopidogrel monotherapy versus						
12	aspirin monotherapy, clopidogrel was favored						
13	for reducing adverse cardiovascular outcomes in						
14	PAD subgroups from CAPRIE, and we rated that						
15	strength of evidence as moderate.						
16	And then with dual antiplatelet						
17	therapy versus aspirin monotherapy, you can see						
18	that there was no difference in reducing						
19	stroke, cardiovascular mortality, or other						
20	outcomes in PAD subgroups, intermittent						
21	claudication or CLI patients, and we rated that						
22	strength of evidence as moderate.						
23	We did find that dual therapy was						
24	favored for reducing nonfatal MI at the cost of						
25	minor bleeding in this population.						
	42						
	72						
1	I'll give you the conclusions for KQ2						
2	and KQ3 next. You can see in orange here,						
3	exercise or endovascular revascularization						
4	versus usual care favored exercise training for						
5	improved walking distance with a large effect,						

7

8

9

strength of evidence here was moderate. It

favored endovascular revascularization for

improving walking distance, and that effect was

moderate and the strength of evidence was low.

10	I apologize, there's a mistake here							
11	in the green panel. This should be							
12	endovascular intervention versus usual care,							
13	and you can see that endovascular intervention							
14	was favored for functional improvement but not							
15	quality of life. This was a moderate effect							
16	and the strength of evidence was high.							
17	And then when you look at the							
18	combination of endovascular intervention plus							
19	exercise versus exercise alone or endovascular							
20	intervention alone in claudicants, that the							
21	combination of endovascular intervention and							
22	exercise improved maximal walking distance,							
23	with a large effect, and strength of evidence							
24	was moderate.							
25	For KQ3, critical limb ischemia							
	43							
1	patients, you can see that we did not find a							
2	difference in effectiveness between							
3	endovascular intervention and surgical							
4	intervention in this population. We also did							
5	not find a difference in all-cause death at							
6	greater than a year, amputation at all time							

8

points, and amputation-free survival at greater

than a year, although this strength of evidence

9	was low and the heterogeneity was high.						
10	So as I conclude here, I'll tell you						
11	about the limitations of our evidence base that						
12	we looked at. I'll tell you that there were						
13	few published large scale randomized control						
14	trials comparing antiplatelets in PAD patients.						
15	There were few direct comparison strategies in						
16	general in patients with claudication. Same						
17	treatment strategies were excluded in our						
18	analysis because they had been studied						
19	previously and published by AHRQ. No studies						
20	comparing a majority of treatment strategies						
21	occurred in patients with atypical leg pain.						
22	And then we were unable to stratify analyses by						
23	disease severity, risk or symptoms because the						
24	available evidence didn't support it.						

So the challenges that exist, before I

25

7

let Manesh come back and conclude, are that
there are population differences that are often
poorly described, endpoint differences that
haven't been similar across studies. Some of
our biggest challenges was actually finding
length of followup that were similar so that we

could compare them. Obviously

8	revascularization has evolved over the last ten
9	to 20 years and that's poorly captured in these
10	studies. And then there was little to no
11	evidence to suggest which treatment was better
12	in terms of a crossover from one therapy to the
13	next.
14	I'll let Manesh conclude here with the
15	last five slides.
16	DR. PATEL: Thanks, Schuyler. I think
17	we're just going to, to be on time, walk
18	through a few more updates on, since the
19	evidence review, what are the population data
20	that we're aware of? Some of these data are
21	taken from large administrative data sets that
22	might be informative to the group.

1 Amputation in Patients with PAD, this is from

The first is this one published by

Geographic Variation of Lower-Extremity

Schuyler and others here on Temporal Trends and

23

24

- 2 2000 to 2008. Subsequent publications in the
- 3 Journal of Vascular Surgery and others have
- 4 shown us that in fact as you look at the top
- 5 panel, thankfully amputations are going down
- 6 across the United States, but it seems that

7	there's still a large variation, as you can see						
8	on the map of the United States.						
9	Also, you can see there's some trends						
10	in the settings for vascular interventions from						
11	both inpatient setting to the outpatient						
12	setting, and of course there are multiple						
13	specialties represented here performing the						
14	procedures.						
15	I will also say that many in the room						
16	worked with the FDA and many stakeholders to						
17	generate a consensus definition for patients						
18	with peripheral arterial disease, a document						
19	called PARC. The hope is that future studies						
20	will use similar definitions for outcomes and						
21	safety events, and so that will help in the						
22	future.						
23	When we end here by talking about what						

for all the ongoing studies and concluded that
there was a low number compared to the other
cardiovascular disease states, and it was also
concerning in that there was geographic

studies are coming, this is a publication in

2014 in Circulation where we reviewed on ct.gov

24

25

5 limitations where patients were being recruited

6 from in the United States for PAD. 7 We did update this search for this 8 meeting, we tried to look at ct.gov for all 9 studies of patients greater than 500 patients 10 in randomized comparisons. So it's a bit 11 selective, but we looked for randomized trials, 12 there are large registries and other ongoing 13 studies, but in the randomized comparison space 14 we basically found two that I think people will 15 speak to some here. 16 The first is an ongoing large 17 randomized trial looking at ticagrelor versus 18 clopidogrel in patients with peripheral artery 19 disease with an expected enrollment there of 20 13,500 and a report out date potentially next 21 year, and then I think we are going to hear 22 from BEST-CLI and others about an open label 23

47

1 With that I want to thank the AHRQ for 2 funding the evaluation and thank you all for 3 your patience as we went through the data. 4 DR. BACH: Thank you very much.

randomized trial of endovascular versus

surgical revascularization in patients with

critical limb ischemia.

24

5	(Applause.)						
6	Thank you for that detailed review,						
7	and thank you also for finishing ahead of time.						
8	So, I would like to welcome Dr. Jack						
9	Cronenwett, medical director of the Society for						
10	Vascular Surgery Patient Safety Organization,						
11	and professor of surgery at Dartmouth.						
12	DR. CRONENWETT: Good morning. I						
13	think we have your slides, Matt. Should we						
14	switch order or can we switch slides?						
15	DR. BACH: We'll go ahead and switch						
16	order. Oh, we may be ahead technologically.						
17	You might tell a few jokes while we wait.						
18	DR. CRONENWETT: Well, I'll start.						
19	So, I'm here as the medical director of the						
20	Vascular Quality Initiative, and as you just						
21	heard, in many cases the evidence that we're						
22	basing all these decisions, treatment decisions						
23	on is moderate and sometimes even low, and what						
24	I'm going to tell you about this morning is the						
25	potential use of clinical registries to develop						

- 1 the type of evidence that we need in real world
- 2 practice to help us in the future to be better
- 3 able to make these decisions. I have no

4	disc	losures,	and	now	I need	my	slic	les
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- 5 DR. BACH: We're working on it.
- 6 DR. CRONENWETT: So, the Vascular
- 7 Quality Initiative was launched by the Society
- 8 for Vascular Surgery in 2011 -- here it is --
- 9 but it really is multispecialty, and it was
- 10 launched as a quality initiative to improve
- 11 quality, safety and effectiveness, and reduce
- 12 costs of our vascular care, and it incorporates
- a national registry that's housed in a patient
- safety organization, so it's somewhat unique in
- that regard. It's unique because it uses 18
- 16 regional groups around the U.S. that take
- 17 responsibility for practice change in their
- 18 region, and it has a realtime web-based
- 19 reporting system and data collection system.
- 20 And although hospitals or physician
- 21 groups pay for the privilege of submitting
- data, the growth has continued as they
- 23 recognize the value, and you can see it's quite
- 24 widely distributed around the United States.
- 25 The value of a patient safety

- 1 organization for collecting these types of data
- 2 is quite significant. It first allows the data

- 3 to be collected for quality improvement without
- 4 informed consent. It protects the work
- 5 product, which means any comparative data, from
- 6 discovery, which encourages honest reporting.
- 7 It precludes comparative data to be used for
- 8 disciplinary purposes or for marketing. But it
- 9 does allow us to publish, if you will,
- 10 non-identifiable data for research purposes.
- 11 So it really is an ideal vehicle, we believe,
- 12 and it is, in the past it focused only on
- procedural topics, so we look at the procedure
- data and the subsequent outcomes, but we're
- actually in the peripheral artery disease arena
- 16 now working on a medical management module that
- we're going to implement in early 2016, and so
- 18 it has a lot of bearing on what we're talking
- 19 about today.
- The advantages of this are somewhat
- 21 obvious, but it allows us to collect data on
- 22 all the patients, not just those who gave
- 23 informed consent, so it should be non-biased.
- 24 It certainly has much more detailed information
- 25 than is available from administrative claims,

1 and we collect many variables about the

- 2 preoperative status of the patient that could
- 3 influence their outcome, the treatment details
- 4 that likely influence outcome, and then of
- 5 course the outcomes. We're able to collect
- 6 one-year followup in over 70 percent of the
- 7 patients when they return to the practitioner's
- 8 office, and in the last year we've been able to
- 9 match the data with Medicare claims to really
- 10 look at even longer downstream intervention and
- 11 outcome events.
- 12 And we're able to then report to the
- practitioners realtime data such as these that
- 14 I just selected for freedom from amputation
- 15 after PVI for critical limb ischemia. Where
- 16 it's shown in blue the national results, and
- 17 red the center results, are the same type of
- data for lower extremity bypass. And these are
- realtime, it can be pulled up at any point by
- 20 the hospital or physician to compare themselves
- 21 with others.
- And since we've started this, we've
- 23 collected over 200,000 procedures, now
- 24 collecting about 7,500 per month, and if we
- 25 focus on the PAD space, you can see that we

- 1 have over a hundred thousand procedures in the
- 2 registry that are applicable to the type of,
- answering the type of questions that we're
- 4 asking today.
- 5 So, a few highlights. We have a large
- 6 number of patients, obviously, with some
- 7 long-term followup, and I'll give you a few
- 8 examples of what we've been able to do with
- 9 this type of information.
- 10 Looking at the question of medications
- and how useful they are in the real world in
- these patients, we decided to look at the value
- of antiplatelet agents combined with statins if
- 14 they were simply prescribed to the patient when
- 15 they were discharged from the institution after
- 16 receiving one of these treatments for
- 17 peripheral disease, and then we looked at the
- 18 outcome.
- Well, the first thing we saw was there
- 20 was huge variation across the centers in the
- 21 rate that these medications were prescribed for
- 22 these peripheral arterial procedures
- highlighted here in red, so there's huge
- variation, but what we found, amazingly, was
- 25 that if these medications were prescribed, and

- 1 we looked at the long-term survival of the
- 2 patient, there was a 27 percent absolute
- 3 improvement in five-year survival, and that's
- 4 almost impossible to achieve, compared with
- 5 patients who received neither of these
- 6 medications at the time of discharge.
- 7 And we also found that the longer a
- 8 center was participating in VQI, the more
- 9 followup and feedback reported, the more
- 10 encouragement they obtained, their rate of use,
- on average, went from 58 to 70 percent over
- those number of years.
- So if we have big data like this, we
- 14 can also use it to answer other clinical
- 15 questions that we can't necessarily answer
- based on an individual's practice, and so we
- 17 looked at a common problem after surgical
- 18 bypass, which is infection at the surgical
- 19 incision. That's a high cause of morbidity,
- and we could even see across the VQI centers
- 21 that it ranges as high as 30 percent, and
- there's quite a bit of variation compared to
- 23 the expected predictive value.
- And when we looked at modifiable risk
- 25 factors, we found that if you shorten your

- 1 operation or reduce your blood transfusion rate
- 2 it would reduce infection, but we also found if
- 3 you simply change the skin prep and use
- 4 chlorhexidine instead of iodine, it would
- 5 reduce the infection rate by half. And so we
- 6 then sent this information out to centers,
- 7 individual centers, and showed them
- 8 specifically how in their center what their
- 9 opportunity profile for improvement was.
- 10 So this center had an opportunity to
- 11 improve their chlorhexidine usage rate, they
- 12 had a 9.4 percent infection rate. And then the
- 13 question was, if we gave them this feedback,
- would they change their practice, or how
- 15 rapidly would they change their practice, and
- 16 we believe that if they had confidence in the
- data, they might change more rapidly than
- 18 conventional wisdom says, the literature
- 19 doesn't influence us that much.
- So we sent these reports out and
- 21 within two months the rate of chlorhexidine
- usage changed from 79 percent to 93 percent,
- and in those centers where they changed their
- 24 chlorhexidine usage and had a significant
- 25 increase, they had a concomitant marked

- 1 reduction in their surgical site infection
- 2 rate.
- 3 So we're now able to push out reports
- 4 electronically to members, hospitals and
- 5 individual physicians to give them very
- 6 detailed information such as the data shown
- 7 here, that show them all the factors that
- 8 influence length of stay after a certain
- 9 procedure and what their opportunity is for
- 10 their hospital, what they can change compared
- 11 to others to reduce that length of stay.
- So as I mentioned, one of the things
- we have to ensure in a registry is that it's a
- 14 comprehensive registry, it's not just a
- 15 registry, a voluntary registry, and we ensure
- 16 that by auditing the procedures each year
- against hospital claims to be sure that every
- 18 procedure was submitted. If it's not
- 19 submitted, they have to go back and submit it.
- We captured 99 percent of procedures that were
- 21 done.
- We then use statistically based audits
- 23 where we identify potential underreporting and
- 24 audit those procedures at those hospitals to

1	of opportunity to do comparative effectiveness
2	analysis because we look at open surgical
3	procedures versus all the endovascular
4	procedures, and as I mentioned, starting next
5	year we're going to be looking at some of the
6	medical management that you're going to hear
7	about today.
8	And then finally, this is real world
9	practice, it's not just academic centers and
10	it's not just surgeons. So here's a
11	distribution of the hospital types, it's
12	perfectly divided between academic and
13	affiliated and community hospitals, and if you
14	look at the types of physicians who are
15	participating among all the 2,500 procedures,
16	there are the dominance of surgeons, but if you
17	look at the procedures, the peripheral
18	intervention procedures where other specialists
19	participate, that's half surgeons and half
20	non-surgeons, and it's equally divided in half
21	between cardiologists and radiologists, so it's
22	a very nice distribution of real world

practice.

1	today? You've heard that the evidence levels
2	are low and you would think, therefore, that
3	that would lead to tremendous variation in hove
4	we interpret the data, and that's absolutely
5	true. So if we look at how do we select
6	patients and which type of intervention do we
7	select if we decide to treat them, if we look
8	at how we're treating PAD, when we're treating
9	it, you heard about the ABI and the severity of
10	disease. We know that in patients with
11	claudication the intervention is much more
12	subjective based on the patient, the
13	disability that it's causing in different
14	patients.
15	So we decided to look at how much the
16	ABI varies in patients who were selected for
17	treatment across these centers, because if we
18	all agreed, we would all be operating or
19	intervening at the same ABI. Well, it doesn't
20	work out that way. So you can see here that
21	the blue line is the ABI of patients who were
22	treated for claudication with peripheral

- 23 intervention, and the red line is the ones who
- 24 were treated with bypass. So the bypass
- 25 patients had worse ABI and worse circulation,

- 1 if you will, but there were huge variations.
- 2 So if you look at the far right in
- 3 this slide, those were centers that had a very
- 4 low threshold, they treated patients with
- 5 relatively high ABI, and at the bottom you see
- 6 patients that had very poor circulation. So
- 7 there's little agreement, which is not
- 8 surprising based on the evidence, but there's
- 9 an opportunity to learn from this.
- 10 And then, how do we decide which
- 11 treatments we apply? We heard from Schuyler
- that there's not much difference in terms of
- 13 evidence between endovascular or surgical
- 14 intervention, and so you might expect there
- would be variation. Well, there is. If we
- look at the treatment of claudicants overall in
- 17 VQI, 26 percent were treated with bypass but
- 18 most were treated with PVI, but it varied from
- 19 zero percent treated with bypass to 76 percent,
- 20 so there was a lot of variation.
- 21 If we look at critical limb ischemia

there's even more variation, it's a hundred
percent variation. Some centers had zero
percent treated with bypass, others had a
hundred percent of the same type of patients

- 1 treated with bypass, obviously influenced by
- 2 many factors.
- 3 So we're using VQI to generate
- 4 evidence now. We have over 50 national and a
- 5 hundred regional projects that are focused on
- 6 quality improvement but that generate evidence
- 7 for use by all. Over 60 publications in the
- 8 last three years and I've just listed a few of
- 9 the topics on the slide, but they range across
- the board, but we're certainly beginning to
- 11 look in a very focused way at outcomes around
- 12 these different interventions to try to
- 13 understand which patients benefit from which
- procedures, which is something that's really
- 15 hard to understand from a meta-analysis in the
- 16 literature but quite easy to understand if you
- 17 have a hundred thousand patients with detailed
- 18 clinical data.
- 19 So I think in conclusion, what I would
- 20 say is that registries can provide very

- 21 valuable real world evidence about when is
- treatment appropriate, and by appropriate
- 23 treatment we mean the correct indication, so
- 24 patient selection, the correct treatment, the
- 25 procedure selection, and the correct outcome,

- 1 both early, late and patient-reported. So I
- 2 think that registries, comprehensive registries
- 3 that have the appropriate safeguards to be sure
- 4 that the data are accurate can inform Medicare
- 5 coverage decisions based on appropriateness
- 6 assessment.
- 7 And so I'll just close by saying that
- 8 what CMS and other payers can do to promote
- 9 this type of evaluation is, first, to encourage
- 10 participation, and how can that be done? Well,
- 11 first we ought to differentiate registries. We
- 12 need to have some type of mechanism to certify
- 13 registries who are doing it right, are
- 14 collecting the type of information that we can
- 15 rely on. And second, we need to do something
- 16 to incent participation, and I believe that it
- would be appropriate to increase payments for
- 18 providers and centers that participate in
- 19 qualified registries and to reduce payments for

those who don't.

And second, we need to encourage

proper outcome assessment, and so if we -- we

need to provide certified registries with

better access to claims data, both Medicare and

ideally private payer claims. We need to

- 1 incent providers somehow for entering the
- 2 detailed information that we need that's not
- 3 available in the claims, and I believe we need
- 4 to provide more grant support to these type of
- 5 registries so that we can all implement
- 6 patient-reported outcomes. Thank you.
- 7 (Applause.)
- 8 DR. BACH: Thank you very much,
- 9 Dr. Cronenwett.
- 10 I would like to welcome Dr. Matthew
- 11 Menard, the codirector of endovascular surgery
- 12 and program director of vascular surgery
- 13 fellowship in the Division of Vascular and
- 14 Endovascular Surgery at Brigham and Women's
- 15 Hospital.
- DR. MENARD: Good morning, and thank
- 17 you very much. I really appreciate the effort
- 18 to speak on the trial and what we have been

19	trying to do with the BEST-CLI trial to CMS and
20	to this audience.

- These are my disclosures. The trial
- is an NHLBI funded trial.
- 23 I'm speaking today on behalf of a
- 24 number of people that have devoted an enormous
- amount of work to the effort to date. My

- 1 fellow clinical coordinating center principal
- 2 investigators are Alik Farber, who's the chief
- 3 of vascular surgery at Boston Medical Center;
- 4 I'm a vascular surgeon at Brigham and Women's
- 5 Hospital; Ken Rosenfield here today, he'll be
- 6 speaking a little bit later, he is an
- 7 interventional cardiologist at Massachusetts
- 8 General Hospital; Meaghan Dunn is our national
- 9 trial coordinator. We partnered with New
- 10 England Research Institutes, Sandra Siami and
- 11 Susan Assmann are co-PIs of that effort. We
- 12 had some incredibly talented cost effectiveness
- 13 folks from Brigham and Women's, Jerry Avorn and
- 14 Niteesh Choudhry. And we've had tremendous
- support from NHLBI, Diane Reid and George
- 16 Sopko, our advisors.
- 17 So really, you couldn't get a better

- lead-in to our trial than Schuyler and Manesh,
- 19 coupled with Jack, to really lay the groundwork
- 20 for why we decided to do this and why we think
- 21 it's an important trial and what we're hoping
- 22 to achieve with it, so I'm not going to spend
- 23 too much time on the background of what's been
- 24 done to date other than a few slides. I'm
- 25 going to try to give you a flavor of what the

- 1 trial is about, the architecture of the trial,
- 2 and the progress to date.
- 3 But clearly critical limb ischemia, as
- 4 everyone in the room knows, is associated with
- 5 tremendous morbidity and mortality, it's
- 6 increasing worldwide, it's showing no signs of
- 7 letting up, and untreated, again, it can create
- 8 many problems.
- 9 So there's a big spectrum within
- 10 critical limb ischemia, from folks with rest
- pain whose peripheral exam would not be too
- 12 distinguishable from normal patients, to those
- 13 folks with varying ulcers. This is a painful
- 14 ischemic ulceration, this is some dry gangrene,
- 15 this is a diabetic mal-perforant ulcer in
- someone probably with neuropathy and associated

1 /	peripheral arterial disease, and this is probably
18	the most feared, a patient we see with a very
19	challenging heel ulcer who needs extremely good
20	perfusion to salvage the limb.
21	
22	We all know about the explosion of
23	endovascular therapy over the last number of
24	years, and the changing demographics in terms
25	of who's treating CLI. The slide you just saw
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1	is quite prevalent. The group from Dartmouth,
2	and Phil Goodney's efforts have recently
3	updated that slide and the trends are showing
4	no signs of changing. The top slide is
5	angiography, the increasing slope is, again,
6	endovascular intervention, and surgery is on
7	the bottom.
8	The Reach Registry tells us that we
9	actually spend more money on peripheral
10	arterial disease than we do on critical limb
11	ischemia in the United States and really, in
12	2015, we have a number of options to treat
13	challenging CLI patients. We have medical
14	therapy that's not particularly effective, as
15	you just saw. We do an increasing number of

16	hybrid procedures. We have primary amputation
17	and that's appropriate at times, but really and
18	frequently it's a choice between surgical
19	therapy and endovascular therapy, and that's
20	the backbone of the trial, trying to answer
21	this question, which is best.
22	When you look across the landscape of
23	vascular disease, we have a number of high
24	quality Level I studies to guide us in the
25	realm of carotid disease, carotid stenting
	64
1	versus carotid endarterectomy, aneurysmal
2	disease, but when one looks at CLI, there's
3	really a single study that attempted to answer
4	the questions that we're attempting to answer
5	and that's the BASIL trial.

4	the questions that we're attempting to answer
5	and that's the BASIL trial.
6	The data, as again, Manesh and
7	Schuyler very expertly reviewed, is extremely
8	limited. There is a large void in helping us
9	to decide what to do for a given patient in
10	front of us. The trials are largely
11	retrospective, they're very poorly controlled,
12	the gold standard endpoint of amputation-free
13	survival falls short in terms of really
14	assessing the relevant outcome to the therapy

15	that's provided. Target lesion and target
16	vessel revascularization are appropriate for
17	the coronary anatomy world but not particularly
18	well suited to critical limb ischemia. Sponsor
19	bias and operator bias are prevalent in the
20	studies to date. Again, as you saw, there are
21	many studies that have mixed claudicants and
22	CLI, and the followup has really been
23	suboptimal to date.
24	The BASIL trial was a very valiant

effort that definitely provided us with

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information that we use. What it did show was 1 2 no significant difference in amputation-free 3 survival at five years, with a trend to benefit 4 for surgery in those who survived more than two 5 years. One of the limitations of the BASIL 6 trial, certainly it was underpowered. Probably 7 the biggest limitation in the eyes of those of 8 us who treat CLI is that endovascular therapy 9 was limited to angioplasty alone. This study 10 was carried out over ten years ago in England. 11 The practice patterns in Britain are extremely 12 different than they are in the United States and Canada. There was a lack of lesion 13

- standardization, it was difficult to determine
- 15 who exactly was in the BASIL trial, and again,
- 16 the endpoint of amputation-free survival was
- 17 limited.
- This is an article written 24 years
- 19 ago by Sean Tunis, who used to be the head of
- 20 CMS, it's published widely on cost
- 21 effectiveness research. This trial, or this
- article could have come out this year in terms
- of what little has changed. He looked at
- 24 angioplasty versus bypass versus amputation.
- 25 The concept was if angioplasty took off,

- 1 surgery would decrease, amputation would
- 2 decrease. That's exactly what's happened,
- 3 recent studies have mirrored this concept.
- 4 Unfortunately, costs have not come down as was
- 5 predicted in this paper; in fact, it's the
- 6 exact opposite.
- 7 So in trying to take on the concept of
- 8 a clinical trial, the study, the question at
- 9 hand, it really gets to what is the equipoise,
- and equipoise is comprised of two important
- 11 components. The first is our individual
- 12 equipoise, what I as a vascular surgeon bring

- 13 to each individual patient in front of me, what 14 are the question marks in my mind and those, 15 the complete opposite, which is my view of when 16 I'm not confused, what my strongly held bias 17 is. And that's compared to the strongly held 18 bias of a completely different group of care 19 providers, it could be within the same 20 specialty or it could be across specialties. 21 So I've just got a couple of slides to
- highlight what the equipoise challenge is. I
  can tell you that my belief having undertaken
  this endeavor for about eight years now is that

the degree of equipoise across the country is

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1 extremely high, it's probably the biggest 2 reason why we've had enormous support for the 3 trial, a big thanks to the many people in the 4 audience who are partaking in the trial and 5 doing the hard work of enrolling patients at 6 their given sites. 7 But this is a challenging patient with 8 a plantar heel ulcer, she needs as much blood 9 as she can possibly get to her foot, she's got 10 an excellent vein, excellent inflow as you can

see from this angiogram, a typical diabetic

12	pattern where she has tibial disease, and you
13	might wonder why I'm providing this slide to
14	talk about equipoise. The vast majority of
15	providers would provide endovascular therapy to
16	this particular patient, in fact that's what I
17	did, and got a good angiographic result, but I
18	can tell you that I have very little
19	understanding of how long this result is going
20	to last, it might last three days, three
21	months, three years, it may or may not bring
22	her the foot pulse she needs to salvage the
23	foot in a very challenging clinical situation.
24	More typically when one talks about

equipoise when looking at patients such as

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this, the challenging long segment superficial 1 femoral artery and popliteal disease, throw in 2 3 some multilevel tibial disease as well, and the question in terms of what the right thing to do 4 5 becomes even harder to answer. 6 Again, a typical patient with classic 7 right toe ulceration, this is a very typical 8 angiographic appearance in someone with critical limb ischemia and long-stem disease. 9

Kenny as a cardiologist and I as a vascular

11	surgeon frequently debate patients just like
12	this, he'll think absolutely this is a chip
13	shot, the patient should be done endovascular.
14	I have a little bit of a surgical bias and say
15	I would absolutely treat this with surgical
16	therapy. As we traverse the country and poll
17	audiences, I can tell you that the degree of
18	equipoise in patients exactly like this is
19	extremely high, and again, supports the need
20	for the trial, the enthusiasm for the trial,
21	and the questions exactly that we're trying to
22	answer.
23	Jack showed you this slide. You
24	couldn't get a better example of the equipoise
25	that I've been talking about across the United

- 1 States and Canada. And so with that background
- 2 in mind, I'm just going to highlight the
- 3 components of the trial and how we tried
- 4 extremely hard to look at all the efforts to
- 5 date, look at the BASIL trial, and try to
- 6 design a trial that would be feasible and would
- 7 get to the exact information that we wanted to
- 8 answer.
- 9 The objective was to compare treatment

10	efficacy, functional outcomes and cost in
11	patients who are undergoing best open surgical
12	or best endovascular revascularization. The
13	trial is a prospective randomized multicenter
14	open label superiority trial. 2,100 patients
15	at 120 clinical sites in the United States and
16	Canada. Each patient will have at least two
17	years of followup. The trial was generously
18	funded by the NHLBI for nearly \$25 million.
19	It is really two trials in one. The
20	first cohort is so-called best case surgical
21	scenario, with patients who have adequate
22	single segment saphenous vein, and they will be
23	randomized open versus endo. The second
24	smaller cohort is everyone else, so-called
25	disadvantaged conduit, and they again will be

- 1 randomized separately and powered separately
- 2 for open surgical versus endovascular
- 3 treatment.
- 4 We have the ability to look a little
- 5 bit more closely at several variables. We
- 6 thought clinical presentation or the questions
- 7 of ischemic rest pain versus tissue loss, and
- 8 the anatomic question of presence or absence of

9	significant tibial disease was worthy of
10	further investigation in patients that we
11	stratified for these variables.
12	A key component is that the trial is
13	pragmatic. Unlike BASIL, unlike the CORAL
14	trial, unlike many other trials that specify a
15	specific platform that a given investigator may
16	or may not approve of or like, we left the
17	definition of best treatment to each individual
18	investigator, so everyone participating in the
19	trial can treat patients with critical limb
20	ischemia exactly how they see fit and how
21	they're typically doing it.
22	We do have an investigational device
23	exemption. This has thrown some people off.
24	We are not in any way examining new or
25	experimental therapies, we are merely allowing

every participant to do what we do on a daily
basis, and that is to use FDA-approved devices
in an off-label fashion and continue to get
paid for it. All surgical bypass techniques
and conduits are allowed.

We do have a committee that assesses

new technology as it comes on line. They

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8	recently met and approved both drug-eluting
9	balloons that were recently approved by the
10	FDA.
11	A lot of thought and discussion about
12	what the appropriate endpoint is. The Society
13	of Vascular Surgery convened a committee that
14	looked at the trial endpoints, the OPG
15	committee, and they came up with a number of
16	novel endpoints thought to be better suited to
17	clinical trials. We borrowed heavily from that
18	committee's results. A major adverse
19	limb-event-free survival was the endpoint that
20	we thought was most appropriate for our trial.
21	MALE is defined as above ankle
22	amputation, a major reintervention, which
23	includes a new bypass graft, a jump or
24	interposition graft revision, or a thrombectomy

or thrombolysis. What it does not include is

25

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minor reinterventions, and there was some
enthusiasm that this, reintervention and
amputation-free survival would have been the
more appropriate endpoint, but we thought that
would unfairly bias the trial against

endovascular therapy, so we ended up keeping

7	the original endpoint, but we are well powered
8	to this endpoint that includes both major and
9	minor reinterventions. We are well powered for
10	the gold standard of amputation-free survival
11	and MALE perioperative death.
12	We are taking a novel look at
13	endpoints that many of us think are very
14	valuable and have been long missing from other
15	efforts, and this is freedom from hemodynamic
16	failure, freedom from clinical failure, and
17	analogous to the cancer world, freedom from
18	critical limb ischemia.
19	Again, we are going to be well focused
20	on reinterventions, number of reinterventions
21	per limb salvaged, freedom from secondary
22	interventions major and minor, and additional
23	endpoints you see here.
24	The typical safety endpoints you would
25	expect and hope for, MACE, non-serious adverse

- 1 events and perioperative complications.
- 2 And just a word on the cost
- 3 effectiveness and comparative effectiveness
- 4 efforts of the trial. So, a typical trial that
- 5 you might see involves an intervention and a

6	control arm.	In our case	there's no	contro

- 7 arm, it's surgical therapy versus endovascular
- 8 therapy. A typical trial will look at the
- 9 outcomes until the trial completion. A typical
- 10 comparative effectiveness or cost effectiveness
- trial will throw in the green dollar signs and
- will look at the accumulating cost of the trial
- 13 over the course of the trial completion. We
- are going to attempt to do one step further and
- use Markoff modeling based on the results of
- 16 the core trial to then project the outcomes and
- 17 the costs over the course of the lifetime of
- each patient in the trial. So that's a very
- 19 important component that has not previously
- 20 been done.
- 21 Again, the cost effectiveness
- 22 component will include all the financial costs
- 23 of care, hospital care, outpatient care,
- 24 rehabilitation. It will include a robust
- 25 functional status, again, as an additional

- 1 measure. We will look at all treatment-
- 2 associated costs both in and outpatient, and
- 3 use the quality system, again through Markoff
- 4 modeling, to really get a solid handle on the

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`	economic	ากป	functional	Outcome	$\alpha t$	ຊາດຕ
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- 6 intervention. The VascuQol and the EuroQol and
- 7 the SF-12 are the backbone of the functional
- 8 endpoints.
- 9 Switching gears a little bit, another
- 10 key component of the trial is our efforts to be
- 11 collaborative. We have an absolute mandate
- 12 from NHLBI that they were not interested in
- 13 funding a trial that was one specialty alone.
- We've worked hard to include everyone across
- 15 the country and across Canada that treats CLI,
- and currently as represented by folks in this
- 17 room, that includes interventional
- 18 cardiologists, radiologists, vascular surgeons
- 19 and vascular medicine specialists. The trial
- 20 is widely distributed amongst these
- 21 subspecialties, there's more vascular surgeons
- as one might expect, but a very appropriate
- 23 constitution of cardiologists and radiologists.
- 24 Almost 80 percent of our sites have some
- 25 representation from multispecialties

- 1 participating in the trial.
- 2 As Jack alluded to and Manesh alluded
- 3 to, we feel it was important to have a wide

4 geographic distribution. We have a good	d mix o	ıt
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- 5 private practice participants and academic
- 6 centers as well, and for these reasons and
- 7 other reasons, we've been very fortunate to
- 8 have the support of multiple societies, the
- 9 Society of Vascular Surgery in particular,
- 10 VIVA, Society of Vascular Medicine, SIR, SCAI,
- and the FDA have all been incredibly supportive
- 12 and have helped us throughout our efforts.
- I put together this trial at a naive
- 14 time and I thought I'd pick up data, our
- 15 updated data. We have currently almost all of
- the 120 sites planned activated days and we've
- 17 pressed at 200 subjects enrolled and we have a
- 18 challenging enrollment, a challenge ahead of us
- 19 but not unexpected. And it's somewhat
- 20 remarkable, the parallel progress and the
- 21 timing of the BEST trial along with the BASIL-2
- and BASIL-3. We started almost simultaneously,
- 23 we have very similar enrollment curves, and
- really the opportunity to combine the BEST-CLI
- data set with the BASIL-2 and BASIL-3 data set

- 1 and really make an impact on the knowledge gap,
- 2 is unprecedented.

3	So in summary, what do we hope to
4	achieve with the BEST-CLI trial? Certainly we
5	want to assess the role of infrainguinal bypass
6	with optimal conduit. We obviously want to
7	assess in a parallel fashion the outcome and
8	the role of endovascular therapy across all
9	aspects of each patient. The bypass when
10	optimal conduit is available compared to
11	endovascular therapy and when it's not available.
12	Associated quality of life and cost
13	effectiveness. The many variables that Manesh
14	and Schuyler highlighted that are of interest
15	to each and every one of us as we struggle with
16	individual patients. Dr. Mills is going to
17	highlight his efforts to develop a much more
18	robust and much needed new system of
19	classification; we are utilizing the WIFI
20	classification and hope to validate it within
21	the confines of the BEST trial.
22	Again, we're going to take a close
23	look at hemodynamics, everything in synergy

25 to do is really define an evidence-based

24

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with BASIL-2 and BASIL-3, and what we're hoping

1 standard of care. The trial really has been

- 2 collaborative. We've been extremely fortunate
- 3 and pleased to see the degree to which
- 4 individual sites have risen to the challenge of
- 5 collaborating. We have a CLI team construct,
- 6 each patient in the trial has a requirement to
- 7 be reviewed by two members of the team, they
- 8 don't necessarily have to be within specialties
- 9 or across specialties, but again, the end
- 10 result of this collaboration can only help the
- 11 trial, it can only help everyone, and is an
- 12 important component of the trial.
- So I'll stop there, and once again
- thank CMS for the opportunity to present today.
- 15 I thank everyone across the country that's been
- 16 hard at work enrolling patients.
- 17 (Applause.)
- DR. BACH: Thank you very much. So,
- 19 thank you to Dr. Menard and all of the morning
- 20 speakers, thank you for staying on time and
- 21 actually helping us catch up. We're going to
- follow the agenda but we're obviously earlier
- in the day than we expected to be. I have it
- 24 now as 9:37. Please come back in ten minutes,
- 25 we're going to start again at 9:47 with the

- 1 scheduled public comments. Hopefully this will
- 2 give us some room for discussion in the
- 3 afternoon. Thank you again.
- 4 (Morning break.)
- 5 DR. BACH: Thank you all for coming
- 6 back. We're going to start the scheduled
- 7 comments from the public. Each speaker, hence
- 8 the genesis of Dr. Gibbons' joke, each speaker
- 9 has only four minutes, so you have 32 seconds
- 10 left.
- DR. GIBBONS: Then I will conclude my
- 12 remarks.
- DR. BACH: Okay. I would like to
- 14 introduce Dr. Gary Gibbons, the medical
- 15 director at South Shore Hospital Center for
- 16 Wound Healing and professor of surgery at
- 17 Boston University School of Medicine. He is
- 18 representing the Association for the
- 19 Advancement of Wound Care. Thank you very much
- 20 for coming.
- 21 DR. GIBBONS: Thank you, thank you
- 22 all, and I would like to commend the previous
- 23 presentations this morning and only to
- 24 capitalize on that a little bit, because I'm
- 25 going to talk about the wound care that is

- 1 associated with many of these problems. I'm a
- 2 vascular surgeon by trade. I was blessed by
- 3 growing up in the Deaconess Joslin where
- 4 Dr. Joslin himself and Dr. Wheelock and others
- 5 set a patient-centered standard of care,
- 6 multidisciplinary, interdisciplinary approach
- 7 to wound care.
- 8 I'm speaking on behalf of the
- 9 Association for the Advancement of Wound Care
- and we, I think we all agree, we heard it this
- 11 morning, peripheral arterial disease is
- 12 present, but what we're seeing now as the baby
- boomers are getting older, a lot more comorbid
- 14 conditions, so it's not pure peripheral
- arterial disease, we're seeing peripheral
- 16 vascular disease, lymphedema, edema, venous
- 17 disease, dialysis, combinations affecting these
- 18 people's lives.
- 19 And wounds, there are eight million
- 20 people living with wounds to the lower
- 21 extremities. These wounds are very costly in
- 22 terms of quality of life and resource
- 23 utilization.
- We would like to agree that we need
- 25 consistent identification of peripheral

- 1 arterial disease. Like the specialties
- 2 treating vascular disease, there are a number
- 3 of specialties involved in wound care, and we
- 4 too have wide variation in practice, wide
- 5 variations in outcomes, so we need to come
- 6 together as one voice, following one set of
- 7 guidelines. We're currently looking at WIFI,
- 8 and again, you can't have some specialty here
- 9 following one set, like Wagner, another
- 10 following Rutherford. I think this is an
- opportunity in working together that we can all
- 12 follow one set of guidelines to really look at
- 13 the effect of ischemia as well as infection.
- and the microenvironment of the wound and what
- 15 it does.
- PAD is common, but for the diabetic it
- is an inflammatory vascular disease and one
- 18 size does not fit all diabetics. A PAD in one
- 19 diabetic patient may not mean the same thing in
- another diabetic patient, especially those who
- 21 have a limb-threatening wound or compromised
- 22 peripheral vascular disease.
- Wounds in patients with PAD are seen
- 24 by multiple specialists, all listed, you're
- 25 going to hear many of these people today. What

- 1 we have found, though, is not all specialties
- 2 have expertise in wound management, so what
- 3 we're seeing is inconsistent application of
- 4 evidence-based treatments like offload, wound
- 5 management, debridement, compression, and
- 6 that's an important part of all of the
- 7 endeavors to get these patients to healing.
- 8 So again, the most important thing, we
- 9 believe that we need to have somebody on the
- team in a multi-interdisciplinary approach who
- 11 has involvement with wound care who can
- 12 understand that micro-wound environment in the
- initial phase of evaluation carried into the
- post phase, and then important for prevention
- 15 of recurrence. So wound specialists, they need
- 16 to be involved in creating and following common
- 17 based algorithms. We have evidence out there
- about offloading, compression, and some of the
- 19 other treatment modalities that are available,
- 20 but we have wide variation in practice.
- We've seen evidence of poor
- debridement in almost 35 percent of cases.
- 23 Poor compression, less than 60 percent.
- 24 Offloading, it's documented, only two percent

- 1 ulcers, yet they won't heal unless they are
- 2 offloaded.
- 3 So in question four, we need one set
- 4 of guidelines for the prevention, treatment,
- 5 education and research of patients with wounds
- 6 associated with peripheral arterial disease,
- 7 and we need to bring people together to
- 8 establish these guidelines in working this out.
- 9 DR. BACH: Please try and wrap up,
- 10 Dr. Gibbons.
- DR. GIBBONS: Yeah. Randomized
- 12 control trials, they don't have really the real
- world, they eliminate a lot of patients with
- 14 ischemia. There are many guidelines out there,
- a lot of gaps in practice, and again, what
- 16 about the patients who aren't candidates for
- 17 vascular reconstruction? So what we're saying
- 18 is that we need to pay attention to the wounds,
- 19 we want to have MedCAC consider the complexity
- 20 of these patients, multiple comorbidities. We
- 21 need to have beneficiary access to a team of
- 22 services, not just one specific specialty
- 23 group. You can have the greatest

DR. BACH: Dr. Gibbons, I'm sorry.

