Evaluation of the Home Health Value-Based Purchasing (HHVBP) Model

Fifth Annual Report Technical Appendices

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NOTICE

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Acronym List

Acronym	Term
ACH	Acute Care Hospitalization
ACO	Accountable Care Organization
ADL	Activities of Daily Living
AHRQ	Agency for Healthcare Research and Quality
AHRF	Area Health Resource File
AKI	Acute Kidney Injury
APM	Alternative Payment Model
AT	Achievement Threshold
BETOS	Berenson-Eggers Type of Service
ВМ	Benchmark
BPCI	Bundled Payment for Care Improvement
CBSA	Core-Based Statistical Area
CCN	CMS Certification Number
CCS	Clinical Classifications Software
ccw	Chronic Conditions Data Warehouse
CI	Confidence Interval
CJR	Comprehensive Care for Joint Replacement
CME	Common Medicare Environment
CMMI	Center for Medicare & Medicaid Innovation
CMS	Centers for Medicare and Medicaid Services
CY	Calendar Year
D-in-D	Difference-in-Differences
DME	Durable Medical Equipment
ED	Emergency Department
ESRD	End-Stage Renal Disease
FFS	Fee-for-Service
НСС	Hierarchical Condition Category
HCPCS	Healthcare Common Procedure Coding System
НН	Home Health
ННА	Home Health Agency
ннс	Home Health Compare
HHCAHPS	Home Health Consumer Assessment of Healthcare Providers and Systems
HHVBP	Home Health Value-Based Purchasing
НМО	Health Maintenance Organization
HUD	U.S. Department of Housing and Urban Development
ICD	International Classification of Diseases
IDR	Integrated Data Repository
iQIES	internet Quality Improvement and Evaluation System
LUPA	Low Utilization Payment Adjustment
MBSF	Master Beneficiary Summary File
MDD	Master Data Demonstration
MDM	Master Data Management
MDS	Minimum Data Set

Acronym	Term
MedPAR	Medicare Provider Analysis and Review
MS-DRG	Medicare Severity Diagnosis Related
MSSP	Medicare Shared Savings Program
OASIS	Outcome and Assessment Information Set
ОСМ	Oncology Care Model
PAC	Post-acute Care
PDGM	Patient-Driven Groupings Model
PECOS	Provider Enrollment, Chain and Ownership System
PEP	Partial Episode Payment
PHE	Public Health Emergency
POS	Provider of Services
QI	Quality Improvement
QIES	Quality Improvement and Evaluation System
RCD	Review Choice Demonstration
RIF	Research Identifiable File
ROC	Resumption of Care
SNF	Skilled Nursing Facility
SOC	Start of Care
TA	Technical Assistance
TNC	Total Normalized Composite
TPS	Total Performance Score
UAF	Unified Analytic File
VRDC	Virtual Research Data Center

Appendix A: Quantitative Technical Appendix

This Technical Appendix provides details about the data sources and methods used to conduct the quantitative analyses for this Annual Report. Each of the following topics is covered below:

- Detailed discussion of our quantitative analytic approach, including a discussion of the rationale and methods for defining the comparison group, our difference-in-differences framework, and results of parallel trend tests that informed the selection of our analytic approach (see Section A.1, "Analytic Approach")
- Detailed explanations of the descriptive variables and impact measures that are presented in the Annual Report, covering Quarter 1, 2013 through Quarter 4, 2020 (see Section A.2, "Variable and Impact Measure Definitions")
- 3. Information about data acquisition and processing to create the analytic files that are necessary to define the impact measures of interest and conduct the analyses for this Annual Report (see **Section A.3, "Data Sources"**)
- 4. Step-by-step discussion of how we created the analytic file that we used to generate the results presented in this Annual Report (see **Section A.5**, **"Analytic File Creation"**)
- 5. Presentation of a Glossary (see Section A.6, "Glossary")

A.1 Analytic Approach

We designed our quantitative analysis to address the question: What was the effect of the original Home Health Value-Based Purchasing (HHVBP) Model on impact measures of interest, such as health care utilization, quality of health care, health outcomes, and health care costs. All Medicare-certified home health agencies (HHAs) in Arizona, Florida, Iowa, Massachusetts, Maryland, Nebraska, North Carolina, Tennessee, and Washington were required to participate in the original HHVBP Model. These states were selected at random from nine state regional groups defined based on geographic location, utilization, demographics, and clinical characteristics, with each regional grouping containing five or six states. To evaluate the impact of HHVBP by comparing the experience of beneficiaries and HHAs in HHVBP and non-HHVBP states, our empirical model had to address differing characteristics of beneficiaries and HHAs between HHVBP and non-HHVBP groups. Our analyses used data from multiple sources (described in Section A.3) to estimate impacts of HHVBP on the cumulative impact of HHVBP across the nine HHVBP states. Per direction from the Centers for Medicare and Medicaid Services (CMS), we focused on national-level findings in this report. Most of the relevant data elements for this evaluation were available for both HHVBP and non-HHVBP groups before and after the start of the HHVBP Model (i.e., during the evaluation baseline period from 2013-2015 and the post-implementation period starting in 2016). This allowed for comparing outcomes between HHVBP and non-HHVBP beneficiary populations and assessing whether the relative outcomes for these two groups changed from before to after the start of the original HHVBP Model.

Below, we describe the descriptive variables and impact measures used in this report. We then describe our overall analytic approach to construct a comparison group for the impact measures.

A.1.1 Descriptive Variables

An important step for this evaluation was to assess patterns and trends among HHVBP states in the characteristics of home health patients and HHAs and in the utilization of home health services. We compared descriptive measures in HHVBP and non-HHVBP states for individual years before and after implementation of the HHVBP Model. In multiple ways, these analyses informed the design of our analytic approach for evaluating effects of HHVBP. First, we used these analyses to assess the degree of balance between HHVBP states and all non-HHVBP states as a comparison prior to implementation of the HHVBP Model. In addition, we used these analyses to identify any relevant trends that preceded implementation of HHVBP and any trends that coincided with the post-implementation period. The descriptive variables used for these analyses are defined below in Section A.2.1.

A.1.2 Impact Measures

We note two general reasons why outcomes may differ across HHVBP and non-HHVBP states: 1) differing observed characteristics of beneficiaries and HHAs studied; and 2) differing *un*observed characteristics of beneficiaries and HHAs. Our empirical strategies used information on observed characteristics to address differences between the treated populations (i.e., HHVBP states) and the comparison population (i.e., non-HHVBP states). Specifically, these strategies established a comparison group to address observed differences and the use of a difference-in-differences (D-in-D) framework to address unobserved differences.

¹ See 2015 Final Rule <u>here</u>.

A.1.3 Conceptual Framework

The effectiveness of the HHVBP Model in achieving improved quality for beneficiaries served by HHAs depends on the extent to which it incentivizes HHAs to modify their operations and care delivery in ways that improve the quality of home health care and patient outcomes while controlling or reducing costs to Medicare. Our evaluation emphasizes the collection, analysis, and synthesis of information that is most relevant to how HHAs in the nine model states respond to the HHVBP Model, in comparison to equivalent non-model HHAs throughout the same time period. By using observations of HHAs and the beneficiaries for whom they provide care in non-model states, we attempted to answer the question: What would have occurred in these agencies and for their beneficiaries if the HHVBP Model had not been implemented? Our analyses examined whether the HHVBP Model is achieving its overarching goal—to improve the quality of home health services and efficiency of care—and identify any potential unintended consequences.

The conceptual framework in Exhibit A-1 highlights key pathways for change under the HHVBP Model. This framework informed our approach to addressing the evaluation research questions presented in Section 1 of the Fourth Annual Report. The HHVBP Model's financial incentives aim to incentivize agencies to take steps to improve their performance or otherwise maintain high levels of performance on the measures that determine their total performance scores (TPS). The TPS results for each HHA and their corresponding (and growing) changes in Medicare payments may in turn influence their future behavior. The design of the model encourages agencies to review their performance and make adjustments in response to them. This may include subsequent changes in agency operations designed to raise or bolster performance in certain areas. Additionally, HHVBP payment adjustments may influence agency decisions regarding market entry/exit or perhaps consolidation. Changes in the overall availability of agencies could have implications for the utilization of home health services and beneficiary access to care.

The response of agencies to HHVBP may have implications for the manner in which they arrange for and deliver home health services, which may in turn result in detectable changes in claims and Outcome and Assessment Information Set (OASIS) data for the use of home health services and corresponding Medicare expenditures. Examples of HHA responses to HHVBP may include changes to the frequency, timing, types of visits, or processes of care during home health episodes, or the extent to which agencies seek recertification for an additional episode to meet patient needs. HHAs may target changes in services to patients in specific diagnosis categories if they perceive greater potential gains through doing so. In addition to potentially reflecting changes in practice patterns, changes in the delivery of home health services could have implications for other forms of utilization. For instance, if the quality of care provided by agencies improves, this may reduce the need for utilization of certain resource-intensive services, such as avoidable hospitalizations, emergency department (ED) visits, or transfer to a skilled nursing facility (SNF).

Importantly, we expected to observe variation between agencies and between geographic areas in the impact of the model. HHAs will respond differently to the HHVBP Model depending on their individual circumstances. For example, agencies may differ in their perceptions of the financial risks and opportunities related to HHVBP and their readiness to adopt new processes that are designed to improve performance. Some types of agencies may have more limited experience and/or resources to successfully undertake quality improvement initiatives. Depending on factors such as the organizational

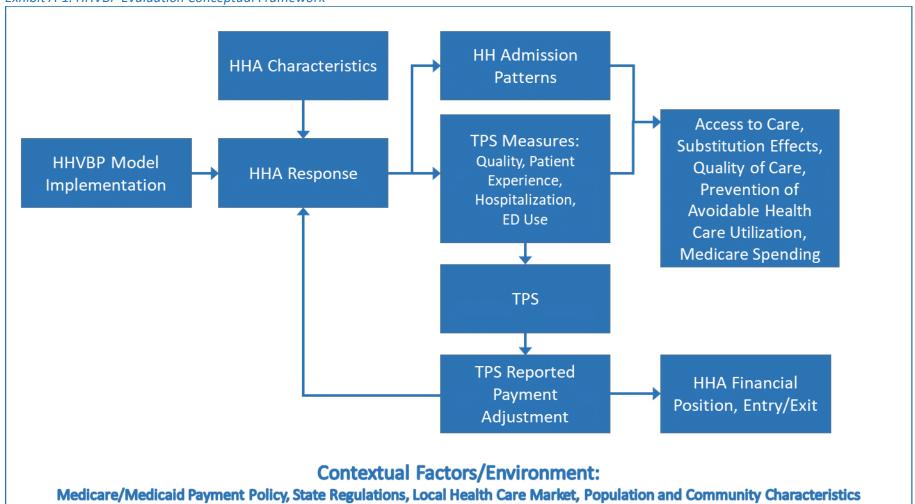
characteristics of these agencies, their characteristics of geographic location and markets, and the types of populations they serve, the HHVBP Model may have a differential impact on certain beneficiary subgroups who tend to receive services from these agencies. This evaluation sheds light on what circumstances are associated with this variation and if there are any areas of concern.

As reflected in Exhibit A-1, the incentives introduced under the HHVBP Model could potentially lead HHAs to make changes in their admission patterns and how they treat particular types of patients. For example, HHAs might avoid initiating episodes for beneficiaries for whom higher quality outcomes in the home health setting may be difficult to achieve. This different profile of patient needs may result in changes in the volume or mix of services used by beneficiaries, which, in turn, may result in changes in overall Medicare expenditures. Thus, it is important to disentangle to what extent changes in observed practice patterns are associated with treating patients differently, such as changing the types of services provided to a particular patient, versus treating different patients (for example by admitting patients with a more favorable case mix).

Our focus in this Report is to examine the impact of the HHVBP Model on cost, quality, and utilization after the first five years of implementation (2016-2020). This includes data and supporting analyses for 2020, the third year that HHAs in the HHVBP states are subject to positive and negative payment adjustments up to 6 percent. We use data available from 2013-2020 to evaluate the effects of the model on agency performance observed through measures that comprise the TPS as well as examine the impact of larger weights applied to the ACH measure in 2019 and 2020.² There were two exogenous events in 2020 that had implications for our evaluation of the HHVBP Model, including the introduction of the Patient-Driven Groupings Model (PDGM) and the onset of COVID-19 Public Health Emergency (PHE). If either of these changes affect our outcomes of interest in the nine HHVBP states differently than those in the 41 comparison states, our estimates of the impact of HHVBP during 2020 may be biased. We examined the impact of both the events and discuss how we mitigated this concern for each event. Additionally, we explored whether entry/exit of agencies have implications for beneficiary access to care and examined potential substitutes to home health services (e.g., SNF visits) among post-acute Medicare FFS beneficiaries. We updated Alternative Payment Model (APM) data for the current reporting year, and explored how implementation of the Review Choice Demonstration could affect agency behavior. We examined the model's impact on the case-mix of home health patients, and on underserved populations (e.g., dual eligible patients, Black, and Hispanic beneficiaries) and other subgroups of interest (e.g., community referral vs. post-acute care) to explore potential unintended consequences and potential heterogeneity in effects of the model. We also estimated heterogeneous impacts of HHVBP on the use of frontloading—that is, distributing a greater share of home health visits earlier in HH episodes—by skilled nurses and therapists across subgroups with varying levels of clinical severity. As the HHVBP Model progresses, we will further explore pathways for change under the model depicted in Exhibit A-1.

² See 2018 Final Rule <u>here</u>.

Exhibit A-1. HHVBP Evaluation Conceptual Framework



A.1.3.1 Difference-in-Differences Approach for Impact Measures

We used a D-in-D framework to compare changes in impact measures observed over time in the HHVBP states relative to those in non-HHVBP states as the basis for evaluating the effects of HHVBP. The D-in-D framework offers a quasi-experimental design that can address many threats to validity, and rests on the critical assumption that, in the absence of the HHVBP Model, the impact measures in the two groups would have changed in a parallel manner over time. Our D-in-D analysis compared changes in impact measures observed over time in the combined HHVBP states to corresponding changes in the comparison group. The basic D-in-D estimate was defined as the difference in an outcome of interest over time in the model states, after subtracting the difference, over time, in the comparison group:

$$D-in-D = [Y_{INT,POST} - Y_{INT,PRE}] - [Y_{COMP,POST} - Y_{COMP,PRE}]$$

where $Y_{INT,POST}$ and $Y_{INT,PRE}$ are the post- and pre-intervention outcome levels, respectively, for the HHVBP group, and $Y_{COMP,POST}$ and $Y_{COMP,PRE}$ are the post- and pre-intervention outcome levels, respectively, for the comparison group.

With this model specification, the impact estimate is the differential change in an outcome for the HHVBP states between the baseline and follow-up period(s), relative to that same change for the comparison group. That is, the differential change in the outcome over time for the HHVBP states relative to non-HHVBP states represents the estimated effect of HHVBP. The D-in-D design controls for unobserved, time-varying changes that are common to all beneficiaries (i.e., cyclical or seasonal trends or broader changes in the health system), as well as time-invariant, unmeasured differences between HHVBP and comparison states' markets and beneficiary populations. Moreover, through the use of a multivariate regression, we were able to adjust for observed characteristics of beneficiaries influencing the outcome. We also included state fixed effects to account for time-invariant, unobserved differences across states that may correlate with outcomes and with HHVBP participation.

For most of the impact measures of interest for this Annual Report, we used a D-in-D approach to estimate effects of the model for all HHVBP states combined.³ We implemented this approach in a consistent multivariate linear regression framework for a broad range of impact measures of interest for this evaluation. We provide details regarding the specification of D-in-D models below in Section A.1.5.

A.1.4 Construction of the Comparison Group

A.1.4.1 Background

We continued to use the unified comparison group methodology that we employed in our Second Annual Report. Balancing the HHVBP and comparison groups on factors that impact our outcomes of interest is important to reduce observed differences in the two populations that could lead us to incorrectly infer an effect of HHVBP that is actually a result of differences in the underlying populations. However, there are numerous and diverse impact measures of interest for this evaluation that correspond to different populations (e.g., Medicare fee-for-service [FFS] beneficiaries who receive home health care, all home health patients with Medicare or Medicaid coverage, HHAs) with different underlying factors that affect the outcome. In addition, broader changes are occurring in the home

³ We were unable to use a D-in-D approach for the three measures that are self-reported by HHAs via the Secure Web Portal since these data are only available for HHAs in the HHVBP states. As such, we instead focused on reporting rates among HHAs in the nine HHVBP states.

health landscape that could have varying implications for each of the impact measures. Together, these factors posed considerable challenges in developing a unified comparison group approach that would achieve balance for *all* impact measures of interest. Therefore, we used a unified comparison group approach that focused balancing efforts on a <u>subset of impact measures</u> of cost, quality, and utilization that apply across a diverse group of home health populations relevant to the HHVBP measure set. Prioritizing some impact measures as core to the evaluation allowed us to efficiently determine the best comparison group and covariate adjustment strategy.

We focused on the four HHVBP measures that comprised the TPS. The two claims-based HHVBP measures—Unplanned Acute Care Hospitalization/First FFS Home Health (HH) Episodes and ED Use (No Hospitalization) among First HH Episodes—correspond to measures of quality that were both directly incentivized by the model and could be indicators of the quality of home health care. The two OASIS-based HHVBP measures—namely, the Improvement in Ambulation-Locomotion and Discharged to Community—covered a broader population than the claims-based HHVBP measures and represented different aspects of quality that are incentivized under HHVBP. The use of the National Quality Forum-endorsed Improvement in Ambulation-Locomotion measure—an indicator of Activities of Daily Living (ADL)—ensured that the comparison group design accounted for functional outcome improvement. The other OASIS measure—Discharged to Community—identified successful discharges to remain at home without formal assistive services. The OASIS items used to define this measure are related to the type of assessment and are less likely to be manipulated than other OASIS-based measures.⁴

Among the measures of Medicare spending, we prioritized Average Medicare Spending per Day <u>during</u> and <u>following</u> FFS HH Episodes of Care, Average Medicare Spending per Day <u>during</u> FFS HH Episodes of Care, Average Medicare Spending per Day <u>following</u> FFS HH Episodes of Care, and Average Medicare Spending per Day for Unplanned Acute Care Hospitalizations among FFS HH Beneficiaries. The three measures of average daily Medicare spending were important, as they could inform conclusions about the impact of HHVBP on Medicare spending for beneficiaries across a wide range of services during and following episodes of home health care. We had also included an aspect of spending that related more directly to incentives under the model—spending for unplanned acute care hospitalizations (ACH)—which could reflect any overall changes in spending that resulted from the HHVBP Model.

Together, these few impact measures served as our basis for developing a simplified, more unified comparison group approach for this evaluation. As discussed below, the methodology we employed to establish a valid comparison group for these measures was then applied to other outcomes of interest, while also allowing for a degree of flexibility where supported by a theory and empirical evidence.

A.1.4.2 Comparison Group

We designed the quantitative analyses for this report to evaluate the effect of the HHVBP Model on a range of impact measures that included Medicare spending, utilization of services, quality of care, and patient experience. As discussed above, we prioritized a subset of impact measures as we developed

⁴ For example, the two OASIS items used in constructing the measure are not as subjective as other OASIS-based measures. First, Reason for Assessment (M0100) must indicate that the assessment is a discharge assessment and not a transfer to an inpatient facility, or death at home, and differing items are to be collected. Second, Discharge Disposition (M2420) is used and indicates that the individual remained in the community after discharge, either with or without formal assistance.

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and tested the design of our overall approach, which we then extended to other impact measures of interest. To facilitate the interpretation of findings across measures, we established a common comparison group approach for our analyses. These analyses involved comparisons for beneficiaries and agencies between HHVBP and non-HHVBP states.

As important aspects of the design of the HHVBP Model, the randomized selection of nine HHVBP states and mandatory participation of all HHAs in these selected states helped to guard against selection bias. As reflected in the results of our descriptive analyses (see Section B.1 below), we found that the model design achieved reasonably close balance between HHVBP states and the remaining states in many beneficiary and agency characteristics and aspects of home health care. Given the extent of diversity in beneficiary and agency characteristics and treatment patterns across states, not all factors were balanced between the two groups through randomization alone, with a degree of imbalance observed for certain factors.

Given the design attributes of randomization and mandatory participation and the degree of balance observed for a range of factors, we defined a single comparison population consisting of beneficiaries and agencies in the 41 states not selected for participation in the HHVBP Model. We used a multivariate linear regression approach to compare observations in the nine HHVBP states with those in the 41 comparison states while adjusting for a common set of covariates across measures to the extent possible. In the context of a parametric regression framework, we controlled for observed differences between the HHVBP and comparison groups, generated a D-in-D estimator, and examined adjusted baseline differences for consideration of the estimator's key parallel trend assumption.

To address the various research questions of interest for this evaluation, given the goals of the HHVBP Model and the incentives reflected in the HHVBP performance measures, we used this analytic approach and single comparison group to examine a range of impact measures for this report. These impact measures are enumerated below in Exhibit A-2.

⁵ The evaluation restricts comparisons to the 41 non-HHVBP states and excludes the District of Columbia and United States (US) territories, as they were not eligible for selection into the HHVBP Model.