1	Thank	you	very	much.

- 2 DR. GIBBONS: Okay, thank you.
- 3 DR. BACH: Thank you for your time.
- 4 Please don't put me in the uncomfortable
- 5 position of having to cut you off, please stay
- 6 on time.
- 7 I would like to introduce Jeffrey
- 8 Carr, who's a board member of the
- 9 Cardiovascular Coalition, immediate past
- 10 president, and with the Outpatient Endovascular
- and Interventional Society. Dr. Carr.
- DR. J. CARR: Thank you. I am Jeff
- 13 Carr, I'm a past president of the OEIS, or
- 14 Outpatient Endovascular and Interventional
- 15 Society, and I am representing the
- 16 Cardiovascular Coalition today as a board
- 17 member.
- These are my disclosures. I received
- 19 no compensation for my time and travel for this
- 20 meeting today.
- 21 The Cardiovascular coalition is
- 22 comprised of service organizations, industry

- groups and multiple physician groups, including
  the OEIS, which is a multidisciplinary society
  of vascular surgeons, cardiologists and
- 84 1 radiologists that formed together to set 2 standards of care for office space 3 interventional suites. The Cardiovascular 4 Coalition represents 149 freestanding 5 cardiovascular centers in 26 states. It was 6 established to provide policy-makers with 7 greater understanding of the value of these 8 freestanding centers, and one of the key 9 focuses of the Cardiovascular Coalition is the 10 utilization of appropriate vascular procedures 11 to prevent nontraumatic amputations in 12 patients. 13 But we know that amputations are still 14 vastly underutilizing arterial testing prior to 15 amputation, with a pre-amputation ABI testing 16 rate of 47 percent and lower extremity 17 arteriograms only being performed in less than 18 40 percent of patients prior to an amputation. 19 Well, the Avalere Health Group recently 20 conducted a study looking at 43,000 Medicare

patients who received a major nontraumatic

amputation in 2012, and they found that by
encouraging revascularization over amputation,
we could potentially reduce Medicare direct
spending costs by up to \$2 billion over ten

1	years.
2	Although medical therapy advances have
3	reduced cardiovascular major events in the
4	cardiac and peripheral vascular patients, these
5	agents have not been demonstrated to improve
6	quality of life and critical limb ischemia
7	outcomes. Alternatively, advances and
8	innovations in devices in endovascular therapy
9	have allowed providers to treat an ever
10	expanding population of patients who were
11	previously only treated with medical therapy
12	and relegated to conservative management.
13	Well, the AHRQ 2013 study, as we have
14	seen, predominantly analyzed balloon
15	angioplasty and bare metal stents as their
16	primary endovascular revascularization
17	strategies. But since 1998 we have seen a
18	growth of multiple devices, numerous
19	atherectomy devices, drug-eluting stents and
20	drug-coated balloons have gained significant

- 21 adoption over the past ten years.
- What's been challenging is to compare
- 23 these different and new devices with studies,
- because up until recently there have been no
- 25 established definitions or consensus guidelines

- 1 for clinical trial endpoints. So the PARC, as
- 2 we heard, recently convened, and just published
- 3 this year definitions that we hope will add
- 4 consistency for future PAD trial outcomes.
- 5 Since the AHRQ study, we know that
- 6 there are several trials that have been
- 7 published which offer a wide spectrum of
- 8 analysis for all the interventional modalities,
- 9 including supervised exercise training versus
- 10 endovascular, directional laser, orbital
- atherectomy, drug-eluting stents and
- drug-coated balloons, and there are several
- 13 current and pending trials which we are excited
- 14 about that will add much more weight to the
- 15 evidence for the questions that MedCAC is
- 16 considering today, including observational
- 17 studies with direct comparative analysis, we've
- 18 heard about the BEST trial, and also real world
- 19 analyses of very complex patients and lesion

- 20 subsets.
- 21 So in conclusion, intermittent
- 22 claudication and critical limb ischemia
- 23 patients will benefit from a comprehensive
- 24 approach of lifestyle modification and
- 25 revascularization. Interventions that

- 1 ultimately result in limb preservation offer
- 2 the best possible clinical outcomes. We feel
- 3 that vascular diagnostics are still
- 4 underutilized in CLI patients despite the
- 5 proven benefits of revascularization. And by
- 6 increasing vascular procedures associated with
- 7 lower amputation rates, it will reduce health
- 8 care spending. By standardizing outcome
- 9 definitions with future data, you will be able
- 10 to increase knowledge for our evidence-based
- 11 decision-making. Thank you.
- DR. BACH: Thank you very much,
- 13 Dr. Carr. I'd like to introduce Dr. Paul
- van Bemmelen, a professor of vascular surgery
- 15 at Temple University.
- DR. VAN BEMMELEN: Thank you very
- 17 much. Good morning. I'll start with the
- 18 disclosure that I patented the first arterial

- 19 compression device. These are all the
- 20 pneumatic devices that are currently on the
- 21 market for PAD. The device puts out a pressure
- of more than a hundred millimeters of mercury
- 23 in a short amount of time. This completely
- 24 empties the veins in the foot and leg and
- 25 thereby lowers the venous pressure. Without

- 1 changing the low pressure in the arteries, this
- 2 increases the difference in pressure between
- 3 arteries and veins, and increases the flow
- 4 through the tissue.
- 5 The increase in flow velocity can be
- 6 seen immediately upon a single compression,
- 7 shown here in the popliteal artery. Repeating
- 8 this three hours a day over a three-month
- 9 period at home results in a visible increase in
- 10 the collateral arteries that develop around the
- 11 blockages. These collaterals can be a hundred
- 12 times larger than the capillaries created with
- angiogenesis and can carry a hundred million
- 14 times the amount of blood per minute than a
- 15 capillary.
- 16 For intermittent claudication, four
- 17 different prospective studies have looked at

- 18 arterial compression. Collectively, 82
- 19 patients were compared to 53 controls who
- 20 received standard exercise and aspirin. The
- 21 absolute walking distance in all four studies
- increased by nearly 100 to 200 percent.
- 23 Compare this to the multicenter cilostazol
- 24 trial with only a 29 percent increase in
- 25 absolute walking distance, or the 11 percent

- 1 increase in the patients who were able, and
- 2 that's not everybody, to complete a supervised
- 3 exercise program. So compression is
- 4 underutilized in patients who do not respond to
- 5 cilostazol.
- 6 Next is CLI. This is an example of a
- 7 Rutherford 5 patient before and after
- 8 compression treatment.
- 9 The largest clinical experience has
- 10 been obtained in Ireland without any support
- 11 from the industry. 171 patients were treated
- 12 and closely followed. Almost half these
- patients were high anesthesia risks. This
- 14 survival curve demonstrates that
- 15 nonreconstructible PAD has a worse prognosis
- 16 than most cancers, with only nine survivors of

17	the 171 after four years. Because of this high
18	mortality, the 94 percent limb salvage rate was
19	attainable with compression, major cost savings
20	were found, better quality of life, and no
21	harms from this intervention.
22	Another study done in Canada showed
23	similar results and there was a blinded control
24	group randomized to placebo device. Two-thirds
25	of the placebo-treated patients lost their leg
	90
1	within two years. So for nonreconstructible
2	PAD, arterial compression should be made more
3	easily available and not restricted.

The future question will be a better 4 definition of nonreconstructible, and perhaps 5 some guidelines for the tibial angioplasty. 6 7 Here we see two comparable heel ulcers. After successful tibial angioplasty the one on the 8 9 bottom still took nine months to heal. The 10 patient on top died two weeks after the picture 11 was taken from a heart attack. So ask yourself, is it wise to spend 20 times more up 12 front on a patient if the survival is so 13

Thank you for your attention.

14

15

limited.

16	DR. BACH: Thank you very much,
17	Dr. van Bemmelen. I would now like to
18	introduce Dr. Margaret Doucette, who is the
19	chief of physical medicine and rehabilitation
20	at the Boise VA Medical Center.
21	DR. DOUCETTE: Good morning. I serve
22	in the VA as director for the high risk foot
23	program, the prevention of amputation and
24	amputee care. And I would like to clarify that
25	I have no disclosures. I also need to clarify
	91
1	that I do not formally represent the VA here
2	today in my opinions. I do represent some of
3	the benefits of serving in the VA, hard to
4	believe as it may be that there are some.
5	And what we have been able to do in
6	our population of patients is utilize the
7	arterial pump, and what's different in the VA
8	is we are allowed to use this based on our
9	clinical decision-making, not based on any
10	reimbursement process. We have close to 50
11	patients now that we're tracking and we're
12	building a robust database. We utilize the
13	WIFI classification system. We have clear

processes for vascular evaluation and

- 15 endpoints.
- What I'd like to present today are a
- 17 couple of cases that reflect the trends we're
- 18 seeing in wound healing, prevention of
- 19 amputation, and reduction in pain and increased
- ambulation.
- 21 The first case is a 71-year-old
- veteran who was referred for an ischemic right
- 23 great toe. He was deemed inoperable. He had
- 24 severe neuropathy from active alcoholism,
- 25 smoked incessantly and had significant pain for

- 1 which he was using opioids. We attempted to
- 2 use the pump prior to going to amputation;
- 3 however, his follow-through was quite poor and
- 4 in October of 2014 he underwent a right below
- 5 the knee amputation. He was admitted to our
- 6 nursing home rehab unit for wound healing and
- 7 gait training and was a prosthetic candidate.
- 8 Unfortunately, he was quite inconsistent with
- 9 his use of the pump and at the time of
- 10 discharge his gait was limited to 40 to 50 feet
- 11 due to claudication.
- 12 Subsequent to his discharge home,
- 13 however, when he was quite angry and bitter

14	upon discharge, he did start using the pump
15	more consistently, and we saw a very dramatic
16	increase in his gait and his ambulation
17	distance. At the time I saw him two weeks ago
18	he was ambulating unrestricted. In fact, the
19	only restriction was the therapist's time
20	available to clock his distances. He maintains
21	successful sobriety in part because he states
22	that the pain is so much reduced and he has no
23	need for the alcohol to deal with his pain
24	management.

The second case is a 65-year-old

25

1	gentleman with diabetes known to us through a
2	venous ulcer. He subsequently presented with
3	severe vasculitis from a drug reaction. He had
4	progression of ulceration on his feet due in
5	part to his neuropathy, and mechanical
6	irritation from footwear. He was very
7	noncompliant, filed multiple outpatient visits.
8	He had several admissions for infection, and in
9	his admission in March he was targeted to have
10	amputation either at the TMA or BK level.
11	He discharged himself and did start
12	using the pump, and in his own words became

- 13 religious in using the pump, and in May and
- 14 June presented with significant improvement in
- healing, such that at his visit two weeks ago
- 16 he was completely intact and ambulating without
- 17 restriction.
- The last case is a gentleman who was
- 19 morbidly obese, underwent a left above-knee
- amputation for nonreconstructible disease. He
- 21 had concurrent disease and pain on the other
- side. At the time of amputation we started him
- 23 on the pump, and now almost two years later he
- 24 has maintained an intact limb. He's had
- 25 multiple superficial injuries from running his

- 1 wheelchair into various objects and people but
- 2 has gone on to heal, and has maintained an
- 3 intact limb.
- 4 In summary, I'd like to advocate for
- 5 having the pump available to those individuals
- 6 who are not surgical candidates for either the
- 7 extent of their disease, comorbidities, or
- 8 self-care deficits. We found it to be cost
- 9 effective and clinically effective. Thank you
- 10 for your time.
- DR. BACH: Thank you very much,

12	Dr. Doucette. I'd now like to invite							
13	Dr. Michael Dake, from the Department of							
14	Cardiothoracic Surgery at Stanford University							
15	School of Medicine, who is here representing							
16	Cook Medical.							
17	DR. DAKE: Thank you, Mr. Chairman,							
18	good morning. I'm an interventional							
19	radiologist and on behalf of Cook Medical I							
20	would like to present its statement to the							
21	panel this morning. These are my disclosures.							
22	MedCAC convened today to answer the							
23	following questions: For adults with							
24	asymptomatic lower extremity PAD, lower							
25	extremity intermittent claudication and lower							
	95							
1	extremity critical limb ischemia, how confident							
2	are you that there's sufficient evidence for an							
3	intervention that improves immediate and							
4	near-term health outcomes and long-term health							
5	outcomes?							
_								

intervention that improves immediate and
near-term health outcomes and long-term health
outcomes?
As global principal investigator of
the randomized Zilver PTX Drug-eluting trial, I
would like to say that the clinical studies
with this device should provide confidence in
this technology's ability to improve outcomes

11	for patients with intermittent claudication and
12	critical limb ischemia.
13	The Zilver PTX drug-eluting peripheral
14	stent was developed to address limitations of
15	existing therapy. It has been tested in a
16	clinical program that includes studies along
17	the disease progression continuum in terms of
18	clinical manifestations and anatomic
19	involvement. Starting with the randomized
20	clinical trial and moving on to the single arm
21	study and the Japan postmarket surveillance
22	study, the device has been evaluated in
23	increasingly complex patients and lesions.
24	The Zilver PTX randomized clinical
25	trial allowed for randomization of the DES
	96
1	therapy versus angioplasty and provisional bare

- metal stent placement. With a mean age of 68
  years, the majority of patients enrolled in the
  randomized clinical trial were Medicare
- 5 beneficiaries.
- At five years Zilver PTX demonstrates
   a 48 percent reduction in reintervention
   compared with standard, endovascular standard
- 9 of care comprised of optimal PTA or provisional

10	bare metal stenting after failed PTA.
11	Likewise, the patency rates at five years were
12	also statistically significantly different. At
13	five years, Zilver PTX has a superior clinical
14	benefit in terms of rate of freedom from
15	persistent or worsening claudication, rest
16	pain, ulcer or tissue loss, and this clinical
17	benefit was statistically significantly
18	different when compared to endovascular
19	standard of care. These metrics of freedom
20	from TLR, patency and clinical benefit were
21	also statistically significantly better than,
22	for provisional Zilver PTX versus provisional
23	bare metal stenting.
24	Now beyond the randomized clinical
25	trial, looking at the single arm study and the

Japan postmarket study, we can see that
although the single arm study and Japan PMS did
not involve Medicare enrollees, these studies
represent a broad real world patient population
with a large majority of patients greater than
by years of age.
The increasing complexity of disease

across these three studies is manifest by

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9	higher frequency of renal failure and renal
10	disease, total occlusions, in-stent restenosis
11	and CLI, as we go across from left to right.
12	Also note, the lesion length increases from 6.6
13	centimeters up through ten and 14.7
14	centimeters.
15	Now, despite these differences across
16	those three trials, the overall freedom from
17	TLR is similar in both premarket studies
18	compared to the randomized clinical trial.
19	Likewise, the overall primary patency by duplex
20	ultrasound is similar in the Japan PMS compared
21	to both premarket studies.
22	In conclusion, Zilver PTX is the
23	single most rigorously studied device for
24	treatment of PAD of the SFA, seven completed or
25	ongoing clinical studies for regulatory

- 1 submissions with greater than 2,400 patients.
- 2 The five-year data for Zilver PTX demonstrates
- 3 superior clinical benefit and greater than a 40
- 4 percent reduction in reintervention and
- 5 restenosis versus both endovascular standard of
- 6 care and bare metal stenting through five
- 7 years. Consistently positive clinical results

- 8 in the U.S. Medicare population and similar 9 populations around the world, both in 10 claudicants and CLI, resulted in the CMS 11 granting substantial clinical improvement and 12 conferring the new tech DRG add-on status for 13 Zilver PTX. Thank you very much. 14 DR. BACH: Thank you very much. I 15 would now like to introduce Dr. Ronald Fairman, 16 who's the Clyde F. Barker - William Maul Measey 17 professor of surgery and chief of Division of 18 Vascular Surgery and Endovascular Therapy at 19 the Hospital of the University of Pennsylvania. 20 Thank you. 21
- DR. FAIRMAN: Good morning. I'm here representing the Society of Vascular Surgery as now president-elect. I have no disclosures.

  In addition to the SVS I'm also representing about 1,300 vascular surgeons who belong to the

- 1 Society for Clinical Vascular Surgery, and I'll
- 2 give you a little overview.
- The SVS represents more than 5,000
- 4 practicing vascular surgeons across the United
- 5 States. We are the nation's oldest
- 6 professional medical society with a core

7	mission dedicated to the comprehensive
8	management and total care of patients with
9	noncardiac vascular diseases. By virtue of our
10	ACGME training requirements and the
11	comprehensive nature of our practice, we are
12	uniquely qualified to comment on the scientific
13	evidence of existing interventions that aim to
14	improve health outcomes in the Medicare
15	population and address areas where evidence
16	base gaps exist related to lower extremity
17	peripheral arterial disease.
18	Specifically, we as vascular surgeons
19	utilize all available modalities, medical,
20	exercise training and interventional, both
21	endovascular and open surgical, and provide
22	importantly longitudinal followup of our
23	patients with lower extremity peripheral
24	arterial disease. If you visit my office, you

1 primary care practitioner.

25

2 Jack alluded to this and gave a very

will feel that it is very much akin to a

- 3 nice talk earlier, but the SVS founded the VQI
- 4 in 2011 as a registry to collect data about the
- 5 safety, quality, efficacy and cost of vascular

6	care. The data is analyzed and shared among
7	regional groups to improve vascular health
8	care. We established a patient safety
9	organization with the federal Agency for
10	Healthcare Research and Quality, and
11	participation requires a 100 percent capture of
12	all procedures and one year of follow-up
13	reporting in addition to perioperative
14	reporting, a very different registry from some
15	that you're familiar with such as NISWIP.
16	Outcome data is used for benchmarking that will
17	lead to cost reduction, quality improvement,
18	new practice guidelines and device performance.
19	You've seen this slide before, which
20	demonstrates the exponential growth of the VQI.
21	Jack alluded and nicely pointed out to the fact
22	that at least 50 percent of the participating
23	physicians are not vascular surgeons. This
24	demonstrates the growth of regional quality
25	groups across the United States.

1	And again, you saw this slide
2	previously, and if you look at Medicare
3	published data, for better or worse, vascular
4	surgeons are the dominant providers of lower

5	extremity interventions when you combine both
6	open and endovascular procedures.
7	You're going to next hear from two
8	members of our society who have been
9	responsible for two practice guidelines, one
10	the WIFI classification which will be presented
11	by Joe Mills, and next the management for
12	asymptomatic disease and claudication presented
13	by Mike Conte. Thanks for the opportunity to
14	speak.
15	DR. BACH: Thank you very much, and we
16	invite Dr. Michael Conte to speak. He's a
17	professor and chief of the Division of Vascular
18	
	and Endovascular Surgery at the University of
19	and Endovascular Surgery at the University of California, San Francisco.
19 20	
	California, San Francisco.
20	California, San Francisco.  DR. CONTE: Thanks, and good morning.
20 21	California, San Francisco.  DR. CONTE: Thanks, and good morning.  I'm a practicing vascular surgeon and have

In 2015 the SVS published a practice
 guideline that addressed the issues of
 asymptomatic PAD and intermittent claudication,

disclosures.

4	two of	the	key	questions	today.	To do	this,	we

- 5 commissioned independent evidence-based reviews
- 6 of the data, and had a consensus guideline
- 7 development process with the publication that
- 8 came out this year in the Journal of Vascular
- 9 Surgery.
- Related specifically to asymptomatic
- 11 PAD, as earlier presented, this is a highly
- 12 prevalent condition in the Medicare population
- due to standard prevalent risk factors. We
- 14 know it portends a high risk for mortality and
- 15 major cardiovascular events. To date the
- 16 evidence does not really strongly support broad
- 17 evidence-based population screening and more
- 18 research is needed in terms of the benefits of
- 19 targeted screening. Basic interventions such
- as smoking cessation, patient education and
- 21 lifestyle modifications are felt to be Grade I
- 22 recommendations by our group.
- 23 Unfortunately, the evidence supporting
- 24 medical intervention specific to the
- asymptomatic population, as presented earlier,

- 1 is somewhat weak. The current guidelines, for
- 2 example on statin use, do not address

2	4 4.		41		C	41	ADI
1	asymptomatic	natients	or the	lise	$\Omega$ T	the	ARI
J	asymptomatic	patients	or the	ubc	OI	uic	1101.

- 4 We need more research specific to interventions
- 5 targeting this population as far as their
- 6 disease progression.
- 7 Very importantly, we strongly
- 8 recommend against the use of invasive
- 9 treatments for asymptomatic PAD regardless of
- 10 hemodynamic measurements or imaging findings
- 11 that demonstrate disease. This was felt to be
- 12 a very strong recommendation. There may be
- 13 some unique exceptions, including the treatment
- of popliteal aneurysms which may not be
- 15 considered here, repeated interventions to
- 16 maintain bypass graft patency, and the benefit
- 17 of repeated interventions to maintain
- 18 endovascular interventions is really not well
- 19 known and more evidence and research is needed
- 20 here.
- 21 In terms of intermittent claudication,
- 22 it's the most common symptom relating to
- 23 peripheral artery disease in the Medicare
- 24 population, it portends a higher risk of
- 25 cardiovascular events and significant

1 disability, but we know there's a very low risk

- 2 of major amputation. Smoking cessation, risk
- 3 factor modification and medical therapies are
- 4 standard of care.
- 5 Specific to the limb, pharmacotherapy,
- 6 exercise therapy and revascularization do yield
- 7 improvements compared to standard of care.
- 8 Medical therapies, as I mentioned, for
- 9 atherosclerosis are standard of care, but
- specific to the treatment of the disability we
- did recommend with a relatively weak level of
- 12 evidence the use of cilostazol and potentially
- 13 the ACE inhibitor ramipril. Further studies
- are needed here and the overall degree of
- 15 evidence is relatively modest, as recently
- 16 shown by earlier speakers.
- 17 Importantly, supervised exercise does
- 18 have very strong evidence to support its use in
- 19 improving functional outcomes in claudication,
- and even home-based exercise now has growing
- 21 evidence to support potential efficacy, and we
- 22 recommend this as a first line of treatment for
- 23 most patients. The limitations currently are
- 24 lack of reimbursement and also, the data also
- 25 lacks in terms of long-term sustainability of

- 1 the intervention on patients.
- 2 As far as revascularization, we
- 3 understand and we recognize the limitations of
- 4 the current data that are available. In
- 5 current practice revascularization for
- 6 claudication must be a carefully considered
- 7 individualized decision based on numerous
- 8 factors such as the severity of disease and the
- 9 anticipated risk versus benefit. Key factors
- 10 that are predictable include comorbid
- 11 conditions and the anatomic pattern of disease
- 12 that we know determine the subsequent efficacy.
- 13 Importantly, our group has decided
- 14 that it was time to submit a minimal threshold
- of efficacy for this disabling disease which is
- 16 non-limb-threatening. We believe that on
- 17 average, patients should expect at least two
- 18 years of clinical benefit for an invasive
- 19 therapy for claudication, and that should be
- 20 tailored to the anatomic circumstance where
- 21 those expectations exist. And also, the level
- of evidence that supports this presently is
- 23 low, clearly more research is needed to support
- 24 this kind of evidence and we need longer-term
- 25 data than the regulatory studies currently

- 1 afford us. Thank you very much.
- 2 DR. BACH: Thank you very much.
- 3 Dr. Joseph Mills, the chief, Division of
- 4 Vascular and Endovascular Surgery, the director
- 5 of the vascular fellowship and residency
- 6 programs, also professor of surgery in the
- 7 Department of Surgery at the University of
- 8 Arizona. Thank you.
- 9 DR. MILLS: Thank you. I've been
- 10 involved in the SVS practice guidelines on
- 11 lower extremity disease, diabetes, and
- 12 internationally. I have since relocated to the
- 13 Baylor College of Medicine. These are my
- 14 disclosures.
- 15 I think, if I could emphasize one
- thing, the reason you're going to have to vote
- 17 you don't know the answer to these questions
- 18 today, especially for critical limb ischemia,
- 19 is that that term was developed over 40 years
- ago when our patients were different, they were
- 21 smokers, the primary problem was ischemia and
- 22 they weren't diabetic. Now we have this wide
- 23 spectrum of disease, and if you look at these
- slides, these are patients I've treated over
- 25 the last 30 years. They're all Rutherford

- 1 category 5 except possibly the one on the
- 2 right, and you can see that the treatment for
- 3 this is going to vary a lot, there's not going
- 4 to be one answer.
- 5 The reason things have changed is the
- 6 global epidemic of diabetes, which is one of
- 7 the noncommunicable diseases. There's now
- 8 almost 30 million diabetics in this country,
- 9 there's almost 380 million diabetics in the
- world, and the most common reason a diabetic
- 11 comes to the hospital is for a wound, possibly
- 12 infected, which results in an amputation once
- every 17 seconds in the world. Diabetics are
- high cost, it's about 20 percent of the cost
- 15 related to the foot from diabetic foot
- admissions, and each episode costs somewhere
- between \$40 and \$94,000 for inpatient diabetic
- 18 foot admissions.
- 19 So, the reason we came up with this
- system is we think that the term CLI doesn't
- 21 apply to most of our patients and that we
- 22 needed a different classification system. And
- 23 if we don't define the patients differently up
- 24 front, much like cancer with T&M, we'll never
- 25 know what the outcomes are.

1	So, why do I say that? This is the
2	original paper, over 40 years old, of
3	definition of critical limb ischemia. It was a
4	consensus one-page paper, and what everybody
5	forgets is that diabetics were excluded from
6	this. If you have diabetes you also have
7	neuropathy, you have a wide spectrum of wounds,
8	there is no single cutoff that predicts
9	healing, and they're often complicated by
10	infections. If you have PAD plus infection,
11	this is from the EURODIALE study, it triples
12	the amputation risk, and yet infection is not
13	even mentioned in Rutherford or Fontaine.
14	So, we think ischemia is a spectrum
15	and how much revascularization, or even if
16	revascularization is required depends on other
17	things than just ischemia, and so we came up
18	with WIFI which briefly, and I won't go through
19	the whole thing here, but it's based on
20	categorizing wounds, ischemia and foot
21	infection from zero, none, to mild, moderate
22	and severe, and based on those classifications
23	you can place the patient into four categories
24	of limb risk. And this turns out to be true,

1	done in almost 1,800 patients, showing that
2	this does predict risk of amputation regardless
3	of therapy, whether it's endovascular, open, or
4	medical therapy.
5	Now to answer some of the specific
6	questions you have to vote on, is
7	revascularization for limb salvage effective?
8	I think the answer is a qualified yes, based on
9	historical controls such as the Circulase
10	trial, and large studies from Europe where
11	untreated patients with severe limb ischemia
12	had 15 to 34 percent amputation rates in six to
13	12 months without revascularization.
14	Now, an interesting thing that's been
15	alluded to earlier is amputation is regional,
16	there are certain hotbeds, and if you look at
17	this data from Goodney, the more vascular
18	attention that's given to the problem, the
19	fewer amputations, so if there's more
20	angiograms, endovascular therapy and bypasses,
21	the amputation risk drops, so we recommend that
22	referral to vascular specialists for such
23	natients he encouraged

24	Secondly.	lack of	recognition	of

# 25 ischemia is a common problem. We recommend

1	that all patients with nontraumatic foot
2	wounds, especially diabetics with or without
3	infection, get blood flow measured.
4	We think that we should encourage the
5	development of teams. There are multiple
6	studies that show teamwork, which frequently
7	consists of podiatry plus a vascular specialist
8	reduces amputations, and to that end the SVS
9	and APMA combined to develop a collaborative
10	effort, and we recommend that this be
11	encouraged.
12	There is only one trial for this
13	problem despite how common it is, and it did
14	show if patients live longer than two years,
15	they had lower mortality and better limb
16	salvage if they had bypass first.
17	Our final
18	DR. BACH: Dr. Mills, you're out of
19	time, so if you don't mind, just wrap up.
20	DR. MILLS: Our final recommendation
21	is these studies be encouraged because we don't
22	have any data.

- And finally, I have some slides for
- 24 disparity, which you can view on your own.
- 25 Thank you.

1	DR. BACH: Thank you very much. I
2	would like to introduce Dr. Oscar Alvarez,
3	who's the director of the Center for Curative
4	and Palliative Wound Care at Calvary Hospital
5	in the Bronx.
6	DR. ALVAREZ: Good morning. Calvary
7	Hospital is the only acute care hospital
8	totally dedicated to the management of
9	palliative care patients. In this morning's
10	presentation I'd like to give you our humble
11	attempt in a clinical trial looking at high
12	pressure intermittent pneumatic compression for
13	the treatment and palliation of patients
14	without an operative option.
15	My disclosures, I am a Yankee fan,
16	being here in Oriole country, and none others
17	other than the funding for the study, which
18	I'll mention later.
19	There are several HPIPC devices
20	available and they vary tremendously in cost.
21	Compression has been used to treat PAD and CLI

- since 1917 and there's quite a bit of evidence,
- 23 albeit not always graded to the standards of
- 24 today's standards, but quite a bit of evidence
- 25 in fact does exist. There are also systematic

- 1 reviews available also.
- 2 In our study we screened 64 patients,
- 3 we randomized 34, and it took us almost five
- 4 years to actually do this trial, so this gives
- 5 you an idea how difficult they are to do. And
- 6 there were 18 in the treatment group and 16 in
- 7 the exercise group, which was not supervised,
- 8 and the major evaluations involved different
- 9 wound healing, pain, and mostly patient-
- 10 reported outcomes.
- Here's an example of the pump. As
- 12 Dr. van Bemmelen pointed out before this talk,
- 13 they are rapid high pressure compression
- 14 provided at intermittent times. We used the
- 15 Baker-Wong FACES scale and the VAS scale for
- 16 evaluating pain, and we used a Short Form 36 to
- 17 evaluate quality of life, both the physical
- 18 component and mental component.
- The statistics are here. The mean
- 20 peak walking times for HPIPC and control were

- both increased, a little greater for the HPIPC,
- 22 especially at the 16-week time point. It took
- 23 16 weeks but if you look at the mean change
- 24 from baseline in peak walking times at four,
- eight and 16 weeks, that 16-week group showed

- 1 statistical significance.
- 2 The r-ABIs did not significantly
- 3 change. However, the temperature change
- 4 between the foot and chest ratio did increase,
- 5 showing a sign for vascularization.
- 6 The perceived improvement from the
- 7 health survey questionnaire shown here showed
- 8 that there were statistical significances in
- 9 both the physical function and bodily pain,
- 10 comparing both the HPIPC group and the exercise
- 11 control.
- The percent reduction in wound care,
- only 20 percent completely healed, which is
- seven out of the 34, but in fact they all
- 15 improved. Here's an example of improvement but
- 16 not healing. You can manage a wound like the
- panel on the right very easily, these are not
- 18 difficult wounds when they start to heal.
- 19 Leg pain at baseline and after

- 20 treatment was statistically significant when we
- 21 used the Baker-Wong scale in favor of the
- 22 HPIPC, and the mechanism of action was also
- 23 elucidated earlier on.
- So, I acknowledge the New York
- 25 Department of Health for funding the study at

- 1 \$25,000 a year for four years. The arterial
- 2 pneumatic compression devices were provided at
- 3 no cost from BioCompression, and the Bronx YMCA
- 4 provided free temporary memberships for our
- 5 patients to do the exercises. Thank you for
- 6 your attention.
- 7 DR. BACH: Thank you very much,
- 8 Dr. Alvarez. I would like to introduce
- 9 Dr. Gary Ansel, executive board member of VIVA
- 10 Physicians.
- DR. ANSEL: Thank you very much, I
- 12 appreciate the opportunity to participate
- 13 today. My slides -- there you go.
- DR. BACH: We also can't hear you,
- despite the fact that you're insecure.
- 16 (Laughter.)
- DR. ANSEL: Just as long as I don't
- 18 get strip-searched, I'm good.

19	So, I'm glad to present to the MedCAC
20	panel. Don't take that time from me. My
21	travel and lodging was supported by a
22	not-for-profit, VIVA Physicians Group, which is
23	a multispecialty group based on research and
24	education for vascular disease. These are my
25	financial statements. I'm the system medical
	115
1	chief for vascular at a large health care
2	system that's a multilevel hospital, multiple

3 different specialties, primarily a non-RVU 4 quality-based performance model for 5 reimbursement. I'll be addressing the critical 6 limb questions. 7 The take-home points and some things 8 that, I left a nice big slide set for you to 9 review, so I'm not going to reiterate all the 10 things you've heard about the prevalence of 11 peripheral artery disease, how this is a 12 brittle population, how they have a very poor 13 early and late prognosis. I really want to get 14 to the fact that this is a diabetic population 15 that's expanding. You've already heard this 16 leaves out a number of patients from the

Rutherford class, and as I want to point out,

18	these are infrapopliteal lesions, these are
19	long total occlusions.
20	But even that is not what it's really

- ly
- 21 about, and even Best trial doesn't take into
- 22 account the fact that many of these patients do
- 23 not have patent plantar arches. The reason
- 24 that's important is if you don't provide
- 25 perfusion to the area that is not getting blood

- 1 flow, the chance of healing goes down. This
- 2 should not be an endo versus surgery
- 3 requirement, this is actually customizing the
- 4 care for the patient to make sure that we get
- 5 the best chance for healing.
- 6 Angiosome, which is perfusing the area
- 7 that has limb ischemia or wound, is the model
- 8 that we should be using to make sure we're
- 9 supplying the blood that needs to be there for
- 10 healing. You can see if you don't do that,
- 11 your chances of healing go dramatically down,
- 12 and this is the diabetic population.
- 13 This is just a picture of a bunch of
- 14 the patients that have diabetes that don't have
- 15 intact plantar arches, and why we have to be
- 16 very aggressive. Whether it's a heel ulcer or

17	toe ulcer is very different on how we should be
18	approaching these patients. I'm going to give
19	you an example of that.
20	This patient has pretty good flow to
21	the anterior tibial artery, but really needs
22	reconstruction in the foot to be able to get
23	flow to that heel ulcer and the toe ulcer.
24	With advanced therapy that's only
25	available at several hospitals in the United
	117
1	States and around the world, but pioneered in
2	Italy, you can see that with this new
3	technology we have been able to get through
4	these total occlusions and really supply this

with long balloon angioplasty and come up with

reperfusion for these limbs where the area is

being constructed. This is not just diabetics

but is also in the dialysis patient population.

that there's not just one technology that's

that this patient population needs to be

And in summary, I want you to know

best. Even in endovascular you're going to see

treated when they're ambulatory, we want to

make sure that they get the best device for

that wound, and that may be different for the

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16	lesion that may need surgery, but we have to
17	customize this for the patient.
18	Yes, there is data. If you look at
19	Italy, that has the lowest amputation rate in
20	the world. You can see almost a thousand

- 21 patients with a five-year repeat intervention
- 22 rate of 12.7 percent, very high limb salvage,
- 23 whether it be excimer laser or whether it's the
- 24 more recent balloon angioplasty, very low
- one-year retreatment rates and very high limb

- 1 salvage rates.
- 2 You have already heard, and you will
- 3 hear about the BASIL trial, and again, we're
- 4 seeing longer-term data for both surgery and
- 5 endovascular, it's about customizing for the
- 6 patient.
- 7 So with that I'll go to my final slide
- 8 just to summarize and keep us on time, but I'm
- 9 giving you a slide set that you can go through
- 10 to get all the different trials. One of the
- things is that as we've seen endovascular
- 12 increase and vascular surgery decrease, we have
- 13 seen a lowering of the amputation rate, and
- 14 that's important.

15	And I'll get to the take-home
16	messages. Modern management of CLI is a
17	balance between arterial conduit and limb
18	preservation and the patient's functional
19	outcomes. Technology and techniques will
20	continue to evolve and allow us to improve on
21	current treatment options, both endovascular
22	and surgery. Future trial data sets will
23	hopefully help define the best treatment
24	guidelines for specific patient populations,
25	not an us versus them mentality. Thank you
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	117
1	very much.
1 2	
	very much.
2	very much.  DR. BACH: Thank you very much. I'd
2	very much.  DR. BACH: Thank you very much. I'd now like to introduce Dr. Kenneth Rosenfield,
2 3 4	very much.  DR. BACH: Thank you very much. I'd now like to introduce Dr. Kenneth Rosenfield, who's the president-elect for the Society for
2 3 4 5	very much.  DR. BACH: Thank you very much. I'd now like to introduce Dr. Kenneth Rosenfield, who's the president-elect for the Society for Cardiovascular Angiography and Interventions.
2 3 4 5 6	very much.  DR. BACH: Thank you very much. I'd now like to introduce Dr. Kenneth Rosenfield, who's the president-elect for the Society for Cardiovascular Angiography and Interventions.  DR. ROSENFIELD: My name is Ken
2 3 4 5 6 7	very much.  DR. BACH: Thank you very much. I'd now like to introduce Dr. Kenneth Rosenfield, who's the president-elect for the Society for Cardiovascular Angiography and Interventions.  DR. ROSENFIELD: My name is Ken Rosenfield, I'm president-elect, as you said,
2 3 4 5 6 7 8	very much.  DR. BACH: Thank you very much. I'd now like to introduce Dr. Kenneth Rosenfield, who's the president-elect for the Society for Cardiovascular Angiography and Interventions.  DR. ROSENFIELD: My name is Ken Rosenfield, I'm president-elect, as you said, of the Society for Cardiovascular Angiography
2 3 4 5 6 7 8 9	very much.  DR. BACH: Thank you very much. I'd now like to introduce Dr. Kenneth Rosenfield, who's the president-elect for the Society for Cardiovascular Angiography and Interventions.  DR. ROSENFIELD: My name is Ken Rosenfield, I'm president-elect, as you said, of the Society for Cardiovascular Angiography and Interventions, or SCAI. I'm an
2 3 4 5 6 7 8 9	very much.  DR. BACH: Thank you very much. I'd now like to introduce Dr. Kenneth Rosenfield, who's the president-elect for the Society for Cardiovascular Angiography and Interventions.  DR. ROSENFIELD: My name is Ken Rosenfield, I'm president-elect, as you said, of the Society for Cardiovascular Angiography and Interventions, or SCAI. I'm an interventional cardiologist and a vascular

14	vascular intervention registries and have led
15	many PAD trials with Dr. Menard, who spoke
16	earlier, and Dr. Farr. I'm the co-PI of the
17	BEST-CLI trial which emphasizes, again, the
18	multidisciplinary team approach to CLI, and I
19	was the PI of the LEVANT 2 drug-coated balloon
20	trial just recently reported in the New England
21	Journal, which sets really a new standard for
22	rigor in PAD device trials. These are my

- 23 potential conflicts.
- 24 For today's panel meeting I have the,
- as president-elect of SCAI, I have the special

- 1 privilege to introduce a coalition of seven
- 2 professional organizations that came together
- 3 to advocate for patients by providing a
- 4 cohesive series of presentations which will
- 5 follow, to address the MedCAC questions. This
- 6 unique coalition includes the ACC, American
- 7 College of Radiology, American Heart
- 8 Association, SCAI, Society for Interventional
- 9 Radiology, Society for Vascular Medicine, and
- 10 VIVA Physicians. Collectively, this
- 11 multidisciplinary group represents nearly
- 12 150,000 members dedicated to high quality

13	value-driven patient-centric vascular care.
14	Feel free to review my slides, which
15	provide a general backdrop for PAD, but I will
16	not go into them in detail here. What I will
17	say is the next eight speakers will speak to
18	these issues, and they are members of this
19	coalition. They include Dr. Beckman, who's
20	going to talk about underdiagnosis and
21	undertreatment of patients with PAD; Drs. Jerry
22	Bartholomew and Rob Lookstein talking about
23	asymptomatic patients with PAD; Drs. Jaff and
24	Aronow addressing intermittent claudication;

Dr. Shishehbor, who will address critical limb

1	ischemia; and Dr. Misra, who will talk about
2	evidence gaps in treatment decision-making; and
3	the final talk will be by Dr. Jim Froehlich,
4	who will talk about the treatment disparities.
5	The essence of what this group
6	believes is as follows: We are all passionate
7	about improving the lives of our patients,
8	their longevity, their quality of life, their
9	ability to walk, to function, and preserve
10	limbs, and we believe current treatments are
11	already making a difference for our patients

12	with PAD, as you've heard today, but we can do
13	better.
14	Treatment can be redefined and
15	improved, and there are four particular shared
16	tenets that tie us together. The first is that
17	peripheral artery disease is a complex one;
18	treating it requires an interdisciplinary team
19	approach in order to provide optimal care and
20	achieve the best outcomes for all patients.
21	Secondly, the foundation for care of
22	patients with PAD from undiagnosed, to
23	asymptomatic, to typical and atypically
24	symptomatic, to CLI, rests on provider
25	expertise and quality of care, and since
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- 1 quality of care is paramount to ensuring good
- 2 outcomes, it must be measured.
- Thirdly, we all acknowledge that there
- 4 are large treatment gaps in our evidence base
- 5 and we are committed to closing them as a team.
- 6 Rapid advances and increasing therapy
- 7 alternatives, particularly less invasive
- 8 endovascular options, have created a moving
- 9 target. An additional challenge is
- 10 establishing what really truly constitutes a

11	meaningful outcome for patients. Registries
12	can be effective, as you heard, in adding to
13	the evidence base, and they should also be used
14	to track outcomes and to improve the quality of
15	care. To be effective in this space, though,
16	registries must allow for universal
17	participation and not be restrictive. CMS
18	should partner with all of the organizations
19	speaking at today's MedCAC panel meeting to
20	determine necessary and sufficient elements to
21	be included in a registry.
22	And finally, choice is important to
23	our patients. Medicare beneficiaries should be
24	entitled to have access to therapies that offer

1 ability to walk, and maintain independence. Recommendations coming out of this important 2

the prospect to improve quality of life,

- panel meeting should preserve the ability for
- 4 patients to make individualized choices based
- 5 on open discussion of benefits and risks with
- their team of providers. 6

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- 7 So on behalf of this multidisciplinary
- collaboration and the efforts we extend to the 8
- patients we serve, we greatly appreciate the 9

10	opportunity to speak on these important issues.
11	Thank you.
12	DR. BACH: Thank you very much,
13	Dr. Rosenfield. I would now like to introduce
14	Dr. Josh Beckman, who will be speaking on
15	behalf of the American Heart Association.
16	DR. BECKMAN: Good morning, and thank
17	you very much for having me. My name is Josh
18	Beckman, I'm the current chair of the PVD
19	Council for the American Heart Association.
20	Here are my disclosures. Neither the AHA nor I
21	received funding to participate in today's
22	meeting.
23	The AHA is an organization of more
24	than 22 million volunteers dedicated to
25	reducing cardiovascular morbidity and mortality
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- 1 through scientific-based remedies.
- 2 Today we're going to be discussing
- 3 patients with PAD. This meeting is basically
- 4 focused on what happens after we diagnose them.
- 5 We need to consider how patients with PAD are
- 6 first identified, especially in the
- 7 asymptomatic and atypically asymptomatic
- 8 patients, and the problem is there's a dramatic

9	underdiagnosis. We know who has PAD. In the
10	fourth line down you can see a screening study
11	of people over the age of 65; one in five men
12	and one in six women have PAD. This is a huge
13	population for CMS.
14	We know that most people are not
15	recognized. Rina Pandi published using the
16	NHANES database. You can see here that of the
17	7,500 patients over the age of 40, 647 of them
18	had PAD. Only 196 were diagnosed with
19	recognized PAD, whereas 451 weren't. This
20	corresponds to nearly five million Americans
21	who have undiagnosed PAD, five million
22	Americans.
23	We know that this is a problem because
24	from the same paper, when you're not treated
25	appropriately, you die more quickly. Notice

- 1 here that the patients who received two or more
- 2 preventive therapies of aspirin, an ACE
- 3 inhibitor and a statin, had a 65 percent
- 4 reduction in mortality, whereas everybody else
- 5 basically died like smelts.
- 6 PAD is treated less well than
- 7 atherosclerosis and other vascular beds. PAD

8	is the disparity. There are millions of
9	patients who are underdiagnosed or untreated.
10	Inadequate treatments increase mortality, and
11	recently improved medications may reduce the
12	need for revascularization.
13	The ABI needs to be covered by CMS
14	because it is a diagnostic test and meets the
15	CMS definition for diagnostic test. A
16	diagnostic test from the Medicare Benefits
17	Policy Manual is a test that aids in the
18	assessment of a medical condition or the
19	identification of a disease, and it is also
20	given to determine the nature and severity.
21	That is the ABI. It is not a screening test,
22	that is a historical accident.
23	CMS defines a preventative service as
24	one that can prevent you from getting the

1 the time you have peripheral artery disease you

disease, or diagnose it really early on. By

- 2 have a tremendous amount of atherosclerosis and
- 3 a highly increased risk of death and

- 4 cardiovascular morbidity and mortality. We
- 5 strongly recommend that all patients in the
- 6 Medicare population should have at least a

7	one-time screening ankle-brachial index covered
8	by CMS. We know that the patients, one out of
9	five men and one out of six women has PAD in
10	the Medicare population, we know we are missing
11	five million people with the disease, and we
12	know we can make their lives better and longer.
13	We also know that PAD is undertreated.
14	Once diagnosed, patients do not get the same
15	level of treatment as atherosclerosis and other
16	vascular beds. They do not get access to
17	supervised rehabilitation like all other
18	atherosclerotic patients do. You can see that
19	they feel just as bad as patients with
20	Stage III New York Heart Association heart
21	failure, and we know that when you put them on
22	an exercise treadmill and you supervise them,
23	they walk longer. This is the CLEVER trial.
24	Here's 21 consecutive trials. You

1 works. We strongly recommend that all patients

heard the technical panel, supervised exercise

- 2 in the Medicare population with claudication be
- 3 offered exercise rehab like patients after PCI,
- 4 CABG or heart valve surgery.

25

5 What does coverage mean? These

- 6 services should be covered because CMS has a
- 7 vested interest in diagnosing atherosclerosis.
- 8 The ABI is as reasonable as an ETT, an EKG or
- 9 carotid ultrasound. We want to reduce
- 10 mortality from atherosclerosis and want to
- 11 improve functional capacity, just as we do
- 12 after MI, CABG, or patients with stable angina.
- 13 Thank you for your attention.
- DR. BACH: Thank you very much,
- 15 Dr. Beckman. I'd now like to introduce
- 16 Dr. John Bartholomew, who is the
- 17 president-elect of the Society of Vascular
- 18 Medicine.
- 19 DR. BARTHOLOMEW: Thank you for this
- 20 opportunity. This is my disclosure slide. I
- am president-elect of the Society of Vascular
- Medicine. We are over 500 members, we have
- been running for over 26 years.
- One in every 20 Americans has PAD, and
- 25 PAD raises your risk for heart attack and

- 1 stroke. It is common, it is underdiagnosed, it
- 2 causes significant morbidity, poor quality of
- 3 life, and it overlaps, as you well know, with
- 4 coronary and cerebrovascular disease. And as

- 5 you've heard over and over today, it is a
- 6 predictor of adverse prognosis.
- 7 PAD is common but your patient may
- 8 have never heard of it. This is an awareness
- 9 gap and public knowledge study that looked at
- 10 the awareness of PAD, and it compared to other
- 11 diseases such as multiple sclerosis, Lou
- 12 Gehrig's disease, cystic fibrosis, and as you
- see here, the prevalence of PAD is over nine
- 14 million individuals, compared with multiple
- sclerosis at 300,000, where the disease
- awareness is only 26 percent; in other words,
- 17 76 percent of individuals did not know about
- 18 PAD.
- This is an older study, done almost 20
- 20 years ago, but looking at patients with PAD,
- and it noted that they were less intensely
- treated than patients with coronary artery
- disease. In fact, PAD patients were less
- 24 likely to recall a physician's advice to
- 25 exercise, so important for their claudication.

- 1 PAD patients were significantly less likely to
- 2 take cholesterol medications, or be offered or
- 3 advised to follow a low cholesterol diet. In

4	addition, they were less likely to take
5	aspirin.
6	And you've already heard that in the
7	NHANES study, this is a study that is called
8	the National Health and Nutritional
9	Examination Study, and it looked at PAD
10	patients and it found that statin use was
11	reported in only 31 percent of the individuals,
12	ACE or ARB in only, in approximately 25

- ly 25
- 13 percent, and aspirin in 36 percent. And as
- 14 you've heard, this corresponds to over five
- 15 million people not taking a statin, 5.4 not
- 16 taking an ACE or an ARB, and 4.5 not taking
- 17 aspirin.
- 18 This is the Reduction of
- 19 Atherothrombosis for Continued Health, the
- 20 REACH registry, and this looked at two-year
- 21 rates of vascular-related hospitalization and
- 22 associated costs in patients at risk of
- 23 atherothrombosis. And what it found was that
- 24 there was a higher rate of polyvascular disease
- 25 for patients with PAD, more than with CAD or

- 1 cerebrovascular disease. There was a greater
- 2 degree of undertreatment of atherosclerosis

- 3 risk factors in patients with PAD compared to
- 4 coronary and cerebrovascular disease, and it
- 5 revealed higher cardiovascular event rates for
- 6 patients with PAD compared to CAD and CVD. in
- 7 addition, it suggested that stable patients
- 8 with asymptomatic PAD have high annual costs,
- 9 largely because of the high rates of
- 10 cardiovascular events and hospitalizations, and
- 11 costs escalate in time as the PAD becomes more
- 12 symptomatic.
- 13 PAD is a morbid disease. It's a major
- 14 risk factor for lower extremity amputation.
- 15 Quality of life impairment is more severe than
- 16 heart failure or MI. Their functional
- 17 impairment is common, even among patients with
- 18 atypical leg symptoms. There's a decreased
- 19 walking distance, a decreased walking velocity,
- and there's also objective evidence that
- 21 depression is quite common among patients with
- 22 PAD.
- 23 Millions of U.S. adults with PAD are
- 24 not receiving secondary prevention therapy.
- 25 These therapies, as you've heard over and over

1 again, may reduce the risk of adverse

- 2 cardiovascular events. Treatment with multiple
- 3 therapies is associated with reduced all-cause
- 4 mortality.
- 5 So the take-home message, PAD is
- 6 common, underdiagnosed and undertreated. Most
- 7 patients do not have classic symptoms. PAD is
- 8 a coronary risk equivalent, and aggressive risk
- 9 factor modification can save lives. Thank you.
- DR. BACH: Thank you very much,
- 11 Dr. Bartholomew. I'd like to introduce
- 12 Dr. Robert Lookstein, from the Society of
- 13 Interventional Radiology.
- DR. LOOKSTEIN: Good morning, thank
- 15 you to the panel for having the opportunity to
- speak. I'm representing the Society of
- 17 Interventional Radiology. I'm a practicing
- 18 interventional radiologist in New York City and
- 19 I serve as the chair for the peripheral disease
- working group for the Society of Interventional
- 21 Radiology. I have several comments I'd like to
- 22 make within the theme of the coalition, as
- 23 Dr. Rosenfield previously introduced. These
- are my disclosures.
- 25 When you look at evidence for the

- 1 treatment of asymptomatic lower extremity
- 2 peripheral arterial disease, there are three
- 3 consensus documents that have been written in
- 4 the last decade. The first is authored by Dr.
- 5 Hirsch, who sits on the panel today. This
- 6 represents the ACC, the AHA, the SIR, the SVM,
- 7 numerous other subspecialty organizations
- 8 convening to provide recommendations for the
- 9 care of asymptomatic patients.
- The second is the TASC II document,
- 11 again multiple specialties, including the North
- 12 American Society of Vascular Surgeons and the
- 13 European Society of Vascular Surgery, combining
- 14 to provide recommendations for the treatment of
- 15 asymptomatic patients.
- 16 And then most recently is the document
- 17 that Dr. Conte referenced in his previous
- 18 presentation.
- 19 This slide references the natural
- 20 history of an asymptomatic patient, where we
- 21 all believe as a unified multispecialty
- 22 consensus that the major intervention in the
- 23 asymptomatic cohort is to reduce the
- 24 cardiovascular morbidity and the mortality
- associated with this disease. We do not

- 1 recommend revascularization as a primary
- 2 therapy in the treatment of the asymptomatic
- 3 population.
- 4 As previously mentioned, lifestyle
- 5 modification, including smoking cessation,
- 6 patient education regarding the diagnosis,
- 7 blood pressure and lipid control are the
- 8 primary benefits to reduce the all-cause
- 9 cardiovascular events associated with this
- 10 diagnosis. And again, just to be clear, none
- of us in these specialties recommend
- 12 revascularization in the asymptomatic
- 13 population.
- With reference to critical limb
- 15 ischemia, my colleague Dr. Shishehbor will
- 16 reference this further, we are asked to
- 17 determine whether or not there's sufficient
- 18 evidence for an intervention to improve the
- 19 life of patients with critical limb ischemia,
- and I would reference the article recently
- 21 published by Dr. Hirsch, who again sits on this
- 22 panel, the REACH study, who prospectively
- 23 looked at almost 8,000 patients across the
- 24 world, referencing them as patients who had
- 25 undergone an ischemic lower extremity

- 1 amputation, against those with PAD who did not.
- 2 This study demonstrated a significant increase,
- 3 almost a hundred percent increase in the
- 4 incidence of myocardial infarction, stroke, and
- 5 all-cause cardiovascular death from patients
- 6 who had undergone a lower extremity amputation.
- 7 The evidence suggests that if we can avoid an
- 8 amputation, we will reduce these risks. This
- 9 risk was further confounded from patients
- 10 having a more recent amputation, as compared to
- 11 patients having a remote amputation.
- 12 Again, I will reference the AHA
- 13 guideline documents. I had the privilege of
- sitting on the more recent guideline document
- which is currently in draft form for the AHA
- and ACC, SVS and SIR, SVM had a representative
- 17 for this document as well, and specifically the
- 18 recommendations on most recently published
- 19 documents for critical limb ischemia from the
- 20 TASC II document is revascularization is the
- 21 optimal treatment for patients with critical
- 22 limb ischemia, and according to the ACC and AHA
- 23 guidelines, the treatment of critical limb
- 24 ischemia is dependent on increasing blood flow
- 25 to the affected extremity to relieve the

- 1 ischemic pain, heal the ischemic ulcerations,
- 2 and avoid limb loss.
- 3 Dr. Jones referenced this article, the
- 4 AHRQ review, which specifically addressed the
- 5 comparative effectiveness between endovascular
- 6 therapy and surgical revascularization for
- 7 patients with critical limb ischemia, and as of
- 8 2015 we believe that endovascular therapy is at
- 9 least as effective as surgical
- 10 revascularization in the treatment of critical
- 11 limb ischemia with the goals of avoiding major
- 12 amputation in the affected limb.
- 13 The coalition previously referenced
- 14 endorses the BEST-CLI trial. SIR participated
- actively in the BEST-CLI trial, which will
- 16 further define the exact role of endovascular
- 17 therapy for specific critical limb ischemia
- 18 cohorts. Thank you for your attention.
- 19 DR. BACH: Thank you very much. I
- would like to introduce Dr. Michael Jaff, who
- 21 is the president of VIVA Physicians.
- DR. JAFF: Thank you, Mr. Chairman,
- and ladies and gentlemen. It's a privilege to
- be here to represent this group of physicians

1	management of patients with peripheral vascular
2	diseases.
3	My disclosures have been provided
4	prior to my presentation this morning. I would
5	note that that my presence here was funded by
6	VIVA Physicians for all travel-related
7	expenses. As Dr. Ansel mentioned, VIVA
8	Physicians is a 501(c)(3) not-for-profit
9	education and research consortium solely
10	focused on peripheral vascular diseases. I am
11	the president. All officers and board members
12	receive a stipend for their service to the
13	organization based on documentation of specific
14	hours worked.
15	I would also like to disclose that I
16	am the founder and medical director of VasCore
17	the Vascular Ultrasound Core Laboratory, which
18	has participated in over 170 clinical trials in
19	66 countries; many of the PAD trials referenced
20	this morning and throughout the day, we
21	participated in. VasCore is solely owned by
22	the Massachusetts General Physicians
23	Organization. All agreements are provided

- between the sponsor and the MGPO, not me, and
- 25 my salary is not tied in any way to the number

- 1 of trials or performance of VasCore.
- 2 I'm going to be speaking specifically
- 3 about intermittent claudication as the question
- 4 at hand from the panel, and you've already
- 5 heard all of the information that I was going
- 6 to discuss about longevity, the limitations of
- 7 patients with intermittent claudication. There
- 8 is much more to this than just blockage of a
- 9 pipe, but lots of cellular mechanistic problems
- 10 that exist in PAD. You've already heard about
- 11 the tremendous coexistent comorbidities of
- 12 coronary disease, cerebrovascular disease and
- 13 all-cause-related mortality. We understand the
- 14 risk factors including diabetes, which is not
- only the Medicare population, but around the
- world as well.
- 17 The question about sufficient evidence
- about interventions that improve the immediate,
- 19 near-term and long-term outcome is true, it's
- absolutely true if we're talking about
- 21 improvement in functional ability. You've
- 22 already seen all of the information about

- 23 exercise. We wholeheartedly support coverage
- of exercise therapy as a principal and primary
- 25 treatment for patients with intermittent

- 1 claudication. In addition, we feel it's
- 2 critically important that all home medical
- 3 therapy be offered as first line treatment.
- 4 You've already seen an excellent
- 5 presentation by my colleagues from Duke about
- 6 this technology assessment, and you heard from
- 7 Dr. Dake about some of the information about a
- 8 drug-eluting stent. There were a number of
- 9 studies that were not included in that initial
- 10 presentation, and although reviewed today by
- 11 Drs. Schuyler Jones and Manesh Patel, there is
- 12 lots of information there worth this panel
- 13 understanding, and you can review that in the
- 14 slides.
- What I would like to call your
- 16 attention to is this: We now actually do have
- 17 data demonstrating functional improvement in
- patients who are treated with an endovascular
- 19 intervention. This is 12-month data from the
- 20 IN.PACT SFA trial published in December in
- 21 Circulation, demonstrating that although the

- six-minute walk time did not change between the
- 23 drug-eluting balloon and the bare balloon,
- 24 there was a dramatic 88 percent reduction and
- 25 fewer interventions in those patients who had

- 1 the drug-eluting balloon, suggesting that risks
- 2 to patients for complications and costs are
- 3 clearly to the advantage, and this is the first
- 4 this has been shown.
- We've also already heard about the
- 6 CLEVER trial. The IRONIC trial, a similar
- 7 study looking at quality of life, demonstrated
- 8 in patients with claudication that if they
- 9 received an endovascular intervention, they had
- an improvement not only in physical functioning
- 11 but in quality of life.
- Finally, I would like to remind you
- 13 that one of the great parts about being in the
- 14 field of vascular medicine and taking care of
- 15 these patients is the dramatic advance in
- 16 technology and the quality of the literature
- 17 that has been generated over the past several
- 18 years, with great anticipation for improved
- 19 outcomes and data in the future. Thank you
- 20 very much for your attention.

- DR. BACH: Thank you very much,
- 22 Dr. Jaff. I'd now like to introduce Dr. Herb
- 23 Aronow, who's the chair of the American College
- 24 of Cardiology.
- DR. ARONOW: I would like to thank the

- 1 panel for the opportunity to speak today. I
- 2 want to clarify, I'm actually not the chair of
- 3 the ACC but of its peripheral vascular disease
- 4 council and section.
- 5 DR. BACH: My apologies.
- 6 DR. EHRLICH: None taken, it would be
- 7 quite an honor to be the chair of the College.
- 8 My potential conflicts are shown here,
- 9 they're largely societal and not financial.
- 10 The American College of Cardiology did support
- 11 me in travel expenses for today. The ACC is a
- 12 nearly 50,000-member organization, a
- 13 not-for-profit, and its members are responsible
- 14 for caring for patients with cardiovascular,
- and as it relates to today's presentation,
- 16 patients with lower extremity PAD.
- 17 My task is a little easier than those
- 18 who came before and who will come after me
- 19 today in that I am here to ask questions rather

20	than answer them, and I'm going to specifically
21	address a few gaps as it relates to the patient
22	with intermittent claudication, long-term
23	outcomes gaps, and some subgroups and the gaps
24	associated with them.
25	I think before I launch into that I
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1	would just reiterate points made earlier today
2	in that the research paths we pursue, whenever
3	possible, should be multidisciplinary, and
4	should wherever possible include the wealth of
5	registry data we have available to us through
6	our quality improvement initiatives, the ACC
7	NCDR and the SVS VQI.
8	With regard to long-term outcomes,
9	there is a lot we don't know. We really don't
10	know what the relative effects are of
11	contemporary medical therapy versus
12	revascularization on late functional status and
13	quality of life. We really don't understand
14	the relative patency of most contemporary
15	intervascular therapies beyond two years.
16	We know little about the cost
17	effectiveness of revascularization plus medical
18	therapy, and when I say medical therapy I

19	include in that both medication and lifestyle
20	interventions such as supervised exercise,
21	versus medical therapy alone. We don't know
22	whether if there were coverage for supervised
23	exercise therapy, what would happen with
24	endovascular and open surgical
25	revascularization rates, they might very well
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1	punt.
2	We also don't know what the rates of
3	repeat revascularization would be after initial
4	revascularization procedures were there
5	coverage for supervised exercise therapy.
6	And finally, we don't know what the
7	potential impact would be by improving

functional status and quality of life on

subsequent cardiovascular morbidity and

8

9

18	limitation is limited. Many of them are unable
19	to perform treadmill testing to diagnose or
20	quantify their limitations. Their procedural
21	success is lower, their complication rate is
22	higher, and it's a very costly demographic to
23	treat. We must learn more.
24	In women who have a similar prevalence
25	in PAD to men, they're often older and present
	1.42
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1	with a greater comorbidity burden. They less
2	often have classic symptoms and are often more
3	limited when they present with typical
4	symptoms. Their outcomes after certain
5	revascularization procedures may be worse than
6	after others. We need to know more in this
7	subgroup as well.

And finally in minorities, African

Americans have a higher PAD prevalence than

non-Hispanic whites, and Hispanics, African

Americans and Hispanics are more likely than

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9

10

- 17 for your attention.
- DR. BACH: Thank you very much. I
- 19 would like to introduce Mehdi Shishehbor, the
- 20 director of endovascular services and staff,
- 21 interventional cardiology and vascular medicine
- 22 at the Cleveland Clinic.
- DR. SHISHEHBOR: Thank you very much.
- I have no conflict of interest to report, and
- 25 my travel was supported by my institution, and

- 1 I'm grateful and honored to be here today to
- 2 represent the seven societies and
- 3 organizations, but more importantly, my
- 4 patients with critical limb ischemia that I see
- 5 in my clinic and I take care of in the
- 6 hospital.
- 7 As discussed, I will be discussing the
- 8 interventions related to critical limb
- 9 ischemia, which is the end stage of this
- 10 condition, those with rest pain, tissue loss
- and gangrene. And let there be no doubt, as
- 12 represented today, that all guidelines have
- 13 recommended Class I indication for
- 14 revascularization for patients with critical
- 15 limb ischemia. That means the

16	revascularization is the cornerstone of therapy
17	for patients with this specific condition with
18	ulcers, tissue loss and gangrene, and that has
19	been supported by every guideline that has been
20	published to date, including the ACC/AHA
21	guidelines.
22	Unfortunately if you look at the data,
23	you see that a significant portion of the
24	patients with critical limb ischemia are not
25	getting this treatment. On the x axis is the

1	regional intensity of vascular care across the
2	United States in patients that have Medicare.
3	On the y axis the authors asked a very simple
4	question, what's the proportion of patients
5	that undergo amputation and get a vascular
6	workup in the year prior to their amputation?
7	And as you can see, depending on the intensity
8	of the region, between 40 to 70 percent of the
9	patients that get an amputation have no type of
10	vascular workup or intervention prior to their
11	amputation.
12	As alluded earlier, there is a direct

correlation, very few things in medicine have a

correlation of .87 between revascularization

13

15	and amputation-free survival. Again showing on
16	the x axis is intensity of revascularization
17	rates, meaning more revascularization, the
18	rates of amputation were lower in those that
19	had, in those regions that had higher rates of
20	revascularization.
21	And again, the BASIL trial was
22	mentioned earlier. The question is which
23	approach is better, is it open or is it endo,
24	and I think Dr. Ansel said it beautifully.
25	This is not about open or endo, this is about a
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1	personalized approach, an individualized
2	approach to the patient. A particular patient
3	may benefit better from endovascular while
4	another may benefit better from open, and one
5	may benefit from a hybrid approach. So the
6	bottom line is that revascularization is a
7	treatment that we need to offer to these

patients, and individualize it to the

14	significant burden from a psychosocial
15	standpoint, and obviously they have a
16	significant decline in their functional
17	ability. And we know that ulcers are a prelude
18	to amputation. That's the time that we have to
19	intervene and prevent amputation in these
20	patients, given the morbidity and mortality
21	associated with amputation.
22	This slide was shown earlier. There
23	is a significant variation despite all this
24	work and despite all the recommendations from
25	the guidelines that revascularization is the

1	cornerstone of therapy for these patients,
2	there remains a significant variation in the
3	amputation in the country, but it's not just a
4	variation, it's a variation that's linked to
5	race, it's a variation that's linked to
6	socioeconomic status.
7	You see rates of amputation across
8	various races depending on intensity of
9	revascularization, again showing that blacks
10	have significantly more amputation rates than
11	whites. And again, shown here in another form,

13	showing that those that are African American
14	are from lower socioeconomic status, there is
15	almost three times higher rates of amputation.
16	These are the things that I think we need to
17	put our attention to, and try to dilute these
18	disparities.
19	Again, I would like to emphasize that
20	patients with critical limb ischemia are

patients with critical limb ischemia are
 complex, they require a multidisciplinary
 approach that encompasses vascular specialists,

23 internists, family physicians, wound experts,

24 podiatrists, and folks that are coming in to

25 take care of these patients in order to

- decrease the morbidity and mortality from this
- 2 condition. Thank you very much.
- 3 DR. BACH: Thank you very much. I'd
- 4 like to introduce Dr. Sanjay Misra, who's a
- 5 professor of radiology at the Mayo Clinic.
- 6 DR. MISRA: So, thank you very much to
- 7 the panel for allowing us to speak. I would
- 8 like to state that I'm representing the Society
- 9 of Interventional Radiology. I'm at the Mayo
- 10 Clinic, but the views that I'm presenting do
- 11 not represent the Mayo Clinic. The society has

12	reimbursed my flight here but has not
13	reimbursed anything else.
14	So, over the last 15 years of my
15	career, I've had the opportunity to work on
16	several writing panels. I've worked on
17	American Heart consensus panels and several ACC
18	agency panels. Here are my disclosures.
19	I think before we start in the
20	questions, I think it's very important to
21	understand that we are talking about patient
22	care, and I'm going to quote Dr. Mayo, who once
23	said that the best interest of the patient is
24	the only interest to be considered, and so when
25	you think about taking care of patients with
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1	vascular disease, they're very heterogeneous,
2	and you can spend a lot of time and effort
3	trying to define what the best goals are for
4	each of the patients, and we've all discussed
5	those as far as cardiovascular outcomes, but
6	each patient is very different.
7	Recently President Obama laid out his
8	precision medicine. What we really want to do
	•
9	is figure out for each patient when you see

11	I'm going to try to talk about is, one, what is
12	the role of endovascular treatment of SFA in
13	patients with intermittent claudication versus
14	supervised exercise therapy, and then, what is
15	the role of endovascular SFA treatment in
16	advanced chronic kidney disease.
17	And so, this is the ERASE trial, which
18	was published only in abstract and presentation
19	form, and it was presented at American Heart a
20	few years ago, and it dealt with intermittent
21	claudication patients and it was to compare the
22	effectiveness of treatment versus SET or plus

1 going to show you the results. At 12 months,

SET, versus supervised exercise therapy for

intermittent claudication. And this was the

randomization scheme, and as you'll see, I'm

23

24

- 2 patients that were revascularized all walked
- 3 faster, so this is one of the important things.
- 4 Unfortunately, supervised exercise therapy is
- 5 not reimbursed in the U.S., and we would
- 6 advocate for reimbursement for SET.
- 7 This is the VascuQol scores and these
- 8 all improved as well.
- 9 These are secondary interventions of

10	patients that were treated with SET versus
11	endovascular therapy, and as you can see, the
12	secondary treatments were increased in patients
13	that only underwent supervised exercise
14	therapy.
15	What about advanced chronic kidney
16	disease? I'm going to show you some single
17	center data of our own in 440 patients that
18	underwent PT or stent placement. These are the
19	procedural details and what I want to show you
20	is, this is the mortality for different stages
21	of chronic kidney disease. We spoke earlier
22	about not having outcomes based on all-cause
23	mortality, and so if you were to stage patients
24	into mild, moderate and severe chronic kidney
25	disease, you would see that there are different

outcomes for all-cause mortality. This is our
own data set from the Mayo Clinic Rochester.
What about amputation-free survival?
This is the amputation-free survival curves,
Kaplan-Meier estimates for the same data sets,
so just based on different GFRs there are
different outcomes, even for endovascular

treatment. This needs to be further defined

9	and further investigated with studies.
10	So this is in part why we have a
11	variation in lower extremity procedures for
12	CLI, and I'll show you the Minnesota map. This
13	is from Alan Hirsch and as you can see,
14	Rochester and Minneapolis are outlined in the
15	left, we're in the southeast corner, and there
16	are different outcomes for lower extremity
17	amputation in the state of Minnesota, mortality
18	and stroke mortality.
19	So what are the gaps? We've heard
20	from the SVC, SVS surgeons about the utility of
21	bypass grafting. Unfortunately in the
22	endovascular world, we don't know what is the
23	best treatment for the different patients. We
24	don't know when is best for using angioplasty
25	alone or the different technologies. We don't
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1	know what the clinical outcomes are. We've
2	heard this from Manesh and Schuyler Jones. We
3	don't know what the functional outcomes are.

5

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We need to understand this better. What is the

differences in the mortality, the all-cause

mortality, nonfatal MI and stroke in

intermittent claudication patients?

8	DR. BACH: Please try and wrap up.
9	DR. MISRA: Thank you. Finally, we
10	need to understand what are the individual
11	roles for each of these technologies. Thank
12	you.
13	DR. BACH: Thank you. I would now
14	like to introduce Dr. James Froehlich,
15	president of the Society for Vascular Medicine,
16	and I'll ask again for people to please stay on
17	time.
18	DR. FROEHLICH: I'd like to thank CMS
19	for the opportunity to present here. I have
20	been asked to talk about disparities and also
21	to wrap up for the ten previous speakers who
22	are part of this unique consortium.
23	I am currently professor of internal
24	medicine at the University of Michigan and
25	director of vascular medicine and assistant

- 1 chair of medicine for quality and innovation.
- 2 These are my disclosures. I've consulted for
- 3 all the companies that make anticoagulants. My
- 4 travel and participation here today was
- 5 supported by the regents of the University of
- 6 Michigan. The University of Michigan is a

7	nonprofit educational organization that
8	produces themselves as the finest higher
9	education opportunity in the country and the
10	finest football team. I have data to support
11	that and I'll meet with anybody on the outside
12	afterwards, but I want to point out that I
13	think it's CMS policy that fisticuffs on campus
14	are prohibited.
15	So, disparities, I want to say two
16	things about disparities. First is, there are
17	clear racial and socioeconomic disparities in
18	terms of access to care and outcomes when it
19	comes to PAD. This was alluded to and covered
20	by Mehdi Shishehbor. I want to look at some
21	1:66

- 21 different data, some registry data to support
  22 this.
  23 These are amputation rates among black
- and non-black populations. You can see the
  disparity is astronomical, and this is true for

every age group. When you look at Dartmouth
atlas data, you see that not only are there
racial disparities in some of the amputation
rates, but this varies also highly around the

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country. And excluded from my final slide set

6	was another similar map that looks at
7	revascularization rate by race prior to
8	amputation. As has already been covered by
9	Dr. Mills and Dr. Shishehbor, clearly there's a
10	lower incidence of amputation when a treatment
11	strategy of revascularization has been tried.
12	We're also, there's a lot of evidence
13	suggesting socioeconomic status also has a huge
14	impact on the likelihood of receiving
15	revascularization and amputation rate. These
16	are data from UCLA using California state
17	reimbursement data to show the marked disparity
18	in terms of amputation rate based on income.
19	These are ZIP codes, and this just shows how it
20	varies widely throughout the Los Angeles area,
21	and these graphical representations of these
22	data show that there's a direct relationship
23	between socioeconomic status and the likelihood
24	of suffering amputation, as well as having

- 1 see the statistical outliers of Compton and
- 2 East Los Angeles, where socioeconomic status is

access to revascularization prior. And you can

3 low and access to health care is low.