Exhibit A-2. Impact Measures Used to Evaluate the HHVBP Model

Measure	Unit of Analysis
HHA Total Performance Score (TPS) ^a (Section 5)	HHA-Level
Home Health Utilization Measures (Section 3)	
Percent of FFS Beneficiaries with at Least One HH Episode	County-Year
Number of HH Days of Care per FFS Beneficiary	County-Year
FFS Claims-Based and OASIS-Based Case-Mix Measures (Section 3)	
Hierarchical Condition Categories (HCC) Score at the Start of Care	FFS Episode-Level
Conditions at Risk of Limited Functional Improvement	OASIS Episode-Level
Count of Hierarchical Condition Categories (HCC) Present at Start of Care	OASIS Episode-Level
Total Normalized Composite (TNC) Mobility at Start of Care	OASIS Episode-Level
Total Normalized Composite (TNC) Self-Care at Start of Care	OASIS Episode-Level
FFS Claims-Based Measures Examining Post-Acute Care (Section 3)	'
Home Health Care	FFS Hospital Discharge-Level
Skilled Nursing Facility	FFS Hospital Discharge-Level
Any Institutional Post-Acute Care (i.e., SNF, Inpatient Rehabilitation, or Long-Term Care Hospitalization)	FFS Hospital Discharge-Level
Hospital Outpatient Therapy	FFS Hospital Discharge-Level
Self-Care (i.e., No Formal Post-Acute Care)	FFS Hospital Discharge-Level
Self-Care or Outpatient Therapy	FFS Hospital Discharge-Level
FFS Claims-Based HHA Operations Measures (Section 4)	<u>'</u>
Frontloading Skilled Nurse Visits*	FFS Episode-Level
Frontloading Therapy Visits*	FFS Episode-Level
FFS Claims-Based Utilization Measures (Section 6)	
Unplanned Acute Care Hospitalization/First FFS HH Episodes	FFS Episode-Level
Outpatient ED Use (No Hospitalization)/First FFS HH Episodes ^b	FFS Episode-Level
ED Use followed by Inpatient Admission/First FFS HH Episodes ^b	FFS Episode-Level
Total ED Use (Outpatient or Inpatient Claims)/First FFS HH Episodes b	FFS Episode-Level
Unplanned Acute Care Hospitalization/All FFS HH Episodes	FFS Episode-Level
fSkilled Nursing Facility (SNF) Use/All FFS HH Episodes	FFS Episode-Level
FFS Claims-Based Spending Measures ^c (Section 7)	
Average Medicare Spending per Day <u>during and following</u> FFS HH Episodes of Care	FFS Episode-Level
Average Medicare Spending per Day <u>during</u> FFS HH Episodes of Care	FFS Episode-Level
Average Medicare Spending per Day following FFS HH Episodes of Care	FFS Episode-Level
OASIS-Based Outcome Quality Measures (Section 8)	
Discharged to Community	OASIS Episode-Level
Total Normalized Composite (TNC) Change in Self-Care	OASIS Episode-Level
Total Normalized Composite (TNC) Change in Mobility	OASIS Episode-Level
Improvement in Dyspnea	OASIS Episode-Level
Improvement in Management of Oral Medications	OASIS Episode-Level
Improvement in Pain Interfering with Activity	OASIS Episode-Level
FFS Claims-Based Quality Measure (Section 8)	
Mortality Rate/All FFS Home Health Episodes	FFS Episode-Level

Measure	Unit of Analysis	
HHCAHPS-Based Patient Experience Measures (Section 9)		
How often the home health team gave care in a professional way (Professional Care)	HHA-Level	
How well did the home health team communicate with patients (Communication)	HHA-Level	
Did the home health team discuss medicines, pain, and home safety with patients (Discussion of Care)	HHA-Level	
How do patients rate the overall care from the home health agency (Overall Care)	HHA-Level	
Would patients recommend the home health agency to friends and family (Likely to Recommend)	HHA-Level	

Section numbers refer to corresponding sections in the report. HHVBP Measures indicated by italic text. | We do not include the three measures that are self-reported by HHAs since these are only available for HHAs in the HHVBP states. | All measures have a baseline period of 2013-2015 except for HHA Total Performance Score, which has a baseline period of 2015.

A key step in designing our regression-based comparison group approach was to select factors for covariate adjustment. We considered a combination of several criteria in selecting factors for inclusion in the regression analyses. While not every factor that was chosen was equally preferred based on each criterion, each factor that was chosen was seen as having advantages for inclusion when balancing among these various criteria and in achieving unbiased estimates of the effects of HHVBP. Below, we describe the criteria used in selecting potential factors for covariate adjustment:

- Adoption of a uniform analytic approach. To the extent possible, we sought to adjust for similar factors in examining the range of impact measures that are of interest for this evaluation. We used this strategy to facilitate interpretation of the estimated effects of HHVBP across numerous impact measures.
- Availability of data across multiple populations of interest. In particular, while data reported in OASIS were reported for all home health patients with Medicare or Medicaid coverage, there was other information that could be obtained only from Medicare claims or other CMS data sources for Medicare FFS beneficiaries and were therefore not available for analysis of OASIS-based impact measures. In seeking a relatively uniform analytic approach, we therefore sought to limit the selection of factors available for Medicare FFS beneficiaries only unless there was a compelling rationale based on other criteria.
- Degree of imbalance between HHVBP and non-HHVBP states. As a result of the randomized selection of states for participation in the HHVBP Model, there were many similarities between HHVBP and non-HHVBP states during the baseline period. However, there were larger differences between the two groups in certain beneficiary and agency characteristics. We described baseline differences in such factors in the report (e.g., patient race/ethnicity and rural location) and included them as covariates to achieve balance.
- Relationship with impact measures of interest for this evaluation. Factors found to have a relatively strong relationship with certain impact measures and/or to have a relationship with

^a As discussed in Section 2.2.2 of the report, a D-in-D approach is not used for analysis of agency TPS. *We also analyzed frontloading measures stratified by post-institutional and community referral categories.

^b For each of the three ED use measures, we analyzed their condition-specific categories: Abdominal pain, Non-specific chest pain, Superficial injury, Urinary tract infection, and Other.

^c For each of the three spending measures, we also analyze their components: Medicare Part B carrier and DME combined, HH, Hospice, Inpatient, Outpatient ED and Observation Stays, other Outpatient/Outpatient types combined, and SNF.

multiple impact measures of interest were given greater emphasis, provided they also satisfied other criteria.

- Differential trends in HHVBP and non-HHVBP states prior to implementation of the HHVBP Model. Factors exhibiting such trends may be both exogenous to the HHVBP Model and pose a greater risk of introducing bias should their baseline trends extend into the post-HHVBP period. The extent of this risk also depended on other criteria, such as the strength of their relationship with the impact measures. Adjustment for such factors may help to satisfy the parallel trends assumption of our D-in-D approach.
- Potential endogeneity. We sought to avoid selection of factors that were endogenous to the HHVBP Model. For example, adjustment for clinical characteristics of patients influenced by the quality of prior home health care may lead to biased estimates of the effects of HHVBP. To minimize this risk, we used caution in selecting factors that changed differentially for HHVBP and non-HHVBP states between the pre-implementation and post-implementation periods, unless such differential trends were evident during the pre-implementation period and it was supported by other criteria.
- Degree of subjectivity in measurement. We also sought to avoid factors reported by agencies perceived as being subjective measures of patient status and are therefore more susceptible to changes over time in reporting. We note that, in certain instances, other considerations, such as the strength of the relationship with patient outcomes, were given precedence. This was relevant when considering the initial status corresponding to each of the OASIS outcome improvement measures (e.g., improvement in ambulation), where there is often a degree of subjectivity in determining the patient's initial status.
- Correlation with other factors being considered for covariate adjustment. We did not select
 factors strongly correlated with other factors that were preferred as covariates based on other
 criteria.

Beginning in January 2019, the OASIS assessment form was updated from version C2 to D, which included the removal of four questions (without replacement) that the HHVBP Evaluation used as covariates in our D-in-D analyses in the Third Annual Report. As explained in the Fourth Annual Report, omitting these four OASIS-based covariates from the D-in-D model caused some claims-based measures to fail the falsification test, which indicated lack of parallel trends in the baseline period (2013-2015) between the HHVBP and non-HHVBP states. The parallel trends assumption is critical to support valid inferences about the impact of HHVBP for the D-in-D models. In contrast, we found that the omission of these four OASIS-based covariates did not materially affect our findings for the OASIS-based outcome measures. Hence, it became necessary for us to revise and update the covariate list used in the D-in-D model specification specifically for the claims-based measures. The process of selecting covariates based on these criteria resulted in: (a) a core set of covariates that were used for analyses of a broad range of impact measures; and (b) the inclusion of a relatively small number of additional covariates for the analysis of either a particular impact measure or of a related group of impact measures. In the following sections, we describe the core set of factors that were used for covariate adjustment as part of our standard model specification (listed in Exhibit A-3) and the additional covariates or other refinements that apply to a subset of impact measures.

60-249 250-499 500-999 1000+

Exhibit A-2 Care Set of Eactors for Covariate Adjustment for EES Claim asures

exhibit A-3. Core set of Factors for Covariate Adjustin	nent for FFS Claims and OASIS Outcome Measures	
Beneficiary Characteristics	Core Clinical Indicators Used for Episode-Le	
Age	Impact Measures* Ambulation and Locomotion	
<65 years		
65-84 years	Able to independently walk with the use of a one-handed device	
85 years and older		
% Female	Requires two-handed device for level ground or human assistance for stairs and uneven ground	
Race/Ethnicity (Mutually Exclusive)	Walks only with supervision or assistance from	
Hispanic (regardless of Black/White/Other Race)	another at all times	
Non-Hispanic Black	Chairfast to bedfast	
Non-Hispanic White	Interaction of HHVBP (treatment) Indicator with	
Non-Hispanic Other	each of the Four Levels of Ambulation and	
Non-Hispanic Multiracial	Locomotion	
% Dual Eligible	Risk for Hospitalization	
% Rural	Multiple hospitalizations in past 6 months	
% of Persons in the Patient's County of Residence	History of falls Currently taking 5 or more medications	
who are Ages 25 years and Older with Less than a		
High School Diploma	Surgical Wound	
Agency Characteristics	Requires Urinary Catheter	
Ownership	Discharged from Inpatient Facility in Last 14 Day	
For-profit	Pressure Ulcer	
Non-profit	Pressure ulcer stage 2	
Government-owned	Pressure ulcer stage 3	
Setting	Pressure ulcer stage 4	
Hospital-based	Pressure ulcer not stageable	
Freestanding	Neoplasm Diagnosis	
Chain Affiliation	*Derived from OASIS assessment at start of home	
Yes	health care.	
No		
Missing		
Undetermined		
HHA Age		
<4 years		
4-10 years		
>10 years		
Agency Size: Number of OASIS episodes		
1-59		

¹⁴

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As noted above, this core list of model covariates was, in certain instances, augmented or otherwise refined for analyses of specific impact measures. In each case, the criteria described above were used in determining whether there was a rationale for inclusion or exclusion of specific covariates. However, these additional covariates were not included among the core list of covariates, either because they were obtained from a data source that was not available for the entire population of interest, the rationale for inclusion only applied to a subset of impact measures, or for other reasons given below.

A new development during 2020 that is exogenous to the HHVBP Model, the COVID-19 PHE poses risks to our evaluation of 2020 data. If the COVID-19 PHE affects our outcomes of interest in the nine HHVBP states differently than those in the 41 comparison states, our estimates of the impact of HHVBP during 2020 may be biased. We did not find COVID-19 to have a markedly different impact on home health beneficiaries in HHVBP states and non-HHVBP states; overall, we observed relatively similar trends in the percentage of HH episodes with an initial COVID-19 diagnosis in the two groups of states throughout 2020 (See Exhibit 4 in the main report). Nevertheless, to account for potential confounding due to the COVID-19 PHE on home health utilization and HHVBP Model, we defined two county-level and five episode-level risk-adjustment variables (Exhibit A-4 and Exhibit A-5). They are: (1) county-month-level rates of Medicare FFS inpatient stays associated with COVID-19 diagnoses; (2) county-month-level rates of incidence of COVID-19 diagnoses from USAFacts.org; (3) episode-level variables that indicate a COVID-19 diagnosis found in claims data during the episode, following the episode through 30 days or within 90 days prior to the episode start. These variables are defined in Section A.2.1.2.

Exhibit A-4. County-Level Covariates Related to COVID-19 PHE

County-Level Cova	ariate
"	edicare FFS inpatient stays associated with COVID-19
diagnoses	
Regional rates of inc	idence of COVID-19 diagnoses from USAFacts.org

Exhibit A-5. Episode-Level Covariates Related to COVID-19 PHE

Episode-Level Covariate
Initial COVID-19 diagnosis 61-90 days before HH episode start date
Initial COVID-19 diagnosis 31-60 days before HH episode start date
Initial COVID-19 diagnosis 1-30 days before HH episode start date
Initial COVID-19 diagnosis during HH episode
Initial COVID-19 diagnosis 1-30 days following HH episode end date

We also conducted a sensitivity analysis and evaluated the impact of HHVBP from a model that did not adjust for these five COVID covariates. Details in Section A.2.1.1.

Covariate Refinements

FFS Claims-Based Utilization, Spending Measures, HHA Operations measures

Due to the changes in OASIS data collection, as explained above, from the Fourth Annual Report onwards, we included the three clinical factors (Exhibit A-6) as additional covariates: oxygen indicator, PDGM home health admission source, and PDGM-defined clinical grouping (see Section A.2.1.1 for variable definition) that helped to achieve balance in the baseline period between the HHVBP and non-HHVBP states and, importantly, satisfied the parallel trends assumption for the measures.

Exhibit A-6. Claims-Based Covariates

Covariate Label	Reasoning		
Oxygen indicator	Cubatitutes for the four OACIC avantions unavailable as of		
PDGM home health admission source	Substitutes for the four OASIS questions unavailable as of 2019		
PDGM-defined clinical grouping	2019		
% Original ESRD			
% Original disabled	Decom for Madisons Entitlement available and EFC originals		
% Current ESRD	Reason for Medicare Entitlement available only FFS episodes		
% Current disabled			

Additionally, we adjusted for end-stage renal disease (ESRD) or disability as the reason for Medicare entitlement, for which comparable information was not available for non-Medicare patients. For more details, please refer to Section A.2.1.1. We also adjusted for all the indicators listed out in Exhibit A-4 and Exhibit A-5 to account for potential confounding due to COVID-19 in 2020.

For the two HHA operations (frontloading) measures, we additionally adjusted for number of ED visits occurring within that two-week time-frame. This was done in order to control for potential confounding between ED use that may prohibit some early home health visits while also indicating greater likelihood to use the ED after the initial two weeks of care. We also adjusted for episode-level HCC score (defined in Section A.2.1.2).

OASIS-Based Outcome Quality Measures

For OASIS episode-level impact measures, we added an adjustment for Medicaid coverage among patients who were not reported as being dually eligible for Medicare and Medicaid. This covariate was not applicable for analysis of claims-based impact measures, which are limited to Medicare FFS beneficiaries.

For each of the three OASIS-based outcome improvement measures, which were used to assess improvement over time in patient functioning or other clinical characteristics, we adjusted for outcomespecific start of care indicators of patient status. More specifically, we adjusted for the indicator of a patient's status from the initial OASIS assessment corresponding to the OASIS outcome of interest being examined. In selecting these relevant initial status indicators as covariates, we considered multiple factors. First, in our analyses of each of these measures, we found a relatively strong positive relationship of greater initial impairment or severity with greater improvement over time in patient status (i.e., such that there was greater opportunity for improvement). In addition, for many of these measures, there was a notable trend toward higher levels of impairment being reported at initial assessment that began during the pre-implementation period. These pre-implementation trends may have reflected agency efforts to increase accuracy in coding in response to public reporting initiatives. Given these considerations, we determined that inclusion of these outcome-specific covariates would allow us to avoid omitted variable bias related to the patient's initial status reported in OASIS.

Additionally, we included an interaction term between the outcome-specific start of care variables and the HHVBP (i.e., treatment) indicator to account for any differences in coding of patient status at the start of care between HHVBP and non-HHVBP states. For example, when modeling improvement in dyspnea, we adjusted for the initial level of dyspnea status and also interacted indicators of the level of dyspnea status with the HHVBP indicator. We used a similar approach in analyzing each of the other OASIS-based improvement measures.

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For the two new Total Normalized Composite (TNC) change in Self-Care and Change in Mobility measures, we followed the exact same rules. Since these are composite measures, the start of care values ranged from 0-23 for the TNC Change in Self-Care measure and 0-15 for the TNC Change in Mobility measure. The ranges of values for each composite measure were then grouped into four categories and included as covariates in the model. Consistent with other OASIS outcome measures, we included interaction terms between the TNC measure-specific start of care categories and the HHVBP (i.e., treatment) indicator for these two measures to account for any differential coding in patient status between the two groups. See Section A.2.1 for details.

For all six OASIS measures, we included the two regional rates calculated at the county-month level (Exhibit A-4) as risk-adjusters in the D-in-D model for 2020 data.

Home Health Utilization Measures

The denominator for these two home health utilization measures is total number of Medicare-eligible FFS beneficiaries in a particular year. The following covariates from the Master Beneficiary Summary File (MBSF), available for the national Medicare FFS population, were used for adjustment: age at the end of the year, sex, race and ethnicity, dual eligibility, original Medicare entitlement reason, current Medicare entitlement reason, and ESRD. In addition, county-level rural status and two county-level COVID-19 PHE indicators listed in Exhibit A-4were used.

FFS Claims-Based and OASIS-Based Case-Mix Measures

We adjusted for agency characteristics as listed in Exhibit A-3 for these five impact measures. We also controlled for rural status and education (% of Persons in the Patient's County of Residence who are Ages 25 years and Older with Less than a High School Diploma), county-level covariates related to the COVID-19 PHE (Exhibit A-4). We also included interaction terms between the HHVBP [i.e., treatment] indicator and each of the agency characteristics, as well as interactions between the HHVBP [i.e., treatment] indicator and rural and education. We did not control for beneficiary characteristics or clinical characteristics, as the focus was to evaluate changes in case-mix of home health beneficiaries and controlling for these factors that reflect patient clinical severity could potentially bias estimated effects.

FFS Claims-Based Measures Examining Post-Acute Care

These four measures were adjusted for only a subset of factors listed in Exhibit A-3, namely age, rural status, education (% of Persons in the Patient's County of Residence who are Ages 25 years and Older with Less than a High School Diploma), Accountable Care Organization Shared Savings Program (ACO SSP), and ACO Pioneer APM flags. Additionally, we adjusted for a measure of poverty (percent of persons in deep poverty) which is a county-level variable extracted from the 2018-19 AHRF, and based on 2013-17 estimates from the Census American Community Survey (ACS). For 2020, we adjusted for two county-level covariates related to the COVID-19 PHE (Exhibit A-4). The unit of analyses for these measures are hospital discharges.

HHA-Level Impact Measures

We examined two distinct sets of HHA-level impact measures: agency TPS and Home Health Consumer Assessment of Healthcare Providers and Systems (HHCAHPS)-derived measures. For analyses of these measures, we included all of the core beneficiary characteristics (aggregated to the agency level), agency characteristics, and the two county-level covariates related to COVID-19 PHE listed in Exhibit A-4 as covariates, with a few exceptions. For HHCAHPS measures, we excluded patient age and area

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education variables since comparable factors were already accounted for in the risk adjusted HHCAHPS measure values. Additionally, we did not specify OASIS episode characteristics (aggregated to the agency level) as covariates for analyses of the HHA-level impact measures, given that each of these measure values already reflected risk adjustment based on any clinical factors that were deemed relevant to measuring agency performance under HHVBP.

Further details regarding how individual covariates were defined for inclusion in regression analyses are provided in Section A.2.1.

Adjustment for Alternative Payment Models

Other CMS initiatives and APMs have potential to impact HHA operations and beneficiaries' use of home health services. Like the past two years, we had access to secondary data sources for a number of APMs that enabled us to investigate their potential impact and how best to account for such external factors in our analyses. The relevant APMs that were active during 2013-2020, and for which we had data available were: the Bundled Payment for Care Improvement (BPCI) Initiative, the Comprehensive Care for Joint Replacement Model (CJR), the Oncology Care Model (OCM), and ACO-centered models, including the Medicare Shared Savings Program (MSSP), the Pioneer ACO Model, and the Next Generation ACO Model.

Home health beneficiaries participating in APMs may have a different course of care than home health beneficiaries not aligned with APMs. For example, under the voluntary BPCI and its later iteration BPCI Advanced, participating acute care hospitals and post-acute care providers receive bundled payments for services rendered during a defined episode of care, such that these providers are incentivized to contain costs and improve the quality of care. Like BPCI, the CJR Model requires coordination between participating hospitals and physicians and post-acute care providers, as beneficiary alignment to the model (and the hospital's financial responsibility for patient outcomes) begins with lower extremity joint replacement (LEJR) and continues through a 90-day post-acute period. This model was mandatory for hospitals within 67 selected MSAs for the first two years and voluntary thereafter. Similarly, since the enactment of the Affordable Care Act, CMS has established a number of ACO-based APMs tasked with improving coordination and quality of patient care, often under a dual-sided financial risk- and reward-based agreement with CMS. Through participation in the OCM, practitioners assume financial risk on a voluntary basis over the course of a beneficiary's chemotherapy care, with the goal of improving care coordination and ultimately patient outcomes.

As shown in Exhibit A-7, there is an increasing trend in the share of home health episodes linked to an APM over the course of the evaluation period in HHVBP and non-HHVBP states, with home health episodes in HHVBP states showing consistently higher APM penetration than non-HHVBP episodes. In 2013, 17.2 percent of home health episodes were aligned with one or more APM in HHVBP states, compared to 11.9 percent in non-HHVBP states. By the first performance year (2016) of the HHVBP Model, APM penetration had increased to 35.4 percent in HHVBP states and 30.4 percent in non-HHVBP states. In 2020, 46.4 percent of home health episodes in HHVBP states were aligned to one or more APMs compared to 39.1 percent of non-HHVBP episodes. The increase in APM penetration over time is partially attributable to growth in the number of active APMs, which peaked in 2016 when the MSSP, the Pioneer ACO Model, the Next Generation ACO, BPCI Models 2 and 3, CJR, and OCM were all active.