25

4 So, the second thing I wanted to say

5	about disparities is PAD is a disparity. You
6	heard Dr. Beckman allude to this earlier. And
7	what we mean by this is, patients with PAD are
8	not receiving state-of-the-art health care
9	either medically or interventionally, we
10	believe.
11	These are data that we produced from
12	the GRACE registry at the University of
13	Massachusetts and the University of Michigan
14	that showed that patients in the GRACE
15	registry, which was a registry of acute
16	coronary syndrome patients, you could see that
17	those who had preexisting PAD were grossly
18	undertreated compared with those who did not
19	have PAD, and this included things like smoking
20	cessation counseling, the provision of aspirin,
21	and lipid lowering medication as well as
22	aspirin at discharge.
23	The PVI registry is a statewide
24	Michigan quality improvement consortium based
25	on the partnership with BlueCross BlueShield of

- 1 Michigan, and it is an arrangement like
- 2 Dr. Cronenwett alluded to, practitioners are
- 3 paid to participate in the registry, and we've

- 4 learned that there too, PAD patients are poorly
- 5 reimbursed.
- 6 DR. BACH: Please try and wrap up.
- 7 DR. FROEHLICH: I wanted to end by
- 8 saying that I think this unique consortium of
- 9 seven societies from multiple specialties
- 10 brought together has raised four important
- points. One is PAD care is a team sport, and I
- 12 think reimbursement should incentivize
- 13 multidisciplinary programs. Evidence gaps
- 14 exist. I support Dr. Cronenwett's suggestion
- 15 that CMS should incentivize registry
- 16 participation. Potentially the cheapest and
- arguably most effective therapy for PAD is not
- 18 reimbursed by CMS, which I think is a potential
- 19 huge cost savings. And I think the consortium
- 20 gathered here is evidence of the fact that
- 21 across all specialties, everyone believes that
- 22 revascularization is an essential part of the
- armamentarium for PAD. Thank you.
- DR. BACH: Thank you very much. I'd
- 25 like to introduce Dr. Daphne Denham, from

- 1 Comprehensive Wound Care.
- 2 DR. DENHAM: Thank you very much,

2	1 1'	1 41	T! 1 1	T! 4 4	1 1
3	Tadies an	d gentlemen.	rm grad	I'm at t	ne ena
9	iudios un	a genuenien.	I III SIUU	I III at t	ne cna

- 4 because rather than data, I've got some patient
- 5 examples from my practice. I trained as a
- 6 general surgeon about 20 years ago, started
- 7 with Dr. Mills, and during the vascular
- 8 rotations I was always impressed with the
- 9 patients that we couldn't help and we couldn't
- 10 revascularize. And over the 20 years, as you
- all know, there have been many things that have
- 12 changed that have allowed improvement of that;
- 13 however, there are still patients that we can't
- 14 help. I do not have any disclosures.
- 15 And the patients that we have helped
- with the arterial pneumatic compression pumps
- are extremely grateful for the help. The first
- is a 97-year-old gentleman that I met with rest
- 19 pain so badly that I didn't appreciate how
- 20 mentally alert he was. He couldn't even sit
- 21 still in the office, constantly shuffling his
- 22 feet trying to get comfortable. We've all seen
- patients like that. His wounds were wet
- 24 gangrene of his fifth toe. He quit smoking in
- 25 1937 and, as I said, was mentally alert. And

1 this is a photo of his wet gangrene, and you

- 2 can all appreciate the shininess, he's got some
- 3 edema, he had a vascular bypass surgery years
- 4 before, but by WIFI criteria, his amputation
- 5 risk is greater than 50 percent. His ABIs,
- 6 they couldn't even detect a toe pressure on his
- 7 great toe on the right, and about 30 percent
- 8 flow. Severe critical limb ischemia.
- 9 He declined further workup, he said
- 10 I'm 97, I don't need this, but he was grateful
- 11 to have any opportunity to get rid of the pain.
- 12 He started wearing the pneumatic arterial
- 13 compression pumps and instead of three hours a
- day, he would sit in his chair and wear them
- eight hours a day because he had some comfort
- during the time that he wore them. Within six
- 17 weeks his rest pain was completely resolved and
- 18 he was immensely grateful. His wound remained
- 19 a dry stable eschar which, fortunately, we were
- able to hold off on everyone wanting to
- amputate him, and he died three months later in
- 22 his sleep, but as I said, rest-pain-free.
- The other was a 94-year-old, she's 95
- 24 now, I've known her several months. She
- 25 presented with a simple blister. Her story,

- 1 she was not a diabetic, also quit smoking in
- 2 the '40s, fairly mentally alert. Her wound
- 3 demonstrates bone in the center of the wound.
- 4 This is her Buerger's test, impressive critical
- 5 limb ischemia. Her ABI is not as impressive,
- 6 but a toe pressure of 37, which is below the 55
- 7 needed to heal.
- 8 Seven months later she actually has
- 9 completely healed the wound, which has
- 10 surprised all of us because at times we got
- 11 hospice involved. Her rest pain has resolved
- 12 also.
- The next patient's 80 years old, had a
- previous amputation ten years ago, and I'll
- slip through quickly. He presented with this
- 16 ulcer, but he also had an arm sarcoma that he
- was getting worked up and had surgery, so he
- wanted no further workup. But because of his
- 19 amputation his PCP said I want you to see
- 20 someone before you progress on all the other.
- 21 You can see his prosthetic in the other
- 22 picture.
- 23 After seven months he healed this
- wound just using the pneumatic arterial
- 25 compression pumps and local wound care, and I

- 1 saw him back 11 months after we first initiated
- 2 the pumps, and he actually came back to say I
- 3 just want to thank you, my feet are warm. All
- 4 of his wounds were healed, and considering that
- 5 he had a golden limb, he was extremely grateful
- 6 for the opportunity to have improved perfusion
- 7 of his remaining limb.
- 8 This last patient, I was in my office
- 9 the day the slides were due, like all of us we
- 10 put it off until late, but he had severe
- critical limb ischemia as well, and he was not
- deemed a candidate for intervention, neither
- 13 interventional radiology or by surgery. And in
- 14 just four weeks time he too, his pain was much
- improved and he was grateful.
- Over the past five years that I have
- been doing exclusively wound care, I have seen
- 18 at least over a hundred patients, I think the
- 19 numbers are up in the 130s, but I've moved
- around a little so my data was not clean. I
- 21 know we've had 20 deaths, but we've had two
- amputations out of the patients that we have
- 23 added pumps to. Some of these have been
- 24 interventional candidates and we have added the
- 25 pumps in conjunction with it, but all others

- 1 have healed or are healing, and are grateful
- 2 for the opportunity. Thank you.
- 3 DR. BACH: Thank you very much. I'd
- 4 next like to introduce Mark Turco, medical
- 5 director, aortic and peripheral vascular at
- 6 Medtronic. He is here representing Medtronic,
- 7 Abbott Vascular, Boston Scientific, C.R. Bard,
- 8 and Gore Medical.
- 9 DR. TURCO: That's a mouthful,
- 10 Dr. Bach, thank you. It's great to be here,
- and thank you, Dr. Bach and committee members.
- 12 So I was, before I transitioned to the medical
- device side, a former practicing interventional
- 14 cardiologist, and I am very pleased to present
- on behalf of a consortium that we put together
- 16 through AdvaMed of Abbott Vascular, Medtronic,
- 17 Boston Scientific, C.R. Bard, and Gore Medical.
- 18 These are my disclosures. I am a Medtronic
- 19 employee and I am not a Yankee fan.
- So what I'd like to do, you've heard a
- 21 lot today already, what I'd like to do is
- truly emphasize three separate points. First,
- 23 the significant advancements in endovascular
- therapies over the past decade. The second is
- 25 the significant body of Level I evidence on

- 1 endovascular therapies that is not reflected in
- 2 the AHRQ reports. And finally, the ongoing
- 3 investments in clinical research that industry
- 4 is making to advance endovascular therapies and
- 5 improve treatment of PAD patients.
- 6 From a patient perspective PAD is a
- 7 progressive and complex disease. Patients are
- 8 now demanding that treatments be minimally
- 9 invasive as possible, durable, limited
- 10 complications, and not require reinterventions,
- and all of us certainly agree that this should
- be a multidisciplinary approach to patient
- 13 care.
- Over the last decade there has been
- marked improvements in endovascular therapy,
- which you can see well from this time line
- starting in 2005 out to where we are currently
- 18 with two approved drug-eluting balloons on the
- 19 market. With these advances there has been
- 20 corresponding increase in Level I evidence.
- 21 The advancements in these technologies need to
- be considered in any deliberation of this
- 23 committee and any future reporting through
- 24 AHRQ.

1	been 35 comparative studies that have been
2	published that evaluate endovascular therapy
3	against an active comparator. These studies
4	represent over 25,000 patients. Of the 35
5	studies, 20 of these studies compared different
6	types of endovascular treatments which AHRQ
7	excluded in its review because AHRQ excludes
8	studies comparing treatments of the same type.
9	However, these studies met the rest of the AHRQ
10	inclusion criteria for rigor and are relevant
11	to today's discussion and deliberation.
12	Additionally, why should we exclude
13	trials that have less, that have 500 patients
14	or less than 500 patients? If we have a study
15	that is rigorous, that is well controlled and
16	it only has 450 patients, should that not be
17	included in the AHRQ criteria? If we look now
18	at the validity of these large and high quality
19	clinical trials and their outcomes, we see
20	there are statistically significant differences
21	favoring newer endovascular therapies over PTA
22	If we look at the patients studied, we
23	can see that the results are generalizable to a

- 24 real world population. These patients had high
- 25 rates of comorbidity, significant calcification

- 1 of long lesions and high prevalence of
- 2 diabetes. These studies also helped to address
- 3 the variability that you've heard today in care
- 4 of the PAD patient, and deliver an
- 5 evidence-based standard.
- 6 In addition to the clinical outcomes
- 7 that you've seen, newer endovascular therapies
- 8 have also demonstrated improvement in
- 9 functional outcomes. Specifically we see
- 10 improvements in walking distance and a
- 11 reduction in claudication. We see these
- 12 improvements despite the fact that patients in
- the PTA arm needed upwards of nine times more
- 14 reinterventions to have the same level of
- 15 function.
- 16 For outcomes that matter to
- 17 patients --
- DR. BACH: Please try to wrap up.
- DR. TURCO: -- we see reductions in
- 20 complications with endovascular therapies
- 21 versus other treatments. There is currently 36
- ongoing studies and an additional roughly 9,000

- patients that will be evaluated.
- So to conclude, there is a large
- 25 growing body of Level I evidence supporting the

- 1 use of endovascular therapies for PAD patients.
- 2 Many contemporary studies were not included in
- 3 the AHRQ review. And while we agree with
- 4 registries playing an important role in this
- 5 space, mandating the reporting for a single
- 6 registry could pose significant infrastructure
- 7 and resource challenges to hospitals,
- 8 particularly given that many providers are
- 9 already participating in other long-term
- 10 registries and studies. We are excited about
- 11 the dramatic improvements we're seeing in
- 12 patient outcomes and the newer endovascular
- 13 therapies. Thank you very much.
- DR. BACH: Thank you very much,
- 15 Dr. Turco. I would like to introduce Terry
- 16 Foust Litchfield, vice president of clinical
- 17 operations at Lifeline.
- MS. LITCHFIELD: Thank you very much
- 19 for the opportunity to present today. I
- 20 represent Lifeline Vascular Access. I would
- 21 like to disclose, I am an employee.

22	We have 24 freestanding centers,
23	including vascular surgeons, interventional
24	radiologists, interventional cardiologists,
25	focusing on outcomes, and our particular area
	166
1	of expertise is the renal patient. You've
2	heard about them from several of our speakers.
3	Our system is accredited by the Joint
4	Commission and we're an active member of the
5	Cardiovascular Coalition.
6	The CKD and ESRD population is a
7	really at-risk subgroup. You asked for groups
8	that really were disadvantaged and fragile, and
9	really when we look at high risk patients and
10	we profile our database of in excess of a
11	hundred thousand CKD patients, 81 percent meet
12	consensus guidelines for risk of PAD.
13	The burden of amputation, the
14	prevalence of ESRD, at commencement of ESRD and
15	PAD is six percent already have amputation, and
16	KDOQI, the quality standard for the renal
17	community, suggests that every patient at the
18	initiation of dialysis should be evaluated for
19	the presence or absence of PAD. Our diabetic
20	patients especially are at risk.

21	I'm not going to review slides that	
22	have already been talked about but the	
23	mortality and morbidity of these patients is	
24	very profound.	
25	What we also see from the patient's	
	167	
	107	
1	perspective in our patient engagement scores on	
2	CAPS type surveys are about 90 percent, but we	
3	see much obesity, we see 60 percent of the ESRD	
4	population being diabetic, and since so many	
5	are at risk, they often are second generation,	
6	their mothers or fathers had amputations, and	
7	many died on dialysis, and we find that less	
8	than five percent of our patients have regular	
9	PAD care.	
10	So again, we do have very good	
11	outcomes. I will say that one of the things	
12	about freestanding outcomes, I do want to give	
13	disclosure that we do have a certain percentage	
14	in our group that actually goes for medical	
15	reasons to other places and that less than,	
16	about 45 percent of our patients actually	
17	require no intervention at all, patients that	
18	are referred to us.	
19	This is the KDOQI, the renal guideline	

20	on PAD. For those of you who aren't familian
21	with it, we are doing our best to educate the
22	renal community about it.
23	And our conclusion is that chronic
24	kidney disease, renal patients really could

benefit from a comprehensive approach from

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- 1 medications to interventions, and that patient 2 engagement is a really important factor in 3 this, and that the program goals really should 4 include amputation reduction, and what I always 5 refer to, many of the things we've talked about today add years to life, but what we'd also 6 7 like to do is add life to those years. Thank 8 you. 9 DR. BACH: Thank you very much. Our
- officer at Cardiovascular Systems, Inc.
- 14 have open public comments, a few people signed

I'll also tell you, we're going to

next and final scheduled speaker is Dr. Robert

Thatcher, who's the chief healthcare policy

- 15 up for it, immediately following this, so both
- 16 Leslie Wise and Richard Conray should be ready
- 17 to speak immediately after this.
- 18 MR. THATCHER: Thank you, Dr. Bach,

19	panel members, and CMS for the opportunity to
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- 20 speak today. I'm Bob Thatcher, I'm the chief
- 21 healthcare policy officer for CSI and am an
- 22 employee of the company. I want to tell the
- audience that the almost 700 employees at CSI
- work every day on behalf of physicians,
- 25 hospitals, public and private payers and

- 1 patients who have a common goal of treating PAD
- 2 in the most clinically and economically
- 3 beneficial way possible.
- 4 We've heard much today about the PAD
- 5 disease state. This slide depicts the
- 6 prevalence of PAD in the United States and the
- 7 fact that it ranks third behind kidney disease
- 8 and diabetes, and while about 18 million people
- 9 are affected by PAD in this country, a small
- 10 percentage are diagnosed and even fewer are
- 11 treated, as we've heard.
- 12 As we've heard today, CLI is the most
- 13 severe form of PAD and these patients, if
- 14 they're not revascularized, amputation rates of
- 15 40 percent and mortality rates of 20 percent
- 16 occur, often within six months, and the
- 17 macroeconomic burden, not just the index

18	procedure, exceeds a staggering \$10 billion. A
19	sad and dire commentary is the fact that
20	amputation is the first and only therapy for
21	over 60 percent of the CLI patients that
22	present in this country. A majority of these
23	patients never have any form of vascular
24	diagnostic imaging prior to the amputation to
25	see if the leg can be saved.

1	We note some key differences in CLI
2	patients who are revascularized versus those
3	who have amputations. Some of these have been
4	highlighted before by other speakers, one-year
5	mortality for Medicare beneficiaries is 48
6	percent and three-year mortality is 71 percent,
7	versus two-year mortality of only 16 to 24
8	percent for those who are revascularized. 70
9	percent of amputation patients go on to an
10	extended care facility versus only 20 percent
11	who are revascularized, and 60 to 80 percent of
12	amputees are unable to walk again, compared to
13	two-year revascularization data showing 80
14	percent of these patients are walking and 90
15	percent of them are living independently.
16	And while the clinical and economic

17	outcomes for those amputated are shocking, the
18	number of nontraumatic amputations performed
19	each year is alarming. To put it in
20	perspective, we amputate annually more legs in
21	the United States than the combination of all
22	amputations in every war or conflict since the
23	U.S. Civil War, every single year.
24	The good news is we can dramatically
25	reduce the percentage of amputations. Others
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1	have talked about this. This is a single
2	center experience in a community hospital where
3	they've done two simple things. They basically
4	had a multidisciplinary approach where every
5	nontraumatic amputation is reviewed by a group
6	of physicians from different specialty areas
7	before the amputation occurs. And secondly,
8	there's an angiogram or some form of vascular
9	diagnostic imaging to see if the leg can be
10	saved. While it sounds simple, it's not being
11	applied today in most hospitals.
12	A new payment model from CMS which
13	requires these two simple things to be
14	implemented prior to any nontraumatic
15	amputation will be the paradigm shift required

- 16 to dramatically reduce amputations in the
- 17 United States. So we'd ask the panel to
- suggest via the meeting minutes that CMS look
- 19 into a new payment model for amputation
- 20 prevention, and if you choose not to do so, we
- 21 would ask that a separate MedCAC meeting be
- 22 held to review the level of evidence associated
- 23 with lower extremity amputations in the United
- 24 States today. Thank you very much.
- DR. BACH: Thank you very much. Could

- 1 I ask Leslie Wise to come to this microphone
- 2 right here in front of me? Thank you. And
- 3 each of the speakers in this category of open
- 4 public comment, each have one minute to speak.
- 5 MS. WISE: Hello. My name is Leslie
- 6 Wise. I'm the vice president of global
- 7 healthcare economics for AngioDynamics but
- 8 actually I'm here today sort of just as a
- 9 member of the public. I happen to know a lot
- 10 about PAD because I worked in the industry for
- 11 a long time and I used to work for
- 12 Bristol-Myers Squibb when they launched their
- 13 PAD indication for Plavix, and have worked on a
- 14 number of other products in this space.

15	But I've grown up in a community where
16	I saw my grandmother have her feet cut on and
17	cut on and cut on until they went above her
18	knee, and I've seen many many other people, so
19	the issue of disparity in this disease state is
20	really real. And I personally don't think
21	there's an asymptomatic patient. I think we
22	have not identified the symptoms they
23	experience and I really think, and I implore
24	CMS to consider that.
25	Today very often we tell patients, are
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1	173 their feet pale? Every picture I've seen up
1 2	
	their feet pale? Every picture I've seen up
2	their feet pale? Every picture I've seen up there today, there was not one person that was
2	their feet pale? Every picture I've seen up there today, there was not one person that was of color, yet the burden of amputation in the
2 3 4	their feet pale? Every picture I've seen up there today, there was not one person that was of color, yet the burden of amputation in the African American male population is five times
2 3 4 5	their feet pale? Every picture I've seen up there today, there was not one person that was of color, yet the burden of amputation in the African American male population is five times the national average. If we don't tell doctors
2 3 4 5 6	their feet pale? Every picture I've seen up there today, there was not one person that was of color, yet the burden of amputation in the African American male population is five times the national average. If we don't tell doctors how to recognize it, we'll continue to think

everything in the literature had done their

that men experienced. Well, I'm telling you

research on men, and we looked for the symptoms

now, we know that women have their own set of

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- symptoms and they're real, they never wereasymptomatic.
- So, I just want to wrap it up there
- and just implore you guys to think about moving
- 18 away from asymptomatic and to looking for what
- 19 the actual symptoms are.
- DR. BACH: Could I hold you one
- 21 second? Thank you for the comments, which are
- 22 deeply appreciated. Just a process issue. Can
- you tell us who paid for your transportation to
- 24 this meeting?
- MS. WISE: AngioDynamics.

- 1 DR. BACH: Great, thank you, and thank
- 2 you for your comments.
- 3 May I have Richard Conray, from Around
- 4 and About?
- 5 DR. CONRAY: Thank you for the
- 6 privilege of being here. My name is Richard
- 7 Conray, I have a family of Around and About,
- 8 prosthetics, orthotics and physical therapy,
- 9 and I've been in the physical fitness field,
- was a Jack LaLanne mentor for 50 years. I've
- built and designed spas all over the world and
- been on TV and radio shows all over the world

- as well.
- 14 I'm here representing a gentleman that
- became a friend and also, the king of Sweden
- spent one million and a half to do a study on
- 17 this gentleman who had a very bad disorder of
- 18 circulatory problems. We became a friend of
- 19 his, we helped him design and put Aqua Pulse
- 20 International together, it's a revascular
- 21 program, and we had it fully patented in the
- 22 United States of America just recently.
- This unit is now available that can be
- 24 made and designed to cut down 47 to 50 percent
- of the problems with, the circulatory problems

- 1 that are causing all the problems, that we're
- 2 having the diseases of circulation. I only
- 3 have a moment here to speak but --
- 4 DR. BACH: Yes, please wrap up,
- 5 actually.
- 6 MR. CONRAY: -- anyone interested in
- 7 finding out more about it, take one of my
- 8 business cards, we'll send you the research and
- 9 report from the Kalinski Institute in Sweden
- and the famous physicians that did the study
- 11 with him if you would like that information.

- 12 And also, this is cost effective for Medicare.
- DR. BACH: Thank you very much. Can
- 14 you tell us about your transportation expenses
- as well.
- MR. CONRAY: I'm sorry?
- 17 DR. BACH: Who paid for your trip
- 18 here?
- MR. CONRAY: Our own company paid for
- 20 it, we sponsored ourselves. I have a
- 21 family-owned company called Around and About in
- 22 Fort Lauderdale Plantation, Florida.
- DR. BACH: Thank you very much, and
- 24 thank you all for your patience this morning
- and for the excellent series of presentations.

- 1 We are going to -- we are ahead of schedule and
- 2 I will be militant about maintaining that small
- 3 advantage. It is now 11:37, we are breaking
- 4 for lunch. We are, that puts us 13 minutes
- 5 ahead of schedule. We will be back here at
- 6 12:22, we will begin the discussion.
- 7 (Luncheon recess.)
- 8 DR. BACH: Thank you very much, I hope
- 9 everyone enjoyed their lunch. We're going to
- start the afternoon session. A small change to

11	the agenda, where I've added a break. There's
12	two components here, the panel will ask
13	questions of the presenters who have been nice
14	enough to sit here in the front row or near the
15	microphone here in front of me, and then we
16	will have an open discussion in the tradition
17	of a FACA committee, between one another.
18	After that we're going to take a ten-minute
19	break, which I'm estimating to happen at about
20	2:15, so we'll obviously see how this all goes.
21	I would just ask that as we ask
22	questions of presenters, I've spoken with the
23	panel in advance and also today, to ask
24	questions that are precise as opposed to making

statements. I will similarly ask the

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1 presenters, there will be ample opportunity to provide more answers, but please provide 2 answers, not sort of use the mic as open mic 3 night, if you will, unless you have something 4 really exciting to say and you're not a 5 Wolverines fan. 6 So anyway, I will start with Dr. Carr, 7 with questions from the panel, and then can I 8 ask members of the panel, since it's hard for 9

10 me from here, just turn your tent card so I 11 know you have a question. 12 DR. J.J. CARR: This is for 13 Dr. Beckman from the American Heart 14 Association. 15 DR. BACH: I'm sorry, Dr. Beckman is 16 actually the only speaker who is no longer 17 here. 18 DR. J.J. CARR: Okay. Then probably, 19 let me go through the presentation -- well, how 20 about Bartholomew? So the question is, we saw 21 a lot of data on asymptomatic peripheral 22 arterial disease as being underdiagnosed, and 23 what are the opportunities for further refining 24 that? In the public comment there was one

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1 some of that was undiagnosed, that there really

individual that stated that she believed that

- 2 were symptoms in that. So I guess the question
- 3 for you is, what is the feeling for further
- 4 identification of people with asymptomatic
- 5 peripheral arterial diseases, and are there
- 6 primary and secondary prevention strategies
- 7 that might work?

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8 DR. BARTHOLOMEW: So, I think one

9	thing is, what is asymptomatic, and, you know,
10	peripheral artery disease, we always think of
11	these symptoms as intermittent claudication,
12	but the majority of patients, as you've heard
13	today, don't necessarily have intermittent
14	claudication or for the audience, that's
15	usually described as pain with walking, or
16	discomfort, usually in the calf or buttocks or
17	thighs with walking.
18	So I think one thing that we might
19	need to do is also to educate physicians and
20	caregivers in how to perform the ABI, at least
21	to make that diagnosis, because I don't think

to make that diagnosis, because I don't think
everyone knows how to do that. Or, another
simple thing that I know that some colleagues

to detect a pulse, simply by teaching them the

of mine have done, is to educate caregivers how

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- 1 simple procedure of palpating a pulse in the
- 2 dorsal pedis and the posterior tibial artery.
- 3 So, I think those are a couple of things that
- 4 one could do to educate the public more on what
- 5 is PAD.

24

- 6 And as far as asymptomatic PAD, in
- 7 answering your second part of the question, I

8	guess we would define that as an ABI less than
9	0.90 as asymptomatic PAD by my criteria, but I
10	think that some of the things that can be done
11	to prevent complications are not only once you
12	recognize that, but perhaps to certainly
13	monitor the individual's blood pressure, check
14	the lipid panel, and advise him to quit
15	smoking, but certainly the guidelines suggest
16	if you had officially diagnosed with PAD you'd
17	want to get the LDL cholesterol under 70, you'd
18	want to make sure their blood pressure was 140
19	over 90 or lower, you'd want them to quit
20	smoking, you would like them to follow a good
21	diet, a low cholesterol diet, and exercise
22	regularly. Did that answer your question?
23	DR. J.J. CARR: Thank you.
24	DR. BACH: Okay. Please introduce

1	DR. CHIN: Joe CHIN, deputy director
2	of the coverage group. I just wanted to
3	clarify a comment about the ABI, specifically
4	for screening in asymptomatic patients. Under
5	our authority, Medicare's authority to cover
6	preventive services, one of the criteria is an A or

yourself, Joe.

- 7 B grade from the Task Force, U.S. Preventative
- 8 Services Task Force, and also through an NCD it
- 9 has to be reasonable and necessary and appropriate
- 10 for the Medicare population for us to actually
- 11 cover specific screening with ABI. Right now
- 12 it's not recommended by the Task Force so there
- is no mechanism right now to cover screening
- 14 for peripheral artery disease with random ABI.
- DR. J.J. CARR: Can I ask you a quick
- 16 follow-up question?
- DR. CHIN: Please.
- DR. J.J. CARR: If somebody doesn't
- 19 have a pulse, that would mean that it was then
- 20 a diagnostic test under your reasoning?
- DR. CHIN: Right. So typically the
- 22 way we define asymptomatic is there is no sign
- 23 or symptoms of that specific disease, so
- 24 basically if you're not detecting a sign or
- symptom, that's how we classify it, if through

- 1 a regular exam you have a finding, for example
- 2 a wound or an ulceration, and did an
- 3 examination to detect a lower reduced pulse,
- 4 that's diagnostic.
- 5 THE COURT: Dr. Deyo, question?

6	DR. DEYO: Yeah, a question for
7	Drs. Jones and Patel. You reviewed the
8	efficacy of a couple of different types of
9	medications, but there are some things that I
10	see coming up in various guidelines, including
11	ACE inhibitors, statins and so forth, that you
12	didn't cover. And I'm just wondering if you're
13	aware of clinical trials of those agents for,
14	specifically for peripheral artery disease.
15	DR. PATEL: So, I think Schuyler, you
16	can jump in, but the guidelines are based on
17	several cohorts of patients with PAD in larger
18	cohort studies that have coronary artery
19	disease that was being evaluated. So for
20	example ACE inhibitors, some of that data is
21	from the HOPE trial where ACE inhibitors were
22	used in diabetic patients, some of whom had
23	PAD, and so they're subgroup analyses of that
24	data.
25	Data for specific populations where it

- 1 was just studied as a primary prevention in
- 2 only PAD patients diagnosed with an ABI or
- 3 something, I'm not sure of a direct large
- 4 cohort study. Aside from some of the

- 5 antiplatelet studies we discussed, statin and
- 6 the ACE inhibitor data is based on larger trial
- 7 data where PAD was represented as cohorts of
- 8 that population. Does that answer your
- 9 question?
- DR. DEYO: So it sounds like evidence
- is mostly from other types of vascular disease?
- DR. PATEL: Certainly there was, like
- 13 you've heard for a lot of primary prevention,
- 14 or secondary prevention, PAD observationally
- 15 has been known to be a cardiovascular risk
- 16 equivalent, and then as you said, observations
- 17 of other trials with patients that have a
- 18 broader population than just PAD, but some of
- 19 them might obviously be undiagnosed with that.
- DR. DEYO: Thank you.
- DR. BACH: Dr. Lefevre, can you put up
- 22 your tent card if you have a question?
- 23 Dr. Zuckerman, please.
- DR. ZUCKERMAN: Also for the AHRQ
- 25 center, you had so much data it was very hard

- 1 to keep track of everything. I did have a
- 2 question about when there's inconsistency
- 3 between data showing improved quality of life,

- 4 and I think we would all agree, quality of life
- 5 is very important, but quality of life and
- 6 pain, both being very subjective compared to
- 7 some of the other measures, and were you able
- 8 to have any, a determination of placebo effect
- 9 where there was a control adequate to get a
- 10 better sense of to what extent when there were
- 11 inconsistencies, it had to do potentially with
- 12 a placebo effect, as opposed to an impact of
- 13 the actual intervention?
- DR. JONES: Thanks for the question.
- 15 I think, when we really constructed the
- 16 questions it was hard to figure out how to
- 17 evaluate differences in usual care and/or
- 18 placebo, compared to the interventions. So
- 19 what we had to do based on the available
- 20 evidence was actually look at specific
- 21 interventions compared to those things. There
- 22 was no clear evidence that a placebo effect
- 23 exited. However, we all know that in many of
- 24 these cases they do, we just weren't able to
- 25 detect that. And so along with heterogeneity,

- 1 along with mixed populations, it was very
- 2 difficult to tease that out. I'm not sure that

- 3 answered your question, but that was the
- 4 difficulty in trying to determine that.
- 5 DR. ZUCKERMAN: So, just to follow up,
- 6 so it sounds like you didn't try to take that
- 7 into consideration as you interpreted the
- 8 strength of the relationship?
- 9 DR. JONES: Right. I guess what I
- would say is that qualitatively we were able to
- 11 determine that there was a likelihood of that,
- but quantitatively there were no methods of
- 13 fixed effects or a network meta-analysis that
- we could do.
- DR. ZUCKERMAN: And if I may, I had
- another question for you, and that had to do
- 17 with some of the -- I just want to make sure I
- was clear that when you updated your analysis
- and you looked at new studies, and you didn't
- 20 look at them exactly the same way, you didn't
- 21 include them in a meta-analysis, you just
- 22 looked at them. So I'm assuming that when you
- 23 looked at which studies were the best and so
- on, that the results were consistent with the
- 25 previous results, otherwise you would have said

- 2 DR. JONES: So, one of my slides said
- 3 there was limited evidence to suggest that
- 4 there was, that new evidence would suggest a
- 5 difference in what we found given the
- 6 comparisons that we made and given the fact
- 7 that three months ago we didn't know this was
- 8 occurring, so we did a very, I'd say rapid
- 9 review of the almost 2,000 articles in a
- 10 qualitative, not quantitative review of that
- 11 evidence, but from a qualitative standpoint, I
- would say it does not suggest that we would
- 13 have concluded anything differently.
- DR. PATEL: Just to make one
- 15 clarification too, our analysis was very
- 16 specific at comparative strategies of
- 17 endovascular versus medical or endovascular
- plus exercise, so some of the data that was
- 19 excluded may have been newer therapies within
- 20 one strategy, so that I think should be clear.
- 21 The second is, I think another way of saying
- 22 qualitatively is to say that we wouldn't have
- 23 suggested from the data that the point estimate
- was going to change qualitatively.
- DR. BACH: Dr. Cuyjet.

- 1 DR. CUYJET: I have two questions, one
- 2 for Dr. Ansel, who kind of tweaked my
- 3 curiosity. I did not know that Italy has the
- 4 lowest amputation rate in the entire world, but
- 5 it reminded me of Ancel Keys' original
- 6 seven-country study from the late '40s or early
- 7 '50s where they plotted cardiovascular disease
- 8 from the Mediterranean to north of Finland and
- 9 came up with a saturated fat diet.
- So, is there an explanation for why
- 11 Italy has such a low rate, is it diet related,
- is it lifestyle-related, what's the explanation
- 13 for that, if we know?
- DR. ANSEL: Thank you very much. So,
- 15 Italy has three hospitals that focus on
- 16 critical limb ischemia for the entire country,
- 17 so they're high volume institutions that do
- 18 exactly what we've been talking about here,
- 19 which is use a cooperative integrated approach
- 20 between the different specialties. So these
- 21 patients have very focused clinics, but they're
- very aggressive and their number of
- 23 endovascular procedures has skyrocketed in the
- last few years. They've actually led the world
- in how to get through these small vessels,

- 1 they've been teaching us how to go through toe
- 2 vessels to get blockages opened up, so it's a
- 3 very aggressive country from that standpoint.
- 4 DR. CUYJET: Okay. And the second
- 5 question relates to, I guess Dr. Cronenwett can
- 6 answer this best. In my former life I was the
- 7 chairman for an institute for health equity in
- 8 Nassau County in Long Island. Depending on
- 9 whose numbers you believe, Nassau is either
- 10 10th or 11th in the country in terms of median
- income, so it's a very wealthy county. But
- 12 within that county we have communities,
- 13 predominantly African American communities like
- 14 Roosevelt and Hempstead, and Uniondale, where
- 15 the lower extremity amputation rate was 2.8
- 16 times compared to the North Shore LIJ Health
- 17 System. So I've seen these maps where the
- 18 amputation rates are high.
- 19 It's not frequently appreciated, but
- about 70 percent of U.S. blacks live in 10
- 21 percent of the U.S. ZIP codes, about 3,000 ZIP
- codes. If anybody has a map of those areas of
- 23 high incidence of amputation rates with the ZIP
- 24 codes, and what the demographics of the ZIP
- codes are, and if that holds up, Gary Puffin

- 1 has done some interesting stuff with this, but
- 2 the Vascular Quality Initiative looks like a
- 3 method, and I'll put my public health hat on
- 4 now, where primary prevention beats everything
- 5 else out of the gate in terms of secondary and
- 6 tertiary interventions. So, has anybody looked
- 7 at that data to look at it?
- 8 DR. ANSEL: I don't have an answer but
- 9 these guys are pointing to each other, so I
- will let them do that.
- Dr. Cronenwett: There are, as you saw
- this morning, there were several slides presented
- that correlated both race, socioeconomic status
- and amputation rate, and that's been done by
- several people and there's a pretty high
- 16 correlation across the U.S. The explanations
- aren't completely clear about whether it's late
- 18 presentation or late diagnosis, or other
- 19 biologic factors, but at VQI we do have the
- ability to look at patients' ZIP code and
- 21 obviously race ethnicity, and correlate it with
- 22 imputed socioeconomic factors to try to answer
- 23 some of these questions, but we haven't focused
- 24 on that yet as a particular initiative.
- DR. CUYJET: Can I just ask, one of

- 1 the things we've found is people refer to
- 2 access and there's two different kinds of
- 3 access. One is when you get your foot in the
- 4 door, the other access is what happens on the
- 5 other side of the door, and so that's why your
- 6 intervention tweaked my interest, because
- 7 that's where the rubber hits the road in terms
- 8 of what happens to the patient when they access
- 9 and have an encounter with the health care
- 10 provider.
- Dr. Cronenwett: It's a great question
- and a great opportunity for us to look at.
- DR. CUYJET: Okay.
- DR. BACH: Thank you. Can I ask
- panelists if you asked your question to put
- 16 your tent card down, and if you have additional
- 17 questions, that's great. Dr. Campos Outcalt.
- DR. CAMPOS OUTCALT: Yeah, I have a
- 19 question for Dr. Jones and Patel, and then a
- 20 question, a follow-up question after they
- 21 respond to that, my first question, and my next
- 22 question will be for Dr. Turco.
- So, Dr. Turco mentioned a number of
- studies that he felt were not included in your

1	please?
2	DR. PATEL: This should get exciting,
3	I think. So, I think rightly so, Dr. Turco is
4	pointing to several studies that have occurred
5	in the last few years where specific
6	interventions, potentially in the endovascular
7	space, were compared against each other in a
8	fairly rigorous fashion. As I stated, I think
9	just a few moments ago, our analysis starting
10	with AHRQ in 2012 and even our update, was
11	looking at sort of larger strategies, looking
12	at endovascular plus exercise therapy versus,
13	say, exercise therapy alone.
14	So when we did the update, we saw some
15	of those randomized trials and others, but they
16	were excluded as they would have been excluded
17	from 2008 to 2012, again, because they didn't
18	meet the key questions that we were addressing
19	during that time. It should be important to
20	recognize that the AHRQ evidence base doesn't
21	speak to specific interventions within, say,
22	endovascular, surgery, or other types of
23	potential interventions.

1	are, I forget the number of studies that you
2	mentioned, and then you said they were rated as
3	Level I evidence. I would like to know what
4	criteria you used to get to Level I evidence,
5	who made that assessment, and whether that
6	assessment is open to scrutiny from outside
7	groups.
8	DR. TURCO: So what we had looked at,
9	and thank you for the question, was since the
10	AHRQ report that came out in 2013, 2012 was the
11	stop of where, the cutoff of the studies that
12	Dr. Jones and Dr. Patel looked at. There were
13	35 additional studies. Of those 35, 20 studies
14	looked at endovascular versus endovascular
15	interventional procedures, and they were
16	excluded by definition because it was not
17	comparing to, it was comparing to another
18	comparative treatment group.
19	So there are 20 studies just in the
20	newer endovascular treatments that were
21	excluded from that, you know, that data set,

which I think is critically important when you

- 23 folks deliberate and look at that data. Of
- 24 those 20 studies, all of them met every other
- 25 criteria for inclusion from rigor within the

- 1 AHRQ data, so they would have all met Level I
- 2 evidence, and rigor as randomized controlled
- 3 trials, that fit the criteria for the AHRQ.
- 4 DR. CAMPOS-OUTCALT: And who conducted
- 5 that assessment, and is it open for review?
- 6 DR. TURCO: We could provide it for
- 7 review. What we did as the consortium of the
- 8 five companies that worked together, we
- 9 actually asked Boston HealthCare to basically
- 10 conduct that independent assessment, and they
- 11 provided that independent assessment to us for
- 12 review and then presentation here today. And I
- 13 can check as to whether we can provide all of
- 14 those, that data set to you, and I think we
- should be able to do that.
- DR. CAMPOS-OUTCALT: And what level of
- 17 PAD were those studies on?
- DR. TURCO: So it goes across the
- 19 board, intermittent claudication, chronic limb
- 20 ischemia, and then also a mixed population of
- 21 chronic limb ischemia and intermittent

- 22 claudication, so it was across the board in all
- 23 three categories of those patient populations.
- DR. BACH: And actually, can I ask a
- 25 followup? I'm just trying to understand within

- 1 those endovascular intervention studies, I'm
- 2 not going to try to put words in your mouth,
- 3 I'm going to throw out an idea and then you
- 4 tell me if I've got it all wrong. Are you
- 5 saying that the new -- let me just -- newer
- 6 devices that would constitute one or more arms
- 7 of these trials relative to the comparator,
- 8 would move the mean effect within the category
- 9 such that the AHRQ report would have a
- 10 different approach? Another way of saying it,
- 11 you're saying that endovascular interventions
- 12 are better on net because of these new devices
- 13 to an extent that (inaudible).
- DR. TURCO: So, just one thing.
- 15 Dr. Patel and Dr. Jones did a great job with
- 16 this report. So we would need, one would need
- 17 to go back and do that assessment looking at
- 18 the results of those particular trials. I
- 19 would assume, and it's my own personal feeling
- 20 that the level of evidence would change in the

- 21 AHRQ report if we were to add in some of those
- 22 missing pieces of information. Again, that's
- 23 almost 25,000 patients that could have been
- added back in.
- Now, the other point to consider,

- 1 which was one of my next to last slides, is
- 2 that there are 9,000 patients almost that are
- 3 being studied, close to 9,000 patients on even
- 4 newer technologies, with those trials looking
- 5 to endpoints out to five years, so truly
- 6 durable results out to five years. So that
- 7 could be an additional 9,000 patients that are
- 8 added to the information pool and evidence pool
- 9 looking at intermittent claudication and
- 10 critical limb ischemia.
- DR. SALIVE: Can I ask a follow-up
- 12 question?
- DR. BACH: Sure. Is your follow-up
- 14 question on the same topic?
- DR. SALIVE: Yes.
- DR. BACH: Okay. We can go ahead.
- 17 DR. SALIVE: So, I did appreciate,
- 18 Dr. Turco, the comment you just made about the
- 19 ongoing trials for newer technologies, but I

- 20 looked at your slides, and many of those
- 21 studies are not randomized trials, and could
- you comment on why that is the case? They are
- 23 mainly one-armed studies, I guess, of the
- 24 device under investigation.
- DR. TURCO: So, I can only -- it's

- 1 hard for me to comment on all of the other
- 2 industry trials. If you have a particular
- 3 trial in mind, we do have representatives from
- 4 Bard and Gore, Boston Scientific and Abbott
- 5 here that can comment. I can certainly comment
- 6 if you have a specific question about one of
- 7 the trials that is a Medtronic-sponsored trial.
- 8 DR. SALIVE: Okay. You listed 35
- 9 trials or something that are ongoing, and I
- appreciate that, and you said there are 9,000
- 11 patients in these trials, but most of them are
- 12 not trials and most of them are observational
- 13 studies, and one is very much driving that
- 14 9,000 number and I think it's one of yours, of
- 15 5,000 right there. So many of them are small
- single-armed studies, not randomized trials, so
- 17 I'm not sure why you think that would drive
- 18 some of this.

19	DR. TURCO: Well, I think, again, we
20	have two separate topics, we have the newer
21	trials and then we have the body of evidence
22	that is already in the literature that is peer
23	reviewed from 2012 to the current time, so we
24	would have to see what happens with the newer
25	body of evidence, but we do have 25,000
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- 1 patients, patient level evidence of rigorous
- 2 evaluation that could be added in to the
- 3 totals.
- 4 With regards to your question, I agree
- 5 with you, some of those trials are observation
- 6 and single-armed trials, but there are also
- 7 trials in there that are randomized and meet
- 8 the rigorous criteria that AHRQ has set
- 9 forward, and I think are worthy of inclusion
- 10 and consideration.
- DR. SALIVE: One last question.
- DR. BACH: Marcel, hold on. Dr. Jones
- 13 has something to say as well.
- DR. JONES: I'd just like to say, I
- 15 don't disagree at all with Dr. Turco. This is
- about how you slice the pie, slice the data.
- 17 So when we were asked by AHRQ to do this

- 18 evidence review, if we had five years and 50
- 19 people and \$500 million to slice this data, we
- 20 could have sliced it in every single way and
- 21 looked at each of the comparisons. We did very
- broad strokes or very big pieces of pie to look
- at the comparisons that we presented, and part
- 24 of this I think may have been how I presented
- 25 it.

- 1 We also did a separate review of
- 2 supervised exercise and home exercise, which is
- 3 a subtopic. We could have done angioplasty
- 4 versus stenting versus atherectomy as a
- 5 separate topic. We could have done surgical
- 6 techniques as a separate topic. So this is how
- 7 you slice the data as much as it is about the
- 8 data itself.
- 9 DR. BACH: Thank you. Dr. Swain.
- DR. SALIVE: I had one last
- 11 question --
- DR. BACH: Oh, I'm sorry. Go ahead.
- DR. SALIVE: -- about the small
- studies of new investigational devices. So, it
- would seem to me that those would only provide
- safety data. Is that true, or are they really

17	going to provide some data on effectiveness of
18	the device?
19	DR. TURCO: It's hard to take a broad
20	swath without looking at each individual study
21	that you want, you know, are trying to
22	consider. You know, certainly if these
23	studies, you know, are you have to look at
24	both safety and efficacy if we're trying to
25	change a label or trying to get a United States
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1	approval, so I think some of those would
2	probably be looking at both aspects. If it's

- 3 just kind of a postmarket evaluation that is in
- 4 that list, then in particular that may be
- 5 looking purely at a safety indication.
- 6 But I mean, your questions, I think
- 7 are very valid. I would, however, suggest that
- 8 the large pool of evidence there since 2012
- 9 does have some rigorously controlled trials
- 10 that if we just exclude those patients with new
- 11 endovascular evaluations, I think it would give
- 12 us a misleading interpretation of the level of
- 13 evidence that's available for our patient
- 14 sufferers.
- DR. BACH: Thank you. My apologies,

- 16 Dr. Salive. Dr. Kormos is next.
- 17 DR. KORMOS: Thank you. I enjoyed
- this today, this was really an eye opener, but
- 19 it opened my eyes to a greater problem in
- 20 cardiovascular disease, and my question relates
- 21 to the first challenge that we have in
- 22 asymptomatic peripheral vascular disease, and
- 23 I'm going to direct my question to
- 24 Dr. Bartholomew if he's here.
- 25 You gave a very impassioned plea for

- 1 us to take a closer look at the fact that
- 2 undiagnosed peripheral vascular disease is
- 3 rampant, and I'm gathering that argument was
- 4 made because we need to look for it, and to
- 5 look for it, you know, ABI is probably the only
- 6 thing that you have right now that would do
- 7 that. But my question to you is, are we
- 8 looking at ABI as a surrogate marker for
- 9 cardiovascular disease in general? Because
- what people are dying from aren't their legs
- 11 necessarily, but if you find something on an
- 12 ABI, they're dying from cardiovascular disease
- and strokes and other things.
- So I'm trying to put this together.

15	There's a little bit of a disconnect here. How
16	do you present this case for a better study or
17	assessment of cardiovascular disease in
18	patients such as those that smoke and they have
19	diabetes, they're obese, et cetera, et cetera,
20	because isn't that really the challenge, to
21	pick this up in some way that you can then add
22	the lifestyle modifications that you're going
23	to do if you picked up an ABI that was
24	abnormal?
25	Because what I'm a little bit thinking
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1	as a second part of my question is, how do you
2	keep people from doing something when you have
3	an abnormal ABI, how do you keep that chain

# ave going down the road and then doing an 4 5 angiogram, doing a vascular study, and then someone says oh, there's a 50 percent lesion, 6 let's open it up? I know there are guidelines, 7 but there's also a rampant increase in these 8 procedures. 9 10 So the first question is, is this, are you using ABI as a marker for cardiovascular 11

disease, or is this specific to the vascular

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problem?

14	DR. BARTHOLOMEW: Well, we routinely
15	perform an ABI in our vascular medicine clinic
16	on all our patients and we, again, use it as a
17	marker for pan vascular disease. I mean, we
18	think of each individual who has an abnormal
19	ABI as likely having some cardiac problem or
20	disease, or even cardiovascular disease, or
21	even cerebrovascular disease. So, I'm not sure
22	that I'm answering that exactly how you wanted
23	it, but that's how I work with my patients with
24	abnormal ABI.
25	Now, that being said, I always go back
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1	to a careful and extreme physical exam as well,

- 2 so if we're thinking about any type of
- 3 intervention, if they're asymptomatic for their
- 4 PAD, certainly that individual does not need an
- 5 intervention for their lower extremities,
- 6 certainly at that point. But on the other
- 7 hand, if the ABI is abnormal and they do have
- 8 claudication or do have a nonhealing ulcer,
- 9 that would be a different story.
- 10 As far as looking at the rest of their
- anatomy, I mean, their heart or their carotid
- 12 vessels, again, I think a careful history is

13	important, and questioning the patient about
14	any cerebrovascular symptoms to see if there is
15	a suggestion of carotid disease, loss of
16	vision, difficulty with speech, arm or leg
17	weakness or anything of that line, and then
18	again, a careful history of their cardiac
19	status as well.
20	So, again, an ABI may be an indication
21	that that patient has pan vascular disease if
22	it's abnormal.
23	DR. KORMOS: But you're doing this in
24	a vascular clinic?
25	DR. BARTHOLOMEW: Uh-huh.
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1	DR. KORMOS: If this gets approved,
2	are you going to say it's approved for use in a
3	vascular clinic, or is it going to be approved
4	for general medicine and general practitioners,
5	where you're going to get millions of ABIs

being done because it's paid for, but the

question is, then what do you do with it?

it doesn't have to be done in a vascular

clinic, I think maybe, if I can use Dr. Hirsch

as an example, he's long promoted the use of an

DR. BARTHOLOMEW: Well, again, I think

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- 12 ABI for internists, family practitioners and
- other individuals. It's a very simple test to
- do, but I think it gives us a lot of
- information by having that abnormal ABI, so I
- think that knowing that there is peripheral
- 17 arterial disease, again, translates into the
- 18 thought that that individual may have pan
- 19 vascular disease.
- DR. BACH: Rick, can I come back to
- 21 you? Dr. Swain is next.
- DR. SWAIN: Yeah, an interesting
- 23 conversation there. I do have a question for
- 24 Dr. Turco, but for you, the question is, you
- 25 know, you have an asymptomatic patient --

- 1 DR. BACH: Should we get him a chair?
- 2 DR. SWAIN: Yeah.
- 3 DR. BARTHOLOMEW: I'm from Michigan,
- 4 by the way.
- 5 DR. SWAIN: -- asymptomatic patients
- 6 that get ABIs, and then you tell us that many
- 7 patients don't have typical claudication,
- 8 limitations with walking. Some, and I could
- 9 elicit, I'm sure, a symptom from every person
- 10 in this audience of something relating to their

11	legs. So you have the practitioners, primary
12	care practitioners who get an ABI and there is
13	something related to, your legs jump or
14	something, you don't think that's going to lead
15	to overuse?
16	And it's not like atypical angina, as
17	a cardiovascular surgeon I can tell you, that's
18	different, you can't compare it to that, so it
19	seems to be an issue.
20	DR. BARTHOLOMEW: Well, I actually
21	think this should be part of a physical exam
22	that patients perform. If you're going to do a
23	complete physical on an individual, I think

1 going back to saying I think general doctors

it's such an easy test to do but it has a lot

of rewards if it is abnormal, so again, I'm

- 2 should do it, internists, advanced practice
- 3 nurses. And I don't know, will it really
- 4 result in overuse? I don't know how you can
- 5 overuse something that has so much information,
- 6 how could one overuse that test?
- 7 DR. SWAIN: Well, overuse of what that
- 8 might lead to.

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9 DR. BARTHOLOMEW: Oh, I see. Well

10	then, more education must come with that, and
11	that means that just because the abnormal I
12	can remember actually going back to my first
13	day at my job, and I'm a hematologist by
14	training, and where I went in Michigan they
15	didn't have enough work for me so they sent me
16	off to a general clinic, and I went in and I
17	tried to feel the pulses on this person's legs
18	and I couldn't feel them, so I panicked and
19	called a vascular surgeon. He said don't worry
20	about it, take a good history and physical, and
21	he said do an ABI. Well, I don't think I even
22	knew what an ABI was at that time, but and I
23	said, well, gee, ABI, what is that, and he

translated it for me in English and I was able

to understand, and I performed it, and

- certainly I felt more reassured.
  So I think, again, education must go
  along, but I think the ABI is a very valuable
  tool.
  DR. SWAIN: So the question I -DR. BACH: Hold on, Dr. Swain. Rick,
  did you have, Dr. Deyo, did you have a followup
- 8 on that?

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10	As a primary care doc I routinely ask
11	essentially every patient, do you smoke, and I
12	follow guidelines for screening for diabetes,
13	for high cholesterol, for hypertension, and I
14	intervene with all of those things when I find
15	them. What would I do differently because the
16	ABI is abnormal, above and beyond those things?
17	DR. BARTHOLOMEW: Well, again, that
18	implies that the patient has vascular disease
19	and I think that, you know, many people smoke,
20	they think nothing is going to happen to me, my
21	cholesterol is a little bit high, I'm
22	overweight, I don't exercise. But if you tell
23	them that they have peripheral arterial
24	disease, first of all, they won't know it
25	because they don't recognize it. If you'll
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1	recall in my slide, 80 percent of people don't
2	know what PAD is. But then as you explain to
3	them that this is a pan vascular disease and

DR. DEYO: A quick followup to that.

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may imply they have a more serious problem, I

think that may make a difference. You have a

marker for them, you have something that you

can put down that says your ABI is abnormal,

- 8 that means you have some blockage.
- 9 DR. DEYO: So the interventions are
- 10 the same but you think the compliance from
- 11 patients would be better?
- DR. BACH: If the test results in a
- 13 behavioral intervention.
- DR. BARTHOLOMEW: I think it might.
- DR. J.J. CARR: Let me just -- the AHA
- 16 guidelines, ACC guidelines, 2013, if the risk,
- if you have a risk marker for coronary artery
- disease then you might intensify to statin
- 19 therapy or a variety of things, so documenting
- 20 the presence of subclinical disease could
- 21 change the dynamics, and Alan, if you'd like
- 22 to --
- DR. HIRSCH: I'd be happy to make a
- 24 comment.
- DR. BACH: Wait, Alan, I want to try

- 1 and maintain some sequence based on questions,
- 2 but we will have a chance to come back, of
- 3 course, to these things, so I hope that's all
- 4 right. Dr. Lefevre was next.
- 5 DR. LEFEVRE: So I had a question,
- 6 actually two questions about the populations in

7	these studies, one for question one and one for
8	question two. So I'm trying to understand the
9	results in terms of, in relation to the
10	populations in the studies. So in question one
11	we're asked about the efficacy of antiplatelet
12	agents in asymptomatic PAD, so my question is
13	Dr. Jones and Dr. Patel, in these studies, were
14	these simply healthy patients or patients in
15	the general population who were then screened
16	for PAD and found to have asymptomatic PAD
17	without other risk factors, or were they
18	somehow chosen first for other risk factors?
19	And the reason I ask is this is because I think
20	what we know about antiplatelet agents is they
21	have some efficacy for preventing coronary
22	events. We know they work better in secondary
23	prevention than primary prevention. We know
24	probably that your risk of coronary disease is

1	So I'm trying to understand, the risk
2	of these patients in the population, were they
3	patients with an average ABI of .9 without
4	other risk factors or were they very severe PAI
5	patients, a lot of risk factors, and would that

probably a big factor in whether they work.

6 have influenced, do you think that might have 7 influenced the results? 8 And the second comment I had is, the 9 difference between those studies and the 10 secondary analysis of the RCTs like the CAPRIE 11 study which, I assume the CAPRIE study was 12 patients with CAD, if I'm not mistaken. So 13 those were, again, patients with CAD plus PAD, 14 which is probably a particularly severe 15 population. And so I'm wondering if you can 16 say something about the effect in those studies 17 in relation to the population, and do you think 18 there was an influence there? 19 DR. JONES: Sure. So, because of our 20 effort to identify modifiers of effectiveness, 21 we looked at all of those things. 22 Unfortunately, they're poorly characterized in 23 many of these studies. What I will say is that

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- 1 studies, you're right, the CAPRIE and other

PAD was used as a risk enrichment criteria in

many of these cases. To get into these

- 2 studies, they involved patients with vascular
- 3 disease or coronary disease, or both.

24

25

4 DR. PATEL: If I might, so for the

5	aspirin versus placebo asymptomatic patient
6	trials, it wasn't just an ABI, it could be risk
7	of enhancement, so it could be that they had
8	diabetes, hypertension and the diagnosis of
9	PAD, for example, or patients that were felt to
10	be at risk for atherosclerotic events because
11	of age, so there's a broad inclusion set of
12	criteria, some of which included PAD, defined
13	variably across the trials which were put
14	together.
15	For CAPRIE, that's a secondary study
16	from a larger randomized control trial where
17	patients, some had prior MI, some had prior
18	stroke, some had PAD. The PAD patients had
19	overlap sometimes with other vascular diseases
20	and there were probably a few patients that
21	just had PAD there too, so the subgroup, again,
22	represents an amalgam.
23	We didn't find a statistical finding

- 1 disease severity. We've showed you other
- 2 observational data around disease severity but

characterized, as Dr. Jones has said, about the

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3 in those studies, again, because of the way

- 4 they were characterized, there's not a
- 5 tremendous information on lower ABI, more
- 6 symptomatic patients, and let's say
- 7 antiplatelet agents.
- 8 DR. LEFEVRE: And in those studies you
- 9 would get, in those asymptomatic PAD patients,
- 10 there was a range of severity, and that makes
- 11 sense.
- DR. PATEL: That's right, and so it's
- 13 not that we can give you such a well
- 14 characterized asymptomatic patient population
- that's been described.
- And to Dr. Carr's point, simply that,
- again, from the secondary statin studies and
- 18 others, PAD is considered a CAD risk equivalent
- 19 so if you did identify it, you might push their
- 20 LDL target lower or use more of a high
- 21 intensity statin.
- DR. LEFEVRE: So, my second question
- 23 is about the populations in key question two.
- 24 This relates to the studies that compared
- 25 exercise with interventional therapy, and my

- 1 question is, I mean, the guidelines for
- 2 interventional therapy are, obviously, that you

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- 4 these studies, are these patients who initially
- 5 present with symptomatic PAD and then you
- 6 choose a treatment, either nonoperative or
- 7 operative, or are these patients who have
- 8 already failed exercise therapy and then are
- 9 randomized to either continued exercise therapy
- 10 or intervention? I think that would be very
- 11 different.
- DR. JONES: To give you a background,
- 13 some of our technical expert panel is actually
- in this room, who helped us form this question.
- 15 What we really wanted to look at are these
- 16 patients who underwent exercise and failed, and
- 17 therefore this treatment strategy is what we
- were comparing. We couldn't find it. There
- 19 just wasn't available trial evidence or study
- 20 evidence to look at those specific things. And
- so when you look at the ACC guidelines it's
- 22 failed to benefit from either medication or
- 23 exercise, or the risk-benefit ratio favored
- 24 revascularization. And so I would say in many
- of these cases, we don't know if they had

1 failed exercise and then went on to

- 2 endovascular. All we were able to do was when
- 3 they actually stated their rules and stated
- 4 their results and methods, say that these were
- 5 endovascular and exercise, and this was
- 6 exercise, and compared those findings, or
- 7 endovascular versus exercise, so on and so
- 8 forth.
- 9 DR. PATEL: That's exactly right, and
- 10 I just might say one thing. It seems less
- 11 likely that they're going to be failed exercise
- 12 patients because we believe that investigators
- would likely document that or describe that for
- 14 us. So we don't have it documented and can't
- say either way. But if you went to the trouble
- 16 of ensuring the patients failed supervised
- 17 exercise, you would likely produce that
- 18 information in your journal article, because we
- 19 believe that would raise the impact that showed
- 20 you're being guideline-based.
- And then secondly, as many people
- 22 mentioned, supervised exercise has not been
- 23 reimbursed, and so a lot of this trial evidence
- 24 is probably based on clinical practice.
- DR. BACH: Dr. Lawrence, please.

- 1 DR. LAWRENCE: Yeah. From the
- 2 perspective of the public and many of our
- 3 specialists and specialty societies who
- 4 presented here, there has been a great concern
- 5 about the overuse of procedures, particularly
- 6 in patients with claudication. So I'd just
- 7 like to ask Dr. Carr questions related to the
- 8 freestanding centers that he mentioned that he
- 9 represents, and just a philosophy about whether
- or not you believe that all specialists should
- be able to treat PAD, if you were a primary
- 12 care physician or an interventional
- 13 nephrologist, or a psychiatrist. My
- 14 understanding is in a freestanding center that
- there aren't the same privileging criteria as
- 16 there are in a hospital.
- 17 So first, who do you think should be
- 18 treating these patients, and secondly, as far
- 19 as practice guidelines or standards, do you
- 20 believe that there's a certain range of ABIs
- 21 that should be used as criteria as well as
- 22 symptoms of leg pain, to control the overuse of
- 23 procedures, particularly for claudication?
- DR. J. CARR: Well, thank you for your
- 25 question, it's an excellent question. The

- 1 reason I stand here is because we care about
- 2 that, and we established a society to do
- 3 exactly that. As you know, the office space,
- 4 the interventional space has grown over the
- 5 last several years, and many like-minded
- 6 physicians came together to establish
- 7 guidelines, to establish standards and to set
- 8 the bar, and we feel very strongly as a society
- 9 at OEIS that we set the bar and match the
- 10 established guidelines in proof of therapy.
- 11 As far as other participants, certain
- 12 qualified physicians should be performing these
- 13 procedures by all means, and most of our
- 14 physicians are members of established societies
- 15 represented in this room already. We follow
- and adopt those. We don't have a mandate yet,
- because we're new. We have designs on creating
- 18 our societal standards for an office-based
- 19 location site of service, because we know that
- 20 presents unique needs and controls, and
- 21 insurance that the patient is safe and secure,
- 22 to have an effective safe outcome, so that is
- 23 in the works right now.
- We have established statements of
- 25 quality and we have encouraged accreditation of

- 1 every facility that is operating. We are
- 2 moving toward more and more of a certification
- 3 process, but again, we're young, and we're
- 4 moving very quickly in that regard.
- 5 DR. LAWRENCE: So just to follow up to
- 6 be clear, should CMS be reimbursing someone who
- 7 has had no training in vascular disease
- 8 management or procedural endovascular? I'll
- 9 just use as an extreme a psychiatrist or, you
- 10 know, someone who we know has had absolutely no
- 11 training in that, does your society believe
- 12 that those people should have privileges or be
- allowed to do them in a freestanding facility,
- or should they have to join a society or
- 15 demonstrate expertise before getting reimbursed
- by the federal government for endovascular
- 17 procedures?
- DR. J. CARR: We firmly believe that
- 19 operators should all be trained, formally
- 20 trained in these endovascular procedures in an
- 21 office setting, we clearly believe in that.
- 22 There are established specialties that warrant
- 23 that and have training programs, and there are
- 24 certainly outliers that are entering in this
- 25 space that we're very careful to assess their

- 1 qualifications, but I believe everyone should
- 2 be qualified if they go through a training
- 3 program. We have vascular medicine folks that
- 4 get into an interventional program, and are we
- 5 going to restrict them because of the type of
- 6 specialty? I think you need to prove adequate
- 7 accredited training to do this, and I think as
- 8 far as reimbursement goes, I think what we hold
- 9 for institutions should be mandated for
- 10 everyone, and so I think we would like to
- partner and educate more and more about the
- 12 value of this.
- 13 It's a preferred site of access for
- 14 most patients because of the ease of use. We
- see this also as an opportunity for access. We
- 16 talked about the disparity of care amongst
- 17 different areas and by having office space at
- 18 local interventional facilities, we believe
- 19 strongly that we can assist with access. But
- we appreciate exactly what you're saying, and
- 21 we're moving very quickly as a society to set
- those standards.
- DR. BACH: Dr. Swain, you had another
- 24 question?

1	first set of questions with Dr. Turco. Two
2	things. One is, you mentioned that you've got
3	all these studies going, and again, registries,
4	even a couple thousand registries are not going
5	to be hugely helpful in comparative efficacy
6	and safety, but I've seen a lot of K-M curves
7	today, and only a few had confidence levels,
8	and a few less than that had Ns at five years,
9	one of them I think has N of nine patients, or
10	16 at risk, or something like that, so the idea
11	that there's five-year data available is
12	questionable.
13	Do you know how many of these patients
14	have a considerable amount of data after five
15	years, like over 50 percent of the study, so
16	can you say something about the durability?
17	DR. TURCO: Yes. So, I can speak to
18	the durability in our particular DCB trial. So
19	to give you an example, if you take the impact
20	on the Medtronic drug-coated balloon trial, we
21	will be presenting this year data out to 24
22	months, and we will continue followup on those
23	patients so, you know, as the years go we'll

- 24 have more and more data. The data's still
- 25 somewhat incomplete and I think, you know, in

- 1 the PAD space we all need to realize that, you
- 2 know, maybe in contradistinction a little bit
- 3 to where we are in the coronary space, you
- 4 know, we're still a little bit immature.
- 5 And the beauty, I think, of what I
- 6 tried to show in that last slide of the 36
- 7 trials that are ongoing, nine of those 36 are
- 8 truly randomized control trials looking at
- 9 endovascular interventions that have mean
- 10 followup out to 3.8 years, and will follow
- those patients anywhere between 3.8 and five
- 12 years, so we just probably need to be a little
- bit patient to be able to get some of that long
- data around the durability of some of these
- 15 procedures.
- But if you take drug-eluting stents
- 17 for the periphery, if you take certainly bare
- 18 metal stent data, self-expanding bare metal
- 19 stent data, if you take some of the graft data
- 20 that we have, and now two-year data on
- 21 drug-coated balloons, we're starting to get
- 22 that longer-term data that patients want. And

- 23 if you look even at the 12-month data comparing
- 24 endovascular technologies, take a look at the
- 25 patency rates and the revascularization rates,

- 1 if you take just our particular DCB trial at 12
- 2 months, you see a target lesion
- 3 revascularization rate that is at 2.4 percent.
- 4 That's hard to beat in an intermittent
- 5 claudication SFA population.
- 6 DR. SWAIN: That actually brings up a
- 7 good point and your slide ten I think was the
- 8 meat of it. You compared six different trials
- 9 and you've got it out to .1 percent results.
- 10 And unfortunately when you showed that slide,
- and it's not your fault, the footnote was off
- the bottom of the screen, you couldn't see the
- 13 footnote. The footnote says, the definitions
- 14 for -- these are comparing out to the .1
- 15 percent level. The definitions for primary
- 16 patency and TLR windows and analysis windows
- were different, varied from trial to trial, and
- data is presented for illustrative purposes
- 19 only.
- What does that mean when you're
- 21 presenting .1 percent? And I kind of viewed

- the presentation of the Dukies for not
- 23 including this so, you know, these are not data
- 24 that I would view as quantitative data.
- DR. TURCO: I never criticize the

- 1 Dukies except in basketball, you know, that's
- 2 the only time we criticize them.
- 3 But Dr. Swain, your pushback and
- 4 comments I think are valid, but realize that
- 5 when we try, it's like putting together a
- 6 meta-analysis, you know, you can only try to
- 7 compare apples and apples. So in the
- 8 consortium of folks that I stood up here today
- 9 to try to represent, we have industry sponsors
- 10 from five different companies that were running
- 11 five different trials. We are now trying to
- 12 bring uniform definitions to things like
- patency and so forth, so that we can understand
- 14 them better.
- 15 And your point about Kaplan-Meier, is
- 16 Kaplan-Meier the best way to look at some of
- these results, or should we be looking at other
- 18 indices for patency as opposed to looking at
- 19 Kaplan-Meier patency and so forth. So your
- 20 point of that one slide, ten I believe it was,

- 21 you know, where it had the eight or so
- 22 trials --
- DR. SWAIN: Six.
- DR. TURCO: Six that have very
- 25 significant p values, most of them going out

- 1 to, you know, .001. They are comparing
- 2 somewhat different entities, but it was
- 3 illustrative of the fact that they were
- 4 comparing endovascular to endovascular
- 5 treatments, and they were very statistically
- 6 significant.
- 7 DR. SWAIN: Yeah, and unfortunately
- 8 none of it, you presented no data of patient-
- 9 centered data, you know, just TLR and patency,
- which is, again, you know, do they live longer,
- 11 function better and feel better.
- DR. TURCO: And it's, again, a valid
- point. However, I did mention the issues of
- 14 quality of life, and one of the issues when we
- 15 look at quality of life in PAD studies is the
- 16 confounder of repeat reintervention, so I tried
- 17 to make the point, and it's hard to do
- 18 everything in four minutes, but I tried to make
- 19 the point that in the PTA group, those patients

- 20 who have the same level of function as the
- 21 drug-coated balloon or other technology group,
- 22 had upwards of nine times more repeat
- vascularization than patients in the other
- 24 experimental arm.
- 25 So that's pretty significant to me

- 1 because one of the points that I did try to
- 2 emphasize is what patients want. Patients want
- 3 minimally invasive procedures, they want
- 4 procedures that are durable with no
- 5 complications and without repeat
- 6 revascularization, and I think that's what
- 7 we're all trying to do with bringing these
- 8 newer endovascular technologies to the floor.
- 9 DR. SWAIN: That's very good, because
- 10 that's my criticism of the primary endpoint of
- 11 the BEST trial. The secondary endpoint should
- be the primary endpoint because by that, what
- 13 you said is exactly right, because the way the
- 14 BEST trial is set up now, if you do surgery and
- 15 then redo surgery it's a failure. If you do a
- stent of an angioplasty and then redo it every
- single day for the rest of the patient's life
- 18 it's a win, so, you know, that's not what

- 19 patients want.
- DR. TURCO: You didn't say a win for
- 21 whom.
- 22 (Laughter.)
- DR. BACH: Dr. Lewis.
- DR. LEWIS: So, I want to ask the
- 25 Dukies a question and this is from a little

- 1 different perspective, but one of your early
- 2 slides identifies male gender as a risk factor,
- 3 and that concerns me in that if you look at
- 4 your absolute numbers, there are probably more
- 5 men in the older age groups but there are a
- 6 significant number of women, and
- 7 psychologically and through our experience with
- 8 coronary disease, if you say that male gender
- 9 is a risk factor, there can be an
- 10 underdiagnosis of this in women. I'm
- 11 particularly concerned because of the increase
- in diabetes and the fact that this will become
- progressively a disease of both men and women.
- 14 How do we deal with this perception?
- 15 As you have noted, they are different,
- 16 they have higher risks when they have the
- disease for women. It really isn't a men's

18	disease,	nor is	that	really	a risk	factor	with
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- 19 some of the complications.
- DR. PATEL: Yeah, I think that's a
- 21 very good point on this slide, which maybe
- shouldn't have been so hastily taken from
- 23 existing sort of dogma, guidelines, information
- 24 about risk factors.
- A couple of points with respect to

- 1 that. As I think everybody in this room knows
- 2 that there are more women alive than men right
- 3 now in the United States, and women live
- 4 probably between two and four years longer than
- 5 men, and for atherosclerosis not related to
- 6 peripheral arterial disease when they present
- 7 with it, they present on average five years
- 8 later, and maybe not with the symptoms that we
- 9 read in the textbook, and we've learned all
- 10 these different things.
- So very much so we want to make sure
- 12 it's clear that women certainly get PAD, in
- 13 fact there are probably more women than men
- 14 with PAD. Women are disproportionately having
- amputations, as you've already heard, and women
- 16 certainly have potentially even different sort

of disease burden than men because they
---

- presenting later, so I want to dispel any ideas
- 19 that might have been presented that women don't
- 20 have PAD, women don't suffer from it, and it's
- 21 not a risk factor. It may be the age when
- you're evaluating the patient, perhaps you
- 23 haven't even thought about it before. So
- 24 certainly all those points are valid and we
- 25 should stand corrected if it was

- 1 misinterpreted.
- 2 DR. BACH: Dr. Zuckerman, do you have
- 3 your tent card up?
- 4 DR. ZUCKERMAN: I have a question for
- 5 Dr. Menard. I was very interested to hear
- 6 about the study design and I had some questions
- 7 about it as it struck me as unusual, so I just
- 8 want to make sure I understood it correctly.
- 9 So I gather there is some kind of randomization
- in the study, but that was in the randomization
- each doctor does his or her own thing and that,
- 12 I think you said that can vary quite a bit and
- 13 it's very individualized, and I gather that
- means it can even be off-label uses of devices
- 15 which have never been approved for those

- 16 indications or for those patients.
- 17 And I guess I have a couple of
- 18 concerns, one being that the FDA when they
- 19 approve devices usually don't require clinical
- 20 trials and so we may actually know very little
- about the safety, and certainly not about
- 22 long-term effectiveness of the devices, but
- you're putting them in a trial where you'll
- 24 have relatively small numbers of patients
- 25 getting the same kind of treatment, and that

- 1 makes it very difficult, I would think, to
- 2 analyze in a way that would help us understand
- 3 which treatments are most effective for which
- 4 kinds of patients, men or women, people of
- 5 different races, people with different comorbid
- 6 conditions, so I just wanted to get a better
- 7 sense of that design.
- 8 DR. MENARD: Absolutely. I mean,
- 9 you've highlighted the challenge that we faced,
- and anyone who's trying to design a large trial
- 11 faces, and there's two ways to do this. One,
- 12 you could do what we look on in the cardiology
- world and envy their huge well designed trials
- where they pick off one specific question at a

- 15 time, try to answer that question and get a
- 16 very concise answer.
- 17 The other way to do it is what we
- 18 ultimately opted to do, which is to try to be
- 19 all-inclusive. Clearly it's a messier way to
- 20 do it, the limitations are you have a much more
- 21 heterogeneous data set, and you struggle to
- 22 make very specific comparisons, which everyone
- 23 in the room would obviously want, so clearly
- 24 that was a challenge.
- What we did not want to do was limit

- 1 the treatment arm to a particular strategy or
- 2 particular platform ala the BASIL trial, which
- 3 many of us that treated patients felt was not
- 4 relevant to our practice by the time the trial
- 5 was finished, and again, it was four years ago.
- 6 So that was perceived as a bit of a fatal flaw
- 7 that supported our pragmatic design and favors
- 8 that design. The kind of corollary in asking
- 9 investigators to enter support of a trial
- that's challenging to enroll and asking them to
- do things differently than they typically do,
- again, I guess is the generalizability of the
- trial and the results, and ultimately we felt

- 14 that was going to be too limiting.
- 15 So absolutely, limitations in the way
- 16 we've done it. At the end of the day we felt
- if we could achieve an appropriate power,
- 18 hopefully we will be able to answer the
- 19 questions that we wanted answered. But you're
- absolutely right, once the patient's
- 21 randomized, the individual investigators can do
- 22 exactly what they want.
- Just one more sort of point to that.
- 24 So, our effort to look at in a critical fashion
- 25 new technology that's come on line and decide

- 1 whether it's appropriate for the trial has been
- 2 questioned by some, so we've looked at the data
- 3 for the two drug-eluting balloons that have
- 4 been recently FDA-approved and decided to
- 5 include them in the trial, so there's no data
- 6 on those in the CLI space over a long period of
- 7 time, and why is that appropriate for the
- 8 trial? But the counter to that is the vast
- 9 majority of things we do, there's no long-term
- data for what we're trying to do, so we felt
- 11 rather than have a trial that at the end of the
- day, that those patients that got treated with

13 those technologies were not allowed, we felt it 14 was better to include them. 15 DR. ZUCKERMAN: Thank you. And I'm 16 sorry, I just have a followup about the outcome 17 measures. As I recall the outcome measure, the 18 primary outcome measure was amputation-free 19 survival, and are there other outcome measures 20 that are also being looked at? 21 DR. MENARD: Yes, so, and I was going 22 to make a comment earlier on the critique of 23 the primary endpoint. A lot of thought and 24 discussion went into that. The primary

endpoint is not amputation-free survival,

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1 amputation-free survival is severely flawed for 2 the express point that was made earlier, if you 3 do an open endovascular intervention and then 4 there's some outcome that's other than death or 5 amputation, there's no accountability for that 6 reintervention or that secondary event. 7 MALE-free survival, yes, it's limited 8 to major events, and reintervention and 9 amputation-free survival, which is our primary 10 secondary endpoint, also includes minor 11 reinterventions. There are two clear reasons

12	why we decided not to have that be the primary
13	endpoint. There was the impact on the patient,
14	so we felt that major reinterventions have
15	significant major impacts on patients and their
16	burden was what we were hoping to focus on, and
17	so the minor interventions, yes, are very
18	important, but the overall impact on the
19	patient was less.
20	And the second point, perhaps more
21	importantly, is when we use an endovascular
22	first strategy, we presume that there will be
23	more interventions, that's an accepted reason

to use endovascular therapy, and it did not

seem fair to jeopardize or hinder the

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1	endovascular arm for that reason. So we are
2	hopefully going to have a very clear ability to
3	make comments on the burden of reinterventions
4	we recognize the importance of that, it was
5	just not part of the primary endpoint.
6	DR. ZUCKERMAN: I'm sorry, I just
7	didn't understand. So what is the primary
8	endpoint?
9	DR. MENARD: The primary endpoint is

MALE-free survival, so it is not

11	amputation-free survival, and we're well
12	powered for amputation-free survival, but a
13	major adverse limb event, which was an endpoint
14	that is somewhat novel, other people are not
15	familiar with it. It came out of the SVS
16	working group on endpoints, and it includes a
17	major amputation and a major reintervention, so
18	a new bypass graft, a thrombolysis or
19	thrombectomy, any major surgical intervention
20	such as a jump graft. What it does not include
21	is balloon angioplasty, a surgical patch
22	angioplasty, quite frankly many of those are
23	date procedures and the impact of those
24	reinterventions, while very very important,

again, was not felt to represent a big burden

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to the patient. 1 DR. ZUCKERMAN: Thank you. And I'm 2 sorry, how long is the longitudinal study? 3 4 DR. MENARD: How long is the study? 5 DR. ZUCKERMAN: Yeah. DR. MENARD: Yes, so each patient will 6 7 have at least two years followup, so ultimately four years, possibly five years. 8