Therefore, to account for these initiatives, which may affect HHA performance under HHVBP, we adjusted for beneficiary alignment to APMs at any time during their home health episode in our D-in-D

regression model. Information on APM alignment was only available for FFS claims-based episodes; for claims-based utilization, Medicare spending, and HHA operations measures, we adjusted for APM indicators (Exhibit A-7 below) in addition to the core list (Exhibit A-3) and covariate refinements discussed above. Additional information on the APMs used in our covariate list are outlined in Sections A.2.6, A.3.13, and A.3.14 below.

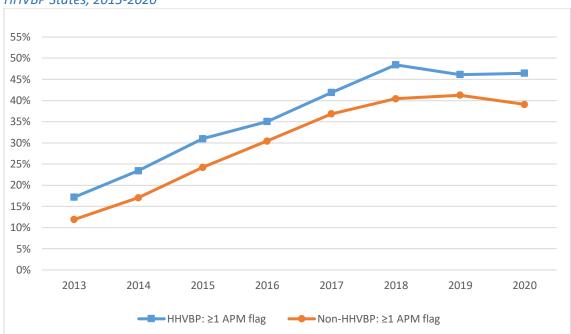


Exhibit A-7. APM Penetration among Home Health Episodes for FFS Beneficiaries in HHVBP and Non-HHVBP States, 2013-2020

Review Choice Demonstration (RCD)

In 2020, CMS commenced development and implementation of the Review Choice Demonstration in five demonstration states (Illinois, Ohio, Texas, North Carolina, and Florida). Demonstration for Illinois had started early in June 2019. Home health claims in these states with billing periods beginning on or after August 31, 2020 are subject to review under requirements of the choice selected. Since the demonstration has only recently begun in all five states as of September 2020, the impact is still undetermined. However, it is likely to have impacts on how HHAs provide care, and potentially on the case-mix of patients admitted to home health care in those five states. Because the demonstration has only been implemented during the 5th year of the HHVBP Model, and it takes place in HHVBP (Florida and North Carolina) and non-HHVBP comparison states (Ohio, Texas, and Illinois), we included covariate adjustments in our claims-based analyses to mitigate any potential confounding threat this may pose for estimation of HHVBP impacts. The risk-adjustment covariates are episode-level variables that indicate one of three situations: (1) the agency participated in the Review Choice Demonstration during the episode; or (3) the agency was not a participant in the Review Choice Demonstration during the episode.

Therefore, to account for these initiatives that may affect HHA performance under HHVBP, we adjusted for these factors in our D-in-D regression model. Similar to APM indicators, since information on RCD

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alignment was only available for FFS claims-based episodes, for claims-based utilization, Medicare spending and HHA operations measures were adjusted for RCD indicators (

Exhibit A-8) in addition to the core list (Exhibit A-3) and covariate refinements discussed above.

Exhibit A-8. Claims-Based Covariates Related to Other CMS Initiatives

Alignment with Select Alternative Payment Models
BPCI-Model 2
BPCI-Model 3
BPCI Advanced
CJR
MSSP
Next Generation ACO
ОСМ
Pioneer ACO
Alignment with Review Choice Demonstration
RCD Participant – Active
RCD Participant – Inactive
RCD Non-Participant

State Fixed Effects

In general, given the random selection of the states into the HHVBP model, the D-in-D approach (as described above) helps to control for unobserved time-invariant heterogeneity in the treatment model. However, to control for residual time-invariant confounding and to limit selection bias in the estimation of causal effects, we adjusted for a full set of state fixed effects in the D-in-D model specification. By exploiting within-group variation over time, fixed effects regression is a powerful tool for mitigating the risk that omitted variables drive any associations between dependent and independent variables.

As was done in prior Annual Reports, we also analyzed impact measures at the state level. Section A.1.6 below describes the comparison group for each of the nine HHVBP states.

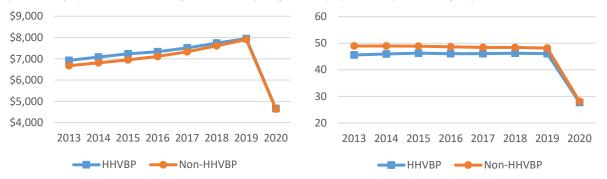
Introduction of PDGM

In 2020, the Patient-Driven Groupings Model (PDGM), a revised case-mix adjustment methodology, was implemented, which resulted in a change in the unit of payment from 60-day to 30-day episodes of care. This change from 60-day to 30-day episodes did not affect the two HHVBP measures (Unplanned Hospitalizations and Emergency Department (ED) Use [No Hospitalization] among First Home Health Episodes) as well as the ED Use Followed by Inpatient Admission and Total ED Use (Outpatient or Inpatient Claims) among First FFS Home Health Episodes measures. The denominator for all these measures is restricted to the first home health episode in the sequence only, and the measure lookout period is 60 days from the start of the episode, regardless of the length of the episode. However, this change in episode length affected other measures, i.e., all home health episodes in a sequence. This included all the measures of Medicare Spending and the other two claims-based utilization measures (e.g., Unplanned Hospitalizations among All Home Health Episodes, Skilled Nursing Facility (SNF) Use/All FFS HH Episodes).

We explored the possible implications of PDGM on Medicare spending measures. We noted that, during 2013-2019, there was a steady rise in average spending per HH episode, with somewhat faster growth among non-HHVBP states that gradually narrowed the gap between the two groups of states (left panel of Exhibit A-9). There was then a similarly large decline in average spending per HH episode for the two groups during 2020 when PDGM was introduced. That is, there was no apparent acceleration in the convergence in average spending per episode for HHVBP and non-HHVBP states between 2019 and 2020.

In contrast, there is a discernible convergence in the average number of days during HH episodes of care for HHVBP and non-HHVBP states between 2019 and 2020 (right panel of Exhibit A-9). Prior to 2020, there was a difference of approximately two to three average days per HH episode of care between HHVBP and non-HHVBP states, with the gap becoming slightly smaller over time. However, the average number of days per HH episode then fell sharply to 28 days in HHVBP and non-HHVBP states in 2020. This reflects a sharp convergence in the denominator for our measure of average spending per day during HH episodes of care in 2020.

Exhibit A-9. Total Medicare Part A and B Spending during HH Episodes of Care: Average Spending per HH Episode (left panel) and Average Number of Eligible Days per HH Episode (right panel), 2013-2020



The trends show that a disproportionately larger decline in the measure *denominator* in non-HHVBP states compared to HHVBP states during 2019-2020 (average number of days per episode in the right panel of Exhibit A-9) is accompanied by a similar decline in the measure *numerator* for the two groups during 2019-2020 (average spending per episode in the left panel of Exhibit A-9). Together, these trends translate to an increase in average spending per day in non-HHVBP states relative to HHVBP states during 2019-2020, resulting in an acceleration in the convergence in average spending per day between the two groups during 2019-2020 compared to what we had observed during the 2013-2019 period.

Based on this, we concluded that PDGM is likely to be the driver of a differential shift in eligible days for our measure of spending during HH episodes of care and consequently in average spending per day between HHVBP and non-HHVBP states in 2020. The concern for our evaluation is that, based on our D-in-D analyses, we might falsely attribute a decrease in average spending in HHVBP states relative to non-HHVBP states in 2020 to the HHVBP Model instead of attributing it to PDGM. To avoid this, we explored alternative approaches to the measure definitions in the following section.

To mitigate this potential source of bias due to PDGM, we opted for alternative and standardized approach to defining Medicare spending measures in 2020. Rather than determine the end of the follow-up period during HH episodes of care based on the timing of the last HH visit during the episode,

we established: 1) a standard 60-day window following the start of HH care prior to 2020; and 2) a standard 30-day window following the start of HH care during 2020. As we have done with our spending analyses for previous Annual Reports, we ended follow-up earlier in the event of a loss of Part A eligibility or death.

This standardized approach used to estimate impacts in 2020 thereby avoids a PDGM-induced differential change between HHVBP and non-HHVBP states in the follow-up period for spending per day measures. In consultation with CMS, we continued using the same approach that was followed in the previous Annual Reports (pre-PDGM method) for years prior to 2020 and opted for the alternative approach only for post-PDGM years (i.e., 2020 for this report). Please refer to Section A.2.2 for details. Thus, for spending measures, we estimated impacts for 2016 through 2019 from one regression model and impacts for 2020 from a separate regression model using the alternative approach. The cumulative estimate is a weighted average of 2016-2019 HHVBP impacts (estimated from one regression model) and 2020 impact (estimated from another regression model that incorporates the post-PDGM approach); weighted by the number of eligible days in that year. The baseline means were also calculated using two methods. For years 2016-2019, D-in-D yearly impact estimates corresponded to a baseline mean calculated using the pre-PDGM approach. On the other hand, for post-PDGM year 2020, the yearly estimate corresponded to a baseline mean that incorporated the post-PDGM standardized approach. Similarly, we calculated a weighted average baseline for HHVBP states during 2016-2020 by weighting the pre-PDGM baseline average and post-PDGM baseline average by the number of eligible home health days in HHVBP states in 2016-2019 and 2020, respectively. The cumulative estimate corresponded to this weighted average baseline value when calculating relative change (Refer to Section A.2.9 for details on relative change).

On the contrary, the introduction of PDGM did not affect four out of six claims-based utilization measures (Unplanned Hospitalizations and Emergency Department (ED) Use [No Hospitalization] among First Home Health Episodes, ED Use Followed by Inpatient Admission and Total ED Use (Outpatient or Inpatient Claims) among First FFS Home Health Episodes measures). The denominator for all these measures is restricted to the first home health episode in the sequence only, and the measure lookout period is 60 days from the start of the episode, regardless of the length of the episode. However, the 60-day to 30-day change in episode length affected the other two measures that include *all* home health episodes in a sequence (Unplanned Hospitalizations among All Home Health Episodes, Skilled Nursing Facility (SNF) Use/All FFS HH Episodes). Even for these two measures, the decline in the follow-up days with the introduction of PDGM was fairly similar in HHVBP and non-HHVBP states. Though it does not suggest that PDGM represents an important source of confounding, we conducted a sensitivity analysis to examine the impact of HHVBP model on all-episode utilization measures where we standardized the follow-up period of the episodes in 2020 to be 60 days. We adjusted the timing of the subsequent episodes so that the follow-up period of all episodes in 2020 was equivalent to that in pre-PDGM years. This is discussed further in Section A.2.11.

A.1.5 Difference-in-Differences Model

With a baseline period for analysis of 2013-2015, we included data for all years in a single regression model per impact measure and used a D-in-D model to estimate yearly average treatment effects separately for the five post-implementation years: 2016, 2017, 2018, 2019, and 2020. We also estimated a cumulative average effect over all five years (2016-2020).

A.1.5.1 Yearly Difference-in-Differences Estimator

We included data for all years (2013-2020) to obtain the individual yearly HHVBP estimates in the post-implementation period, i.e., D-in-D estimates for 2016, 2017, 2018, 2019, and 2020; and also to calculate the cumulative average effect over 2016-2020 (Exhibit A-10).

For measuring expenditure per day, we estimate impacts for 2016-2019 from one regression model, and impacts for 2020 from a separate regression model using a modified approach, as explained above.

Defining each episode i in time t, identifying the treatment episodes with an indicator variable $Treat_i$, identifying the post-implementation year variables t with an indicator variable $I(t=t_k)$, and identifying a vector of covariates as \mathbf{P}_{Cov} (defined in Section A.1.4), the D-in-D estimator for outcome Y is implemented as:

$$\begin{aligned} Y_{i,t} &= \alpha_0 + \alpha_1 Treat_i + \sum_{k=1}^{k=5} \beta_k I(t=t_k) + \sum_{k=1}^{k=5} \delta_k Treat_i * I(t=t_k) + \sum_{j=1}^{j=3} \rho_j I(q=j) + \omega P_{Cov} \\ &+ \sum_{s=3}^{s=50} \theta_s I(S=s) + \epsilon_{i,t} \end{aligned}$$

Where k indexes the HHVBP Model years 1 to 5 (2016-2020).

- Treat_i: 1, 0 indicator (1= HHVBP states, 0= Non-HHVBP states)
- $I(t = t_1)$: 1, 0 indicator (1 when year = 2016, 0 otherwise)
- $I(t = t_2)$: 1, 0 indicator (1 when year = 2017, 0 otherwise)
- $I(t = t_3)$: 1, 0 indicator (1 when year = 2018, 0 otherwise)
- $I(t = t_4)$: 1, 0 indicator (1 when year = 2019, 0 otherwise)
- $I(t = t_5)$: 1, 0 indicator (1 when year = 2020, 0 otherwise)
- α_0 is an intercept
- $lpha_1$ is the average difference between the HHVBP and comparison populations over the preimplementation period
- β_k is the average change from pre- to post-implementation for the HHVBP population, where k = 1 for year 2016, k = 2 for year 2017, k = 3 for year 2018, k = 4 for year 2019, k = 5 for year 2020
- δ_k is the yearly D-in-D effect, for k = 1, 2, 3, 4, 5; the difference in the change from preimplementation to post-implementation for the HHVBP population relative to the comparison population (i.e., to estimate the treatment effect of HHVBP)
- ρ_j coefficients capture seasonal effects associated with the four quarters of the year, where j = 1, 2, 3 (one quarter omitted as reference)
- ω is a vector of coefficients associated with vector of covariates $P_{\textit{Cov}}$
- I(S = s): 1, 0 indicator (1 when from state s, 0 otherwise); two states omitted as reference since "treat" is also included in the model
- θ_s coefficients are fixed effects for each state s
- $\epsilon_{i,t}$ episode-specific error term.

In the regression equation, we included three estimates (ρ_1, ρ_2, ρ_3) capturing quarterly effects since we included a constant in the equation. Each episode was given an equal weight except for the four average

Medicare spending per day measures, which were appropriately weighted by the number of days included in the denominator (see Section A.2.2).

In order to obtain the average annual (cumulative) impact estimate over the HHVBP Model years (i.e., 2016, 2017, ..., 2020), we calculate a linear combination of the five-year-specific impact estimates to ensure that the cumulative estimate is consistent with the yearly D-in-D estimates. The linear combination incorporates weights for the impact estimate of each year in each of the measure domains as follows:

- For the claims-based utilization measures the proportion of claims episodes from each year
- For the claims-based Medicare spending measures the proportion of eligible days from each year. To reiterate, the cumulative estimate for spending measures would be the weighted average of the yearly impact estimates, with 2016-2019 estimates calculated by one regression model (approach used in previous Annual Reports), and 2020 and subsequent years calculated using the modified regression model as noted above; weighted by the number of eligible days in each year.
- For OASIS-based outcome measures the proportion of OASIS episodes from each year
- For HHCAHPS-based measures the proportion of all agency-year observations from each year

Given the phase-in structure of the payment adjustments of the HHVBP Model, we compared the average estimated HHVBP impacts on the measures in 2018-2020, when HHAs received performance-based payment adjustments, to the average impact during HHVBP Model years 2016-2017, prior to payment adjustments. We estimated and tested the equivalence of the following linear combinations of the earlier and later post-implementation years:

$$w_1\delta_1 + w_2\delta_2 = w_3\delta_3 + w_4\delta_4 + w_5\delta_5.$$

where weights are constructed based on the number of episodes (or days for the spending measures or agency for HHCAHPS) in that year and normalized such that $w_1 + w_2 = 1$ and $w_3 + w_4 + w_5 = 1$.

Standard errors were clustered at the agency-level because implementation of HHVBP directly impacts HHAs. Since home health episodes within the same agency are correlated, accounting for agency clusters protects against the potential underestimation of standard errors, thereby minimizing the risk that we make false positive inferences about the effect of HHVBP. We also stratified at the state level in the model to account for greater homogeneity within states than across states, i.e., the variance of the outcome variable potentially being smaller within the state than in the population as a whole. Given that the HHVBP effect is analyzed at the national level, and all HHA clusters are nested within states, stratification is a method of breaking up the population into different groups and accurately estimating the standard error of the estimates. Stratification exploits this homogeneity within states to produce smaller standard errors for a given overall sample size, thus minimizing the risk of false negative inferences (Type 2 errors) from hypothesis tests.

The derivation of the mean outcome in the HHVBP and comparison group by pre- and post-implementation period is presented below. The D-in-D estimators for 2016, 2017, 2018, 2019, and 2020 are given by the coefficients δ_1 , δ_2 , δ_3 , δ_4 and δ_5 respectively. Between-group differences changed from α_1 in the pre-implementation period to α_1 + δ_k , k=1,2,3,4,5 in the post-implementation period. The D-

in-D coefficient, δ_k , indicates whether between-group differences increased ($\delta_k > 0, k = 1, 2, 3, 4, 5$) or decreased ($\delta_k < 0, k = 1, 2, 3, 4, 5$) after implementation of HHVBP.

Exhibit A-10. Difference-in-Differences Estimators for Individual Post-Implementation Years

Group	Pre-Implementation	Post-Implementation	Pre-Post Difference		
2016 Difference-in-Differences Estimator					
HHVBP	$\alpha_0 + \alpha_1$	$\alpha_0 + \alpha_1 + \beta_1 + \delta_1$	$eta_1 + \delta_1$		
Non-HHVBP	α_0	$\alpha_0 + \beta_1$	eta_1		
Between group	$lpha_1$	$lpha_1$ + δ_1	δ_1		
2017 Difference-in-Differences Estimator					
HHVBP	$\alpha_0 + \alpha_1$	$\alpha_0 + \alpha_1 + \beta_2 + \delta_2$	$eta_2 + \delta_2$		
Non-HHVBP	α_0	$\alpha_0 + \beta_2$	eta_2		
Between group	$lpha_1$	$lpha_1$ + δ_2	δ_2		
2018 Difference-in-Differences Estimator					
HHVBP	$\alpha_0 + \alpha_1$	$\alpha_0 + \alpha_1 + \beta_3 + \delta_3$	$\beta_3 + \delta_3$		
Non-HHVBP	α_0	$\alpha_0 + \beta_3$	eta_3		
Between group	$lpha_1$	α_1 + δ_3	δ_3		
2019 Difference-in-Differences Estimator					
HHVBP	$\alpha_0 + \alpha_1$	$\alpha_0 + \alpha_1 + \beta_4 + \delta_4$	$eta_4+\delta_4$		
Non-HHVBP	α_0	$\alpha_0 + \beta_4$	eta_4		
Between group	$lpha_1$	$\alpha_1 + \delta_4$	δ_4		
2020 Difference-in-Differences Estimator					
HHVBP	$\alpha_0 + \alpha_1$	$\alpha_0 + \alpha_1 + \beta_5 + \delta_5$	$eta_5 + \delta_5$		
Non-HHVBP	α_0	$\alpha_0 + \beta_5$	eta_5		
Between group	α_1	$\alpha_1 + \delta_5$	δ_5		

As deemed appropriate, we have plotted trends in risk-adjusted values of the measures using the parameter estimates of the multivariable D-in-D model and average value of all the covariates (calculated using all episodes or episodes belonging to a particular subgroup depending on the analyses). For example, we examined the risk-adjusted trend lines of the Mortality Rate/All FFS Home Health Episodes measure based on the multivariable D-in-D model between HHVBP and non-HHVBP states over 2013-2020 (See Exhibit B-65). Similarly, we also explored risk-adjusted trend lines for average skilled nurse visit counts and therapy visit counts in first 14 days of care for post-institutional HH episodes and community-referred episodes.

A.1.5.2 Parallel Trends Testing

As discussed above, our primary analytic approach involved the use of a D-in-D estimator to measure the effects of HHVBP on a range of measures. With this estimator, we measured treatment effects based on changes occurring between the pre- and post-implementations periods in the nine HHVBP states relative to those occurring in the 41 comparison group states. We used a multivariate linear regression framework to adjust for key factors (i.e., Exhibit A-3) that remain imperfectly balanced between the two groups in a context of randomized selection and mandatory participation.

A key assumption with the D-in-D estimator is that the change in outcomes experienced in the comparison population is an accurate portrayal of the change that would have occurred in HHVBP states in the absence of HHVBP, also known as the parallel trends assumption. While the counterfactual of what would have occurred in the absence of HHVBP cannot be observed, we examined whether the measures of interest moved similarly over the baseline period (2013-2015) in the nine HHVBP states and

the 41 comparison states. That is, we compared relative trends in these measures for the HHVBP and comparison groups during the three years prior to the implementation of HHVBP.

We conducted these analyses with two goals in mind. First, we used the results of these analyses to help inform our analytic approach, and specifically decisions about model covariate selection. As discussed above, one of the criteria we considered as the basis for selecting covariates for adjustment was the presence of differential trends between the HHVBP and comparison groups during the baseline period. We used analyses of baseline trends in impact measures to ascertain how well a particular model specification satisfied the parallel trends assumption. With the results of these analyses, we were able to consider whether certain types of covariates helped to strengthen the validity of this assumption. We considered such benefits in conjunction with any tradeoffs where the inclusion of additional covariates increased complexity and a lack of uniformity in our approach across impact measures. Secondly, beyond informing the design of our analytic approach, the results of these analyses also helped us to determine our level of confidence in using the resulting D-in-D estimator to make inferences about the effects of HHVBP as well as potentially motivating the exploration of alternative model specifications.

To accomplish these goals, we performed two types of analyses of parallel trends that adjust for our core set of covariates (i.e., Exhibit A-3) along with covariate refinements as explained above and state fixed effects. Each type of analysis is discussed in turn below.

Comparison of Annual Trends between HHVBP and Non-HHVBP States

To assess parallel trends, we compared annual trends in impact measures between HHVBP and non-HHVBP states. We calculated the difference in means of the adjusted measure values for HHVBP and non-HHVBP states across the individual years of the baseline period (2013-2015) as well as for the implementation period (2016-2020). Similarly, we also calculated the difference in means of the unadjusted measure values for the two groups across the individual years. We assessed parallel trends for two FFS claims-based quality measures, three OASIS-based quality measures, and three measures of FFS claims-based Medicare spending.