DR. ZUCKERMAN: Sorry, so the patients

25

10	could go up to four or five years, or that's
11	how long it will take?
12	DR. MENARD: Yes, the first patient in
13	could have over four years of followup.
14	DR. BACH: Thank you very much.
15	Dr. Lawrence, and Dr. Lefevre, do you have
16	another question? Okay. And then I would like
17	to call an end to this part of the discussion,
18	although if there are burning questions, we
19	will proceed. Go ahead.
20	DR. LAWRENCE: I had a question for
21	Mike Dake. One of the great concerns is
22	followup on my previous question about
23	appropriateness and the potential for overuse.
24	And you presented, one of the concerns is that

successful initially, don't have the durability
that many, and there's been changes that I know
you presented, and you had some excellent
long-term data out to five years. But what
impressed me was you didn't present any
physiologic data, you presented TLR but didn't
present what we have been talking about here

today, which is ABI, possibly treadmill walking

endovascular procedures, although very

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- 9 or, post-exercise ABI.10 So my question
- So my question is, with those great
- 11 long-term five-year results, did you measure
- 12 ABI? If so, was there a physiologic
- improvement in your study that would indicate
- 14 that there is durability at least, if you use a
- 15 drug-eluting approach, as opposed to a
- 16 non-drug-eluting approach? So it has to do
- 17 with the role of ABI as a physiologic measure,
- 18 which has sort of been a standard of care in
- 19 the field for 20 or 30 years, and why you
- 20 didn't present it here today?
- DR. DAKE: Thank you, Dr. Lawrence,
- 22 it's a very good question, and we did measure
- 23 all those physiologic parameters at regular
- 24 intervals, yearly. One of the problems with
- 25 the trial design was that when someone came in

- 1 symptomatic, they weren't repeated prior to the
- 2 intervention, and so consequently by sampling
- 3 only at regular interval times annually, you
- 4 mask any of the real benefits.
- 5 Now if we censor all those people who
- 6 basically had a reintervention, of course
- 7 you're going to show a benefit, but it's a

- 8 somewhat limitation of the trial design for
- 9 that particular trial that obviously all of
- 10 these things weren't captured prior to the
- 11 intervention. If that were the case, we would
- be able to do that evaluation. Does that make
- 13 sense?
- DR. LAWRENCE: Yeah. So, do you
- believe that ABI should be a standard as a
- 16 physiologic test for all the interventions that
- we're talking about today?
- DR. DAKE: Yes.
- DR. BACH: Dr. Lefevre.
- DR. LEFEVRE: Yeah, my question was on
- 21 the evidence for key question three, it's for
- 22 Drs. Jones and Patel, although I think some
- 23 other people may want to weigh in. So, you
- 24 reviewed the evidence on critical limb ischemia
- 25 in terms of the comparative effect and efficacy

- 1 of endovascular versus surgical treatment, and
- 2 I would have thought that was the correct
- 3 framing because I think you have the starting
- 4 point that you have to do something in those
- 5 situations, you can't do nothing. But then we
- 6 heard other evidence that came out later,

7	people pointed to the fact that amputations
8	were reduced, you know, a correlative
9	procedure, there was a correlation between
10	workup for PAD and reduced amputations.
11	So my question is, when you do your
12	evidence review, did you review evidence of
13	interventions versus no interventions for
14	critical limb ischemia, or did you think that
15	that was just not a relevant question, you
16	didn't look at it, or did you look at the
17	evidence and there wasn't any evidence?
18	DR. JONES: Thanks for the question.
19	We did review for all studies, and the way the
20	literature search was constructed was to put in
21	every intervention, every comparator, the
22	patient population and the outcomes, and
23	whatever came out within the filter would be
24	put into buckets. When they fell into these
25	buckets, however, only four looked at

- 1 endovascular versus surgical or, sorry,
- 2 endovascular versus usual care.
- Remember that surgery versus usual
- 4 care had been done but it was done before 1995,
- 5 which is when our study started, so it didn't

- 6 actually meet entry into our study. And so of
- 7 those four, none were good quality studies
- 8 because the good quality studies ended up being
- 9 endovascular versus usual versus care. So we
- 10 looked at them, we could not do a quantitative
- meta-analysis on those studies, and that's why
- we really chose to focus on endovascular versus
- 13 surgical.
- DR. LEFEVRE: Okay. So there was no
- 15 evidence on intervention versus no
- 16 intervention. Thank you.
- DR. PATEL: And of course all the
- patients you saw had to be, somebody had to
- 19 feel comfortable that they could get
- 20 revascularization, and most of the guidelines
- 21 during this period were saying do some type of
- 22 revascularization.
- DR. BACH: Any other questions?
- 24 Great. Okay. At this point, thank you,
- speakers, and we're going to have an open panel

- 1 discussion along these lines, and I did want,
- 2 Dr. Hirsch, I did cut you off earlier, and this
- 3 might be, if you had something you wanted to
- 4 say that was related to this earlier

- 5 conversation, we'd love to hear it. I don't
- 6 want to put you on the spot, though. And
- 7 please, also, tent cards or just interrupt each
- 8 other, I don't really care.
- 9 DR. HIRSCH: I always have something
- 10 to say but it's hard to know where to focus.
- 11 First of all, you know, to all the presenters,
- 12 great job. And to the panel, I'd love to
- 13 assist you with Medicare. I have two general
- 14 domains that may take three minutes, or six
- 15 minutes.
- The first is, the PAD burden is
- obviously gigantic and if I were a CMS
- beneficiary, I'd want to look for the sweet
- 19 spot where the evidence overlaps with efficacy
- and cost effectiveness, so for the moment I'm
- 21 going to ignore the asymptomatic population
- where hopefully risk reduction therapy will be
- 23 given, and for the moment I'm going to ignore
- 24 the 100,000 ischemic amputations for which my
- 25 heart breaks every day, and look at the one to

- 1 three million Americans, most of whom are
- 2 Medicare beneficiaries, who have claudication.
- What I didn't hear today, I was going

- 4 to address this to our Duke guys, but, is
- 5 whether we really know that there's a
- 6 relationship between ankle pressure patency and
- 7 patient-focused symptoms, as Dr. Swain said.
- 8 In other words, there's a question coming. If
- 9 I know that medication works because there's
- 10 over 2,000 patients in controlled clinical
- 11 trials with no change in ankle pressure, and I
- 12 know that supervised exercise works, I think,
- 13 Dr. Jones, you showed that in your report, so
- 14 how important really is patency anyway to the
- 15 average Medicare beneficiary with claudication?
- My question is, in America at the
- 17 current time, what fraction of beneficiaries do
- 18 receive a claudication medication, an exercise
- 19 program or an endovascular approach? I think
- we know that; the panel and the audience might
- 21 want to know.
- DR. JONES: You're asking us?
- DR. HIRSCH: Yes.
- DR. JONES: Since you said Duke
- 25 guys --

- 1 DR. HIRSCH: I did.
- 2 DR. JONES: We prefer national

- 3 champion Dukies.
- 4 DR. HIRSCH: I love your
- 5 championships, Minnesotans love what you're
- 6 doing, it's okay.
- 7 DR. JONES: So, Dr. Hirsch, when we
- 8 look at various data sets, and you've looked at
- 9 them as well as we have, there are upcoming
- areas of study with which we have all been
- involved with today that can answer some of
- 12 these questions. From a CMS or Medicare
- 13 standpoint from what we've looked at, I would
- say that it's unable to be determined what
- percentage of patients get supervised exercise.
- 16 I would guess that it's near zero.
- DR. HIRSCH: That's a good guess.
- DR. JONES: Near zero. It depends on
- 19 how you define it so it depends on where it is.
- 20 Now for cilostazol and pentoxifylline,
- 21 specifically these modifying agents per se, it
- 22 looks like about 10 percent of patients get
- 23 those medications, sometimes surrounding a
- vascular intervention. Does that answer your
- 25 question?

1 DR. HIRSCH: Manesh?

- 2 DR. PATEL: I guess the only other
- 3 question you were hinting to was the
- 4 relationship between hemodynamics, patency and
- 5 symptoms.
- 6 DR. HIRSCH: Yes, physiology is
- 7 important in understanding the results of all
- 8 of these trials.
- 9 DR. PATEL: That's right. So, there
- 10 are relationships in individual trials. The
- 11 meta-analysis and AHRQ work you saw that we
- 12 presented has not looked to investigate how
- 13 direct that relationship is. We all know from
- several other presentations that it's not a
- 15 direct one-to-one relationship, there is a
- 16 relationship but from what we've seen it's not
- 17 a direct one-to-one. We did not do a
- 18 systematic analysis of the physiology to the
- 19 patency to the symptoms.
- DR. HIRSCH: Thank you. I have a
- 21 follow-up question because I do care about
- 22 claudication, but I also care about the many
- 23 hundreds of thousands of ischemic amputations,
- and I loved the speaker who said that there are
- 25 more amputations of PAD than there are from,

- 1 many ways of saying it, land mines in the
- world, trauma, motorcycle accidents, anything.
- There was a relationship discussed,
- 4 I'm not sure if we addressed this with you,
- 5 that amputations have decreased in the country,
- 6 and the implication of this is because of
- 7 endovascular therapy, which may very well be
- 8 the case. Straight line flow is important, my
- 9 patients get that. But I think as an
- 10 epidemiologist and as we think about this from
- 11 a CMS perspective, are there other variables
- that could lead to the decrease, does it really
- 13 exist in amputation rate, like the temporal
- decrease between 15 to 25 percent, and then
- sort of 12 percent of current smoking, or the
- 16 temporal concomitant increase in use of
- 17 aspirin, other antithrombotic agents that has
- about doubled over the last ten years, again in
- 19 the same population. Or the use of statins,
- you know, in adults has gone from near zero to
- 21 nearly 60 or 70 percent.
- So the question I guess I'm asking, do
- 23 we really know about the causality of the
- 24 temporal trends and the decrease, do these
- 25 temporal trends decrease all of the ischemic

1 outcomes of all the atherosclerotic diseases? 2 Anybody want to take that, Dr. Patel? 3 DR. BACH: And let me pile on. I 4 looked at some of these graphs and I saw what 5 appeared to be the slope in reduction of 6 cardiovascular mortality, which is unlikely due 7 to peripheral endovascular intervention. 8 UNIDENTIFIED PANELIST: And they 9 started before a lot of them. 10 DR. PATEL: We showed one slide, and 11 others are welcome to come in, we showed one 12 slide of just temporal trends. Of course it's 13 always tempting but there is no causality 14 information there, as you know. What we would 15 say is there are multiple confounders, as you 16 stated, other known things that affect 17 cardiovascular mortality and probably patient 18 outcomes such as risk modification, smoking, 19 statins, antiplatelet agents. The antiplatelet 20 agents, we gave you some evidence on what the 21 effectiveness of that is. 22 Second, of course, which we didn't 23 show you, is that the population's aging, the

burden of disease is going up, the rates of

diabetes are going up, so certainly the number

24

- 1 of patients in the country that are at risk for
- 2 any one of these may also be changing at a rate
- 3 that we didn't quantify, so we can't speak to
- 4 either, except to say that there are probably
- 5 confounders on both sides.
- 6 DR. HIRSCH: We're here to find
- 7 knowledge gaps and I just want to make sure the
- 8 gaps are well known and that non-gaps, for
- 9 example, the supervised exercise signal, is
- also well known, separate the gaps from the
- 11 knowledge.
- DR. BACH: Great. So, we can use this
- 13 time to -- oh, sorry, go ahead.
- DR. CAMPOS-OUTCALT: So, for purposes
- of discussion, which keep us within the FACA
- 16 rules, I'd like to express some discomfort I
- 17 have with the wording of the questions, and
- then make sure that we're all answering the
- same questions when we vote.
- So for instance, for number one, for
- adults with asymptomatic lower extremity PAD,
- 22 how confident are you that there is sufficient
- 23 evidence for an intervention that improves, A,
- 24 intermediate and near-term health outcomes, and
- 25 B, long-term health outcomes as well? If I

- 1 knew what health outcomes we were talking about
- 2 and that we agreed on, I would have a lot
- 3 better chance of answering that consistently
- 4 with everybody else here.
- 5 So I guess my question is, are those
- 6 outcomes related to the extremity or are they
- 7 total cardiovascular outcomes, that's question
- 8 number one. And then the interventions,
- 9 there's just a wide array of potential
- 10 interventions here. I mean, if I really took a
- broad view of this question I'd say sure, yes,
- 12 I have high confidence because there's lots of
- interventions that could increase lots of
- outcomes, but that's true of everybody in
- 15 America, whether they have PAD or not.
- And so I'd like to narrow the
- 17 questions down as a panel, if we could, and get
- 18 to specific outcomes, that would help a lot,
- and then the interventions would follow.
- DR. LEFEVRE: If I could just add to
- 21 the question, because I think -- first of all,
- 22 I just want to clarify that it says do you
- 23 believe that there's interventions that are
- 24 effective, so first of all, I mean, I assume

1	demonstrates that. I mean, you don't want us
2	to bring in our personal beliefs about exercise
3	or things like that, correct?
4	Dr. Salive: It's confidence, not
5	belief.
6	DR. LEFEVRE: I mean, I might be
7	confident that exercise works, but it might not
8	be based on this evidence. I assume we're
9	voting on this evidence, is that correct?
10	DR. BACH: I think that's an excellent
11	set of guideposts because this is an evidence
12	development coverage advisory committee, so it
13	should be, your responses should emanate from
14	interpretations of the evidence.
15	DR. LEFEVRE: Okay, and that's the
16	easy question. The harder one, I think, is the
17	comparisons and what we're comparing. And
18	again, I think the question is, when you say do
19	you have confidence for efficacy of an
20	intervention, is that efficacy an absolute term
21	or is that comparative efficacy, and I think
22	question three says that the best.

I mean, you might say that you're

- 24 confident that surgery leads to improved
- outcomes but you're not at all confident that

- 1 the comparator of surgery versus endovascular
- 2 has good evidence. So I think that's really a
- 3 sticking point for me on how we're going to
- 4 vote. Are we voting just in isolation for each
- 5 of these technologies or are we voting on
- 6 comparative evidence? Because most of the
- 7 evidence presented was related to comparative
- 8 effectiveness, especially for questions two and
- 9 three, it was mostly comparative effectiveness,
- 10 but then the question's not really structured
- 11 that way, so I'm not really sure what I'm
- 12 voting on.
- DR. BACH: I think that one, I'm going
- to do my best for that one, that one's actually
- 15 easier for me to answer. The issue is in
- 16 general terms against no intervention, even if
- we don't have high quality evidence for it.
- 18 And remember, and there was some tussle over
- 19 this in the ACA about whether or not
- 20 comparative evidence could even be part of
- 21 coverage decisions, and I think the general
- tenor of the law is against that, but we're not

- 23 here to make coverage decisions, simply to give
- a view of the landscape.
- 25 So I would think even if we're looking

- 1 only at, you know, head to head or intervention
- 2 versus intervention, the nested notion is
- 3 against a comparator of no intervention. The
- 4 question is, do we pay for X, or should the
- 5 government pay for X, compared to not. It's
- 6 not so, if you will, variable. Marcel.
- 7 DR. SALIVE: So, I want to comment on
- 8 the question about question one. I think if
- 9 the person is asymptomatic, their health
- 10 outcomes are mostly bad, so in terms of what
- 11 you're interested in, they have no symptoms,
- 12 you can't prove their symptoms, right, because
- 13 they have none. So all your outcomes would be,
- then, in the area of the harms from
- interventions to prevent death later, right?
- I do not think that the outcomes that
- 17 CMS listed in their slide as to what outcomes
- are of interest to CMS at the very beginning
- 19 come into play for the asymptomatic person.
- So, a second point on this question,
- 21 you know, time frame, I guess for intermediate

- versus long-term it doesn't matter, but I have
- a general ballpark I use, but they're similar
- 24 points for the symptomatic or asymptomatic.
- 25 Finally, you know, this question is

- 1 focused on asymptomatic but has peripheral
- 2 artery disease, so based on some criteria they
- 3 have peripheral artery disease. I don't want
- 4 to get into, for me, this question of what else
- 5 they might have, so they may well have a lot of
- 6 other things and there may be a lot of
- 7 lifestyle interventions that can prevent
- 8 disease in those people, but we're focused on
- 9 peripheral artery disease interventions, so to
- me this is not as hard of a question as you
- 11 made it out to be, and hopefully that would
- 12 clarify it.
- DR. BACH: Thank you, Dr. Salive.
- 14 Dr. Lystig, I'm going to get to you in a second
- 15 here, but I want to, actually, I want to circle
- 16 back.
- Dr. Carr made a point about the AHA
- 18 guidelines which I wasn't immediately familiar
- 19 with, but I got the implication, and let me
- 20 restate it. Is there a way to look at this

- 21 first question that proposes that the discovery
- of PAD through a series of actions which alters
- 23 cholesterol, actions taken against a person's
- 24 systemic cholesterol level, alters their
- outcomes? So this is not treatment of the PAD,

- 1 it's essentially marked PAD in the marker, and
- 2 I'm throwing that out there, I feel quite naive
- 3 in this clinical space.
- 4 DR. SALIVE: One last comment from me.
- 5 So, the coverage program in Medicare doesn't
- 6 deal a lot with pills, so I don't think we have
- 7 to focus on pills in this discussion. I mean,
- 8 I believe there was a Cochrane review that
- 9 talked about lipid lowering in PAD that was
- very positive and it wasn't yet mentioned
- either, but was circulated to the panel. So I
- mean, I believe that intervention is quite good
- 13 for PAD patients, lipid lowering, so we can say
- 14 yes, we believe that's the intervention, and
- 15 that's another easy way to answer this
- 16 question, but it doesn't help the coverage
- 17 program too much.
- DR. BACH: Dr. Lystig, and then
- 19 Dr. Hirsch.

20	DR. LYSTIG: So with the comparative
21	effectiveness issue, it also brings up the
22	related issue about using data from registries,
23	and the extent to which we should also be
24	basing our conclusions upon other types of
25	nonrandomized trial comparisons. Several
	249
1	speakers have pointed out the interest in what
2	might be done, for instance with the Vascular
3	Quality Initiative, but if one were to take the
4	approach that registries would be a desired
5	mechanism to get additional data, then yet in
6	the sponsored reviews that we are to see from
7	AHRQ, for example, that use available data,
8	that those questions are set up in a screening
9	process where such registry data would be
10	structurally removed from consideration as
11	valid evidence, it seems hard to say why, how
12	that could be effective.
13	We are moving towards a state where we
14	are trying to find better mechanisms to
15	synthesize evidence from a variety of sources.
16	Obviously a well-run randomized clinical trial
17	is a great source of evidence, but
18	randomization as a mechanism for treatment

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- 20 quality of the study. It's often the case that
- 21 there's a high quality randomized clinical
- trial but it's not the case that only
- 23 randomized clinical trials can provide strong
- 24 evidence.
- So if we're thinking about scenarios

- 1 where we're trying to understand what real
- 2 evidence exists for multiple therapies to
- 3 inform our judgment, we should consider not
- 4 only how it is that we would fairly evaluate
- 5 the contributions from registries, but also to
- 6 move into saying in single-arm studies and
- 7 other observational mechanisms, what are
- 8 approaches we can take that allows us to decide
- 9 this evidence fairly so that we can make better
- decisions, and I think that general concept
- develops better use of more information that
- will very much help in making these decisions.
- DR. BACH: Okay. Who's next?
- 14 Dr. Swain, were you next?
- DR. SWAIN: I have one quick question
- 16 for the center. Give me your definition of
- 17 long-term. Is it two years, five years? My

- 18 general definition, even though it's not
- 19 long-term, is five.
- DR. BACH: Let me take a crack at
- 21 that, I certainly don't speak for the Agency,
- 22 correct me if I'm wrong, but I think to some
- 23 extent this spoke to the clinical situation,
- and by looking at some of these overall
- 25 survival curves in this population, I think

- 1 what we'd often think of as long-term for
- 2 preventive interventions is appropriate, and
- 3 I'd say sort of after the period where the
- 4 adverse, potentially adverse effects of the
- 5 intervention had sort of cleared. It would
- 6 probably be in the longer term after six months
- 7 for many of these trials, that that would
- 8 constitute maybe the beginning of a long-term
- 9 window, maybe a year. These looked like
- 10 populations of patients who had fairly brief
- 11 average survival, so I think looking at a
- 12 five-year outcome when there's serious, a large
- 13 number of gaps prior to that, might not be
- 14 appropriate.
- DR. SWAIN: CLI, for CLI that's a for
- sure, claudication that occurs, you know, on

17	the 17th hole when you're carrying your bags is
18	probably five years, so it's just a difficult
19	question the way it's asked.
20	And I guess the general comment for
21	. 1 . 7

- today is I appreciate all the speakers, andviewing all the literature as a cardiovascular
- 23 surgeon, you know, it's embarrassing that we
- 24 haven't done better. And as a former FDA
- 25 person it's embarrassing that more data, better

- 1 data wasn't required for approving devices.
- 2 So we can see that the world's
- 3 changing now and there's great studies upcoming
- 4 for which we don't have any answers yet, they
- 5 haven't been published and able to be peer
- 6 reviewed or FDA committee or whatever, so I
- 7 think that in the future we will have data and
- 8 the registry I think can be important, it's
- 9 only a recent registry, there's only a hundred
- 10 thousand peripheral vascular so far, but, you
- 11 know, to beef up that registry, to make it
- 12 required, and there's incentives. Just like in
- 13 cardiac surgery, you don't get paid by
- insurance companies unless you're in the STS.
- 15 That may well be useful in the future for

- 16 propensities for scoring of studies and using
- 17 it as a historical control like we use some of
- 18 the UNOS database and the InterMax database and
- 19 things like that.
- 20 So I think that, you know, we have
- 21 things coming, but right now the lack of data
- 22 is just impressive and very disappointing, but
- 23 I think the future and the idea that we have
- 24 these six randomized studies that were listed
- by Dr. Turco, and when the PARC committee

- 1 started in 2011, you've just got to have common
- 2 definitions and common endpoints in order to be
- 3 able to compare anything, and we appreciate the
- 4 problems our Duke friends have doing those
- 5 comparisons because it's where cardiac valve
- 6 disease was 30 years ago, you know, everybody
- 7 did everything differently. So I think CMS has
- 8 a problem right now of using evidence-based
- 9 medicine because there's very little good
- 10 evidence of not only comparison to comparison,
- 11 it's kind of like comparing in my family, you
- 12 know, we could compare who could dunk a
- basketball best, but that doesn't really, you
- 14 know, we need to be able to compare in a lot of

- 15 these things; an intervention versus things like
- 16 exercise and we just don't have any of that
- data, and I don't know that we're going to get
- any of that data now because kind of the horse
- 19 is out of the barn, so I appreciate the problem
- that CMS has had.
- 21 DR. BACH: I'm sure our colleagues
- 22 from Duke appreciate the basketball metaphor as
- 23 well. Dr. Hirsch, did you have a comment?
- DR. HIRSCH: Yeah. I made a comment
- 25 earlier about claudication with CLI and I

- 1 wanted to come back to the asymptomatic cohort.
- 2 This term asymptomatic is extremely
- 3 problematic, it probably should be discarded.
- 4 There is other evidence not presented today
- 5 that suggests, as one of our public speakers
- 6 said, that no one is truly asymptomatic. If
- 7 you have an ABI of .85 and you stop walking and
- 8 you don't speak English, you don't complain as
- 9 well, you have a functional limitation, and
- 10 that's what Mary McDermott of Northwestern
- 11 published in multiple sources. The challenge
- 12 is if we wait again in the post-ACA world where
- we're not RVU-based and we're trying to keep

14	the Medicare population healthy, if we wait for
15	people to complain in the English language the

16 way we understand, we only detect one out of

ten, or actually one out of 20 patients with

18 PAD.

19 So when the AHA guideline was written

20 the thought was that, again, in all the trials

21 that existed, we don't really use the term

22 asymptomatic very often. If my colleague here

23 had leg intervention 20 years ago but no longer

24 complains because the intervention was

successful, he still has very severe PAD

- 1 despite that success. If my next colleague has
- 2 PAD with the same ABI but, again, has stopped
- 3 walking, his event rate is not driven by his
- 4 risk factor, the question earlier, it's no
- 5 longer one or two percent for ten years, it's
- 6 now at least four to five percent, probably six
- 7 to eight percent of the community population.
- 8 So the time frame of risk is as short or
- 9 shorter than a patient discharged with a
- 10 stenting.
- 11 In other words, the PAD diagnosis in
- 12 an asymptomatic patient unmasks the functional

13	limitation, unmasks the cardiovascular risk,
14	and although we don't have a primary USPSTF A
15	grade, that's true, we don't have a prospective
16	single randomized trial, that's a knowledge
17	gap, I could probably reference five additional
18	studies, the old CAPRIE study, the current
19	PRA2P study, the previous ramipril trials, and
20	the heart protection study with statins and ACE

- 21 inhibitors whereby within one year those
- coronary event rates declined by a lot, 15 to
- 23 20 percent, and absolute risk reduction in the
- 24 first year of one percent, and these drops in
- 25 rates are short-term, meaning the first six

- 1 months to one year according to the
- 2 definitions, and never go away, they persist.
- 3 So I just want us to caution ourselves
- 4 that, not to be too cynical as Dr. Beckman is
- 5 no longer here, but there probably is no such
- 6 thing as asymptomatic.
- Final one, knowledge gap. Of the
- 8 critical limb ischemia patients that actually
- 9 present in our country, fully half of the
- 10 presentations are first CLI, they're not stage
- 11 of disease. So you're asymptomatic today and

- 12 tomorrow your first presentation is a black
- 13 toe, so there is the opportunity to provide
- surveillance for early detection if we detect,
- 15 quote, asymptomatic PAD. In other words, you,
- 16 Peter, may have a severe lung nodule but not be
- 17 coughing yet. We have to be careful. Unlike
- 18 lung cancer with microscopic lesions, here we
- do have therapies that actually are fairly well
- 20 proven to change the natural history. Hope
- 21 that's helpful.
- DR. BACH: Dr. Deyo.
- DR. DEYO: I guess those comments
- 24 confuse me a little further actually, rather
- 25 than helping me. If there's no such thing as

- 1 asymptomatic, then I assume that everybody in
- 2 this room who's had a leg symptom has
- 3 potentially got PAD.
- 4 DR. HIRSCH: Well, no. I mean, it's
- 5 like everybody with chest pain doesn't have
- 6 coronary disease. The goal is to detect the
- 7 ischemic symptom and accurately define it by a
- 8 diagnostic test.
- 9 DR. DEYO: I guess an underlying
- 10 concern that I have here is that in other areas

11	of medicine we're learning more and more that
12	screening in general populations may not have
13	the benefits that we really think it does, in
14	part because there are adverse consequences to
15	screening itself, even in non-sick patients.
16	And in the absence of a clinical trial, for
17	example, demonstrating the benefit of a
18	screening strategy, I guess I'd be reluctant to
19	endorse a screening strategy, and it seems to
20	me that's in part what underlies this question
21	about treating asymptomatic patients.
22	DR. HIRSCH: You're right on the
23	money. We have to be very careful about the

term screening without a prospective randomized

trial. The analogy is we can't have confidence

1 of the benefits (inaudible).

24

- 2 DR. BACH: I think, and let me
- 3 rephrase, Dr. Hirsch, what you said. I don't
- 4 think Dr. Hirsch, I think he was saying
- 5 asymptomatic was a problematic moniker because
- 6 of all the stuff we assume it means about the
- 7 patient, but then you were listing actual
- 8 changes in behavior, functional status, things
- 9 like that, that we as clinicians may not be

10	particularly skilled at picking up or if we do
11	find them, we don't naturally reflex to logical
12	explanations like PAD.
13	I think that's what he was saying, and
14	Rick characterized it as, you know, any leg
15	symptom, but I think it's probably somewhere
16	between these two things, is what you intended
17	to say, not any leg symptom. If you stub your
18	toe, that's not an indication for screening.
19	DR. HIRSCH: You're absolutely
20	correct. I have tremendous respect for the
21	evidence-based process of USPSTF, and we don't
22	have prospective Level I data, true Level I
23	data with a control group, or with long enough
24	followup to know about the benefits versus
25	harm. However, we should have caution that we

- 1 don't discard the asymptomatic group entirely
- 2 because there are interventions that, if you
- 3 were in my office and you had an abnormal pulse
- 4 but you felt fine, or your ABI was .5 and you
- 5 felt fine, you could be maintained in health
- 6 with Medicare-based medical interventions that
- 7 are known to be effective.
- 8 DR. CAMPOS-OUTCALT: Yeah. I just

9	have to correct an implication that the USPSTF
10	only accepts randomized control trials as high
11	level evidence, that's entirely not true. They
12	have a process where they do look at
13	observational studies, observational studies
14	can be upgraded because of quality, consistency
15	of results, magnitude of effect and so forth.
16	It does not require a randomized control trial
17	to get an A or B from USPSTF. And the rating
18	when it comes to screening using ABI for
19	peripheral artery disease is an I, which is
20	insufficient evidence, which is where I think
21	we're at, so I don't think we really have a
22	disagreement with USPSTF on this particular
23	point.
24	DR. SALIVE: And I think their review
25	that was provided to us was positive on the ABI

- 1 for detection. It did reflect that the
- 2 intervention needed to be proved to be
- 3 beneficial after that, so there was a path
- 4 forward to something that might be useful, so I
- 5 don't think we need to endorse or disendorse
- 6 that, I think it's a reasonable approach to
- 7 take, and hopefully there will be some

8 interventions eventually. 9 DR. BACH: Dr. Cuyjet. 10 DR. CUYJET: I'm going back to not so 11 much a question but just a comment really to 12 the evidence. Most people don't just have one 13 risk factor or two risk factors for PAD or CVD, 14 and there's some evidence in trials going back 15 to if you know that you have one risk factor, 16 or two risk factors, or three risk factors, for 17 diabetes, for example, and this is basically 18 what economics means: if you're going to 19 invest the time and energy to manage your 20 diabetes, you're not going to ignore your 21 hypertension or your smoking or your other 22 stuff, so it's not really an answer, but we 23 mentioned that we're going from an RVU to an 24 outcome-based medical encounter.

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My comments don't really help us

1 answer these particular questions, but it's

- 2 just a general framework about how patients
- 3 will modify and invest, even older patients
- 4 with a marginal return on investment in terms
- 5 of health outcomes will be less than 30 years
- 6 before, but it's not a factor that should be

7 underestimated in what patients do to commit to 8 maintain a good outcome. 9 DR. BACH: Dr. Kormos. 10 DR. KORMOS: So, I may unmask my 11 naivete, but in my world there are very few 12 devices, everything is a clinical trial. I'm 13 trying to understand, and I guess as we decide 14 about whether interventions make a difference, 15 the word I heard in a lot of the presentations 16 today was heterogeneity, there's a lot of 17 heterogeneity both in the disease, the 18 presentations, the patient populations, and 19 today I heard that in fact how these devices 20 are used are very heterogeneous, there's all 21 sorts of different methodologies and strategies 22 per implication, and that's where I get a 23 little bit fuzzy about how definite I can be 24 and how I'm going to try to answer these 25 questions.

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Because, you know, is one 510(k)

device the same as the other? You know, when

was the predicate device laid down, how long

ago? How much are we following the same path

but the devices have really changed now, so at

- 6 what point do you say okay, it's really time to
- 7 do a full clinical trial? I don't know.
- 8 And so when you ask me to, you know,
- 9 what's the evidence that any -- I mean, some of
- 10 these I think I've got a handle on,
- 11 interventions that clearly help. But as I get
- 12 into the more esoteric device area, then I'm
- 13 having a little more trouble understanding how
- 14 to make that interpretation given the variety
- of devices, how they're used, and the variety
- of the disease states, so that's where I'm
- struggling, and I don't think there's an
- answer, it's just a comment.
- DR. BACH: Dr. Lefevre.
- DR. LEFEVRE: I just want to make a
- 21 comment about the issue of RCTs and registries
- because I think there's a lot of comments made
- 23 here, and I'm certainly in favor of registries,
- and I think the presentation by Dr. Cronenwett
- 25 was very good in terms of what registries can

- 1 do and what they can't do, but I think
- 2 sometimes we go beyond what registries can do
- 3 and we expect to be able to get treatment
- 4 effect information from registries. And I

5	think there's only very few situations where
6	you actually can get treatment efficacy or
7	comparative effectiveness of treatments from
8	registries, and those are when you have
9	relatively unconfounded interventions and a
10	homogeneous population.
11	Here we have very much the opposite.
12	We have heterogeneous populations with very
13	highly confounded outcomes, and then we have
14	cardiovascular disease with very highly
15	confounded outcomes. So I think we absolutely
16	need to insist on RCTs for the primary
17	questions. For the issues of intervention
18	versus medical therapy, for example, we need to
19	insist on RCTs for those questions. And if we
20	try to get by with lesser data, registry data,
21	we'll end up ten years or 20 years in the same
22	situation we are now, we won't know, we won't
23	be able to answer the question. We'll have
24	some suggestive data, we won't be able to
25	answer it.

1	So I think we need to be very clear
2	about what kind of studies we need, where we
3	need RCTs, and what registries can do, but no

- 4 to mix those, and be very clear where the RCTs
- 5 are needed and what questions cannot be
- 6 answered by registries.
- 7 DR. BACH: Thank you. Dr. Lystig, did
- 8 you have something else?
- 9 DR. LYSTIG: Yes, but it actually
- 10 comes back to this most recent comment again
- 11 with respect to the registries issue. So first
- 12 off to the prior comment, I agree that there
- are mechanisms out there that exist, primarily
- in many journals, about how you can view
- observational studies as being equivalent to,
- or at least the same level as a randomized
- 17 trial.
- My point that I was trying to make
- 19 earlier was that if there is interest from CMS
- 20 in the use of registry data to make informed
- 21 decisions in a panel such as this, then there
- seems to be a problem between having a
- 23 commission review that has as part of its
- 24 requirements that the data to be summarized has
- 25 to be a randomized clinical trial, so you're

- 1 structurally throwing away that information
- 2 from saying that, okay, how can we learn from

3	the registries?
4	And to the

And to this most recent point about

5 what we can learn from the registries, again, I

6 think there are many endpoints that we are

7 interested in, and for things such as quality

8 of life, that sometimes can be something that

9 is easier to get out of a registry framework,

10 provided that the analysis plan is done

appropriately and steps are taken to find

subsets of the population where you can find

13 homogeneity and you can get rid of some of that

14 underlying heterogeneity. So there are

15 scenarios where it is almost a requirement to

16 have randomized clinical trials, I'm not saying

17 that. I'm just saying that if we want to make

18 the most use of information that is being

19 generated, we should consider avenues that

would allow that nonrandomized trial

21 information into the committee's deliberations.