For each of these eight impact measures, we plotted the differences in both unadjusted and covariate-adjusted (with state fixed effects) measure values between HHVBP and non-HHVBP states in each year (with the difference calculated as the estimated HHVBP measure value minus the estimated non-HHVBP measure value). We examined the slopes of the plotted lines for each measure during 2013-2015, and compared results based on an unadjusted regression model (i.e., having no beneficiary or agency characteristics as covariates), with results based on the adjusted model using the core set of covariates listed in Exhibit A-3, and covariate refinement as explained above along with state fixed effects. Slopes of the plotted lines that were close to zero during 2013-2015 would indicate that impact measures for the two groups moved in a parallel manner over the baseline period.

We display results using plots of the difference in yearly means for each of eight impact measures (Exhibit A-11), grouped as FFS claims-based quality measures, OASIS-based quality measures, and FFS claims-based Medicare spending measures. To facilitate interpretation of results across impact measures, the y-axis scales for the eight plots in Exhibit A-11 are standardized such that the difference between the minimum and maximum values shown on each y-axis corresponds to a difference of approximately 20 percent of the mean measure value for HHVBP and non-HHVBP states combined during 2013-2015. For example, the difference between the minimum and maximum values on the y-

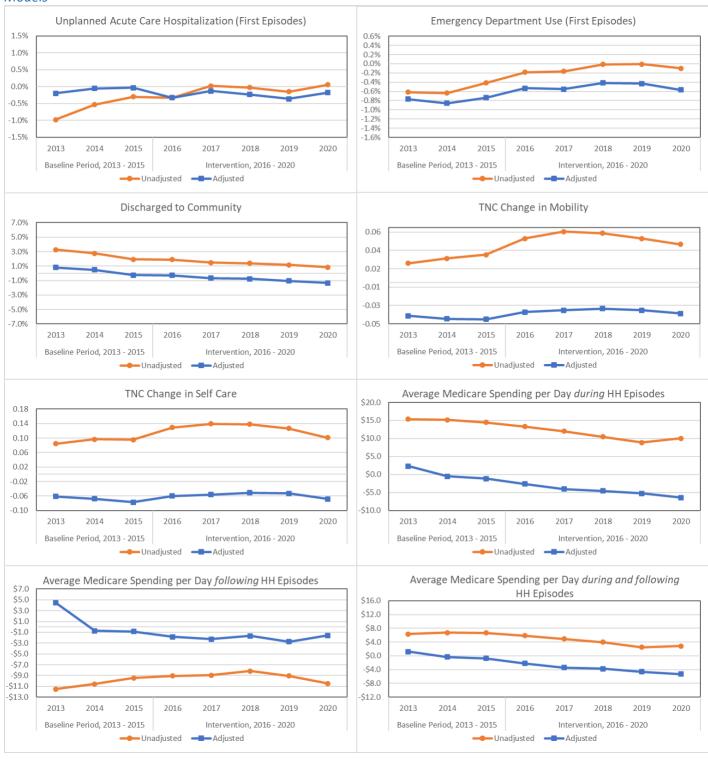
axis for the unplanned ACH measure plot (1.5 percent - (-1.5 percent) = 3.0 percent) corresponds to approximately 20 percent of the national average hospitalization rate of 16 percent.

Upward or downward sloping lines during 2013-2015 indicate a lack of parallel trends, as differences between the HHVBP and comparison groups become larger or smaller during the baseline period. For some of the measures—such as unplanned ACH—the unadjusted line (corresponding to the model without any covariate adjustment) shows evidence of a time trend. In comparison, with covariate adjustment, the plotted lines for these measures (including unplanned ACH) show greater indication of parallel trends in the adjusted measure values, with trend lines having slopes closer to zero. Together, these plots for the eight key impact measures reinforced two facts:

- 1. As clearly shown by the contrast between the unadjusted and adjusted plots, covariate adjustment tended to result in improvements in both the degree of balance and parallel trends between HHVBP and non-HHVBP groups during the baseline period.
- 2. Overall, the plotted lines showing trends in the difference in measure values between HHVBP and non-HHVBP populations from the adjusted model (that included state fixed effects) have slopes that tend to be close to zero for some impact measures (e.g., unplanned acute hospitalizations, ED utilization) but not all measures.

Measures, such as the three Medicare spending per day measures and the three OASIS measures, tended to have downward slopes during the baseline period. This suggests that adjusting for state fixed effects alone is not adequate to account for non-parallel trends in the baseline period for all measures. It also reinforced the need to control for pre-HHVBP differences in trends between HHVBP and comparison states, thereby warranting a model that included both state fixed effects and state-specific linear trends along with other covariates for some impact measures, which are discussed in turn below.

Exhibit A-11. Assessing Parallel Trends for Key Impact Measures based on Unadjusted vs. Adjusted Models⁶



⁶ The trend lines from the adjusted model (which includes an interaction term of the treatment indicator with each of the three levels of Ambulation and Locomotion along with other covariates and state fixed effects) are plotted on the assumption that the net effect of HHVBP on different levels of ambulation at the start of care is zero.

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Falsification Test

We tested for differential changes in impact measures between the HHVBP and comparison groups between the first two years of the baseline period (i.e., 2013-2014) and the last year of the baseline period (i.e., 2015) as a "placebo test." That is, we applied the exact same D-in-D specification (as described above) while assigning 2013-2014 as the baseline period and falsely assigning 2015 as the post-intervention time period, and computed a D-in-D estimate for 2015. Such estimated effects for HHVBP for 2015 should be null since the initial HHVBP performance period did not begin until 2016. Where D-in-D estimates are not statistically different from zero, we would fail to reject the parallel trends assumption (i.e., suggesting that the impact measures moved in a parallel manner for the two groups over the baseline period).

Results of these falsification tests are summarized in Exhibit A-12 through Exhibit A-19. We report the 2013 mean value for each impact measure in the HHVBP states to facilitate interpretation of the magnitude of the estimated 2015 HHVBP effect. We also use the mean value to calculate the relative change corresponding to the D-in-D falsification estimate for each measure, by expressing the estimated effect as a percentage of the 2013 mean value. The results of these calculations are shown in the last column of each table.

We found a null effect during 2015 for the two home health utilization measures: 1) percent of FFS beneficiaries with at least one home health episode per year; and 2) number of home health days of care per FFS beneficiary per year (Exhibit A-12). For three of the five health status levels at the start of care measures, the falsification tests showed evidence of non-parallel trends. HCC score at the start of care and the two TNC start of care measures had statistically significant estimated effects at the p<0.05 level and estimates ranging from 1.2% to 1.5% of the 2013 HHVBP mean value (Exhibit A-13).

The results of the falsification testing on the post-acute care alternatives within 14 days following hospital discharges generally did not show evidence of non-parallel trends during the pre-intervention period, except for institutional care (Exhibit A-14). The 2015 impact estimate of -0.18%, which was statistically significant (at p<0.1 level), corresponded to a 0.6 percent decline in the proportion of institution admissions relative to the 2013 rate of 29.2% in HHVBP states.

Falsification tests for claims-based HHA operations measures of frontloading indicated the absence of parallel trends for all but one outcome measure of interest (Exhibit A-15). Impact estimates for 2015 were statistically significant (at p<0.05 level) for the skilled nursing and therapy binary frontloading outcomes among post-institutional episodes and the skilled nursing frontloading outcome for community-referred episodes, which indicate a larger number of skilled nursing or therapy visits within the first week of home health care compared to the second week. For this reason, a state linear trend term was added to difference-in-differences models for these measures.

Results of falsification tests for the claims-based quality measures indicated null effects during 2015 for six measures (Exhibit A-16), with the exception of SNF Use/All FFS HH Episodes where the statistically significant D-in-D falsification estimate (at p <0.10 level) corresponded to -1.3 percent of the baseline average value.

As explained earlier, we obtain estimates for 2016-2019 from one regression model and that of 2020 from another regression model that implements the modified approach. Consequently, we perform two

falsification tests: one that would assess the validity of inferences for 2016-2019, and another for 2020. As noted, the standardized approach used to estimate impacts in 2020 reflects use of a standard 60-day follow-up period for years 2013-2019 and a standard 30-day follow-up period during 2020. Using this approach, we obtained an HHVBP impact for 2015 (falsification test) that helped us assess whether the spending measures, using the standardized approach as noted above, moved in a parallel manner in the baseline period. Using the spending measure definition implemented pre-PDGM, we found a null effect for two out of the three claims-based spending measures. However, the average Medicare spending per day during FFS HH Episodes of Care showed evidence of non-parallel trends in the baseline period, with the statistically significant D-in-D falsification estimate (-\$0.82, p value < 0.1) corresponding to -0.6% of mean value for these measures in 2013. In comparison, the alternate spending measure falsification test showed a null effect for all three spending measures and no evidence of non-parallel trends (Exhibit A-17).

Overall, there was a tendency for the falsification tests to indicate non-parallel trends for the OASIS outcome measures (Exhibit A-18). In particular, there were statistically significant estimated effects (at p<0.10 level) for three of the six OASIS outcome quality measures, with estimates at or exceeding 1.0% of the 2013 mean value for two measures (Discharge to Community and in Management of Oral Medications; Exhibit A-18). Results of falsification tests for the HHCAHPS-based impact measures indicated null effects during 2015 for each of these five measures (Exhibit A-19).

Exhibit A-12. Results of Falsification Tests for Assessing the Impact of the HHVBP Model on Home Health Utilization Measures

	IV	lodel Estimate	es		Average	Estimated	
Measure	D-in-D	Lower 90% Cl	Upper 90% Cl	D-in-D Falsification ^b	Value in HHVBP States, 2013	Effect of Falsification Findings as % of 2013 Mean	
Percent of FFS Be	neficiaries with	at Least One H	H Episode ^a				
2016	-0.25	-0.53	0.04			-1.2%	
2017	-0.26	-0.64	0.11		9.93%		
2018	-0.16	-0.53	0.21	-0.12			
2019	-0.09	-0.45	0.26	-0.12	9.93/0		
2020	-0.21	-0.60	0.19				
Cumulative	-0.19	-0.55	0.16				
Number of HH D	ays of Care per	FFS Beneficiary					
2016	-0.08	-0.38	0.21				
2017	0.12	-0.26	0.49				
2018	0.37	-0.02	0.75	0.05 7.56	7.56	0.70/	
2019	0.59**	0.20	0.98		7.50	0.7%	
2020	0.62**	0.19	1.05	-			
Cumulative	0.32	-0.05	0.69				

^o Values represent percentage point changes. ^b Represents the estimated effect of HHVBP in 2015. *p<0.10,

^{**}p<0.05. CI= Confidence Interval.

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Exhibit A-13. Results of Falsification Tests for Assessing the Impact of the HHVBP Model on FFS Claims-Based and OASIS-Based Case-Mix Measures

		Model Estimate	es			Estimated
Measure	D-in-D	Lower 90% Cl	Upper 90% Cl	D-in-D Falsification ^a	Average Value in HHVBP States, 2013	Effect of Falsification Findings as % of 2013 Mean
HCC Score at t	the Start of Car	·e				
2016	0.03**	0.02	0.04			
2017	0.03**	0.01	0.04			
2018	0.02**	0.01	0.04	0.03**	2.6	1 20/
2019	0.02*	0.002	0.03	0.03**	2.6	1.2%
2020	0.03**	0.01	0.04			
Cumulative	0.03**	0.01	0.04			
TNC Mobility	at Start of Care	2				
2016	0.14**	0.10	0.18			
2017	0.19**	0.13	0.24			1.5%
2018	0.17**	0.10	0.23			
2019	0.13**	0.07	0.20	0.07**	4.7	
2020	0.10**	0.02	0.18			
Cumulative	0.15**	0.09	0.20			
	at Start of Car			ı	ı	
2016	0.23**	0.16	0.31			
2017	0.29**	0.20	0.38	-		1.2%
2018	0.26**	0.15	0.37			
2019	0.21**	0.08	0.33	0.11**	9.3	
2020	0.11	-0.02	0.25	-		
Cumulative	0.22**	0.13	0.31	-		
		Functional Imp	L.	rt of Care	ı	
2016	0.25	-0.03	0.54			
2017	0.34	-0.04	0.72	1		
2018	0.12	-0.23	0.46	0.34	22.40/	0.00/
2019	0.20	-0.17	0.58	0.21	22.4%	0.9%
2020	0.13	-0.29	0.55	1		
Cumulative	0.21	-0.11	0.53			
Count of HCC	Conditions Pre	sent at Start of	Care			
2016	0.01	-0.004	0.03			
2017	0.03**	0.01	0.05			
2018	0.03**	0.01	0.05	0.01	1.6	0.6%
2019	0.03**	0.01	0.05	0.01	1.0	0.0%
2020	0.02	-0.01	0.04			
Cumulative	0.02**	0.005	0.04			

^a Represents the estimated effect of HHVBP in 2015. *p<0.10, **p<0.05. CI= Confidence Interval.

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Exhibit A-14. Results of Falsification Tests for Assessing the Impact of the HHVBP Model on FFS Claims-

Based Measures Examining Post-Acute Care

	es Examining P N	Nodel Estimate	s			Estimated	
Measure	Sure D-in-Da Lower 90% Upper 90% Falsification ^{a,} HH\	Average Value in HHVBP States, 2013	Effect of Falsification Findings as % of 2013 Mean				
Home Health	Care	'					
2016	0.03	-0.17	0.23				
2017	0.06	-0.21	0.32				
2018	0.41**	0.09	0.72	-0.03	22.9%	-0.1%	
2019	0.46**	0.11	0.80	-0.03	22.9%	-0.1%	
2020	0.83**	0.44	1.22				
Cumulative	0.33**	0.06	0.60				
Any Institution	nal Post-Acute C	are (i.e., SNF, In	oatient Rehabili	tation, or Long-Te	rm Care Hospitali	ization)	
2016	-0.21*	-0.40	-0.01			-0.6%	
2017	-0.04	-0.27	0.18				
2018	-0.15	-0.40	0.11	-0.18*	29.2%		
2019	-0.14	-0.42	0.14	-0.16	29.270		
2020	-0.34*	-0.68	-0.01				
Cumulative	-0.17	-0.39	0.06				
Self-Care							
2016	0.16	-0.07	0.38				
2017	0.10	-0.16	0.36				
2018	-0.11	-0.41	0.20	0.17	39.5%	0.4%	
2019	-0.07	-0.39	0.25	0.17	33.370	0.470	
2020	-0.38*	-0.73	-0.03				
Cumulative	-0.04	-0.30	0.21				
Hospital Outp	atient Therapy						
2016	0.03	-0.03	0.09				
2017	0.004	-0.07	0.06				
2018	-0.02	-0.09	0.06	0.03	2.2%	1.4%	
2019	-0.08	-0.16	0.0001	0.03	2.270	1.7/0	
2020	-0.01	-0.08	0.07				
Cumulative	-0.01	-0.07	0.04				

^a Values represent percentage point changes. ^b Represents the estimated effect of HHVBP in 2015. *p<0.10, **p<0.05. CI= Confidence Interval. | Regression adjustment for these D-in-D models use a standard set of covariates across all forms of post-acute care to control for observed and unobserved imbalances at baseline, quarter-year fixed effects, age, rural status, and participation in an Accountable Care Organization Advanced Alternative Payment Model.

Exhibit A-15. Results of Falsification Tests for Assessing the Impact of the HHVBP Model on FFS Claims-Based HHA Operations Measures

Operations wie		Model Estimate	es		Average	Estimated Effect
Measure	D-in-D	Lower 90% Cl	Upper 90% Cl	D-in-D Falsification ^b	Value in HHVBP States, 2013	of Falsification Findings as % of 2013 Mean
Frontloading S		its – Post-Institu	tional Episodes ^a			
2016	-0.69**	-1.14	-0.24			
2017	-0.51	-1.09	0.08			
2018	-0.61	-1.26	0.03	-0.73**	59.72%	-1.2%
2019	-0.40	-1.11	0.32	-0.75	39.72%	-1.270
2020	-0.53	-1.29	0.23			
Cumulative	-0.55	-1.09	-0.01			
Frontloading S	killed Nurse Vis	its – Community	-Referred Episod	desa		
2016	-0.99**	-1.57	-0.42			
2017	-1.35**	-1.98	-0.71		40.970/	
2018	-1.56**	-2.25	-0.87	0.02**		4.00/
2019	-1.99**	-2.74	-1.24	-0.92**	49.87%	-1.8%
2020	-1.34**	-2.11	-0.57			
Cumulative	-1.44**	-2.04	-0.85			
Frontloading T	herapy Visits –	Post-Institutiona	al Episodes ^a			
2016	0.07	-0.33	0.48			
2017	-0.02	-0.51	0.47			
2018	0.32	-0.22	0.86	-0.71**	30.44%	-2.3%
2019	0.49	-0.14	1.11	-0.71	30.44%	-2.3%
2020	1.27**	0.56	1.98			
Cumulative	-0.41	-0.04	0.87			
Frontloading T	herapist Visits -	- Community-Re	ferred Episodes ^a			
2016	0.02	-0.30	0.34			
2017	-0.28	-0.65	0.09			
2018	-0.26	-0.66	0.14	-0.21	26 50%	0.8%
2019	0.07	-0.39	0.53	-0.21	26.58%	-0.8%
2020	1.22**	0.67	1.77			
Cumulative	0.13	-0.22	0.47			

^aValues represent percentage point changes. ^b Represents the estimated effect of HHVBP in 2015. *p<0.10,

^{**}p<0.05. CI=Confidence Interval.

Exhibit A-16. Results of Falsification Tests for Assessing the Impact of the HHVBP Model on FFS Claims-Based Utilization Outcome Measures

Utilization Outco	THE WIEdsard	Model Estimat	tes		Average	Estimated Effect		
Measure	D-in-D ^a	Lower 90% Cl ^a	Upper 90% Cl ^a	D-in-D Falsification ^{a,}	Value in HHVBP States, 2013	of Falsification Findings as % of 2013 Mean		
Unplanned Acute	Care Hospital	lization/First FFS	HH Fnisodes		States, 2013	2013 Medii		
2016	-0.23**	-0.37	-0.10					
2017	-0.04	-0.18	0.11	-				
2018	-0.14	-0.29	0.01	-				
2019	-0.27**	-0.43	-0.11	0.06	15.3%	0.4%		
2020	-0.08	-0.26	0.10	-				
Cumulative	-0.15**	-0.28	-0.03					
ED Use (No Hospi	1			I.		I		
2016	0.26**	0.14	0.37					
2017	0.23**	0.10	0.36	-				
2018	0.37**	0.24	0.50	-				
2019	0.36**	0.21	0.50	0.06	11.3%	0.5%		
2020	0.22**	0.07	0.37					
Cumulative	0.29**	0.18	0.39					
ED Use followed I				l				
2016	-0.19**	-0.32	-0.06					
2017	-0.04	-0.18	0.10	-				
2018	-0.12	-0.27	0.04	-				
2019	-0.28**	-0.43	-0.12	0.09	13.8%	0.7%		
2020	-0.17	-0.35	0.002	-				
Cumulative	-0.16**	-0.28	-0.04	-				
Total ED Use (Out				sodes		I		
2016	0.03	-0.13	0.19					
2017	0.17	-0.02	0.35	-	25.8%	0.5%		
2018	0.25**	0.06	0.44	-				
2019	0.12	-0.08	0.31	0.12				
2020	0.06	-0.17	0.28	-				
Cumulative	0.13	-0.03	0.28	-				
Unplanned Acute	Care Hospital	lization/All FFS H	IH Episodes	'		'		
2016	-0.16**	-0.28	-0.05					
2017	-0.11	-0.24	0.02	-				
2018	-0.22**	-0.36	-0.08	0.40	15.00/	2.50/		
2019	-0.30**	-0.45	-0.14	0.10	16.8%	0.6%		
2020	-0.49**	-0.65	-0.32	-				
Cumulative	-0.27**	-0.39	-0.16	-				
SNF Use/All FFS HI	H Episodes	'	'	'		'		
2016	-0.19**	-0.25	-0.14					
2017	-0.20**	-0.26	-0.14	1				
2018	-0.28**	-0.34	-0.21	0.05*	4 70/	4.224		
2019	-0.29**	-0.36	-0.22	-0.06*	4.7%	-1.3%		
2020	-0.60**	-0.68	-0.52	-				
Cumulative	-0.34	-0.39	-0.28	-				
JULIULULIA			0.20					
	Mortality Rate/All FFS Home Health Episodes							
Mortality Rate/A		_	-0.08					
	-0.12** -0.10**	-0.17 -0.14	-0.08 -0.05	-0.04	3.4%	-1.2%		

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		Model Estimat	tes	D-in-D	Average	Estimated Effect
Measure	D-in-D ^a	Lower 90% Cl ^a	Upper 90% Cl ^a	D-in-D Falsification ^{a,} b	Value in HHVBP States, 2013	of Falsification Findings as % of 2013 Mean
2019	-0.11**	-0.17	-0.06			
2020	-0.20**	-0.25	-0.14			
Cumulative	-0.13**	-0.17	-0.09			

^a Values represent percentage point changes. ^b Represents the estimated effect of HHVBP in 2015. *p<0.10,

Exhibit A-17. Results of Falsification Tests for Assessing the Impact of the HHVBP Model on FFS Claims-Based Spending Measures

	ı	Model Estimat	es		Average	Estimated	
Measure	D-in-D	Lower 90% Cl	Upper 90% Cl	D-in-D Falsification ^a	Value in HHVBP States, 2013	Effect of Falsification Findings as % of 2013 Mean	
Average Medicare Spe	ending per Day <u>d</u>	uring and follow	ving FFS HH Episo	des of Care			
2016	-\$1.84**	-\$2.42	-\$1.26				
2017	-\$3.06**	-\$3.76	-\$2.36	-\$0.53	\$135.41	-0.4%	
2018	-\$3.39**	-\$4.15	-\$2.62	-50.55	\$133.41	-0.476	
2019	-\$4.31**	-\$5.16	-\$3.46				
2020	-\$4.97**	-\$6.11	-\$3.83	-\$0.41	\$127.78	-0.3%	
Average Medicare Spe	ending per Day <u>d</u>	uring FFS HH Ep	isodes of Care				
2016	-\$2.06**	-\$2.80	-\$1.32		\$148.31		
2017	-\$3.46**	-\$4.31	-\$2.61	-\$0.82*		\$1/18/21	-0.6%
2018	-\$4.01**	-\$4.97	-\$3.05	-\$0.82		-0.6%	
2019	-\$4.68**	-\$5.78	-\$3.58				
2020	-\$6.02**	-\$7.48	-\$4.56	-\$0.48	\$141.24	-0.3%	
Average Medicare Spe	ending per Day <u>fo</u>	ollowing FFS HH	Episodes of Care				
2016	-\$1.28**	-\$2.13	-\$0.43				
2017	-\$1.72**	-\$2.67	-\$0.76	60.63	\$102.03	-0.6%	
2018	-\$1.15*	-\$2.17	-\$0.13	-\$0.62	\$102.03	-0.0%	
2019	-\$2.19**	-\$3.25	-\$1.13				
2020	-\$1.33**	-\$2.41	-\$0.26	-\$0.37	\$79.25	-0.5%	

^a Represents the estimated effect of HHVBP in 2015. Two falsification tests were conducted: one for assessing the validity of inferences for 2016-2019; and one for the first year of PDGM (2020), using the alternative post-PDGM definition (See Section A.1.4.2). *p<0.10, **p<0.05. CI=Confidence Interval.

^{**}p<0.05. CI= Confidence Interval. | HHVBP performance measures in italics.

Exhibit A-18. Results of Falsification Tests for Assessing the Impact of the HHVBP Model on OASIS-Based Outcome Quality Measures

		Model Estimate	S		Average Value	Estimated Effect
Measure	D-in-D	Lower 90% Cl	Upper 90% CI	D-in-D Falsification ^b	in HHVBP States, 2013	of Falsification Findings as % of 2013 Mean
Discharged to	Communitya					
2016	-0.62**	-0.88	-0.35			
2017	-1.00**	-1.33	-0.68			
2018	-1.09**	-1.47	-0.71	-0.83**	73.0%	-1.1%
2019	-1.38**	-1.78	-0.99	-0.65	75.0%	-1.170
2020	-1.66**	-2.12	-1.20			
Cumulative	-1.15**	-1.48	-0.82			
Total Normal	ized Composite	(TNC) Change in S	Self-Care			
2016	0.01	-0.005	0.02			
2017	0.01	-0.003	0.03			
2018	0.02*	0.0004	0.04	-0.01	1.29	-0.8%
2019	0.02	-0.01	0.04	-0.01	1.29	-0.676
2020	0.001	-0.02	0.03			
Cumulative	0.01	-0.004	0.03			
Total Normal	ized Composite	(TNC) Change in	Mobility			
2016	0.01**	0.002	0.01			
2017	0.01**	0.003	0.01			
2018	0.01**	0.004	0.02	0.0003	0.20	0.1%
2019	0.01*	0.001	0.02	0.0003	0.39	U.176
2020	0.01	-0.005	0.02			
Cumulative	0.01**	0.002	0.01			
Improvement	in Dyspnea ^a					
2016	1.31**	0.71	1.91			
2017	1.47**	0.75	2.19			0.004
2018	1.00**	0.32	1.68	0.53	C4 F0/	
2019	0.77*	0.08	1.47	0.52	64.5%	0.8%
2020	-0.02	-0.82	0.77			
Cumulative	0.89**	0.28	1.49			
Improvement i	in Management	of Oral Medicat	ions ^a			
2016	2.48**	1.71	3.24			
2017	3.88**	2.96	4.81			
2018	4.29**	3.35	5.23	0.66*	40.00/	4.40/
2019	4.03**	2.95	5.11	0.66*	48.8%	1.4%
2020	3.33**	2.11	4.56			
Cumulative	3.64**	2.78	4.50			
	in Pain Interferi	ng with Activity ^a				,
2016	0.18	-0.39	0.75			
2017	0.16	-0.54	0.85			
2018	-0.15	-0.89	0.58			
2019	-0.15	-0.86	0.56	-0.50*	70.4%	-0.7%
2020	-0.55	-1.25	0.15			
Cumulative	-0.11	-0.71	0.49			

^a Values represent percentage point changes. ^b Represents the estimated effect of HHVBP in 2015. *p<0.10, **p<0.05. CI= Confidence Interval. | HHVBP performance measures in italics.

Exhibit A-19. Results of Falsification Tests for Assessing the Impact of the HHVBP Model on HHCAHPS-Based

Patient Experience Measures

		Model Estimate	es es	D-in-D Falsification ^{a, b}		Estimated Effect of Falsification Findings as % of 2013 Mean
Measure	D-in-D ^a	Lower 90% Cl ^a	Upper 90% Cl ^a		Average Value in HHVBP States, 2013	
How often the ho	ome health team	gave care in a p	rofessional way ((Professional Care)		
2016	-0.11	-0.34	0.12			
2017	0.02	-0.24	0.28			
2018	-0.08	-0.33	0.18	0.00	80 00/	0.19/
2019	-0.41**	-0.68	-0.13	-0.06	89.0%	-0.1%
2020	-0.48**	-0.78	-0.17			
Cumulative	-0.21*	-0.39	-0.03			
How well did the	home health te	am communicate	with patients (C	ommunication)		
2016	-0.22	-0.49	0.04			
2017	-0.05	-0.34	0.24	-		
2018	-0.30*	-0.60	-0.01			
2019	-0.41**	-0.72	-0.10	-0.23	86.2%	-0.3%
2020	-0.22	-0.56	0.12			
Cumulative	-0.24*	-0.45	-0.03	-		
				ty with patients (Di	scussion of Care)	
2016	-0.35*	-0.66	-0.04		, ,	
2017	0.22	-0.10	0.54	-		0.3%
2018	-0.24	-0.58	0.11	-		
2019	-0.62**	-0.99	-0.25	0.23	82.9%	
2020	-0.65**	-1.05	-0.25	-		
Cumulative	-0.33**	-0.57	-0.23	-		
		care from the ho		y (Overall Care)		
•	I			y (Overail Care)		
2016	-0.10	-0.48	0.29	-		
2017	0.03	-0.36	0.42	-		
2018	0.25	-0.15	0.65	-0.15	84.6%	-0.2%
2019	-0.18	-0.61	0.25	-		
2020	-0.23	-0.69	0.24	-		
Cumulative	-0.04	-0.33	0.24			
				d family (Likely to R	ecommend)	
2016	0.01	-0.44	0.46	_		
2017	0.29	-0.17	0.75	_		
2018	0.39	-0.10	0.89	-0.29	79.8%	-0.4%
2019	-0.03	-0.54	0.47		75.070	J. 170
2020	-0.72**	-1.29	-0.16			
Cumulative	-0.01	-0.36	0.33			

^a Values represent percentage point changes. ^b Represents the estimated effect of HHVBP in 2015. * p<0.10,

^{**}p<0.05. CI=Confidence Interval. | HHVBP performance measures in italics.

The validity of inferences that are based on the D-in-D estimator will depend on whether the assumption of parallel trends between the treatment and comparison groups during the baseline period is satisfied. If baseline trends for the two groups were not found to be parallel, the comparison group would not provide a strong counterfactual for what would have been observed in the postimplementation period in the absence of HHVBP. Instead, the D-in-D estimator would, in part, capture the effects of any pre-existing differential trends between the two groups, where those trends would have otherwise continued in the post-implementation period. This would lead D-in-D estimates to either overestimate or underestimate the true effects of the treatment. Since our falsification tests rejected the null hypothesis of no difference in baseline trends between HHVBP and non-HHVBP states for certain impact measures of interest (i.e., FFS claims-based and OASIS-based case-mix measures, FFS claims-based measures examining post-acute care, FFS claims-based HHA operations measures, FFS claims-based spending measures, and the OASIS-based outcome quality measures), we explored alternative model specifications for estimating the effects of HHVBP on these impact measures. As described below, for the impact measures that failed to pass the falsification test with a model specification that adjusted for a set of covariates and state fixed effects, we also adjusted for statespecific linear trends to account for any non-parallel linear trends in the baseline period between the states.

A.1.5.3 Incorporating State-Specific Linear Time Trends to Account for Non-Parallel Trends during the Baseline Period

Given our findings of non-parallel trends in certain impact measures during the baseline period, we conducted regression analyses using an alternative D-in-D model that incorporated state-specific linear time trends. We added linear time trends interacting with each state indicator along with state fixed effects to the covariate list discussed above in Section A.1.4.2, which can be used to account for different linear trends during the baseline period between the states. We included data for all years (2013-2019) to obtain individual yearly HHVBP estimates in the post-implementation period, i.e., D-in-D estimates for 2016, 2017, 2018, 2019, and 2020.

Defining each episode i in time t, identifying the treatment episodes with an indicator variable $Treat_i$, identifying the post-implementation year variables t with an indicator variable $I(t=t_k)$, and identifying a vector of covariates as \mathbf{P}_{Cov} (defined in Section A.1.4), the D-in-D estimator for outcome Y that included state-specific linear time trends was implemented as:

$$Y_{i,t} = \alpha_0 + \alpha_1 Treat_i + \sum_{k=1}^{k=5} \beta_k I(t = t_k) + \sum_{k=1}^{k=5} \delta_k Treat_i * I(t = t_k) + \sum_{j=1}^{j=3} \rho_j I(q = j) + \sum_{s=3}^{s=50} \theta_s I(S = s) + \sum_{s=1}^{s=50} \gamma_s time * I(S = s) + \omega P_{Cov} + \epsilon_{i,t}$$

Where k goes from 1 to 5 for years 2016 -2020.

- *Treat*_i: 1, 0 indicator (1= HHVBP states, 0= Non-HHVBP states)
- $I(t = t_1)$: 1, 0 indicator (1 when year = 2016, 0 otherwise)
- $I(t = t_2)$: 1, 0 indicator (1 when year = 2017, 0 otherwise)
- $I(t=t_3)$: 1, 0 indicator (1 when year = 2018, 0 otherwise)
- $I(t = t_4)$: 1, 0 indicator (1 when year = 2019, 0 otherwise)

- $I(t = t_5)$: 1, 0 indicator (1 when year = 2020, 0 otherwise)
- α_0 is an intercept
- α_1 is the average difference between the HHVBP and comparison populations over the preimplementation period
- α_0 is an intercept
- $lpha_1$ is the average difference between the HHVBP and comparison populations over the preimplementation period
- β_k is the average change from pre- to post-implementation for the HHVBP population, where k = 1 for 2016, k = 2 for 2017, k = 3 for 2018, k = 4 for 2019, k = 5 for 2020
- δ_k is the yearly D-in-D effect, for k = 1, 2, 3, 4, 5; the difference in the change from pre-implementation to post-implementation for the HHVBP population relative to the comparison population (i.e., to estimate the treatment effect of HHVBP) from a model that adjusts for state fixed effects and state-specific linear trends
- ρ_j coefficients capture seasonal effects associated with the four quarters of the year, where j = 1, 2, 3 (one guarter omitted as reference)
- I(S = s): 1, 0 indicator (1 when from state s, 0 otherwise); two states omitted as reference since "treat" is also included in the model
- θ_s coefficients are fixed effects for each state s
- time: linear term ranging from 2013-2019
- γ_s : coefficients associated with state-specific linear trends, time trends for each state interacted with fixed effects indicator for each state s
- ω is a vector of coefficients associated with the vector of covariates \mathbf{P}_{Cov}
- $\epsilon_{i,t}$ episode-specific error term.

With this model, the D-in-D estimator measures the difference in deviations from the average of state trend lines between HHVBP and comparison groups in the post-HHVBP period, while accounting for any non-parallel linear trends in the baseline period between the states.

In the regression equation, we included three estimates (ρ_1, ρ_2, ρ_3) capturing quarterly effects since we included a constant in the equation. Standard errors are calculated the same way as described above in Section A.1.5.1. Also, as described in Section A.1.5.1, we calculate the cumulative estimate as the weighted average of the yearly estimates to ensure the cumulative estimate is consistent with the yearly D-in-D estimates. We also estimated a linear combination of the post-implementation years to obtain an average annual D-in-D impact estimate for models that included state-specific linear trends.

Exhibit A-20 shows a side-by-side comparison of the cumulative D-in-D estimates obtained from two alternative D-in-D models for the measure sets where there was a pattern of non-parallel trends for some of the individual measures. The first column reports estimates based on the D-in-D model specified in Section A.1.5.1, whereas the last column shows estimates from the D-in-D model that additionally adjusts for state-specific linear trends. We observe that the inclusion of state-specific linear time trends results in a smaller but still statistically significant estimate (e.g., total Medicare spending during and following home health care, improvement in management of oral medications) after accounting for the relative trends already occurring in the HHVBP states in the pre-HHVBP period. The D-in-D estimates for SNF Use/All FFS HH Episodes were statistically significant for both the models and very similar in magnitude (-0.34 vs -0.29 percentage points).

Exhibit A-20. Comparison of Cumulative D-in-D Estimates between Models with and without State-Specific Linear Time Trends

Measures	D-in-D Estimate ^a	D-in-D Estimate with State- Specific Linear Time Trend ^a
SNF Use/All FFS HH Episodes ^c	-0.34**	-0.29**
Average Medicare Spending per Day among FFS HH	-\$3.46**	-\$2.17**
Average Medicare Spending per Day among FFS HH	-\$3.98**	-\$2.07**
Average Medicare Spending per Day among FFS HH	-\$1.54**	\$0.08
Discharged to Community ^c	-1.15**	0.91**
Total Normalized Composite Change in Mobility	0.01**	0.01**
Total Normalized Composite Change in Self-Care	0.01	0.04**
Improvement in Dyspnea ^c	0.89**	-0.09
Improvement in Management of Oral Medications ^c	3.64**	2.49**
Improvement in Pain Interfering with Activity ^c	-0.11	2.02**

^a Cumulative estimates for 2016-2020 combined. | ^b Represents the estimated effect of HHVBP in 2015. | ^c Represents percentage point changes. * p<0.10, **p<0.05. | HHVBP performance measures in italics.

Although incorporating state-specific linear time trends in our D-in-D model allows us to account for non-parallel trends in the baseline period between the HHVBP and comparison groups for certain impact measures, it assumes that the average difference in slopes between HHVBP state trends and the comparison state trends observed in the baseline period would have continued to change at the same rate in the absence of HHVBP. This will be an increasingly strong assumption to make throughout the course of this eight-year evaluation.

Consistent with our approach that was implemented in our Third and Fourth Annual Reports, we therefore incorporated state-specific linear time trends for the following measure sets that failed the falsification test: FFS claims-based and OASIS-based case-mix measures (Exhibit A-13), FFS claims-based HHA operations measures (Exhibit A-15), FFS claims-based spending measures (Exhibit A-17), and the OASIS-based outcome quality measures (Exhibit A-18). Though not all measures in each of the measure sets rejected the null hypothesis of parallel trends in the baseline period (for example, three out of seven OASIS outcome measures,) we used state-specific linear time trends for all measures within these measure sets. In contrast, only one of six utilization (SNF Use/ All FFS HH episodes) failed falsification with state fixed effects at 0.1 level of significance (Exhibit A-16). However, as noted in Exhibit A-20, the D-in-D estimates of SNF Use measure were very similar between a model that adjusted for state linear trends versus not (-0.29 vs.-0.34); hence, we used state fixed effects for all FFS claims-based utilization measures. Again, for the Home Health Utilization measures, we adjusted for both state fixed effects and state linear trends as it was failing falsification tests for state -specific models (HHVBP states vs. regional comparison groups; results not sown) and we aimed for consistency between national and state level results. All these efforts were done to facilitate interpretation of results among strongly related impact measures and to maintain a uniform analytic approach where possible. Similarly, for HHCAHPS-based quality measures, we employed the simpler D-in-D model specification discussed in Section A.1.5.1, given the findings for the falsification test for these measures (Exhibit A-19).

Exhibit A-21 provides an at-a-glance summary of the risk factors that are adjusted for in the multivariable regression model. For details, please refer to Section A.1.3.1.

Exhibit A-21. Summarizing Model Specifications for All the Impact Measures Used To Evaluate the HHVBP Model

Measure	List of Covariates included in	Additional
iviedsure	Multivariable D-in-D model	Adjusters
HHA Total Performance Score (TPS) ^a (Section 5)		
Home Health Utilization Measures (Section 3)		
Percent of FFS Beneficiaries with at Least One HH Episode	Beneficiary Age, Sex, Current and	
Number of HH Days of Care per FFS Beneficiary	Original Reason for Medicare Entitlement, ESRD, Race/ethnicity, Dual Eligibility, Rural, and Exhibit A-4	State Fixed Effects + State Linear Trends
FFS Claims-Based and OASIS-Based Case-Mix Measures (Section 3)		
Hierarchical Condition Categories (HCC) Score at the Start of Care		
Conditions at Risk of Limited Functional Improvement	Select Beneficiary Characteristic	_
Count of Hierarchical Condition Categories (HCC) Present at the Start of	and Agency Characteristics Listed	State Fixed
Care	in Exhibit A-3, Exhibit A-4, Exhibit	Effects + State
Total Normalized Composite (TNC) Mobility at Start of Care	A-5	Linear Trends
Total Normalized Composite (TNC) Self-Care at Start of Care		
FFS Claims-Based Measures Examining Post-Acute Care (Section 3)		
Home Health Care	Beneficiary Age, Rural, Poverty	
Any Institutional Post-Acute Care (i.e., SNF, Inpatient Rehabilitation, or	and Education Indicators	
Long-Term Care Hospitalization)	Aggregated to the County Level,	None
Hospital Outpatient Therapy	Select APM Indicators Listed in	
Self-Care (i.e., No Formal Post-Acute Care)	Exhibit A-8, Exhibit A-4	
Skilled Nursing Facility	No D-in-D analysis; conducted	
Self Care or Outpatient Therapy	cross-sectional multinomial choice models and compared relative risk ratios (Exhibits B-20, B-21)	
FFS Claims-Based HHA Operations Measures(Section 4)	,	
Frontloading Skilled Nurse Visits*	Exhibit A-3, Exhibit A-4, Exhibit	State Fixed
	A-5, Exhibit A-6, Exhibit A-8,	Effects + State
Frontloading Therapy Visits*	Count of ED Visits + HCC Score	Linear Trends
FFS Claims-Based Utilization Measures (Section 6)		
Unplanned Acute Care Hospitalization/First FFS HH Episodes		
Outpatient ED Use (No Hospitalization)/First FFS HH Episodes ^b		
ED Use Followed by Inpatient Admission/First FFS HH Episodes ^b	Exhibit A-3, Exhibit A-4, Exhibit	State Fixed
Total ED Use (Outpatient or Inpatient Claims)/First FFS HH Episodes b	A-5, Exhibit A-6, Exhibit A-8	Effects
Unplanned Acute Care Hospitalization/All FFS HH Episodes		
Skilled Nursing Facility (SNF) Use/All FFS HH Episodes		
FFS Claims-Based Spending Measures (Section 7)		
Average Medicare Spending per Day during/following FFS HH Episodes of		c ·
Care	Exhibit A-3, Exhibit A-4, Exhibit	State Fixed
Average Medicare Spending per Day <u>during</u> FFS HH Episodes of Care	A-5, Exhibit A-6, Exhibit A-8	Effects + State
Average Medicare Spending per Day following FFS HH Episodes of Care		Linear Trends
OASIS-Based Outcome Quality Measures (Section 8)	,	
Discharged to Community		
Total Normalized Composite (TNC) Change in Self-Care	1	

Measure	List of Covariates included in Multivariable D-in-D model	Additional Adjusters
Total Normalized Composite (TNC) Change in Mobility	Exhibit A.3, Exhibit A-4, Medicaid	State Fixed
Improvement in Dyspnea	Indicator + Start of Care Values	Effects + State
Improvement in Management of Oral Medications	for the Respective Measures (as	Linear Trends
Improvement in Pain Interfering with Activity	Applicable)	
FFS Claims-Based Quality Measure (Section 8)		
Martality Pata/All EEC Hama Health Enicodes	Exhibit A-3, Exhibit A-4, Exhibit	State Fixed
Mortality Rate/All FFS Home Health Episodes	A-5, Exhibit A-6, Exhibit A-8	Effects
HHCAHPS-Based Patient Experience Measures (Section 9)		
How often the home health team gave care in a professional way		
(Professional Care)		
How well did the home health team communicate with patients		
(Communication)	Subset of Factors Listed in Exhibit	
Did the home health team discuss medicines, pain, and home safety with	A-3 Aggregated to the Agency	State Fixed
patients (Discussion of Care)	Level, Exhibit A-4	Effects
How do patients rate the overall care from the home health agency (Overall Care)	2000, 271112071	
Would patients recommend the home health agency to friends and family		
(Likely to Recommend)		

Section numbers refer to corresponding sections in the report. HHVBP Measures indicated by italic text. | We do not include the three measures that are self-reported by HHAs since these are only available for HHAs in the HHVBP states. | All measures have a baseline period of 2013-2015, except for HHA Total Performance Score, which has a baseline period of 2015.

^a As discussed in Section 2.2.2 of the report, a D-in-D approach is not used for analysis of agency TPS. * We also analyzed frontloading measures stratified by post-institutional and community referral categories.