DR. BACH: Thank you. Dr. Lefevre,

23 your card is still up, and Dr. Kormos, your

24 card is still up. I don't know if you have

25 more to say. This is very stimulating

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1 discussion and I appreciate the panel members

- 2 pushing each other to be clear on their points.
- We're going to take a break, but before we do
- 4 that, when we come back from the break I'm
- 5 going to ask you to vote, so I would actually
- 6 like the panel to take a moment before we break
- 7 and think carefully if you feel like you have
- 8 the bounds of the questions adequately defined
- 9 or whatever, so that we can go through a voting
- 10 process and the discussion around our
- 11 questions. And if not -- Dr. Carr.
- DR. J.J. CARR: Just a point of
- 13 information. So on question one, long-term
- 14 health outcomes, those would be cardiovascular
- death, coronary heart disease death,
- 16 cerebrovascular events, those would be the
- 17 long-term health outcomes we would be voting
- 18 on?
- DR. BACH: So on the voting sheet,
- 20 there's a list of the clinical outcomes of
- 21 interest, it's the second half of the third
- 22 paragraph in your packet, and it lists a set of
- 23 outcomes which includes the ones you just
- 24 listed as well as a number of others. I can
- 25 just read them, reduction in pain, avoidance of

- 1 amputation, improvement in quality of life
- 2 and/or functional capacity including walking
- 3 distance, wound healing, avoidance of
- 4 cardiovascular events -- these are the ones you
- 5 listed, MI, stroke, cardiovascular death and
- 6 all-cause mortality, and avoidance of harm from
- 7 the interventions. So that's the sort of
- 8 market basket of outcomes.
- 9 DR. J.J. CARR: I mean, there was some
- 10 discussion among us to limit the scope of that
- 11 question to just peripheral vascular disease
- 12 outcomes, but our mandate clearly includes
- 13 cardiovascular events, death, cerebrovascular
- 14 accident. So when I'm voting, I'm voting
- according to the instructions on the sheet, and
- we really presented very little to no evidence
- 17 on prevention of those outcomes for
- 18 asymptomatic people, but there is a robust
- 19 literature in that area that would indicate
- 20 that peripheral arterial disease is a CVD
- 21 equivalent much akin to diabetes, and that we
- 22 have prevention strategies that are highly
- 23 effective.
- DR. BACH: Right, so I understand the
- 25 question, and I'm just doing the best I can as

- 1 well, but the first level question allows for a
- 2 range of responses which, my read of it would
- 3 be you would express the level of confidence
- 4 you have for the highest effective intervention
- 5 on the highest outcome, because the subsidiary
- 6 questions, the follow-on discussion allows us
- 7 to then bifurcate or trifurcate the space with
- 8 the discussion.
- 9 If intermediate confidence, on all
- 10 these interventions in your head, please
- 11 discuss the specific interventions and
- 12 associated outcomes. So that gives you the
- 13 discussion around each of those questions, one,
- 14 two and three, which allows you to segregate,
- okay, I'm talking about CV events, cardiac
- 16 events or peripheral events, these are the
- events I'm talking about. I hope that helps.
- 18 And then beneath that there's a
- 19 question in each of the, there's a
- 20 sub-discussion in each of the questions saying,
- 21 considering the heterogeneity of the Medicare
- 22 population, discuss which subgroups of the
- 23 population are likely to benefit or likely to
- 24 not benefit from that intervention.
- DR. J.J. CARR: So I mean, just point

- 1 of information, we really have six voting
- 2 questions as I look at the green sheet, right,
- 3 so we're going to rate for questions one, two
- 4 and three, an A and B on each question, that's
- 5 just a point of information, are we?
- 6 DR. BACH: Yes, that's right. I
- 7 believe we're voting six times, one immediate
- 8 and near-term, and then long-term.
- 9 DR. J.J. CARR: And each of those have
- 10 the outcomes that are in the instructions.
- DR. BACH: That's right, and then
- 12 after each one there's a discussion, about
- which outcomes, okay, which interventions. I
- 14 hope that helps.
- DR. J.J. CARR: Right. I'm just
- 16 making sure that we didn't change the
- instructions when we vote when we come back.
- DR. BACH: Right, the only thing we
- 19 cannot change is this piece of paper.
- DR. J.J. CARR: Okay.
- DR. BACH: Please.
- DR. ZUCKERMAN: It seemed that there's
- 23 some differences of opinion about long-term
- 24 data and what that means, and also obviously
- 25 that long-term is different for the different

- 1 groups, and certainly I was not comfortable
- 2 with the idea of looking at just long-term data
- 3 regarding what happens immediately after the
- 4 intervention, because there are a lot, because
- 5 if the intervention is successful for a short
- 6 period of time and then not successful, that's
- 7 important too. So, I don't know if that can be
- 8 clarified by CMS, or if you don't want to
- 9 clarify it, but I'm just trying to get a better
- sense of what we're talking about.
- DR. BACH: What I would propose, I
- don't think it's particularly productive if
- each of you voting has a different definition.
- 14 I don't know if we could easily converge on one
- but I propose we try right now to try and
- 16 separate those two questions for us
- 17 collectively, and then CMS will take, within
- 18 the context of the definition we arrive at, the
- 19 answers we give. So, the floor is open to the
- 20 difficult distinction for short- and long-term
- 21 outcomes.
- DR. LEWIS: I think for number three,
- 23 the short-term outcome being wound healing,
- 24 with knowing that sometimes these things can

- 1 be long-term, and if the wound had healed in
- 2 the interim, that still might be a short-term
- 3 outcome.
- 4 DR. BACH: So, can you put a time
- 5 frame around that?
- 6 DR. LEWIS: I guess six months for
- 7 wound healing.
- 8 DR. BACH: I'm totally comfortable
- 9 with choosing a different breakpoint for each
- 10 of the three questions also, I mean, I think
- 11 within reason, does that solve our problem?
- 12 I'm just trying to get to a structure before we
- 13 vote.
- DR. LEWIS: That's why I started with
- three, it seems like it would be very different
- 16 than one.
- DR. BACH: And it's easier than one.
- DR. LEWIS: Well, one seems almost
- 19 easy in its own way too, because long-term
- 20 outcomes would be the cardiovascular events
- 21 that would start in maybe two to five years.
- DR. BACH: Okay. So I think the
- proposal on the table very loosely is a

- 24 six-month cutoff for critical limb ischemia
- 25 between short and intermediate versus

1	long-term. Are people comfortable with that?
2	DR. LEWIS: I mean, I was just giving
3	a number. People could choose a different
4	number.
5	DR. BACH: In the critical limb
6	ischemia, question number three, we're going to
7	use six months as the breakpoint between
8	DR. HIRSCH: It's hard to know, Peter,
9	you know, what time frame is appropriate. Let
10	me just give an alternate perspective, but I
11	don't know the answer. If we were the patient,
12	not the trialist, not the company, not me, you
13	know, when I get an intervention in a doctor's
14	office, I'd like it to work, I'm just going to
15	say out loud for at least a year, I don't want
16	to be coming back every three to six months.
17	And if I were thinking long-term, what I'd wan
18	my wife or my best friend to have, it would be
19	five years.
20	Of course the reality for PAD is we
21	don't have any outcomes generally beyond one
22	year or two years for almost anything, but we

- 23 could take all three questions and, I hate to
- say it, but kind of merge them, since all we
- 25 really have is one year for almost everything.

1	For question three, even for wounds
2	even if they heal at three or six months, we
3	all know they recycle and reopen, and then
4	reclose and reopen, so in our trials it's very
5	hard to pick a time point that makes sense. So
6	for the panel, you could choose one and three,
7	one and five, but be careful if it's anything
8	much shorter, because I don't think patients
9	necessarily value that.
10	DR. LEWIS: Months?
11	DR. HIRSCH: Years. Durability is
12	important, so I'm advocating for longer time
13	frames.
14	DR. BACH: So the counterproposal, I'm
15	just trying to triangulate on something here,
16	the counterproposal is a one-year, short-term
17	outcomes mean outcomes out to a year, and then
18	there's a separate thing which I think is
19	largely constrained by trial design and
20	followup, which is five years arbitrarily,
21	meaning gives us a view into the long-term

- 22 durability.
- Are people comfortable with that?
- 24 That's across all three questions now.
- DR. SWAIN: But I think it's just so

- 1 different. In group one you may be talking
- 2 about a 40-year-old with an ABI of .9 or
- 3 something, you know, so aspirin is an
- 4 intervention, you'd really want to know five-
- 5 to ten-year data.
- 6 Whereas in the second one,
- 7 intermittent claudication, which could be,
- 8 again, not able to walk across this room,
- 9 versus the other end of the spectrum is
- 10 claudication when you're carrying your bag of
- golf clubs on the 17th hole, so you've got a
- 12 huge thing, so I would throw out five years for
- that as long-term, if you're going to study
- 14 device or drugs or whatever.
- 15 And then for the horrible limbs, the
- 16 CLI, you know, one to two years is long-term,
- and then intermediate may be six months to a
- 18 year, and acute is less than that.
- 19 DR. BACH: Does anyone have a view on
- 20 that? I think the first decision we're making

- 21 now is are we going to use a common standard
- 22 for all three questions, or if we want it to be
- 23 sort of a moving cutpoint, and I'm not hearing
- a clear consensus.
- 25 UNIDENTIFIED PANELIST: There's three

- 1 different populations so I think there should
- 2 be a different cutpoint for each.
- 3 UNIDENTIFIED PANELIST: I agree.
- 4 DR. BACH: I'm seeing nodding heads.
- 5 We're not going to vote on this. Is there some
- 6 articulate difference of opinion around that or
- 7 are we going to use a moving cutpoint?
- 8 DR. LEFEVRE: I think question three
- 9 is different, but on questions one and two I
- 10 would agree with Dr. Hirsch. Like less than
- one year short, one to five years intermediate,
- 12 and greater than five years long, I think
- that's a general standard. But I think here we
- should just make it simple and say one year and
- less, or greater than one year, because we say
- 16 immediate and near-term and then long-term, so
- we don't really have an intermediate step, so I
- 18 would just make it simple, one year and over
- 19 one year.

20	DR. BACH: So the proposal on the					
21	table for question one is up to one year, up to					
22	five years, for the immediate/near-term versus					
23	long-term. Are there objections to that? One					
24	year and five years.					
25	We haven't talked about intermediate					
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1	claudication, so let's go to question three and					
2	resolve that. Are we comfortable with one year					
3	and five years, or do we want to talk about six					
4	months and two years?					
5	DR. LEWIS: I guess I'm uncomfortable					
6	with the one year, because the data don't					
7	support that people even live much longer than					
8	that. If they have pain control immediately,					
9	that would be a good outcome for many people,					
10	so is it what I want, no, but it is what					
11	happens.					
12	DR. BACH: I think the important					
13	dichotomy is actually separating the research					
14	into its appropriate buckets as well as sort of					
15	the clinical experience of patients. I'm					
16	throwing out a number here, I don't have a					
17	preference, six months and two years for					
18	question three? Okay, six months and two years					

- 19 for question three.
- And then for the one that's between,
- 21 the intermittent claudication group, is this
- also one-year and five-year, or is there some
- 23 other? Dr. Lystig.
- DR. LYSTIG: The proposal I heard
- 25 before sounded like it was saying that we

- 1 should consider this not in terms of an average
- 2 of one-year or average of five-year with a one
- 3 to five split, but things less than one-year
- 4 and things greater that one-year, so I'm
- 5 confused.
- 6 DR. BACH: That's for question one and
- 7 two.
- 8 DR. LYSTIG: Yes, that makes more
- 9 sense to me.
- DR. BACH: Okay. So, can you
- 11 rearticulate that in a statistical sense so
- that we can all know what you're saying, or
- what the distinction is?
- DR. LYSTIG: Less than or equal to 12
- months, versus greater than 12 months, and have
- 16 that be short-term versus long-term, because
- 17 you're just splitting the space up into two

18	adjacent areas	s, rather	than	targeting	thing

- 19 just at one area versus targeting things just
- at five years. So there's two spaces, and the
- 21 questions are set up in terms of essentially an
- 22 endpoint for a therapy for which you have the
- 23 most evidence, and it's just where that time
- 24 point falls in within that dichotomy.
- DR. BACH: So those are outcomes, so,

- 1 I'm trying to make sure I have this distinction
- 2 clear. So we're not talking about
- 3 experiencing, for example, outcome improvement
- 4 through one year as the short-term, you know,
- 5 by continuing to experience that outcome up to
- 6 365 days, versus up to five years. You're
- 7 talking about experiencing improvement in
- 8 outcome within the zero to one time interval,
- 9 but that could decay and it would still qualify
- as a short-term health benefit, but then having
- 11 the continued experience between one year and
- 12 five years would count as the long-term.
- DR. LYSTIG: That being said, for many
- of the outcomes that are like survival
- analysis, so you're effectively making your
- 16 inference based upon 12 months, which is a

17	function of what had happened up until 12
18	months.
19	DR. BACH: Agreed.
20	DR. LYSTIG: So effectively, just
21	saying the information available within the
22	first 365 days, versus the information
23	available after that time point.
24	DR. BACH: Okay. Is there comfort on
25	the panel about that?
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1	DR. ZUCKERMAN: No. I mean, I just
2	want to say, we certainly don't want a study
3	that's two days long. I understand that not
4	every study's going to be up to a year, but I
5	don't think we can just say anything up to a
6	year is a short-term benefit, because a
7	one-week study is, I think, too weak to be
8	UNIDENTIFIED PANELIST: But we're not
9	talking about a one-week study for any of this.
10	DR. BACH: Okay. So the distinction
11	on the table, speaking just about the

disappear and it still counts, or

between, is a short-term benefit, can it occur

before the end of a year and for example

13

14

16	alternatively, does it have to be durable to
17	365 days to count? I think, Ted, is that the
18	distinction you're making? I think it is.
19	DR. LYSTIG: My distinction had to do
20	with just trying to split the time scale into
21	two adjacent regions, right, so things
22	happening up to a year, things happening after
23	a year. Again, the way I'm reading the
24	question, and maybe I'm reading it incorrectly.
25	is how confident are you that there exists, A,

1	therapy for which there's sufficient evidence
2	for immediate or near-term health outcomes? So
3	it's the best evidence for some therapy in one
4	of these three areas in a particular time
5	interval. So it's not to say on average across
6	all therapies for all outcomes, it's what's the
7	outcome with the best evidence.
8	DR. SWAIN: I mean, again, you're
9	comparing the third question to the first
10	question, and the idea that a 13-month,
11	evidence of something for 13 months in an
12	asymptomatic patient doesn't, I could never use
13	the term long-term for that. So I don't know
14	what the solution to this one is, other than we

- 15 qualitatively define it when we vote on it,
- 16 what we mean by it, and CMS can look at the
- transcript, which we know you'll do.
- DR. ZUCKERMAN: Yeah. I don't know
- 19 why it has to be adjacent, I don't see the
- 20 benefit. I also just want to say even if you
- 21 have a five-year study and not everybody lives
- 22 to five years, that doesn't mean it's not worth
- 23 looking for as long as you can look, for those
- 24 patients who live longer.
- DR. BACH: We've done a more

- 1 sophisticated interpretation of the document in
- 2 front of us, and short-term is the, we're going
- 3 to go, if this works for you and everyone, with
- 4 Dr. Lystig's definition, which is during the
- 5 time interval up to, for example, a year, there
- 6 is an intervention that alters health outcomes.
- 7 But the second question, long-term has
- 8 a reasonable time point of durability, call it
- 9 three years, four years, five years, something
- 10 like that. We're limited by data on that, so
- if you're sort of, the cartoon version of this
- is if you have an intervention, at 364 days
- 13 you're doing fabulous, that's short-term. If

14	you're doing fabulous at day 367 and 368,
15	you're not, you haven't satisfied the long-term
16	benefit, you have to be at five years, or, I
17	think we acknowledge that data run out before
18	we would like, so, you know, in the projection
19	across the time horizon.
20	Does that work with everyone, that
21	distinction? So if you will, there's a large
22	doughnut hole between those two endpoints.
23	DR. LAWRENCE: Just so I understand
24	so if it's 366 days for an intervention, that

would be a successful short-term?

25

1	DR. BACH: That's right.
2	DR. LAWRENCE: It seems short to me
3	for surgery, it doesn't for medication, but for
4	surgery and interventions that seems like a
5	very short period of time. And as was pointed
6	out, from a patient perspective I don't think
7	they would consider a success to be if they
8	went one day over 365, I think maybe two years.
9	DR. BACH: Let me say it again. First
10	of all we get to answer both, right, but my
11	understanding is, if you will, over that time
12	period if you get a blip of benefit in the

13	short-term, we're counting that, and there's
14	obviously the discussion, but that is a
15	benefit. And then if it's a question of
16	durability, and let's imagine that we had
17	perfect follow-up data past five years, to get
18	an outcome benefit that is long-term you have
19	to see that benefit at five years, that's what
20	we're going to go with, all right, or three or
21	four years, a long period.
22	I would like to take, I promised
23	everyone a ten-minute break, I would like to
24	stick with ten minutes, and then we are going
25	to vote.
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1	(Afternoon break.)
2	DR. BACH: Okay, thank you all. Can I
3	ask you to either take your seats or have your
4	conversations in the hall, please? This is the
5	moment everyone has been waiting for.
6	One more clarification. In thinking

about this issue about question one, the issue

12	confident that what is intended from the
13	question regarding asymptomatic patients is
14	patients whose PAD is discovered through
15	screening. So whether it is a narrow view of
16	the symptoms that trigger the doctor, or the
17	evaluation, or a broader view such as happening
18	to catch a history of reduced walking distance
19	or something, that would be off the table. It
20	is sort of systematic screening of patients
21	without symptoms of the disease, if that's the
22	trigger, that's the bucket, so it's essentially
23	the chain of event following screening that's
24	the question.
25	Go ahead, Dr. Hirsch.

1	DR. HIRSCH: Just to be clear, that's
2	excluding the fact that five years ago I had a
3	right ilial angioplasty and I'd been feeling
4	just fine, seeing my primary care doctor.
5	We're not dealing with that beneficiary, all
6	right?
7	UNIDENTIFIED PANELIST: That's not an
8	intervention at all.
9	DR. BACH: I would think that's a
10	documented prior history of PAD, assuming that

- 11 was an intervention for PAD, right? 12 DR. HIRSCH: Yes. 13 DR. BACH: I would think that 14 documented PAD puts you into a different 15 category. Go ahead, Rick. I'm doing the best 16 I can here. 17 Dr. Deyo: Let me just press you a 18 little bit. It seems to me you've reframed the 19 question from whether there are benefits for 20 asymptomatic patients to the advisability of a 21 screening program. 22 DR. BACH: No, Rick. What I believe 23 is, I'm trying to define the cohort, not the 24 question of screening itself, right? So if we 25 were going to conduct a study, I think the 285 1 entry criteria would probably be screening, but 2 then it could have different interventions, but 3 I'm just trying to narrow the cohort into
  - I'm just trying to narrow the cohort into
    those, but I think those two things are related
    ideas. I'm open to other definitions. We just
    need to be able to give Medicare some guidance
    regarding the cascade of events that could
    occur after a screening test is done.

    DR. HIRSCH: So, Peter, I don't know

10	the best answer, these are very tough
11	questions. But I'm going to, again, take a
12	patient centric CMS perspective. If in the
13	United States of America fully half of the
14	population, more or less, has no identifiable
15	chief complaint but has PAD with both
16	functional impairment and high event rate, that
17	means our meeting and our panel is really
18	excluding a huge population of beneficiaries.
19	In contrast, a member of the USPSTF screening
20	population really hasn't been studied, so we're
21	taking the first question and truncating it to
22	a tiny fraction of the actual PAD cohort, and
23	I'm just asking myself, or CMS, is that wise.
24	DR. BACH: We're going to take the
25	questions I believe as written, and I take your

1	point, of course, but I think it's perfectly
2	okay, quite commonplace for the discussions to
3	focus on narrow populations, and there's lots
4	of people with lots of conditions who are not
5	being considered, and it's sort of the best
6	I don't know how else to constrain this so
7	we're voting on the same thing.

MS. ELLIS: All voting panel members,

9	you should have your keypads. When it's time
10	to vote, please press your vote of choice hard
11	so that it will register. Also, when it's time
12	to vote, we will need you to state your name
13	and your vote for the transcriptionist and for
14	those individuals on the webcast. So again,
15	please speak into the mic, state your name and
16	your vote, and we can begin.
17	DR. BACH: Okay. So I'm going to read
18	the questions. The first question is, for
19	adults with and remember, we're voting twice
20	here. For adults with asymptomatic lower
21	extremity PAD, how confident are you that there
22	is sufficient evidence for an intervention that
23	improves immediate/near-term health outcomes,
24	which we as a panel decided constituted

outcomes occurring within the first year after

1	identification?
2	(The panel voted and votes were
3	recorded by staff.)
4	MS. ELLIS: We're waiting on three,
5	two, one. If you're not sure, would you just
6	push your button again.
7	MS. JENSEN: And just as a reminder,

- 8 every panel member should vote. DR. BACH: Okay. The mean is 1.4, you 9 10 can see it on this screen. I don't know if we 11 can fix this screen up here which doesn't show 12 the bottom. Oh, there we go. The mean value 13 is 1.4, and that's with all ten panel members 14 voting. 15 So, I'm going to ask on the second 16 question, which is essentially 1(b), let me 17 read that. The same question, for adults with 18 asymptomatic lower extremity PAD, how confident
- 19 are you that there is sufficient evidence for
- an intervention that improves long-term health
- 21 outcomes, which we agreed as a panel is
- 22 outcomes that were assessable up to five years,
- 23 or I should say at five years, given the
- 24 constraints of the data.
- 25 (The panel voted and votes were

- 1 recorded by staff.)
- 2 DR. BACH: Okay, the mean was 2.8
- 3 there. Hold on a second. I apologize, I've
- 4 missed a process step which I knew, and I
- 5 apologize. Hopefully we can regenerate this.
- 6 I actually have to poll you now for your

- 7 responses, so if we could return to 1(a), you
- 8 don't have to vote again but hopefully everyone
- 9 remembers what they voted 15 seconds ago. On
- 10 question 1(a) on the asymptomatic near-term
- 11 health outcomes, Dr. Campos-Outcalt, will you
- tell us how you voted?
- DR. CAMPOS-OUTCALT: I voted one.
- DR. BACH: Dr. Carr? You can identify
- 15 yourself, or I can identify you.
- DR. J.J. CARR: Three.
- DR. BACH: Dr. Carr. Dr. Cuyjet?
- DR. CUYJET: One.
- 19 DR. BACH: Dr. Deyo.
- DR. DEYO: Two.
- DR. BACH: Dr. Lawrence.
- DR. LAWRENCE: One.
- DR. LEFEVRE: Two.
- DR. BACH: That's Dr. Lefevre.
- 25 Dr. Lewis?

- 1 DR. LEWIS: One.
- 2 DR. BACH: Dr. Salive?
- 3 DR. SALIVE: One.
- 4 DR. BACH: Dr. Swain?
- 5 DR. SWAIN: One.

- 6 DR. BACH: Dr. Zuckerman.
- 7 DR. ZUCKERMAN: One.
- 8 DR. BACH: Okay, and what are we doing
- 9 now?
- MS. ELLIS: Go ahead, Dr. Kormos.
- DR. KORMOS: One.
- DR. BACH: That's Dr. Kormos.
- 13 Dr. Lystig.
- 14 DR. LYSTIG: One.
- DR. BACH: Dr. Hirsch?
- DR. HIRSCH: The outlier, three.
- DR. BACH: Okay. And I would like to
- do the same for 1(b), and actually, can I ask
- 19 you to identify yourselves so I don't have to
- 20 do that?
- DR. CAMPOS-OUTCALT: Campos-Outcalt,
- 22 two.
- DR. J.J. CARR: Jeff Carr, four.
- DR. CUYJET: Al Cuyjet, two.
- DR. DEYO: Richard Deyo, four.

- 1 DR. LAWRENCE: Peter Lawrence, four.
- 2 DR. LEFEVRE: Frank Lefevre, two.
- 3 DR. LEWIS: Sandra Lewis, four.
- 4 DR. SALIVE: Salive, two.

- 5 DR. SWAIN: Swain, two.
- 6 DR. ZUCKERMAN: Zuckerman, two.
- 7 DR. KORMOS: Kormos, two.
- 8 DR. LYSTIG: Lystig, two.
- 9 DR. HIRSCH: Hirsch, four.
- DR. BACH: All right. My preference
- is we're going to do the other voting and then
- we will return to the discussion of each topic,
- okay, so we're on to question two. For adults
- 14 with lower extremity intermittent claudication,
- 15 how confident are you that there is sufficient
- 16 evidence for an intervention that improves
- immediate/near-term health outcomes?
- 18 (The panel voted and votes were
- 19 recorded by staff.)
- MS. ELLIS: We're waiting on one vote.
- 21 There we go.
- DR. BACH: 3.2. Can I poll you?
- DR. CAMPOS-OUTCALT: Campos-Outcalt,
- 24 three.
- DR. J.J. CARR: Jeff Carr, two.

- 1 DR. CUYJET: Al Cuyjet, three.
- 2 DR. DEYO: Deyo, four.
- 3 DR. LAWRENCE: Peter Lawrence, three.

- 4 DR. LEFEVRE: Frank Lefevre, three.
- 5 DR. LEWIS: Sandra Lewis, three.
- 6 DR. SALIVE: Salive, four.
- 7 DR. SWAIN: Swain, four, and we're not
- 8 copying each other.
- 9 DR. ZUCKERMAN: Zuckerman, three.
- DR. KORMOS: Kormos, three.
- DR. LYSTIG: Lystig, four.
- DR. HIRSCH: Fascinating. Hirsch,
- 13 five.
- DR. BACH: All right. And for 2(b),
- 15 for adults with lower extremity intermittent
- 16 claudication, how confident are you that there
- 17 is sufficient evidence for an intervention that
- 18 improves long-term health outcomes?
- 19 (The panel voted and votes were
- 20 recorded by staff.)
- MS. ELLIS: We're waiting on one vote.
- DR. BACH: Okay. Doug, go ahead.
- DR. CAMPOS-OUTCALT: Campos-Outcalt,
- 24 two.
- DR. J.J. CARR: Jeff Carr, three.

- 1 DR. CUYJET: Al Cuyjet, three.
- 2 DR. DEYO: Deyo, four.

- 3 DR. LAWRENCE: Peter Lawrence, five.
- 4 DR. LEFEVRE: Frank Lefevre, two.
- 5 DR. LEWIS: Sandra Lewis, four.
- 6 DR. SALIVE: Salive, four.
- 7 DR. SWAIN: Swain, four.
- 8 DR. ZUCKERMAN: Zuckerman, two.
- 9 DR. KORMOS: Kormos, four.
- DR. LYSTIG: Lystig, four.
- DR. HIRSCH: Hirsch, five.
- DR. BACH: Okay, and on to question
- 13 3(a). For adults with lower extremity critical
- 14 limb ischemia, how confident are you that there
- is sufficient evidence for an intervention that
- 16 improves immediate/near-term health outcomes?
- 17 And remember, in this case we decided
- that these were health outcomes experienced
- 19 within the first six months.
- 20 (The panel voted and votes were
- 21 recorded by staff.)
- MS. ELLIS: We're waiting on two
- votes, now one. We need one more vote, just
- one. Can everyone just press your button one
- 25 more time? There we go.

1 DR. BACH: Doug?

- 2 DR. CAMPOS-OUTCALT: Campos-Outcalt,
- 3 four.
- 4 DR. J.J. CARR: Jeff Carr, three.
- 5 DR. CUYJET: Al Cuyjet, five.
- 6 DR. DEYO: Deyo, three.
- 7 DR. LAWRENCE: Peter Lawrence, five.
- 8 DR. LEFEVRE: Lefevre, three.
- 9 DR. LEWIS: Lewis, five.
- DR. SALIVE: Salive, two.
- DR. SWAIN: Swain, four.
- DR. ZUCKERMAN: Zuckerman, two.
- DR. KORMOS: Kormos, four.
- DR. LYSTIG: Lystig, three.
- DR. HIRSCH: Hirsch, five.
- DR. BACH: Hold on a second. Okay,
- 17 great. The last question, which people are
- already answering, it's 3(b). For adults with
- 19 lower extremity critical limb ischemia, how
- 20 confident are you that there is sufficient
- 21 evidence for an intervention that improves
- 22 long-term health outcomes?
- 23 (The panel voted and votes were
- 24 recorded by staff.)
- DR. BACH: Okay, go ahead.

- DR. CAMPOS-OUTCALT: Campos-Outcalt,
- 2 two.
- 3 DR. J.J. CARR: Carr, two.
- 4 DR. CUYJET: Al Cuyjet, three.
- 5 DR. DEYO: Deyo, four. Or,
- 6 correction, three.
- 7 DR. LAWRENCE: Peter Lawrence, five.
- 8 DR. LEFEVRE: Lefevre, two.
- 9 DR. LEWIS: Lewis, five.
- DR. SALIVE: Salive, two.
- DR. SWAIN: Swain, four.
- DR. ZUCKERMAN: Zuckerman, two.
- DR. KORMOS: Kormos, three.
- DR. LYSTIG: Lystig, three.
- DR. HIRSCH: Hirsch, three.
- DR. BACH: Thank you very much. We're
- 17 going to now cycle back to the discussion on
- 18 each of the questions, and in the context of
- 19 these questions, the discussions have
- 20 thresholds so if the vote is below, I can't
- 21 remember if it's less than or equal. Yeah. So
- a vote, an average vote less than 2.5 means
- 23 that we will not further discuss the particular
- 24 intervention, so in this context, 1(a) referred
- 25 to near-term outcomes of asymptomatic patients,

- 1 that received a score below the cutoff, I
- 2 believe it was 2.2 or something like that,
- 3 so -- right, 1(a), the mean was 1.4, which
- 4 means we won't now discuss the questions
- 5 related to it.
- 6 But the next one, 1(b), the long-term
- 7 health outcomes with asymptomatic disease was
- 8 over the threshold, it was 2.8, so the question
- 9 to the panel, this, if you will, allows you to
- 10 flesh out the question and the discussion and
- 11 things like that, so, please identify the
- 12 specific interventions and associated outcomes
- in terms of long-term outcomes in asymptomatic
- 14 PAD. And the floor is open.
- One of the, I don't want to call it a
- shortcut, but one approach that we all can
- take, or some of you can take, is you can
- actually point to some of the literature,
- 19 reviews and other presentations that we've
- 20 heard today, if you don't feel that cataloging
- 21 every single thing is an efficient use of time.
- 22 But the floor is open, and we're talking about
- 23 long-term outcomes for asymptomatic patients.
- 24 Go ahead.
- DR. J.J. CARR: I would just say

- 1 current guidelines for both primary and
- 2 secondary prevention have significant benefit
- 3 on cardiovascular, heart and -- cardiovascular
- 4 mortality, anywhere from 20 to 40 percent, and
- 5 that was the intervention I was thinking of,
- 6 basically lifestyle, control of risk factors,
- 7 and medical intervention where appropriate.
- 8 DR. BACH: Thank you very much. So
- 9 systemic interventions aimed at non-peripheral
- 10 limb outcomes. I won't -- I in no way want to
- 11 curtail the conversation, but I would take the
- view that that's a consistent theme we've heard
- 13 throughout the morning. If there's a
- 14 difference of opinion over these things then
- 15 let's continue to pursue it. I would rather
- 16 now put that to the side, again, with any
- objections I won't do that, I'm just trying to
- 18 keep the process going.
- 19 With that off to the side, I would
- 20 turn the question to both directed
- 21 interventions and peripheral outcomes, given
- 22 that you've just, I think, covered the
- 23 waterfront of systemic interventions and
- 24 non-peripheral outcomes. I'm looking for
- 25 interventions in the peripheral space amongst

- 1 asymptomatic patients, evidence supporting
- 2 those.
- 3 DR. HIRSCH: Just because there's
- 4 silence, I mean, I think we heard from every
- 5 speaker and from our Dukies that there is no
- 6 role in space for that if we're saying, again,
- 7 as you defined this, this is a truly ischemic
- 8 limb population, then there is nothing to do.
- 9 DR. BACH: Dr. Swain.
- DR. SWAIN: With the exceptions of
- popliteal aneurysms and the AHA exceptions.
- DR. BACH: Okay, understood. Thank
- 13 you for pointing to it, and we know exactly
- where to look for the AHA exception as it
- 15 relates to peripheral disease. Dr. Lefevre.
- DR. LEFEVRE: I do agree with the
- 17 first commenter, we expect there is efficacy
- 18 for antiplatelet and other interventions for
- 19 patients with vascular disease. However, I
- 20 think the reasons why I would rate this lower
- 21 is I don't think we know what populations this
- 22 is directed at. We say asymptomatic lower
- 23 extremity PAD; I think we've heard here that's
- 24 a very nebulous population, I think we heard

1	with all kinds of risks, so I don't think we
2	can say who needs to be treated, so I rated it
3	lower because of that, because of the
4	populations being ill defined.
5	DR. BACH: Okay. Dr. Deyo.
6	DR. DEYO: Just to add slightly to
7	that, I agree with the argument about systemic
8	therapy, I think there's little question in my
9	mind that that is effective and will have some
10	benefit for these patients, but I have real
11	reservations about recommending a screening
12	program specifically for PAD, as opposed to
13	screening for risk factors in general.
14	DR. BACH: Point taken, and, you know,
15	the point of this discussion, we do not need to
16	reach conclusion, if you will, during the
17	discussion, but I want very much to get the
18	impressions and conclusions aired for the
19	purpose of the transcript and for the purpose
20	of aiding CMS in the future.
21	DR. HIRSCH: So maybe for the purpose
22	of the transcript, there's qualitative data

23

unpublished, probably about one-fourth of

- 24 current CMS beneficiaries have an ABI done, or
- any PAD diagnosis, or at high risk. So even

- 1 though we're not advocating screening, Peter,
- 2 and we don't know its role and there's no
- 3 randomized trial, we unfortunately live in that
- 4 world, as Dr. Beckman said, between marked
- 5 profound under diagnosis and the disease that
- 6 becomes evident. So I'm just putting it out
- 7 there for the record.
- 8 DR. BACH: Okay, large reservoir of
- 9 undiagnosed --
- DR. HIRSCH: Just that it's having
- 11 real cost and real effects.
- DR. BACH: In bifurcating this
- discussion, I want to make sure that I have not
- shortchanged the possibility that some of the
- systemic therapies have peripheral benefits. I
- 16 didn't hear that brought up, I didn't hear it
- in the evidence, but I don't want to -- that is
- a version of the two-by-two table that I should
- 19 at least explicitly bring up and ask members of
- 20 the panel if they feel the evidence supports
- 21 peripheral benefits in the asymptomatic
- 22 population of systemic therapy per se. I

- 23 focused on, if you will, cardiovascular and
- 24 cerebrovascular outcomes in the way I separated
- 25 things. So that's the question to you also.

- 1 Do you have a --
- DR. J.J. CARR: I agree with what you
- 3 said. I was just going to, for the record,
- 4 there are prospective data comparing Framingham
- 5 risk score, family history, ankle-brachial
- 6 index, carotid IMT and coronary calcium in the
- 7 NHLBI multiethnic study of atherosclerosis, a
- 8 cohort of 7,000 people, Yeboah, published in
- 9 JAMA, 2012, that could be used to evaluate the
- 10 efficacy of a primary intervention with those
- 11 tools.
- DR. BACH: That was Dr. Carr speaking.
- 13 Dr. Cuyjet.
- DR. CUYJET: I would just add the
- 15 comment, there was one slide that correlated
- 16 GFR with outcomes, and we know that if your
- 17 blood pressure and diabetes are well managed,
- 18 renal insufficiency disease declines, so I
- 19 would add that to systemic interventions.
- DR. BACH: Thank you, Dr. Cuyjet.
- 21 Okay. Go ahead, Dr. Salive.

- DR. SALIVE: I didn't hear any direct
- 23 evidence and so I'm kind of the opposing view
- 24 on that.
- DR. BACH: Could you speak closer to

- 1 the microphone, please?
- 2 DR. SALIVE: Sorry. I didn't hear any
- 3 direct evidence that was positive on this. I
- 4 felt that this was negative, and although the
- 5 evaluation was, the average met our criteria,
- 6 and I think that would be valid for a screening
- 7 test, but I think this was negative. The
- 8 presenters showed two aspirin trials that were
- 9 both negative after screening for
- ankle-brachial index, and then there was some
- 11 discussion about lipid lowering, which I
- believe was, you know, maybe in the high risk
- people, but lipid lowering is now widely
- 14 recommended anyway, so I don't see why high
- risk would need to be identified through the
- 16 ankle-brachial index.
- DR. BACH: Okay. So Dr. Salive, when
- 18 you said this, you're talking about the
- 19 long-term outcomes with systemic therapy.
- DR. SALIVE: Yes.

21	DR. BACH: Okay. Does anyone want to
22	pick up on this point, because that differs
23	from what I think Dr. Carr concluded, so is
24	there a way to fill this in with evidence?
25	DR. HIRSCH: Well, if we're here to
	302
1	highlight evidence gaps because, again, I've
2	been very careful in saying what we know and
3	then say what we don't know, so CMS, AHRQ and
4	the investigators can fill in the gaps, we
5	hardly reviewed the totality of evidence in
6	this data-focused meeting today and there's no
7	way we could have done that.

So there are at least two prospective

trials, 4S was the one simvastatin trial, I

claudication, a robust pre-hoc defined

endpoint. It's never been repeated, it's not

evidence out there, it's an evidence gap. Just

be effective. And in the current Vorapaxar

because we don't know doesn't mean it might not

power one antagonist antiplatelet domain, there

been the focus of care, but there is some

can't remember the other lipid trial, where

asymptomatic patients did not develop incident

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is initial evidence, a Bonaca paper in

20	Circulation a year and a half ago suggesting,
21	again, that limb events actually are decreased
22	by that particular antithrombotic agent.

- But we haven't gotten that granular
- today, so these are evidence gaps that could be
- 25 filled in.

1	DR. BACH: Okay, I appreciate it. I'd
2	like to move on to question 2(a), which had a
3	3.2 mean score which, again, asks for, or leads
4	to a discussion about which interventions and
5	which outcomes in the context of immediate or
6	near-term health outcomes for patients with
7	intermittent claudication.
8	And let me actually propose, and we'll
9	further curtail it within the limb, the
10	peripheral outcomes, they need not be
11	peripheral interventions but peripheral
12	outcomes, as opposed to this kind of global set
13	of cardiovascular and cerebrovascular outcomes
14	Dr. Swain.
15	DR. SWAIN: I think the exercise
16	results are very reasonable for the short-term
17	and I'll make my comment for the next question,

for the long-term too, so I think exercise for

- 19 sure. 20 And then there's the question of 21
- whether endovascular revascularization does,
- 22 and I think I agree with the Dukies, that
- 23 that's an intermediate level of evidence for
- 24 that.
- 25 DR. BACH: Do you want to distinguish

- 1 between supervised and home-based exercise?
- 2 DR. SWAIN: Oh, supervised, yeah. I
- 3 know the results of this is whether CMS will
- 4 cover that, and I think CMS should cover
- 5 supervised exercise for all these reasons.
- 6 DR. BACH: Other -- Dr. Zuckerman?
- 7 DR. ZUCKERMAN: I'm just happy to
- 8 agree with that.
- 9 DR. BACH: Oh, great, I love these
- 10 comments. Dr. Lawrence.
- 11 DR. LAWRENCE: Yeah, I gave it a
- 12 three, and the reason I did was because it
- 13 really to me is dependent on the level of
- 14 disease. So in intermittent claudication, the
- 15 more proximal, the more the intervention is
- 16 likely to be successful initially, so a
- 17 claudicator with iliac disease will do

18	dramatically well and have a very long survival
19	with a procedure. In fact, a juxtarenal aortic
20	occlusion can benefit greatly from an
21	aortofemoral bypass, immediate benefit.
22	But as the disease moves more
23	distally, as in SFA or infrapopliteal, then
24	claudication becomes to me a much less
25	compelling indication for doing either a bypass

1	or intervention. So it's sort of in the middle
2	where to me if it's distal, then it's a medical
3	problem and it fits in with Dr. Swain about
4	exercise and maybe cilostazol, whereas if it's
5	proximal, you have a 90 percent success with
6	any of the open or any of the endovascular
7	approaches, so level of disease becomes
8	critical to me in claudication.
9	DR. BACH: Other comments?
10	Dr. Lefevre.
11	DR. LEFEVRE: I just want to say, I
12	don't think it's quite right to say supervised
13	versus unsupervised are different
14	interventions. I think it's better to say, you
15	know, exercise improves walking distance and

supervised exercise more than unsupervised

- 17 exercise, indicating like a dose-response
- 18 effect, it's a more intensive exercise
- 19 intervention. So I don't think we should just
- 20 say supervised is effective and unsupervised is
- 21 not, we should just say exercise is effective
- and the greater the intensity of the
- 23 intervention, the greater outcome benefits you
- 24 get.
- DR. BACH: Okay. And same question,

- 1 then, for long-term health outcomes for
- 2 intermittent claudication.
- 3 DR. HIRSCH: Well, actually I'll speak
- 4 up and --
- 5 DR. BACH: And actually you need not
- 6 if -- no, no, no, Dr. Hirsch, I did not mean
- 7 you need not speak up. What I was about to --
- 8 although that would be fine. No. I was about
- 9 to say it may actually help for everyone else
- 10 here who doesn't have a list of how everyone
- 11 voted to say what your vote is. And you need
- 12 not do that if you'd rather just speak, but it
- might help everyone to anchor your comments.
- 14 So go ahead, Dr. Hirsch, I'm sorry for cutting
- 15 you off.