Addition of state linear trends, however, leads to a reduction in the level of precision of the annual D-in-D estimates as we incorporate additional years of data into the analyses. Consequently, it may affect the statistical significance of the cumulative estimate, which is a weighted average of the yearly D-in-D estimates. This underscores the importance of checking the practical significance of impact estimates, in addition to their statistical significance. It is also possible for there to be residual non-linear, non-parallel trends based on a model that adjusts for state fixed effects and state-specific linear trends. We will continue to analyze the influence of such potential deviations from model assumptions on impact estimates throughout the course of this evaluation.

A.1.6 Comparison Group for State-Level Analyses

For the state-specific analyses presented in this report, the choice of an appropriate comparison group for each HHVBP state was largely driven by the extent of balance that exists between the treatment and comparison groups on factors that can potentially impact outcomes of interest. Achieving this balance and reducing observed differences in the two populations was important, as it would otherwise lead us to erroneously infer an effect of HHVBP that was actually a result of differences in the underlying populations. Leveraging the design of the model, the regional groups from which CMS randomly

^b For each of the three ED use measures, we analyzed their condition-specific categories: Abdominal pain, Non-specific chest pain, Superficial injury, Urinary tract infection, and Other.

^c For each of the three spending measures, we also analyze their components: Medicare Part B carrier and DME combined, HH, Hospice, Inpatient, Outpatient ED and Observation Stays, other Outpatient/Outpatient types combined, and SNF.

⁷ Angrist JD, Pischke JS. (2015). *Mastering 'metrics: The path from cause to effect*.

selected the HHVBP states, were used as comparison groups for each state, as listed below (Exhibit A-22). As specified in the CY 2016 Final Rule, 8 each regional grouping included states that were similar in utilization, demographics, and clinical characteristics while being geographically located in close proximity to one another. Another motivation for choosing the regional groups as comparison groups was that, collectively, they constituted all the 41 non-HHVBP states, which would help us to reconcile the national-level results with the state-specific results.

Exhibit A-22. HHVBP States and their Corresponding Regional Group

HHVBP State	Non-HHVBP States in Regional Group
Arizona (AZ)	New Mexico, California, Nevada, Utah, Colorado
Florida (FL)	Texas, Oklahoma, Louisiana, Mississippi
Iowa (IA)	North Dakota, South Dakota, Montana, Wisconsin, Minnesota
Massachusetts (MA)	Vermont, Maine, Connecticut, Rhode Island, New Hampshire
Maryland (MD)	Delaware, New Jersey, Pennsylvania, New York
North Carolina (NC)	Alabama, Georgia, South Carolina, Virginia
Nebraska (NE)	Ohio, West Virginia, Indiana, Missouri, Kansas
Tennessee (TN)	Illinois, Kentucky, Arkansas, Michigan
Washington (WA)	Oregon, Alaska, Hawaii, Wyoming, Idaho

Based on our assessment of the degree of balance among a wide range of the characteristics of each HHVBP state and the regional grouping from which it was selected, and a goal of maintaining uniformity with the approach we use for our national-level analyses, we adopted a similar comparison group approach for individual states.

As explained in the Third Annual Report, most of the covariates and the priority measures exhibited a reasonably strong degree of balance between each HHVBP state and its corresponding regional grouping. Factors that demonstrated less balance at the state level also tended to show less balance at the national level (e.g., beneficiary race/ ethnicity, agency for-profit, non-profit, or government ownership, hospital or freestanding setting, chain status, and agency size). As we did for our analyses of the impact of HHVBP at the national level, we used multivariate regression to achieve balance on those factors that remained imperfectly balanced between each HHVBP state and its respective comparison group.

As noted in the Third Annual Report, we assessed the validity of the comparison group by testing the assumption of parallel baseline trends in impact measures between the HHVBP states and their respective regional comparison groups. The tests concluded that using a regional group as the comparison group for each of the nine HHVBP states helped to achieve an overall pattern of reasonably similar baseline trends for many of the impact measures of interest for this evaluation. At the national level, for impact measures that exhibited a lack of parallel trends during the baseline period, we incorporated state-specific linear time trends (Section A.1.5.3 and Exhibit A-21). Similarly, at the state level, for impact measures exhibiting a lack of parallel trends during the baseline period, we incorporated state-specific linear time trends for their respective measure sets. At the state level, these

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⁸ See 2015 Final Rule <u>here</u>.

measure sets were FFS claims-based and OASIS-based case-mix measures, FFS claims-based utilization measures, FFS claims-based Medicare spending measures, and OASIS-based outcome measures.

A.1.7 Analytic Approach for Agency Total Performance Scores

As a metric that combines agency performance on the range of quality measures included in HHVBP and used to determine Medicare payment adjustments for HHAs in the HHVBP states, the TPS represents a broad measure of agency performance that is incentivized under HHVBP. As such, the TPS is of interest as an overall performance indicator for comparison between agencies in model states with those in non-model states where this metric does not affect Medicare payments to HHAs.

Given the considerations discussed in this section, we examined the impact of the HHVBP Model on overall agency performance by comparing TPS values in model states with those in non-model states. We used multivariate linear regression to examine agency TPS in each year from 2016-2020 while accounting for differences in certain characteristics of HHAs between HHVBP and non-HHVBP states. These factors included agency size, chain status, ownership type, age, and freestanding versus hospital-based, as well as indicators of patient demographic characteristics and insurance. We also included the regional COVID-19 adjustors, which were included in the D-in-D analyses of claims-based measures in this report.

As discussed above, our primary analytic approach for this evaluation involves a D-in-D methodology, where we test for differential changes from the baseline period to the post-HHVBP period in the model group relative to the comparison group. A D-in-D approach to examining TPS values, however, is not optimal over the duration of this evaluation and was not used. A key consideration is that the methodology for computing TPS is expected to change over time. For example, one of the initial performance measures, the Drug Education on All Medications Provided to Patient/Caregiver during All Episodes of Care, was removed from the HHVBP measure set starting in the third performance year of the model (2018) since many HHAs were found to be achieving full performance on this measure. Further changes to both the HHVBP measure set and to the measure weights took effect in 2019, the fourth performance year of the model. One effect of such changes in methodology is that TPS values from different payment years are less comparable, as changes in TPS across payment years may in part reflect changes in the components of the TPS rather than necessarily changes in agency performance.

In addition, the TPS already captures changes over time in performance. For each HHA, the TPS is calculated by summing the applicable measure scores. For each measure, the performance of individual HHAs is measured based on a combination of: (a) their levels of achievement on the measure relative to their state cohort's performance during the baseline period; and (b) their improvement over time relative to their own previous performance levels. For each measure, agencies receive the higher of their achievement score or their improvement score. However, regardless of which score is higher for a specific measure, the average score that results among HHAs in a state represents a measure of improvement in performance relative to that observed in a prior period—whether to that of the overall state cohort or of those particular HHAs. As a result, the TPS calculation inherently captures changes over time in performance, which are reflected in the results of a cross-sectional regression analysis.

⁹ See 2017 Final Rule here.

¹⁰ See 2018 Final Rule here.

As a test of whether the HHA measure scores (which comprise the TPS) reflect improvement relative to an HHA's own baseline as well as its state cohort's baseline, we examined correlations between average measure scores among HHAs in each state and each of the following:

- The average difference between the measure rate for each HHA during the performance period and its state-level achievement threshold.¹¹
- The average difference between the measure rate for each HHA during the performance period and its own baseline performance measure rate.

Among the individual performance measures, we generally found correlations of between 0.6 and 0.9 for both types of correlations above. These results indicate that average HHA measure scores in a state have a moderately strong correlation with *both*: (a) the amount by which average HHA performance levels in a given performance year exceed their state cohort's baseline performance; and (b) the extent of improvement in average HHA performance over baseline performance. That is, in the aggregate, higher measure scores tended to indicate greater improvement in HHA performance relative to both the state cohort's baseline performance and to an HHA's own baseline performance.

A limitation of comparing TPS across states is that each agency's achievement on a measure is determined relative to the baseline performance for that agency's specific state cohort. The achievement thresholds and benchmarks that were used to determine agency achievement scores were calculated separately for each state. HHA achievement scores are therefore calculated relative to baseline performance levels that can vary across states. Large differences across states in baseline performance levels used to calculate measure scores could theoretically have implications for comparisons of measure scores and, in turn, TPS across states or groups of states. Therefore, we examined relative performance in HHVBP and non-HHVBP states to rule out the possibility of higher average achievement scores among agencies in HHVBP states being due to a lower baseline level of performance among agencies in those states. This scenario would indicate greater room for improvement at the time the HHVBP Model was implemented. Below, we examined (and rejected) the possibility that differences in baseline performance levels between agencies in HHVBP and non-HHVBP states might have implications for comparisons of TPS between these groups.

For each HHVBP measure, we examined achievement thresholds and benchmarks among agencies in HHVBP states relative to non-HHVBP states in 2020 (Exhibit A-23).¹³ For HHVBP measures that reflect indicators of utilization based on Medicare claims (i.e., ACH and ED visits), indicators of care processes based on OASIS data, and indicators of patient satisfaction based on HHCAHPS data, average achievement thresholds and average benchmarks were within one-half of one percentage point. For example, during 2020, the average achievement threshold for the unplanned ACH measure was 15.8 percent among agencies in HHVBP states and 15.5 percent among those in non-model states.

¹¹ See 2015 Final Rule here.

¹² See Section C.3 in our Third Annual Report Technical Appendix here.

¹³ Achievement threshold is defined as the median measure value for all HHAs in the state during the baseline period, and the benchmark is defined as the mean measure value for the best performing decile of all HHAs in the state during the baseline period. See 2015 Final Rule <a href="https://example.com/hearth-period-ne

Exhibit A-23. Average Measure Achievement Thresholds and Benchmarks, HHVBP Performance Year 2020

HHVBP Performance Measure	Average Achievement Threshold		Average Benchmark	
	HHVBP	Non-HHVBP	HHVBP	Non-HHVBP
ED Use (No Hospitalization)/First FFS Home Health Episodes	11.8%	12.2%	6.1%	5.9%
Unplanned ACH/First FFS Home Health Episodes	15.8%	15.5%	8.9%	8.7%
Discharged to Community	71.0%	69.3%	83.7%	85.3%
Improvement in Management of Oral Medications	54.0%	51.6%	74.7%	76.0%
Improvement in Dyspnea	69.5%	63.9%	88.1%	87.4%
Improvement in Pain Interfering with Activity	71.5%	66.6%	91.1%	91.0%
TNC Change in Self-Care	1.709	1.565	2.159	2.162
TNC Change in Mobility	0.607	0.554	0.768	0.767
How often the home health team gave care in a professional way	89.0%	88.9%	94.2%	94.0%
How well did the home health team communicate with patients	86.3%	85.8%	91.9%	92.3%
Did the home health team discuss medicines, pain, and home safety with patients	83.7%	83.9%	90.3%	91.6%
How do patients rate the overall care from the home health agency	84.7%	84.8%	93.0%	93.2%
Would patients recommend the home health agency to friends and family	80.1%	79.6%	90.5%	90.5%

For the OASIS-based measures of patient outcomes, differences between the two groups in the average achievement thresholds typically ranged between two and five percentage points, with higher thresholds for the HHVBP group. This included the three outcome improvement measures and the discharge to community measure. For example, the average achievement threshold for the measure of improvements in management of oral medications was 54.0 percent among HHAs in HHVBP states and 51.6 percent among those in non-model states. Differences in the average benchmarks were smaller, generally within one percentage point. For the two TNC measures, differences between the two groups in the average achievement thresholds ranged between 0.05 and 0.14 points, with higher thresholds for the HHVBP group. Average benchmarks are very close between HHVBP and Non-HHVBP group for them.

Average agency achievement thresholds and benchmarks among agencies in HHVBP and non-HHVBP states were virtually identical for the four previous performance years, since they used the same baseline year (2015) as performance year 2020. ¹⁴ These comparisons do not suggest systematic, large differences between the HHVBP and non-HHVBP groups in baseline performance levels when comparing HHA measure scores and TPS values.

¹⁴ See Section C.3 in our Third Annual Report Technical Appendix <u>here</u>.

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A.2 Variable and Impact Measure Definitions

Below, we describe how we specified and defined descriptive variables and impact measures that were used in this Annual Report.

A.2.1 Descriptive Variables

A.2.1.1 Beneficiary Characteristics

Total Number of Beneficiaries Receiving Home Health Care. Home health claims and OASIS episodes of care were used to identify and count the number of unique home health beneficiaries with at least one home health claim or OASIS episode of care in a specified time period.

Age. Age was calculated based on the floored (i.e., rounding down to nearest integer) year difference between patient birth date on the OASIS assessment and the OASIS assessment effective date; if the OASIS information was missing, then age was calculated based on the floored year difference between patient date of birth and the claims-based episode start date.

For home health utilization analyses for the Medicare FFS population, the variable AGE_AT_END_REF_YR from the MBSF Base segment data file was exclusively used.

Gender. Gender indicator was primarily derived from the OASIS assessment item M0069; if the OASIS information was missing, then gender was derived from the variable SEX_IDENT_CD in the MBSF data file.

For home health utilization analyses for the Medicare FFS population, the variable SEX_IDENT_CD in the MBSF was exclusively used.

Race/Ethnicity. Race indicators (White, Black, Hispanic, Other Race) came from OASIS assessment item M0140; American Indian or Alaska Native, Asian and Native Hawaiian or Pacific Islander are grouped into the "other" race category. The OASIS item allows for selection of more than one race; therefore, a patient could have multiple race flags indicated. If the OASIS information was missing, then RTI_RACE_CD from the MBSF Base segment data were used to calculate race indicators. We recoded race categories to mutually exclusive groups using the following rules:

- Hispanic (regardless of Black/White/Other Race)
- Black (as the only race indicated; will be Non-Hispanic)
- White (as the only race indicated; will be Non-Hispanic)
- Other (as the only race indicated; will be Non-Hispanic)
- Multiracial (combination of Black/White/Other Race; will be Non-Hispanic)

For home health utilization analyses for the entire Medicare FFS population, the race and ethnicity indicator was derived exclusively from RTI_RACE_CD from the MBSF Base segment data. We recoded race categories using the following rules:

- Hispanic (regardless of Black/White/Other Race)
- Black (as the only race indicated; will be Non-Hispanic)
- White (as the only race indicated; will be Non-Hispanic)
- Other (Unknown, Other Race, Asian/Pacific Islander, American Indian/Alaska Native; will be Non-Hispanic)

Dual Eligible. For the month that a given claims-based episode starts or an OASIS-based episode of care ends, dual status indicators were evaluated in the MBSF. If the beneficiary was in the MBSF Base segment data and had Dual Status code value in ('01','02','03','04','05','06','08'), then their Dual flag was set to 1 for that episode. Otherwise, if they did not have enrollment data for that month in the MBSF or if the Dual Status code was not in ('01','02','03','04','05','06','08'), then their Dual flag was set to 0. For home health utilization analyses, the Dual flag (indicated by whether the beneficiary was ever dual eligible throughout the year) was aggregated to the FFS beneficiary-year level.

Medicaid Only (either Health Maintenance Organization [HMO] or FFS without dual). For OASIS episodes of care, beneficiaries were marked as Medicaid Only, if they were not dual eligible, as defined via MBSF, and OASIS item M0150 ('Current Payment Sources for Home Care') indicated either '3 – Medicaid (traditional fee-for-service)' or '4 – Medicaid (HMO/managed care).'

Rural/Urban. County Core-Based Statistical Area (CBSA) codes from the Area Health Resource File (AHRF) data were used to identify rural counties (i.e., those that lacked a CBSA code) and urban counties (i.e., those with a CBSA code). Rural/urban indicators were then matched to beneficiaries' county information as derived from the ZIP code reported on the OASIS assessment form. If ZIP code was not available from the OASIS assessment, then the county where home health services were provided was derived based on a hierarchy of data sources: CBSA code reported on the home health claim, beneficiary ZIP code from OASIS assessment nearest to the home health claim start date, beneficiary address reported on the home health claim, and the beneficiary county provided at month-level in the MBSF Base segment. If beneficiary county of residence/treatment was not available in any of these data sources, then the ZIP code of the HHA providing care was used to derive county information.

Health Conditions. The following chronic health conditions were reported for home health beneficiaries on an annual basis: chronic kidney disease, congestive heart failure, diabetes, ulcers, Alzheimer's disease or related senile dementia, ischemic heart disease, and anemia. These indicators were pulled from the MBSF Chronic Conditions and Other Chronic Conditions segments. The condition flags were provided at both the middle and end of each year for each Medicare beneficiary; for this report, only end-of-year condition flags were used. The original chronic condition flags have four levels: 1) neither claim nor coverage criteria were met; 2) claim criteria met, coverage criteria not met; 3) claim criteria not met, coverage criteria met; 4) claims and coverage criteria met. Claims criteria are met when the beneficiary has a claim that includes a related diagnosis or procedure code during the given condition's reference period. Coverage criteria are met when the beneficiary is enrolled in full FFS (Medicare Parts A and B) for the entire condition reference period. Our analyses reduced these chronic condition flags to three levels: 1) Beneficiary has condition (claims criteria were met, regardless of coverage criteria); 2) Beneficiary does not have condition (claims criteria were not met); 3) Beneficiary does not have MBSF Chronic Condition data available for the year.

Reason for Medicare Entitlement. Original and current reasons for Medicare entitlement were determined using the entitlement reason variables from the MBSF Base segment, associated with a claims-based home health episode based on the year in which the episode began. Beneficiary Medicare entitlement was coded as disabled, ESRD, or both.

Percentage of Persons aged 25 years or older with less than a high school diploma 2011-2015. The percentage of each level of education at the county level was reported on the AHRF data (see Section A.3.5). This value was calculated by dividing the number of individuals aged 25 years or older with less

than a high school diploma by the standard education level denominator provided on the AHRF then multiplying by 100. This county-level metric was then matched to each home health episode based on the county in which care was provided (see Section A.5.4.1 for a detailed description in how county was determined).

COVID-19 Infection and Hospitalization. COVID-19 infection and hospitalization indicators at the episode level history were determined by the presence of U071 or B9729 diagnosis code in any (inpatient, outpatient, SNF, home health, hospice, part B carrier and DME) claims ending after 12/31/2019. If any claim contained the diagnosis code (U071 or B9729), the COVID flag for that beneficiary would be marked as "Yes" and dated with the earliest claim from date with U071 or B9729 diagnosis. Additionally, if any inpatient claim contained U071 or B9729, the COVID hospitalization flag for that beneficiary would be marked as "Yes" and dated with the earliest inpatient claim from date with U071 or B9729 diagnosis.

OASIS Clinical Factors

Inpatient discharge within 14 days. For OASIS-based episodes of care, inpatient discharge within 14 days prior to the start of care was derived from OASIS assessment item M1000. For claims-based episodes, each home health beneficiary's FFS status was determined using the MBSF monthly indicators for the 14 days prior to the start of the episode. Among those beneficiaries who are Parts A & B eligible, inpatient and SNF claims were scanned for those with a CLM_THRU_DT (i.e., discharge) occurring within the 14-day lookback period.

Risk for hospitalization. For OASIS-based episodes of care, three indicators for risk for hospitalization were derived from one of two OASIS assessment items, depending on assessment version. For assessments using the C version, item M1032 was used, and for assessments using the C1 and later versions, item M1033 was used. The response categories differed across the two OASIS versions. For C1 and later (M1033), responses of '01' were coded as having a history of falls, responses of '03' were coded as having multiple hospitalizations, and responses of '07' were coded as taking five or more medications. For (M1032), responses of '03' were coded as having a history of falls, responses of '02' were coded as having multiple hospitalizations, and responses of '04' were coded as taking five or more medications.

Requires urinary catheter. For OASIS-based episodes of care, indicators for urinary incontinence or catheter presence were populated only in instances in which the patient had been discharged from an inpatient community (via M1000) or received a diagnosis requiring medical or treatment regimen change (via M1016 for C1 assessments or M1017 if C2 assessments). Among those patients, the indicator was populated when item M1610 had a response of '02.'

Surgical wound. For OASIS-based episodes of care, an indicator variable indicating that the patient has a surgical wound was populated based on OASIS assessment item M1340 with a response of '01,' indicating that the patient has an observable surgical wound.

Oxygen Therapy. The need for oxygen therapy used to be derived from item M1410 when the response was '01'. However, starting OASIS version D, the question M1410 was longer collected in the assessment form. Thus, a replacement for the OASIS-based oxygen variable was created using a combination of: primary and secondary diagnoses for supplemental oxygen reported on home health, DME, outpatient, physician-supplier, and inpatient claims, as well as OASIS Assessment items M1021 (primary diagnosis)

and M1023 (secondary diagnoses). Specifically, the ICD9 code V462 and the ICD10 code Z9981 were used to identify oxygen use for home health, outpatient, physician-supplier, and inpatient claims, as well as OASIS question M1021 and M1023. DME claims would be flagged with oxygen use if HCPCS contained any of E1390, E1391, E0424, E0439, E1405, E1406, E0431, E0434, E1392, E0433, K0738, E0441, E0442, E0443 or E0444. In addition, the claim through dates of DME, outpatient, physician-supplier, and inpatient claims have to fall between 30 days before home health episode start date and home health episode end date.

Home Care Diagnosis: Neoplasms. For OASIS-based episodes of care, presence of neoplasm diagnosis was identified from a series of OASIS assessment items. We derived *neoplasm diagnosis* from a series of OASIS assessment items: M1020 (primary diagnosis ICD codes), M1022 (other ICD diagnosis codes), and M1024 (payment ICD diagnosis codes). These ICD codes were then used to indicate the presence of a diagnosis of neoplasm according to CMS documentation on OASIS measures. ¹⁵

Stages of Pressure Ulcer: For OASIS-based episodes of care, indicators showing different stages of pressure ulcer were obtained from two OASIS items as shown below (Exhibit A-24)

Exhibit A-24. Pressure Ulcers

OASIS Item	OASIS Question	Variables	OASIS Response
M1308 (version C1), M1311 (version C2) – Pressure Ulcers	Current Number of Unhealed Pressure Ulcers at Each Stage (or Unstageable)	Pressure Ulcer Stage 2	Α
		Pressure Ulcer Stage 3	В
		Pressure Ulcer Stage 4	С
		Pressure Ulcer Not Stageable	D.1-D.3

Source: OASIS-C2 Guidance Manual

As noted in Section A.1.4.2, we adjusted for outcome-specific start of care indicators of patient status. More specifically, we included the indicator of a patient's status from the initial OASIS assessment corresponding to the OASIS outcome of interest being examined, as covariates in the respective D-in-D model. For example, for the Improvement in Pain Interfering with Activity OASIS outcome measure, we adjusted for the patient responses captured by the OASIS assessment question at the start of care (Exhibit A-25). Exhibit A-25 through Exhibit A-27 describe the responses for the OASIS assessment questions corresponding to the three OASIS improvement measures. Similarly, Exhibit A-28 through Exhibit A-38 describe the responses for the OASIS assessment questions that comprise the two TNC measures. In addition to being a component of the TNC Change in Mobility measure, ambulation and locomotion responses obtained from OASIS assessment question M1860 (Exhibit A-31) were included in the core set of factors for covariate adjustment (Section A.1.4.2).

¹⁵ Hittle DF, Nuccio EJ. (2017) Home Health Agency Patient-Related Characteristics Reports: Technical Documentation of Measures - Revision 4.1. Prepared for: Department of Health and Human Services; Centers for Medicare & Medicaid Services. University of Colorado School of Medicine - Division of Health Care Policy and Research.

Exhibit A-25. Pain

OASIS Item	OASIS Question	Variables	OASIS Response
M1242 – Pain	Frequency of pain interfering with patient's activity or movement	Pain does not interfere with activity	01
		Less often than daily pain	02
		Daily, but not constant pain	03
		Constant pain	04

Source: OASIS-C2 Guidance Manual

Exhibit A-26. Oral Medications

OASIS Item	OASIS Question	Variables	OASIS Response
Patient's take all safely, ir	Management of Oral Medications: Patient's current ability to prepare and take all oral medications reliably and	Patient is able to take oral medications if prepared in advance/another person develops a drug diary	01
	safely, including administration of the correct dosage at the appropriate times/intervals.	Able to take medications at the correct time if given reminders by another person at the appropriate times	02
	times/intervals. Excludes injectable and IV medications. (NOTE: This refers to ability, not compliance or willingness.)	Unable to take medication unless administered by another person	03

Source: OASIS-C2 Guidance Manual

Exhibit A-27. Dyspnea

OASIS Item	OASIS Question	Variables	OASIS Response
M1400 – Dyspnea	When is the patient dyspneic or noticeably short of breath?	Patient is short of breath only when walking more than 20 feet	01
		With moderate exertion	02
		With minimal exertion or at rest	03, 04

Source: OASIS-C2 Guidance Manual

Total Normalized Composite Start of Care Measures. The start of care values for the TNC measures are different from the other OASIS start of care values in that they are composites of multiple OASIS assessment items, the sum of responses ranging from 0 to 15 for the TNC mobility start of care measure and from 0 to 23 for the TNC self-care start of care measure, with larger values implying worse health conditions. In order to use these start of care values as covariates in the models for the respective TNC outcome measures, we grouped the composite (sum of responses) values into four categories each, ranging from a "most healthy" category to a "least healthy" category.

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TNC mobility at the start of care is composed of three OASIS assessment items at the start of care: Toilet Transferring, Bed Transferring, and Ambulation. The category construction of this start of care measure as well as the description of the three components that make up this measure are shown below in Exhibit A-28 through Exhibit A-31.

Exhibit A-28. Total Normalized Composite Measure of Mobility at Start of Care

OASIS Item	OASIS Question	Category	Sum of OASIS Response
M1840 – Toilet Transferring, M1850 – Bed Transferring, M1860 – Ambulation/Locomotion	Total Normalized Composite Measure of Mobility at the Start of Care (sum of the three OASIS items)	Sum less than 4	0, 1, 2, 3
		Sum between 4 and 6, inclusive	4, 5, 6
		Sum between 7 and 9, inclusive	7, 8, 9
		Sum greater than or equal to 10	10, 11, 12, 13, 14, 15

Exhibit A-29. Toilet Transferring

OASIS Item	OASIS Question	Variables	OASIS Response
		Able to get to and from the toilet and transfer independently with or without a device	00
		When reminded, assisted, or supervised by another person, able to get to and from the toilet and transfer	01
M1840 – Toilet Transferring Current ability to get to and from the toilet or bedside commode safely and transfer on and off toilet/commode	Unable to get to and from the toilet but is able to use a bedside commode (with or without assistance)	02	
		Unable to get to and from the toilet or bedside commode but is able to use a bedpan/urinal independently	03
	Is totally dependent in toileting	04	

Source: OASIS-C2 Guidance Manual

Exhibit A-30. Bed Transferring

OASIS Item	OASIS Question	Variables	OASIS Response
M1850 – Bed	Transferring: Current ability to move safely from bed to chair, or ability to	Able to independently transfer	00
Transferring	turn and position self in bed if patient is bedfast	Able to transfer with minimal human assistance or with use of an assistive device	01

OASIS Item	OASIS Question	Variables	OASIS Response
		Able to bear weight and pivot during the transfer but unable to transfer self	02
		Unable to transfer self and is unable to bear weight or pivot when transferred by another person	03
		Bedfast, unable to transfer but is able to turn and position self in bed	04
		Bedfast, unable to transfer and is unable to turn and position self	05

Source: OASIS-C2 Guidance Manual

Exhibit A-31. Ambulation/Locomotion

OASIS Item	OASIS Question	Variables	OASIS Response
M1860 – Ambulation/Locomotion	Current ability to walk safely, once in a standing position, or use a wheelchair, once in a seated position, on a variety of surfaces.	Able to independently walk on even and uneven surfaces and negotiate stairs with or without railings (specifically: needs no human assistance or assistive device)	00
		Able to independently walk with the use of a one-handed device	01
		Requires two handed device or human assistance	02
		Walks only with supervision or assistance from another at all times	03
		Chairfast to bedfast	04, 05, 06

Source: OASIS-C2 Guidance Manual

TNC self-care at the start of care is composed of six OASIS assessment items at the start of care: Grooming, Upper Body Dressing, Lower Body Dressing, Bathing, Toileting Hygiene, Feeding or Eating. The category construction of this start of care measure as well as the description of the six components that make up this measure are shown below in Exhibit A-32 through Exhibit A-38.

Exhibit A-32. Total Normalized Composite Measure of Self-Care at Start of Care

OASIS Item	OASIS Question	Category	Sum of OASIS Response
M1800 - Grooming, M1810 – Ability to Dress		Sum less than 8	0, 1, 2, 3, 4, 5, 6, 7
Upper Body, M1820 – Ability to Dress	Total Normalized Composite Measure of Self-Care at the Start of Care (sum of	Sum between 8 and 10, inclusive	8, 9, 10
Lower Body, M1830 - Bathing,		Sum between 11 and 15, inclusive	11, 12, 13, 14, 15
M1845 – Toileting Hygiene, M1870 – Feeding or Eating	the six OASIS items)	Sum greater than or equal to 16	16, 17, 18, 19, 20, 21, 22, 23

Exhibit A-33. Grooming

OASIS Item	OASIS Question	Variables	OASIS Response
M1800 – Grooming	Current ability to tend safely to personal hygiene needs (specifically: washing face and hands, hair care, shaving or make up, teeth or denture care, or fingernail care)	Able to groom self unaided, with or without the use of assistive devices or adapted methods	00
		Grooming utensils must be placed within reach before able to complete grooming activities	01
		Someone must assist the patient to groom self	02
			Patient depends entirely upon someone else for grooming needs

Source: OASIS-C2 Guidance Manual

Exhibit A-34. Ability to Dress Upper Body

OASIS Item	OASIS Question	Variables	OASIS Response
M1810 – Ability to Dress Upper Body	Current ability to dress upper body safely (with or without dressing aids) including undergarments, pullovers, front-opening shirts and blouses, managing zippers, buttons, and snaps	Able to get clothes out of closets and drawers, put them on and remove them from the upper body without assistance	00
		Able to dress upper body without assistance if clothing is laid out or handed to the patient	01
		Someone must help the patient put on upper body clothing	02
		Patient depends entirely upon another person to dress the upper body	03

Source: OASIS-C2 Guidance Manual

Exhibit A-35. Ability to Dress Lower Body

OASIS Item	OASIS Question	Variables	OASIS Response
M1820 – Ability to	Current ability to dress lower body safely (with or without dressing aids) including undergarments, slacks, socks or nylons, shoes	Able to obtain, put on, and remove clothing and shoes without assistance	00
Dress Lower Body		Able to dress lower body without assistance if clothing and shoes are laid out or handed to the patient	01

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OASIS Item	OASIS Question	Variables	OASIS Response
		Someone must help the patient put on undergarments, slacks, socks or nylons, and shoes	02
		Patient depends entirely upon another person to dress lower body	03

Source: OASIS-C2 Guidance Manual

Exhibit A-36. Bathing

OASIS Item	OASIS Question	Variables	OASIS Response
	Bathing: Current ability to wash entire body safely. Excludes grooming (washing face, washing hands, and shampooing hair).	Able to bathe self in shower or tub independently, including getting in and out of tub/shower	00
		With the use of devices in shower/tub	01
M1830 – Bathing		With intermittent assistance in shower/tub	02
		Participates with supervision in shower/tub	03
		Independent at sink, in chair, or on commode	04
		Participates with assist at sink, in chair, or commode	05
		Unable to participate; bathed totally by another	06

Source: OASIS-C2 Guidance Manual

Exhibit A-37. Toileting Hygiene

OASIS Item	OASIS Question	Variables	OASIS Response
Toileting Hygiene: Current ability to maintain perineal hygiene safely, adjust clothes and/or incontinence pads before and after using the toilet, commode, bedpan, urinal. If managing ostomy, includes cleaning area around stoma, but not managing equipment		Able to manage toileting hygiene and clothing management without assistance	00
	Able to manage toileting hygiene and clothing management without assistance if supplies/implements are laid out for the patient	01	
	ostomy, includes cleaning area around	Someone must help the patient to maintain toileting hygiene and/or adjust clothing	02
		Patient depends entirely upon another person to maintain toileting hygiene	03

Source: OASIS-C2 Guidance Manual

Exhibit A-38. Feeding or Eating

OASIS Item	OASIS Question	Variables	OASIS Response
		Able to independently feed self	00
		Able to feed self independently but requires: (a) meal set-up; OR (b) intermittent assistance or supervision from another person; OR (c) a liquid, pureed or ground meat diet	01
M1870 – Feeding or	M1870 – Feeding or Eating feed self meals and snacks safely. Note: This refers only to the process of eating, chewing, and swallowing, not preparing the food to be eaten.	Unable to feed self and must be assisted or supervised throughout the meal/snack	02
Lating		Able to take in nutrients orally and receives supplemental nutrients through a nasogastric tube or gastrostomy	03
		Unable to take in nutrients orally and is fed nutrients through a nasogastric tube or gastrostomy	04
		Unable to takin in nutrients orally or by tube feeding	05

Source: OASIS-C2 Guidance Manual

A.2.1.2 Episode Characteristics

Episode Type. Home health claims-based episodes with outlier payment adjustments were identified using the variable claim value code = 17. Low Utilization Payment Adjustment (LUPA) payment adjustments were identified using the variable *CLM_HHA_LUPA_IND_CD*, and Partial Episode Payment (PEP) payment adjustments were identified using *PTNT_DSCHRG_STUS_CD = '06'*. Otherwise, all episodes without outlier, LUPA, or PEP adjustments were categorized as "Normal".

Episodes within a Sequence. Claims-based episode sequences were put together by combining episodes whose end date and start dates were within 60 days of one another; a gap of at least 60 days indicated the start of a new sequence. Three different categories of episodes were created depending on the order in which an episode appears relative to the larger sequence of episodes in which it occurs: first in a sequence, second in a sequence, and third or higher in a sequence. All episodes, regardless of episode type (i.e., normal, outlier, LUPA, PEP), were included. The logic we employed is in alignment with the methodology for determining home health stays for the two HHVBP claims-based measures.²⁴

Visits in an Episode. Using the revenue center codes associated with each home health claim, visits per claims-based episode were counted for each type of home health service: physical therapy visit (revenue center code 042x), occupational therapy visit (revenue center code 043x), speech language pathology visit (revenue center code 044x), skilled nursing visit (revenue center code 055x), medical social services visit (revenue center code 056x), and home health aide visit (revenue center code 057x). These visits were then summed to calculate the total visits per claims-based episode.

Visits in an Episode by Type of Visit. Using the revenue center codes associated with each home health claim, visits per episode were counted for each type of home health service: physical therapy visit (revenue center code 042x), occupational therapy visit (revenue center code 043x), speech language

pathology visit (revenue center code 044x), skilled nursing visit (revenue center code 055x), medical social services visit (revenue center code 056x), and home health aide visit (revenue center 057x).

Hierarchical Condition Category (HCC) indicators and HCC risk scores. To evaluate the risk level of beneficiaries at the start of each home health episode, we calculated episode-level HCC and HCC risk scores by using Research Identifiable Files (RIFs) claims data and software (Version 21, published in 2014 and 2019) provided by CMS. For this analysis, we focused on the first episode in the sequence only. Specifically, for each first home health episode in a sequence, we looked back 30 days to include all diagnosis codes from Part B carrier, inpatient, and outpatient claims. Only professional carrier claims were eligible to be included based on Healthcare Common Procedure Coding System (HCPCS) codes provided by CMS. We excluded any carrier claims for which line item Berenson-Eggers Type of Service (BETOS) code variable equals D1A, D1B, D1C, D1D, D1E, D1F, D1G (which is durable medical equipment [DME]), or O1A (which is ambulance services). The intent of the algorithm was to exclude claims where the services do not require a licensed health care professional. In addition, we also excluded any outpatient claims that only included lab testing, based on revenue center files.

The model software created 87 HCCs and three HCC scores: new enrollees, institutional and community. Beneficiaries were assigned to one of the three HCC scores as follows:

- If a beneficiary was not fully enrolled in Medicare FFS for the past 12 months before the start of the home health episode, the new enrollee score was used.
- Otherwise, if at least one 90-day assessment exists in the Minimum Data Set (MDS) within the 365 days prior to the start of the home health episode, the institutional score was used.
- Otherwise, the community score was used.

For second or later home health episodes in the sequence, the HCC score from first home health episode was used.

The individual HCC indicators we used for analysis in annual report include:

- HCC 21: Protein-Calorie Malnutrition.
- HCC 23: Other Significant Endocrine and Metabolic Disorders.
- HCC 52: Dementia without Complication.
- HCC 78: Parkinson's and Huntington's Diseases.
- HCC 79: Seizure Disorders and Convulsions.
- HCC 85: Congestive Heart Failure.
- HCC 96: Specified Heart Arrhythmias.
- HCC 106: Atherosclerosis of the Extremities with Ulceration or Gangrene.
- HCC 159: Pressure Ulcer of Skin with Partial Thickness Skin Loss.
- HCC 170: Hip Fracture/Dislocation.
- HCC 176: Complications of Specified Implanted Device or Graft.

For beneficiaries with ESRD status at the start of the home health episode, we calculated an ESRD HCC risk score based on the Version 21 ESRD model software published by CMS.¹⁶

¹⁶ See CMS Risk Adjustment model software. Available here.

¹⁷ See CMS Medicare Risk Adjustment Eligible CPT/HCPCS Codes. Available <u>here</u>.

Similarly, we also created individual HCC indicators for OASIS based episodes, using exactly the same model/crosswalk, but based on the ICD diagnosis code from question M1020/M1021 and M1022/M1023¹⁸ on the start-of-care/resumption-of-care assessments.

Low/Medium/High HCC subgroups for frontloading analysis: For the purposes of frontloading subgroup analyses, we grouped HCC score into quintiles from frontloading analysis population by each year. The bottom 20% of episodes was defined as "Low HCC score" group, the top 20% of episodes was defined as "High HCC score" group, and the middle 60% of episodes was defined as the "Medium HCC score" group.

Conditions at risk of limited functional improvement indicator: We marked an OASIS episode of care at risk of limited functional improvement if at least one of 19 OASIS-based HCCs associated with limited improvement (listed in Exhibit A-39 below) were present at the start of care (see paragraph above for information on OASIS-based HCCs). We calculated TNC change in self-care and TNC change in mobility measures (for HHVBP and non-HHVBP states combined) during the pooled baseline period (2013-2015), stratified by the 87 OASIS-based HCCs. We then grouped the TNC change measures into quartiles (highest to lowest functionality) and the HCCs conditions that were in the bottom quarter for both the measures were considered to be the ones that were not likely to improve (in terms of functional status). Exhibit A-39 lists the 19 HCCs that belonged to the lowest quarter along with their corresponding baseline TNC change in self-care and TNC change in mobility values.

Exhibit A-39. 19 HCC Categories Present at Start of Care and at Risk of Limited Improvement for TNC Self-

Care and Mobility among All OASIS Episodes, 2013-2015

Baseline average TNC change scores, 2013 - 2015	Label	Self-Care	Mobility
HCC Condition			
Other HCCs	Other HCC categories with baseline average TNC change scores greater than the lowest quarter in either Self-Care or Mobility	1.39	0.44
HCC173	Traumatic Amputations and Complications	1.05	0.33
HCC140	Unspecified Renal Failure	1.05	0.31
HCC161	Chronic Ulcer of Skin, Except Pressure	1.02	0.32
HCC100	Ischemic or Unspecified Stroke	0.99	0.32
HCC77	Multiple Sclerosis	0.99	0.33
HCC17	Diabetes with Acute Complications	0.99	0.31
HCC52	Dementia Without Complication	0.96	0.34

¹⁸ See OASIS Assessment Form D available <u>here</u>.

Baseline average TNC change scores, 2013 - 2015	Label	Self-Care	Mobility
HCC57	Schizophrenia	0.94	0.31
HCC76	Muscular Dystrophy	0.94	0.32
HCC159	Pressure Ulcer of Skin with Partial Thickness Skin Loss	0.93	0.31
HCC8	Metastatic Cancer and Acute Leukemia	0.92	0.27
HCC158	Pressure Ulcer of Skin with Full Thickness Skin Loss	0.89	0.30
HCC51	Dementia With Complications	0.86	0.32
HCC74	Cerebral Palsy	0.78	0.28
HCC110	Cystic Fibrosis	0.75	0.22
HCC71	Paraplegia	0.70	0.25
HCC157	Pressure Ulcer of Skin with Necrosis Through to Muscle, Tendon, or Bone	0.64	0.22
HCC73	Amyotrophic Lateral Sclerosis and Other Motor Neuron Disease	0.52	0.17
HCC70	Quadriplegia	0.43	0.17

Count of HCCs Present at the Start of Care: This variable was calculated by taking the sum of OASIS-based HCC *indicators* the at the start of the OASIS episode (previously described *above in the HCC indicators paragraph*).

ESRD indicator: A home health episode level ESRD status was defined as either having an unfailed kidney transplant at the start of home health episode or having a dialysis claim during the 365 days before the home health episode begins. Dialysis claims were defined as facility type code equal to 7 and service classification type equal to 2 (i.e., first 2 digits of type of bill equals to 72). Acute kidney injury (AKI) dialysis claims were excluded if HCPCS code equals to G0491 or claim-related condition code equals to 84. Similar to HCC score and HCC indicators, ESRD status was defined for the first episode in the sequence, and the same value was used for second and later episodes in the sequence.

For home health utilization analyses for the Medicare FFS population, the variable ESRD_IND in the MBSF was exclusively used.

FFS 12 months before home health episode start: In a given month, a beneficiary was determined to be enrolled in "full" Medicare FFS if they were enrolled in both Parts A and Part B (including beneficiaries with dual enrollment in Medicare and Medicaid), and were concurrently not enrolled in an HMO. Based on this definition, monthly indicator variables were created to determine a beneficiary's full FFS enrollment status based on MBSF monthly enrollment indicators. Then a FFS 12 month indicator was created if a beneficiary was full FFS for all 12 months prior to the home health episode start (including the month of home health start date).

PDGM Case-Mix Group of an Episode. For home health services beginning on or after January 1, 2020, CMS implemented the Patient-Driven Groupings Model (PDGM)¹⁹, a revised case-mix adjustment methodology that categorized home health episodes into 432 case-mix groups for the purposes of adjusting payment. We applied this PDGM approach back to home health episodes started from January 1, 2013 to December 31, 2019. In particular, home health episodes are placed into different subgroups for each of the following broad categories:

- Admission source. Per CMS PDGM rule, each home health episode was classified into one of two admission source categories: "community" or "institutional", depending on what healthcare setting was utilized in the 14 days prior to home health. The PDGM defines acute stays as inpatient acute care hospitalizations (ACH) and post-acute stays as inpatient psychiatric facility (IPF) stays, skilled nursing facility (SNF) stays, inpatient rehabilitation facility (IRF) stays, or longterm care hospital (LTCH) stays. Any home health episodes with acute stays within 14-days prior to a home health admission was designated as institutional admissions (For example, if the home health episode started on 01/15/2019, the lookback period was 01/01/2019-01/15/2019.). A post-acute stay in the 14 days prior to a 1st home health episode in the sequence or later episodes in the sequence with equal "admission date" and "from date" (which means the patient had been discharged from home health) would also classified as an institutional admission. All other home health episodes was designated as community admissions. For episodes with institutional admissions, we also recorded the facility type, claim from date and patient discharge status (PTNT_DSCHRG_STUS_CD) of the most recent institutional. Thus, 2 sets of admission sources variables were created, a 2 categorical set and a 6 categorical set:
 - o Admission source (2 categories): community or institutional.
 - o Admission source (6 categories): community, ACH, IPF, SNF, IRF or LTCH.
- Admission source (Arbor Research-defined) for frontloading analysis: For the purposes of frontloading analyses, "true" post-institutional episodes were determined based on two criteria: 1) The episode was designated as "institutional" based on PDGM rules above and 2) the institutional claim linked to the HH episode contained a discharge status code²⁰ of either "06" or "86" indicating the patient was discharged to home health following release from the institution. All episodes not meeting these criteria were designated as community referrals.
- Timing (2 categories): early or late. Timing (early or late) was determined based on if there is a gap of at least 60 days between the end of one home health episode and the start of the next. When there was a gap of at least 60 days, the subsequent home health episode would be classified as being the first episode of a new sequence (and therefore, would be labeled as early). Otherwise, late.
- Clinical grouping (12 subgroups): musculoskeletal rehabilitation; neuro/stroke rehabilitation; wounds; medication management, teaching, and assessment (MMTA) surgical aftercare; MMTA cardiac and circulatory; MMTA endocrine; MMTA gastrointestinal tract and genitourinary system; MMTA infectious disease, neoplasms, and blood-forming diseases; MMTA respiratory; MMTA- other; behavioral health; or complex nursing interventions. The clinical grouping (12 subgroups) of each episode was determined based on the patient's

¹⁹ See 2019 Final Rule here.