16	DR. HIRSCH: I'm not sure I exactly
17	followed that. Just to push the panel to have
18	an open discussion, again for CMS and the
19	audience, I was surprised at the relative
20	downgrading of all of the interventions for
21	claudication, and so just to provoke you all to
22	speak up, whether it was the Duke presentation
23	or the primary information offered, we have
24	been presented evidence that pharmacotherapy
25	that supervised exercise, yes, based on a
	307
1	dose-response, endovascular and surgical
2	intervention all work and they have been
3	studied, each of these at least one year back
4	to the bimodal TED distribution. So why is the
5	level of evidence and confidence not higher?
6	I'm confused.
7	DR. BACH: Also, that's a great way of
8	asking a question that will also help answer
9	some of the other discussion points, so I
10	actually open the floor up to answer
11	Dr. Hirsch's question. Dr. Lawrence.
12	DR. LAWRENCE: I would say the answer
13	

the key of a lot of the discussions here, and

- 15 the perception is that it's not durable so that
- 16 it may get immediate success but there's a lack
- of durability. So it has to do, with me,
- again, the level of disease, not that it can't
- 19 be initially successful, but that the
- 20 durability is a major question with both open
- and endovascular approaches.
- DR. HIRSCH: Peter makes a very good
- point, and for the audience that's not endo
- 24 focused, it is true that from mid thigh down
- our patencies are not quite what we want them

- 1 to be, although they have certainly markedly
- 2 improved.
- 3 But this gets to, our questions are
- 4 difficult because we have three interventions,
- 5 right? We have exercise, we have
- 6 pharmacotherapy, and we have a range of
- 7 anatomic possibilities, and yet we're asked to
- 8 vote on all of them on one vote. What's
- 9 challenging, if I were reading the transcript
- 10 as a CMS officer later, I might be quite dour
- about the confidence that we can approve claudication
- 12 interventions for Medicare beneficiaries when my
- level of confidence might be very high overall.

- DR. BACH: Dr. Campos.
- DR. CAMPOS-OUTCALT: Yeah. I voted
- 16 three and two. That's because the evidence
- 17 report showed a moderate level of confidence,
- 18 moderate level of evidence, and it didn't go
- 19 past a couple years, so I voted a three and two
- 20 for that reason.
- DR. LEFEVRE: I would agree. They
- 22 were also very small studies, there were no
- 23 large scale studies, and I think the effect
- size wasn't great, the walking distance
- 25 improvement was not that great.

- 1 MS. JENSEN: Can you identify yourself
- 2 for the record, please?
- 3 DR. BACH: That was Dr. Lefevre, I'm
- 4 sorry. Dr. Swain.
- 5 DR. SWAIN: I voted four but it was,
- 6 again, the heterogeneity on durability because,
- 7 again, if it's a minimal claudication, I think
- 8 durability should be defined out to five years,
- 9 that's how I define long term. If it were
- somebody that couldn't walk, you know, 20 feet,
- 11 that's a whole different patient. So the
- 12 heterogeneity in this question makes it almost

13	impossible to answer, but we don't have good
14	durability for endovascular or open surgical
15	interventions, and I don't believe we have good
16	five-year durability for things like exercise.
17	DR. HIRSCH: So Julie, I think you're
18	making a very good point. What the group is
19	saying is they want longer outcome studies for
20	all interventions, and you're right, even for
21	CLEVER it was 18 months only. Although if you
22	had angina or if you had some other symptoms
23	that migrate, my guess is you got 18 months of
24	relief, my guess is you would be happy.
25	DR. SWAIN: That was my original
	310

1	DR. HIRSCH: Let's not minimize what
2	18 months means.
3	UNIDENTIFIED PANELIST: And also
4	DR. BACH: Wait. I don't think
5	anyone's minimizing it, but they have been
6	separated into different categories.
7	Dr. Lawrence, or, I'm sorry, go ahead,
8	Dr. Lefevre.
9	DR. LEFEVRE: I think another way to
10	look at the outcomes would be if they defined
11	the minimal clinically important improvement in

- walking distance and then we have a response
- rate, that would be much more meaningful to me
- 14 than just an average.
- DR. SWAIN: And we saw no MCIDs or
- 16 anything.
- DR. BACH: Dr. Lawrence?
- DR. LAWRENCE: Yeah. Without a quote
- 19 because this is from memory, but within the
- 20 last year there has been a paper, I believe it
- 21 was in JAC, that looked at patients and
- 22 interventions, and I think it was exclusively
- 23 in claudicators. In the United States there
- 24 are almost as many procedures done for
- 25 reintervention in less than two years than

- 1 there are the initial procedure. So in other
- 2 words, we've almost reached a point where the
- 3 initial procedures are occurring at about the
- 4 same rate as reinterventions, and that
- 5 addresses the issue of durability.
- 6 DR. BACH: Great, thank you. Other
- 7 comments? No. Dr. Zuckerman, you still have
- 8 your card up, I think. Go ahead.
- 9 DR. ZUCKERMAN: I just wanted to say,
- 10 I think for many of these, and this was one, it

11	was a conflict between what seems logically
12	likely and what the data show, and the data
13	just aren't very good. And so even though it
14	seems like if people exercise or have some kind
15	of successful short-term benefit that would
16	help them in the long-term, but we just don't
17	have the data to show it.
18	DR. BACH: Okay, thank you. On to
19	question three, the issue is critical limb
20	ischemia in terms of interventions and outcomes
21	affecting immediate and near-term health
22	outcomes interventions and again, separating
23	out those things that are systemic and
24	targeting other parts of the body other than

25 peripheral.

1	DR. SWAIN: Julie Swain. Again, you
2	know, as I think it was AHA or ACC, you know,
3	more blood flow. I think that's established,
4	more blood flow will heal wounds, so for
5	short-term into the heal wounds, get rid of
6	pain, I think the evidence is fairly good that
7	that occurs, I voted a four on that one.
8	DR. BACH: Let me ask you a point of
9	clarification, and again, this is not my area

10	of expertise. What I heard was that there were
11	no comparative studies that were at least a
12	high enough level of evidence to get into the
13	Duke review or they predated the Duke review,
14	where usual care or nonintervention was the
15	control?
16	DR. SWAIN: Yeah. Nowadays really,
17	the standard of care is to intervene, I mean,
18	that's the standard of care. So the idea that
19	you're going to have a comparative study to do
20	nothing and let them sit there and have a
21	stinking wound before you amputate, or do
22	something, and, you know, on this particular
23	subset I think it's the provide more blood
24	flow, we have good short-term healing, and

we've seen it from the practitioners and all of

us who do vascular surgery, heal and get rid of

25

1

pain and make the patient more comfortable.
And long-term wise, most of them are
going to die pretty soon anyhow, so if we say
long-term is seven months or eight months, then
make them more comfortable, as part of the
interventions and the outcomes that you all are
looking for.

9 DR. BACH: Thank you. 10 Dr. Campos-Outcalt. 11 DR. CAMPOS-OUTCALT: Yeah. I think 12 this is the classic example where observational 13 data can be upgraded, because the magnitude of 14 effect of doing nothing versus doing this is 15 quite large, and so you don't have great 16 studies but you could upgrade them because of 17 the observational magnitude of effect. So 18 that's why I gave it a four, even though I 19 don't think the studies are particularly 20 robust. 21 DR. SWAIN: Yeah, and I have a big 22 problem with the graphs we saw on several 23 slides of length of life for vascular

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intervention or those that were amputated, and

people may have a shorter lifetime. I mean,

- 1 there is no comparability between those two
- 2 groups of patients, and I saw no propensity for
- 3 analysis studies done for that, so I think
- 4 those are just, the idea of having another
- 5 MedCAC panel on amputations, I don't see the
- 6 reason for that.

24

25

7 DR. BACH: Dr. Lewis.

8	DR. LEWIS: One of the evidence gaps
9	with the compression devices and hyperbaric
10	treatment may be in the patients who are not
11	candidates for that intervention.
12	DR. BACH: Yeah, we didn't hear much
13	evidence of that, although we did see some
14	dramatic pictures. Dr. Lefevre, did you want
15	to say something?
16	DR. LEFEVRE: Yeah, I just wanted to
17	comment. I gave it a three. I do agree that
18	this is an issue where we could accept a lower
19	level of evidence, we don't necessarily need an
20	RCT. If you have a patient population that
21	truly has no other alternative and is heading
22	for a limb loss, then certainly these are
23	improved outcomes. The reason I only gave it a
24	three and not higher is because I think that's
25	a slippery slope at selecting the patients, and

- 1 it's very easy to think, you know, it's not
- 2 easy to select just the patients who are going
- 3 to lose their limb, it's going to be hard, you
- 4 know, and you might end up selecting patients
- 5 with less disease and end up potentially even
- 6 doing harm.

7	So I think that kind of threshold of
8	where to intervene and could we truly define a
9	population that has no other alternatives than
10	to lose their leg, I think is questionable, so
11	that's why I gave it a three.
12	DR. BACH: Dr. Carr.
13	DR. J.J. CARR: My thinking on this
14	question, and I voted a three and two, is that
15	an ounce of prevention is worth a pound of
16	cure, that there's tremendous investment in
17	resources here at the end, and I think the
18	speakers and the public speakers did a good job
19	indicating that there's a huge reservoir of PAD
20	out in the community that is undiagnosed, and I
21	would urge CMS to develop strategies to uncover
22	clinical disease that's simply not manifest,
23	and encourage trials that would allow us to
24	better risk stratify these people with disease
25	and develop strategies, rather than continually

- 1 going from simply asymptomatic to symptomatic
- 2 in critical limb ischemia.
- 3 I think there's a lot of opportunity
- 4 to target, you know, identify through
- 5 biomarkers, through genomics, through risk

- 6 factors, not necessarily imaging or diagnostic
- 7 testing, but there are probably ways that could
- 8 more effectively risk stratify and identify
- 9 at-risk women and minorities that have evidence
- 10 of peripheral arterial disease, as well as
- 11 treatments that could be more effective.
- DR. BACH: Dr. Salive.
- DR. SALIVE: Yeah, I guess I
- 14 downgraded it because there was only the one
- trial, but I did actually appreciate that there
- 16 was quite a lot of observational evidence
- 17 presented in the TA, and so it was helpful but
- 18 it didn't sway me further. I just think that
- 19 it is too weak, and other speakers have
- 20 commented that some of these can be studied
- 21 observationally and stronger evidence could be
- provided that way, so that's what I was
- 23 thinking.
- I think the trial that's underway that
- 25 was presented was helpful as well, in terms of

- 1 answering this question farther down the road.
- 2 DR. BACH: Dr. Lawrence.
- 3 DR. LAWRENCE: I think the reason that
- 4 there are not prospective randomized trials is

5	because it would be unconscionable to not treat
6	patients who have critical limb ischemia
7	lesions. So I mean, this is evidence that's 40
8	and 50 years old, and it would be like saying
9	we need a new randomized trial to justify the
10	use of Heparin and warfarin for PE. It's not
11	going to happen because it would literally be
12	negligent to have the patient with an arterial
13	lesion and true critical limb ischemia.
14	Now, rest pain is always a little
15	questionable because that can go either way and
16	sometimes patients can sit with that, but if
17	you truly have an ischemic ulcer, gangrene, and
18	don't treat the patient, I can't see any
19	rationale or justification as long as they have
20	a treatable lesion.
21	So to me, this has to go to both early
22	results and long-term, they need to be a five.
23	This is the only option for these patients, and
24	it's just a question of what kind of treatment

1 treatment of not.

25

2 DR. BACH: Okay, thank you. Marcel,

they're going to get, not whether they get

3 did you have something else? Let me move on to

4	(b) then, which scored slightly lower than the
5	immediate and near-term outcomes. The
6	long-term health outcomes for critical limb
7	ischemia, and using the rule that we
8	established this is outcomes durable to two
9	years amongst these interventions.
10	So again, it's a limited number of
11	interventions that have come up and I guess the
12	question is, you know, discussion around those
13	interventions and outcomes, is there more
14	detail or texture that we can give CMS around
15	these outcomes or interventions? Great, I
16	managed to pose a question where I silenced
17	everyone, which of course is my goal.
18	(Laughter.)
19	All right. And I'm going to circle
20	back one more time here through the three
21	questions, there is another discussion point
22	that we need to bring up, and I grouped these
23	because I think to some extent they go
24	together, but the second bullet reads

- 1 questions, considering the heterogeneity of the
- 2 Medicare population, discuss which subgroups of

considering, and this is for each of the three

2	41 N. # 1"	1 4.	41 1	1
3	the Medicare	nonillation	the evidence	shows are
9	me meancare	population	the evidence	bilo wb arc

- 4 likely to benefit or likely not to benefit from
- 5 intervention.
- 6 And so I'll take these in order
- 7 beginning with the asymptomatic population, but
- 8 then again, disagree with me as you like, I
- 9 believe these are, the answers to these will
- 10 generalize across the three questions, but
- 11 again, correct me if I'm wrong. Dr. Carr, you
- still have your tent card up. Dr. Swain.
- DR. SWAIN: I just don't think we have
- 14 enough data for subset analysis, that's the
- problem, and the biggest subset I see is
- 16 diabetes or no diabetes. It may be that doing,
- 17 let's say an open surgical or endovascular
- 18 intervention in diabetics may well give you
- 19 better long-term results or it may well have a
- 20 blended long-term effect depending on the
- 21 control of the diabetes and all that. So
- again, the data is just, if there's not enough
- 23 data for the aggregate, there's certainly not
- 24 enough data for subset analysis in different
- 25 Medicare populations.

1 DR. BACH: And would your view of that

- 2 cut across all three categories, all three
- 3 questions?
- 4 DR. SWAIN: Pretty much so.
- 5 DR. BACH: Okay, fair enough.
- 6 DR. SWAIN: I don't know about
- 7 critical limb ischemia, again, I do think you'd
- 8 supply blood, but the other two for sure.
- 9 DR. BACH: Fair enough. Dr. Carr.
- DR. J.J. CARR: For question one in
- 11 the asymptomatic, there's a fair amount of
- 12 large scale data that subclinical
- 13 atherosclerosis in people with peripheral
- 14 arterial disease predicts cardiovascular
- morbidity and death, especially in women and
- 16 minorities in an untreated group, and so I
- 17 think that there are data that could be
- 18 reviewed that would justify more aggressive
- 19 prevention in the at-risk populations and
- 20 reduce morbidity later in Medicare-aged
- 21 beneficiaries.
- DR. BACH: More on that point, or
- 23 something else. Dr. Cuyjet.
- DR. CUYJET: I'd just make a general
- 25 comment. I mean, the literature regarding

- 1 depression as a comorbidity and its impact on
- 2 coronary heart disease is irrefutable, and
- 3 there's been not much discussion, we had one
- 4 case presented of a gentleman who continued to
- 5 smoke and did all this other stuff, but I did
- 6 hear the word depression come up in the
- 7 presentation. So when we talk about general
- 8 care of the total patient, I think depression
- 9 screening is indicated and recommended for it
- 10 to be a general part of the evaluation of
- 11 patients with suspected PAD.
- DR. BACH: Thank you. Dr. Salive.
- DR. SALIVE: Yeah, so I think to
- 14 generalize maybe the last couple comments, I
- 15 think it is the multiple chronic condition
- 16 people in the Medicare population who benefit
- 17 greatly, so yes, it might be the diabetic, it
- might be depression, and there's many other
- 19 chronic diseases. And I think there was a nice
- slide from someone about kind of the overlap of
- 21 coronary artery disease, cerebrovascular
- disease and PAD, but I would just say it
- 23 extends to a variety of chronic diseases and,
- you know, we don't know much, it would be nice
- 25 to know more, so the studies need to kind of

- 1 ascertain the chronic deceases, the comorbid
- 2 diseases that are accompanying this so that it
- 3 can be understood a little bit better and, you
- 4 know, this is really a very high risk group
- 5 with the PAD group.
- 6 DR. BACH: Yes, please.
- 7 DR. KORMOS: So just following up on
- 8 what Dr. Swain said, I also saw a fair amount
- 9 of data, getting back to the issue that there's
- 10 a differential in presentation, especially in
- 11 intermittent claudication based on gender,
- race, age, we mentioned diabetes, and there
- were a few others in there as well that if
- trials are going to be designed in the future,
- 15 then they probably need to adjust for some of
- 16 these differences and it goes with some of
- 17 these things.
- And it actually gets to the point
- 19 that, I think that Dr. Hirsch meant, that we
- 20 talked about asymptomatics, but those
- 21 asymptomatics could include people with
- 22 previous peripheral vascular disease, and
- that's a subset that doesn't really get
- 24 addressed in any of this.
- DR. BACH: Thank you. Okay. Moving

- 1 on, then, that's the end of the discussion of
- 2 the questions and the voting and the subsidiary
- 3 discussions around those.
- 4 I do want to leave, the floor is open
- 5 and if we in the next discussion come back to
- 6 some of those things, that's fine. This is
- 7 supposed to be a free ranging discussion.
- 8 But we do have some additional
- 9 discussion topics that I think we've already,
- 10 some of the comments have sort of bled into
- 11 this area already. They are to discuss the
- 12 important evidence gaps that have not been
- previously or sufficiently addressed by the
- 14 literature, and to discuss any apparent lower
- 15 extremity PAD treatment disparities and how
- 16 they may affect the health outcomes of Medicare
- 17 beneficiaries.
- 18 I'll start. I'm not providing the
- 19 answers, I'm just going to repeat some of the
- 20 things I've heard during the course of the
- 21 discussion in terms of evidence gaps. I've
- 22 heard very consistently today that there are
- 23 important subsets, of course this is not my
- 24 disease area, but diabetics, nondiabetics;
- 25 gender or, pardon me, sex difference; race,

- 1 particularly African Americans; location of the
- 2 lesion. These are all themes that I've heard
- 3 from multiple people over the course of the day
- 4 as important ways of thinking about this
- 5 condition.
- 6 And then interplay between other types
- 7 of vascular disease, nonvascular disease such
- 8 as depression is another evidence gap that has
- 9 come up, and then the issue that really has
- 10 revolved initially around the questions, but
- very much around the discussion around clinical
- trials design, the tightness of the definition
- of the cohort, the tightness of the definition
- of the outcome, and in the middle of there is
- 15 the tightness or looseness of the interventions
- 16 given a rapidly changing, particularly on the
- 17 device side, rapidly changing landscape of
- devices. So I have already heard all those
- 19 things; if you want to take any of those off
- 20 the list, let me know. If you want to add
- 21 things to the list, please have at it. Dr.
- 22 Lawrence.
- DR. LAWRENCE: Yeah, there are two
- 24 that I would just suggest you consider adding,

1	unreconstructible patient, the patient who
2	either because of prior interventions or prior
3	procedures, or they just have such diffuse
4	disease that there's no available treatment,
5	has a high likelihood, and particularly those
6	that have wounds or have a chronic disease
7	which will, like a wound, which takes a
8	tremendous amount of resources.
9	And then the other is to address
10	specifically infrapopliteal disease. I think
11	that maybe aortoiliac has gotten most clearly
12	defined as far as management. Fem-pop, as
13	we've heard today, has a lot more evidence
14	coming up, but infrapopliteal disease and very
15	distal disease, it particularly occurs in
16	diabetics, and I think that that's going to be
17	an area that needs to have much more
18	investigation and many more studies than we
19	currently have.
20	DR. BACH: Fair enough.
21	Dr. Campos-Outcalt. Sorry, Doug.
22	DR. CAMPOS-OUTCALT: That's all right.

I think the diabetes question is particularly

- 24 interesting and important. Peripheral vascular
- 25 disease and diabetes together is a bad

- 1 combination, and I just think that there's
- 2 going to be differences in treatment that need
- 3 to be fleshed out.
- 4 Secondly, the disparities, we've
- 5 documented disparities but I'm not sure we've
- 6 got a lot of research on why the disparities
- 7 exist.
- 8 DR. BACH: We're going to get to that.
- 9 We're not on that question.
- DR. CAMPOS-OUTCALT: Okay, so I'll
- 11 hold that one. I think the research on better
- ways to find symptoms, which has been
- discussed, is probably another one I would add,
- 14 and then the obvious one is comparative
- 15 effectiveness. We just don't have very good
- 16 comparative effectiveness data.
- 17 DR. BACH: Thank you. Dr. Deyo.
- DR. DEYO: Yeah. In terms of subsets
- 19 that I think need more attention, we tend to
- 20 think of everybody in the Medicare population
- as old, but I think there's an important
- 22 difference between young old and old old, and

- 23 the risk/benefit equation may change with
- 24 increasing age, and I'd like to see more
- studies that segregate out the old old

- 1 population and help inform us better about that
- 2 group.
- 3 DR. BACH: Fair enough, and I assume
- 4 for all of us that cutpoint moves up about a
- 5 year every year. No, the point is taken. I'm
- 6 sorry, I don't mean to be silly. Dr. Carr?
- 7 DR. J.J. CARR: Just for the record, I
- 8 was going to point out that, and this may be
- 9 obvious, but atherosclerosis is the disease,
- and within atherosclerosis there are
- 11 manifestations within different vascular beds,
- 12 renovascular, peripheral arterial, coronary
- disease, cerebrovascular. And then I would
- 14 just for the record say that there are large
- and medium arteries that could be involved with
- the disease, and small vessel disease in the
- kidneys or in the distal legs, and that as CMS
- thinks about this, just like they would lung
- 19 cancer, realize that it's one disease that may
- 20 have multiple manifestations based on where the
- 21 disease metastasized to or the organ system

- 22 involved.
- That complexity confounds a lot of
- 24 this discussion, but an understanding of that
- 25 pathobiology will be very helpful as we move to

- 1 precision medicine where we look at genetics,
- 2 we look at evolving treatments that are near to
- 3 being available to the Medicare population that
- 4 will have multiple organ system effects across
- 5 the vascular system.
- 6 So, I think thinking of peripheral
- 7 arterial disease in isolation from these other
- 8 manifestations of atherosclerosis will not give
- 9 us a comprehensive picture of how we can best
- 10 manage it in the Medicare population.
- DR. BACH: Thank you, Dr. Carr.
- 12 Dr. Deyo, is it your card or are you done?
- 13 Dr. Lefevre.
- DR. LEFEVRE: One more subpopulation I
- think would be by severity of the PAD. I
- 16 didn't see any studies that restricted or
- 17 stratified patients by mild, moderate or severe
- level of disease, and I think I'd like to see
- 19 studies segregated by either ABI or maybe even
- 20 better, functional status, in terms of

- 21 interventions directed at different stages of
- disease.
- DR. BACH: Thank you. Dr. Salive, I
- 24 guess you don't have a question. Dr. Swain.
- DR. SWAIN: A subpopulation of those

- 1 who are having a second intervention, because
- 2 that's a specific one, and I disagree again
- 3 with the BEST trial that, you know, an
- 4 intervention that can lead to death or limb
- 5 loss, which is endovascular, surgery or
- 6 anything, that it is not a minor procedure. So
- 7 we have that particular subset of
- 8 reintervention, which apparently is very
- 9 common.
- DR. BACH: Dr. Zuckerman. Thank you.
- DR. ZUCKERMAN: I don't think it was
- 12 part of this discussion so much, but to
- 13 emphasize what someone else said before about
- 14 the importance of having better data earlier in
- 15 the process, so that when they're more likely
- 16 to be short- and long-term benefits and just
- 17 having better data on, we have to figure out
- 18 how to do screening that works and that leads
- 19 to interventions that work, and I don't think

- we have research that shows that. Maybe there
- 21 is no way to do it, but maybe there is and we
- just haven't gotten the research done yet.
- DR. BACH: Okay, thank you.
- 24 Dr. Lawrence.
- DR. LAWRENCE: Just a brief comment.

- 1 It's interesting to me that in all of the
- 2 discussion today, I haven't heard the word stem
- 3 cell mentioned once, and yet there have been
- 4 like five or six trials of stem cells, and many
- 5 people in the cardiovascular community think of
- 6 the lower extremity as the place where the role
- 7 of stem cells will be investigated. So not
- 8 that it should be thought of now as a therapy,
- 9 but when you're talking about gaps in
- 10 knowledge, I think that approaches, that's why
- 11 I mentioned unreconstructible disease and
- 12 restenosis, the patient has multiple
- procedures, is that stem cell may have a role
- there, and that's certainly something we can
- 15 encourage CMS to support, and there will, I
- 16 think there will be research, and that may be
- 17 all that we're talking about at a conference
- 18 like this, is the role of stem cells in PAD.

- 19 DR. BACH: Okay. Well, that goes into
- 20 the, if you will, to categorize it, that's sort
- of, let me call it new technologies, or not
- well understood.
- I actually wanted to ask a question
- about that, which is the compression devices.
- We've heard a fair amount about it. It's not

- 1 an area that I know much about. Is there an
- 2 evidence gap there, or was it that our reviews
- 3 didn't take in what we should have taken in?
- 4 Dr. Hirsch.
- 5 DR. HIRSCH: Yes, there's an evidence
- 6 gap. Clearly we were presented with a number
- 7 of trials that demonstrated some initial
- 8 efficacy but the sample sizes are small, the
- 9 descriptive populations are not necessarily
- 10 representative, but there is at least a
- biological reason to presume there might be
- 12 efficacy, so there is a research gap.
- DR. BACH: And again, apologies for
- 14 the naivete. Is it possible that could be side
- by side with other interventions for critical
- 16 limb ischemia, or does it only have to, is it
- 17 your expectation this will only be for

- 18 nonoperable patients?
- DR. HIRSCH: Once again, this may come
- 20 off Peter's comment. For all the things we
- 21 study, when we tend to combine different
- 22 syndromes, CLI and claudication, asymptomatic
- and claudication, we tend to learn very little,
- because already the panel doesn't like the
- 25 sample sizes, so it's always wise to have a

- 1 relatively well described single population. A
- 2 CLI compression trial would likely be distinct
- 3 from a claudication compression trial.
- 4 Peter, your comment about cell
- 5 therapy, you know, the National Heart Lung and
- 6 Blood Institute sponsors the CCT-based trial,
- 7 I'm the national co-PI looking at claudication
- 8 cell therapy, but there's only 80 patients, and
- 9 if you didn't like CLEVER and you didn't like
- 10 the other studies of a hundred, you're not
- 11 going to like this either. So I think what
- we're maybe saying to ourselves back to CMS is
- since it's been very, very, very, very, very, very,
- 14 how many very's, hard to get people to be
- actually aware of the trials and to be
- 16 randomized. Again, like other new therapies,

- 17 if there isn't a reason to incentivize research
- 18 participation to have adequate enrollment and
- 19 adequate sample sizes, this field will never
- 20 move.
- DR. BACH: Point made, thank you.
- 22 Dr. Swain.
- DR. SWAIN: I'd like to second that
- 24 for virtually all the trials. You know, I
- 25 think CMS was, one of the first ones to require

- 1 payment be, that you be in a trial was lung
- 2 volume reduction surgery, and I think for a
- 3 whole lot of these devices and trials that they
- 4 should go on, and the way to incentivize if
- 5 you're going to pay for it is you be in the
- 6 trial. And that works well, because the
- 7 off-label use and everything is impossible.
- 8 DR. HIRSCH: But Julie, if you're
- 9 going to ask for that, I'm going to ask for
- 10 parity, it's not just device trials, my device
- maven, but it's equal for pharmacotherapy and
- 12 behavioral therapies. Thank you.
- DR. SWAIN: Very good.
- DR. BACH: Dr. Zuckerman, do you have
- 15 another comment?

- DR. ZUCKERMAN: No, I'm sorry.
- DR. BACH: That's all right, thank
- 18 you.
- 19 So along the lines I have heard a call
- 20 for coverage under evidence development, is the
- 21 technical term for that. There were also
- 22 discussions about registries and quality
- 23 improvement in the context of registries. We
- 24 heard about a large registry going. Is it
- 25 reasonable to argue that there would be subset

- 1 differences in outcomes based on institutions
- 2 participating in those registries or not? I'm
- 3 seeing head nods, which is one of the things we
- 4 can't record in this meeting.
- 5 DR. SWAIN: Swain says yes.
- 6 DR. BACH: Dr. Lewis.
- 7 DR. LEWIS: Well, we certainly saw
- 8 differences in rates of such things as
- 9 amputation, et cetera. I don't know why we
- would think that there would be homogeneity
- across the country in these things, so I think
- 12 looking at heterogeneity of site is very
- 13 reasonable.
- 14 DR. BACH: Dr. Salive.

15	DR. SALIVE: So yeah, I think one
16	thing to incentivize also is the pragmatic
17	trial, and I think we heard a pretty good
18	example of one, although I didn't hear enough
19	details today about that trial. But I think
20	that the reason to do it is to allow for wider
21	strategies for treating these problems and, you
22	know, have some ability to compare them and
23	enroll a variety of different specialties, I
24	think as we heard, to do the procedures and
25	treat the patients.

1	So I think, you know, that pragmatic
2	trial idea, it didn't sound like it was fully
3	pragmatic, and I know it's a spectrum of
4	pragmaticness, but to me also, I think this
5	gets to the idea that people were mentioning of
6	personalized medicine but, you know, an
7	individualized approach that involves the
8	patient is needed, I think, in this, that I
9	don't think we heard too much about, because
10	what are their priorities? And older people
11	have different priorities, they don't all have
12	the same priorities, and it's not related to
13	the diameter of a certain vessel in their leg,

- so it may be related to their functional
- status, and I think that was reasonably
- 16 examined here.
- 17 So I think the studies of patient
- preference are also a gap that we should try to
- 19 get, encourage some work there.
- DR. BACH: Okay, thank you.
- 21 Dr. Lystig.
- DR. LYSTIG: So, you'd asked the
- 23 question about the registries and about seeing
- 24 heterogeneity by sites, so I think in the
- 25 presentation we've seen from the registry

- 1 result I did not see what would deem to be
- 2 sufficient accounting for the possible
- 3 differences in the patient populations by
- 4 sites, so I'm less interested in seeing that
- 5 sites have differential performance than seeing
- 6 after having made appropriate adjustments to
- 7 see a comparable patient population between
- 8 those sites, you might then have differential
- 9 performance. So when we are looking at these
- 10 observational data sources, we have to take
- 11 appropriate steps so we can draw the
- 12 appropriate inferences from it and make fair

- 13 comparisons.
- But then I'd also just point out too
- 15 that within the context of registries, there is
- a difference between doing a census and doing a
- sample. If you do the samples right, within
- 18 stratified sampling, for example, you can make
- 19 very good inferences about targeted subgroups.
- 20 It is not necessarily a requirement that in
- 21 order to have effective findings from a
- 22 registry it needs to be a census of everyone
- with a particular condition, it's appropriate
- 24 not to conflate those two issues.
- DR. BACH: Agreed. Dr. Hirsch.

- 1 DR. HIRSCH: I was going to add one
- 2 more positive comment to get us out of our
- 3 depressive rut.
- 4 No, but seriously, I'm worried a
- 5 little bit today about disparities and to
- 6 answer questions that focus on what we don't
- 7 know, we don't know, we don't know. And for
- 8 those who presented, there's an awful lot of
- 9 consensus out there that is well grounded, I'm
- 10 conservative in the scientific base, and gosh,
- 11 I don't have quite the date right, but PAD

12	performance measures, these six to seven things
13	that every vascular site thought were
14	appropriate exist and have been published and
15	peer reviewed, there's no controversy.
16	It was simple things, as you've said
17	before, like statins, appropriate antiplatelet
18	therapy, appropriate ABI use, appropriate graft
19	surveillance once you've had your bypass graft,
20	and these disparities that exist within
21	registries and practices are a problem, aren't
22	they? Because even if we know what, you know,
23	a CMS beneficiary should do if there's this
24	huge disparity, we already know scientifically
25	with dissemination research it's easy to
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1	abolish disparity by measuring these and then
2	having appropriate pay interventions.
3	So I just want to put on the record
4	that the performance measures that exists for
5	CMS is an excellent guidepost to a bare minimum
6	of what we know.
7	DR. BACH: Okay, thank you.
8	Dr. Swein de vou heve enother comment?
	Dr. Swain, do you have another comment?

than the others, but is there a possibility

11	that CMS with their big bucket of money that
12	they have, to support, help support the
13	registry? Because the biggest lack I see in
14	the SVS compared to the STS is on-site audit.
15	Once you start doing some, it doesn't matter
16	how many you do, it's amazing how the data get
17	changed when you're at risk of having an audit,
18	not just a statistical audit, that's certainly
19	important, but on-site audits, and then a
20	requirement to enter data in the registry for
21	payment, I think would go a long way in
22	helping. And audits are the most expensive
23	part of any of these, is having help pay for at
24	least some number or percentage of sites'
25	audits.

1	DR. BACH: Let me move on to the
2	last I can answer that question, which is I
3	think it's unlikely to have a mechanism in
4	place. But, you know, as a condition of
5	coverage, there are other financial incentives
6	for institutions to do it.
7	The last question is, discuss any
8	apparent lower extremity PAD treatment
9	disparities and how they may affect the health

10 outcomes of Medicare beneficiaries. 11 Dr. Cuyjet. 12 DR. CUYJET: Al Cuyjet. Obviously 13 we've seen disparities in outcomes among 14 different populations and given the evidence 15 gaps, it begs the question as to how we're 16 expected as primary care providers to assess 17 and manage these patients. You can look at 18 the, New York's just in its seventh month of 19 the Nurse Practitioner Modernization Act, I 20 think we're the 17th or 18th state. 21 And so the point is, it brings me back 22 to 2002 with the ALL HAT trial and we all got 23 carted off down to Texas for dissemination 24 training, and I think a big piece of this needs 25 to be, when we have the evidence, it's fine

- 1 that we know it, but it needs to be
- 2 disseminated and diffused into the practice
- 3 population so when patients do show up, they're
- 4 assessed and managed accordingly, and I think
- 5 CMS can play a big part in that.
- 6 DR. BACH: Okay. Thank you for that
- 7 comment. So you skipped over the answer to the
- 8 question so let me fill it in, which is that

9	there are, appear to be at least outcome
10	disparities and large treatment disparities in
11	terms of amputation rates at least by race,
12	this is what I saw on the slides, correct me if
13	I'm wrong, and that very large effects due to
14	income as well, or at least using ecologic
15	metrics of income as well, such as income or
16	ZIP code or something like that. And I think
17	you went further and said okay, given that,
18	what should we start thinking doing about it;
19	is that right?
20	DR. CUYJET: I can tell you just as a
21	simple example, I mean thiazides are the
22	cheapest way to treat hypertension. The

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prescription rate was tracked actually with an

implementation dissemination product and the

curve kind of went like this, it had been going

like that for some time. So it's an effective
 intervention that does work and it does improve
 control rates, depending on what your target
 is.
 DR. BACH: Other comments about
 disparities? There was an earlier comment that

suggested that subsets of patients, probably

8	the ones showing high rates of amputation, for
9	example African Americans, might be evaluated
10	differently, that maybe, I think what I was at
11	least reading between the lines, that the
12	approach in African Americans, maybe the
13	screening approach should be more aggressive or
14	started earlier, or that the triggers for
15	evaluation of vascular disease might be set at
16	a different threshold in populations at higher
17	risk of these very bad outcomes. If I didn't
18	hear that, then please correct me.
19	DR. HIRSCH: You heard correctly. So,
20	the general global epidemiologically accurate
21	disparities is African Americans, Hispanics,
22	Native Americans, yes, the extreme elderly who
23	are still viable, smokers, diabetics, and

people with Stage III and Stage IV CKD all have

the highest CLI and amputation disparity rates.

1	But the disparity has at least four
2	components which could all be solved. One is
3	access to research again; it's true that women
4	are underrepresented, there's almost no
5	minorities in our current research portfolio,
6	it's unbelievably adverse. Access to

24

- 7 diagnostic interventions, a simple ABI or
- 8 duplex. The third is access, again, to
- 9 treatments; the thiazide motif is true, more
- 10 potent antiplatelet agents are better, and
- 11 they're not used as well in the lower
- socioeconomic groups. And then lastly, again,
- 13 obviously rehab and outcomes.
- 14 All these disparities exist. As my
- 15 colleague Dr. Beckman says, PAD by itself is
- 16 the disparity. It doesn't matter if you're
- 17 white, black, you live in downtown Minneapolis
- or Rochester, you're not going to do very well,
- 19 but yes, we could serve to focus on those high
- 20 risk groups very very easily.
- DR. BACH: Further comments?
- 22 Dr. Cuyjet, did you have another comment?
- Okay, great.
- I want to thank the audience for
- 25 putting up with us, I want to thank the panel

- 1 for putting up with me, and for Medicare for
- 2 giving us the opportunity to have this
- 3 discussion, and for the presenters for what is
- 4 obviously hundreds of hours preparing for this
- 5 combined, for a very, if you will, very long

- 6 runs for very short jumps in some cases, but
- 7 thank you very much for the broad perspective
- 8 and for the academic discussion.
- 9 We have, we are going to essentially
- 10 wrap up. That is essentially my closing
- 11 remarks. The purpose of this committee and of
- 12 FACA type activities is to have an open public
- 13 dialogue around issues that hopefully will do a
- 14 number of things, not only to help the Agency
- 15 contemplate important problems, but also drive
- a research agenda, and this room is full of
- 17 people who are thinking about research agendas,
- and hopefully eventually drive policy, although
- 19 Medicare would never say that is true. You
- 20 know, when you hear calls for supporting
- 21 registries, hopefully the folk a few miles
- south of here are hearing that as well. So
- 23 thank you again, all of you, for your time, and
- I want to give the microphone to Tamara.
- MS. JENSEN: Thank you, Dr. Bach,

- 1 thank you for being the chair today. It was a
- 2 great panel, it was a great day, very
- 3 impressive presentations, a very impressive
- 4 panel. So let me reiterate what Dr. Bach said,

5	and thank you very much for everything you've
6	done today, it's been very helpful. We have a
7	lot to take back and we will be looking at this
8	over the next six to eight months to see what
9	we will be doing next. So, again, thank you
10	very much.
11	DR. BACH: We are adjourned.
12	(Whereupon, the committee adjourned at
13	3:53 p.m.)
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