²⁰ Patient discharge status code obtained from ResDAC Patient Discharge Status Code (FFS).

- principal diagnosis on the home health claim. The reported principal diagnosis provides information to describe the primary reason for which patients are receiving home health services under the Medicare home health benefit.
- Functional impairment level (3 subgroups): low, medium, or high. The functional impairment level (3 subgroups) of each episode was determined based on the following OASIS items: M1800, M1810, M1820, M1830, M1840, M1850, M1860 and M1033.
- Comorbidity adjustment (3 subgroups): none, low, or high based on secondary diagnoses. The
 comorbidity adjustment category (3 subgroups) of each episode was determined based on the
 presence of secondary diagnoses on the home health claim.

For each of the PDGM defined variables (except Arbor Research-defined admission source for frontloading analysis), we focused on the first episode in the sequence only and used the information from first home health episode for second and subsequent home health episodes in the sequence. More details about the complete PDGM rules can be found in the home health Final Rule.¹⁹

COVID-19 Indicators

COVID-19 risk-adjustment indicator. We used the earliest claim from date (of any claim type) for a Medicare FFS home health beneficiary with a COVID-19 diagnosis (ICD-10 B97.29 or U07.1) on or after January 1, 2020, which falls between 90 days prior to the home health episode start date and up to 30 days after the home health episode end date. New COVID-19 diagnoses are categorized into five, 30-day periods around home health episodes ending during the calendar month in 2020. The categories are: (1) 61-90 days before the home health episode start date; (2) 31-60 days before the home health episode start date; (3) 1-30 days before the home health episode end date.

Regional rates of COVID-19 hospitalizations. Includes any inpatient claim for a Medicare FFS beneficiary with a COVID-19 diagnosis (ICD-10 B97.29 or U07.1) that occurs during the calendar month in 2020. The denominator includes all Medicare FFS beneficiaries enrolled in full FFS or Part A only, that are alive during the calendar month. Each beneficiary is assigned to the county of their home residence as reported in the MBSF. COVID-19 county level rates were calculated monthly by dividing the total number of inpatient stays with a COVID-19 diagnosis by the total number of FFS beneficiaries multiplied by 10,000. Monthly COVID-19 county level rates were then linked to home health episodes based on the month of the home health episode end date and the county of home health beneficiary address.

Regional rates of COVID-19 obtained from USAfacts.org Monthly, county-level COVID-19 incidence rates per 100,000 population, derived from publicly available cumulative daily cases counts aggregated directly from state and local health departments. Cumulative cases at the end of a given month were subtracted from cumulative cases on the last day of the previous month to determine case counts for that month. Monthly case counts were divided by publicly available county-level population counts, and case rates were multiplied by 100,000. For additional detail on aggregation of daily case counts, see methodology from USAFacts²¹. For the purposes of model covariate adjustment, rates were categorized into three groups: rates less than 25th percentile, 25th to less than 75th percentile and greater than or equal to 75th percentile

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²¹ USAFacts available <u>here</u>.

A.2.1.3 HHA Characteristics

Total Number of HHAs. Home health claims and OASIS episodes of care were used to generate a list of all unique HHAs with at least one home health claim or OASIS episode of care in a specified time period.

Ownership. Using publicly available CMS Provider of Services (POS) data, HHAs were categorized as forprofit, non-profit, or government-owned, conditional on control type. From the provider data, control type is recoded as "non-profit" (control type codes 1,2,3), "for-profit" (control type code 4), and "government-owned" (control type codes 5,6,7).

Setting: Hospital-Based vs. Freestanding. Using publicly available CMS POS data, HHAs were categorized as freestanding or hospital-based conditional on facility type. From the provider data, facility type is recoded as "freestanding" (facility type codes 1,2,3,7) or "hospital-based" (facility type codes 4,5,6).

HHA Age. HHA age was calculated for each episode based on the floored (i.e., rounding down to nearest integer) year difference between HHA original participation date and the episode start date (for claims-based episodes) or end date (for OASIS-based episodes). Categorical variables were also created for HHA age at 0~3 years, 4~10 years, and more than 10 years.

Chain Membership. HHA chain membership was determined for each individual year from 2013-2020 using two sources: Provider Enrollment, Chain and Ownership System (PECOS) and HHA Cost Report data. Using Cost Report data, chain affiliation was determined using the information reported on Line 29 of Worksheet S-2 for a given fiscal year. Extraction of PECOS chain affiliation data are described in Section A.3.10 below. PECOS-based chain affiliation data were assessed for any year in which the HHA was enrolled in Medicare (via the PECOS enrollment parent table) at the end of the CY. If the HHA met this condition and was also under ownership of a chain at the end of the CY, then the HHA was considered to be affiliated with a chain for that year. If the HHA was enrolled in Medicare at the end of the CY and was not under ownership of a chain at the end of the CY, then the HHA was not considered to be affiliated with a chain for that year. If the HHA did not have PECOS enrollment data covering the end of the CY, then chain affiliation based on PECOS data was considered missing.

Using the processed Cost Reports and PECOS, an agency was assigned chain membership if either data source indicated chain membership for the given year. If both sources indicated that the agency was not a chain, or if one source indicated not a chain and the other was missing, then the agency was assigned a non-chain status. If both sources were missing, then the prior year and following year were checked, and if the agency had the same status before and after, that status was assigned (e.g., if an HHA is chain in 2013, missing in 2014, and chain in 2015, their 2014 status would be set to "chain").

For this report, we only updated an HHA's chain affiliation indicator for 2020 based on updated cost report and PECOS data, as of July 2021; therefore, the chain affiliation indicator for an HHA in each of the years from 2013 through 2019 has been held constant from the previous Annual Report. We made this decision in order to mitigate the impact of inaccurate changes to historic provider enrollment and chain affiliation data that are introduced in sequential updates to the PECOS data, which we describe in further detail in Section A.3.10.

Newly available chain name information enabled us to enhance the chain status determination for this report. We used manual web searches and SAS automation to standardize the reported chain name and

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therefore increase the accuracy of our chain status assignment. Using the clean, standardized chain names, we added "Undetermined" to our chain status assignments of "Yes", "No" or "Missing". Agencies were classified as "Undetermined" if their chain names were linked to only a single agency in any given year (e.g., a potential "false positive" chain) or if a self-reported chain-affiliated agencies did not have a chain name.

HHA Size. HHA size was determined at an annual level by counting the number of OASIS episodes of care that end within a given year. Agencies were then further grouped into mutually exclusive categories based on the number of episodes they provided:

- 1-59 episodes
- 60-249 episodes
- 250-499 episodes
- 500-999 episodes
- 1000+ episodes

Profitability. Profitability measures the Medicare profit margin for agencies. The measure was defined as the difference between total Medicare payments for prospective payment system episodes and the total costs of Medicare services, including drugs and DME, divided by total Medicare payments for prospective payment system episodes, (payments – costs)/payments. Medicare payments and costs were taken from Medicare HHA and Hospital Cost Reports for freestanding and hospital-based agencies, respectively. Because cost reports may contain missing or extreme values, CMS, MedPAC, and others commonly trim the population of home health cost reports for statistical analysis. Leveraging both longitudinal and cross-sectional information from the cost reports, we utilized a trimming methodology previously employed by CMS to account for extreme values identify inconsistencies between cost reporting periods as well as missing, aberrant, and implausible cost report values.²² Given differences in cost structure and cost reporting between HHAs in freestanding and hospital settings, we restricted the trimmed sample used for our analysis to freestanding HHAs, which represent the vast majority of HHAs in HHVBP states. To control for extreme values within our trimmed sample, we categorized freestanding home health agencies based on their reported profit margins and use the median, rather than the mean, as a measure of central tendency.

²² Abt Associates. (2013) Analyses in Support of Rebasing & Updating Medicare Home Health Payment Rates; Prepared for the Centers for Medicare and Medicaid Services. Available here.

A.2.2 Claims-Based Impact Measures

This section presents how the claims-based measures were created. Of note, the bottom row of each table notes the data source(s) used to create the impact measure. Each of the impact measures, episode-level numerator and denominator indicators were merged with other variables to create the analytic file (Sections A.5.2 and A.5.4) that was used to conduct the analyses and produce the results presented in the report.

Exhibit A-40. Average Number of HH Days of Care per FFS Beneficiary

Measure Concept	Definition
Measure Category	Quality
Measure Description	Number of claims-based HH days of care in a given year per FFS beneficiary alive at the beginning of the year.
Measure Numerator	Total number of days of HH care from claims-based HH episodes starting in the year.
Numerator Details	Numerator includes days calculated from claim start and end dates from all claims-based HH episodes of all types (LUPAs, outliers, PEPs, etc.) irrespective of whether they are first, second, or higher in the sequence, starting in a given year.
Measure Denominator	Total number of Medicare-eligible FFS beneficiaries alive at the beginning of the given year.
Denominator Details	Total number of Medicare-eligible FFS beneficiaries alive at the beginning of the year (e.g., if a beneficiary is no longer FFS next month, they are still included) is obtained.
Data Sources	MBSF, HHA Claims

Exhibit A-41. Percent of FFS Beneficiaries with at Least One HH Episode

EXHIBIT A 41. I CICCIII OJ ITS	s beneficialles with at Least One HH Episode
Measure Concept	Definition
Measure Category	Quality
Measure Description	Percent of Medicare-eligible FFS beneficiaries with at least one claims- based HH episode in a given year indicating the beneficiary used HH services.
Measure Numerator	Claims-based HH episodes starting in the year.
Numerator Details	Total number of Medicare-eligible FFS beneficiaries with at least one claims-based HH episode starting in a given year.
Measure Denominator	Total number of Medicare-eligible FFS beneficiaries alive at the beginning of the given year.
Denominator Details	Total number of Medicare-eligible FFS beneficiaries alive at the beginning of the year (e.g., if a beneficiary is no longer FFS next month, they are still included).
Data Sources	MBSF, HHA Claims

Exhibit A-42. Average Medicare Spending per Day <u>during and following</u> FFS Home Health Episodes of Care

Measure Concept	Definition
Measure Category	Spending
Measure Description	Pre-PDGM:
	Average Medicare Part A and Part B payments (or "Expenditure Components"
	listed below) per day during and up to 37 days following HH episodes of care. This
	measure includes payments that occur between the start of the HH episode (start

Measure Concept	Definition
	of care [SOC]) and a 37-day look-out period following the last HH visit (end of care) or until the start of the next HH episode that begins on or before the 37 th day or until death, or loss of FFS Part A eligibility; whichever comes earlier. The length of the look-out period (37-day) is composed of 7 days post last HH visit and additional 30 days thereafter or until the start of the next HH episode that begins on or before the 37 th day or until death or loss of FFS Part A eligibility; whichever comes earlier. Post-PDGM: Average Medicare Part A and Part B payments (or "Expenditure Components" listed below) per day during and up to 30 days following HH episodes of care. This measure includes payments that occur between the start of the HH episode (start of care [SOC]) and the 59 th day after the SOC, the start of the next HH episode, death, or loss of FFS Part A eligibility; whichever comes earlier.
Measure Numerator	Pre-PDGM: Total Medicare Part A and Part B payments (or "Expenditure Components" listed below) between the SOC and a 37-day look-out period following the last HH visit (end of care) or until the start of the next HH episode that begins on or before the 37 th day or until death, or loss of FFS Part A eligibility; whichever comes earlier. Post-PDGM: Total Medicare Part A and Part B payments (or "Expenditure Components" listed below) between the SOC and the 59 th day after the SOC, the start of the next HH episode, death, or loss of FFS Part A eligibility; whichever comes earlier.
Numerator Details	Pre-PDGM: Sum of Medicare payments on all Part A and Part B claims (or "Expenditure Components" listed below) with a claim start date (i.e., based on "CLM_FROM_DT") occurring between the SOC and a 37-day look-out period following the last HH visit (end of care) or until the start of the next HH episode that begins on or before the 37 th day or until death or loss of FFS Part A eligibility; whichever comes earlier. Where applicable, the 37-day look-out period following the end of care is truncated to prevent possible double counting of payments for claims that occur during a subsequent HH episode beginning during this 37-day period. Post-PDGM: Sum of Medicare payments on all Part A and Part B claims (or "Expenditure")
	Components" listed below) with a claim start date (i.e., based on "CLM_FROM_DT") occurring between the SOC and the 59 th day after the SOC, the start of the next HH episode, death, or loss of FFS Part A eligibility; whichever comes earlier. Where applicable, the look-out period is truncated to prevent possible double counting of payments for claims that occur during a subsequent HH episode beginning during this period.
Measure Denominator	Pre-PDGM: Total number of eligible days accrued during and in periods of up to 37 days following the last HH visit date of all HH FFS episodes starting in a given calendar quarter. Post-PDGM: Total number of eligible days accrued during and in periods of up to 30 days following all HH FFS episodes starting in a given calendar quarter.
Denominator Details	<u>Pre-PDGM:</u> Denominator includes all days occurring between the SOC and a 37-day look-out period following the last HH visit (end of care) or until the start of the next HH episode that begins on or before the 37 th day or until death, or loss of FFS Part A

Measure Concept	Definition
	eligibility, for HH episodes of all types (LUPAs, outliers, PEPs, etc.) starting in a given calendar quarter, irrespective of whether they are first, second, or higher episodes in a sequence. HH episodes are excluded in the absence of a HH visit date. The maximum number of days that can be included in the denominator is 97 days for a 60-day episode of care (60 + 37 days), unless the last HH visit date occurs before the HH episode claim end date and/or a subsequent HH episode, death, or loss of FFS Part A eligibility occurs prior to the end of the 37-day look—out period. Post-PDGM: Denominator includes all days occurring between the SOC and the 59 th day after the SOC, the start of the next HH episode, death, or loss of FFS Part A eligibility, for HH episodes of all types (LUPAs, outliers, PEPs, etc.) starting in a given calendar quarter, irrespective of whether they are first, second, or higher episodes in a sequence. HH episodes are excluded in the absence of a HH visit date. The maximum number of days that can be included in the denominator is 60 days for a 30-day episode of care (30 + 30 days), unless a subsequent HH episode, death, or loss of FFS Part A eligibility occurs prior to the end of the 30-day episode or 30-day look-out period.
Expenditure Components	Besides the total Medicare Part A and Part B spending measure, we repeated the same calculation for each individual expenditure component, including: Medicare Part B carrier and DME combined, HH, Hospice, Inpatient, Outpatient Emergency Department and Observation Stays, other Outpatient, Outpatient types combined, and SNF and obtained average Medicare spending per day during and following FFS home health episodes of care for each of the expenditure components.
Data Sources	Medicare Part B carrier, DME, HH, Hospice, Inpatient, Outpatient, and SNF claims.

This measure along with each of the components were individually capped at both the lower and upper ends to reduce the influence of extreme expenditure outliers. For each year, the measure was capped at the 99th percentile of the unweighted spending per-day measure (i.e., any values greater than 99th percentile were set to the 99th percentile value), and any negative payment values were set to zero dollars. The post-PDGM spending measure definition was applied retrospectively to 60-day HH episodes from 2013-19 (all Medicare payments between the SOC and the 89th day after the SOC, the start of the next HH episode, death, or loss of FFS Part A eligibility; whichever comes earlier) in order to draw accurate inferences about the impacts in 2020 following the implementation of the PDGM.

Exhibit A-43. Average Medicare Spending per Day during FFS Home Health Episodes of Care

Measure Concept	Definition
Measure Category	Spending
Measure Description	Pre-PDGM:
	Average Medicare Part A and Part B payments (or "Expenditure Components" listed below) per day during HH episodes of care. This measure includes payments that occur between the SOC and a 7-day look-out period following the last HH visit (end of care) or until the start of the next HH episode that begins on or before the 7 th day or until death or loss of FFS Part A eligibility; whichever comes earlier. Post-PDGM:
	Average Medicare Part A and Part B payments (or "Expenditure Components" listed below) per day during HH episodes of care. This measure includes payments that occur between the SOC and the 29 th day after the SOC, the start of the next HH episode, death, or loss of FFS Part A eligibility; whichever comes earlier.
Measure Numerator	Pre-PDGM: Total Medicare Part A and Part B payments (or "Expenditure Components" listed below) between the SOC and a 7-day look-out period following the last HH visit

Measure Concept	Definition
	(end of care) or until the start of the next HH episode that begins on or before the 7 th day or until death or loss of FFS Part A eligibility; whichever comes earlier. Post-PDGM: Total Medicare Part A and Part B payments (or "Expenditure Components" listed below) between the SOC and the 29 th day after the SOC, the start of the next HH episode, death, or loss of FFS Part A eligibility; whichever comes earlier.
Numerator Details	Pre-PDGM: Sum of Medicare payments on all Part A and Part B claims (or "Expenditure Components" listed below) with a claim start date (i.e., based on "CLM_FROM_DT") occurring between the SOC and a 7-day look-out period following the last HH visit (end of care) or until the start of the next HH episode that begins on or before the 7 th day or until death or loss of FFS Part A eligibility; whichever comes earlier. Where applicable, the 7-day look-out period following the end of care is truncated to prevent possible double counting of payments for claims that occur during a subsequent HH episode beginning during this 7-day period. Post-PDGM: Sum of Medicare payments on all Part A and Part B claims (or "Expenditure Components" listed below) with a claim start date (i.e., based on "CLM_FROM_DT") occurring between the SOC and the 29 th day after the SOC, the start of the next HH episode, death, or loss of FFS Part A eligibility; whichever comes earlier. Where applicable, the look-out period is truncated to prevent possible double counting of payments for claims that occur during a subsequent HH episode beginning during this period.
Measure Denominator	Total number of eligible days accrued from all HH FFS episodes starting in a given calendar quarter.
Denominator Details	Pre-PDGM: Denominator includes all days occurring between the SOC and a 7-day look-out period following the last HH visit (end of care) or until the start of the next HH episode that begins on or before the 7 th day or until death, or loss of FFS Part A eligibility, for HH episodes of all types (LUPAs, outliers, PEPs, etc.) starting in a given calendar quarter, irrespective of whether they are first, second, or higher episodes in a sequence. HH episodes are excluded in the absence of a HH visit date. The maximum number of days that can be included in the denominator is 67 days for a 60-day episode of care (60 + 7 days), unless the last HH visit date occurs before the HH episode claim end date and/or a subsequent HH episode, death, or loss of FFS Part A eligibility occurs prior to the end of the 7-day look-out period. Post-PDGM: Denominator includes all days occurring between the SOC and the 29 th day after the SOC, the start of the next HH episode, death, or loss of FFS Part A eligibility, for HH episodes of all types (LUPAs, outliers, PEPs, etc.) starting in a given calendar quarter, irrespective of whether they are first, second, or higher episodes in a sequence. HH episodes are excluded in the absence of a HH visit date. The maximum number of days that can be included in the denominator is 30 days for a 30-day episode of care, unless a subsequent HH episode, death, or loss of FFS Part A eligibility occurs prior to the end of the look-out period.
Expenditure Components	Besides the total Medicare Part A and Part B spending measure, we repeated the same calculation for each individual expenditure component, including: Medicare Part B carrier and DME combined, HH, Hospice, Inpatient, Outpatient Emergency Department and Observation Stays, other Outpatient, Outpatient types combined,

Measure Concept	Definition
	and SNF and obtained average Medicare spending per day during FFS home health
	episodes of care for each of the expenditure components.
Data Sources	Medicare Part B carrier, DME, HH, Hospice, Inpatient, Outpatient, and SNF claims.

This measure along with each of the components were individually capped at both the lower and upper ends to reduce the influence of extreme expenditure outliers. For each year, the measure was capped at the 99th percentile of the unweighted spending per-day measure (i.e., any values greater than 99th percentile were set to the 99th percentile value), and any negative payment values were set to zero dollars. The post-PDGM spending measure definition is applied retrospectively to 60-day HH episodes from 2013-19 (all Medicare payments between the SOC and the 59th day after the SOC, the start of the next HH episode, death, or loss of FFS Part A eligibility; whichever comes earlier) in order to draw accurate inferences about the impacts following the implementation of the PDGM.

Exhibit A-44. Average Medicare Spending per Day following FFS Home Health Episodes of Care

Measure Concept	Definition
Measure Category	Spending
Measure Description	Pre-PDGM: Average Medicare Part A and Part B payments (or "Expenditure Components" listed below) per day that occur after the 7 th day following the last HH visit (end of care) and over the subsequent 30 days or until the start of the next HH episode that begins on or before the 30 th day or until death or loss of FFS Part A eligibility; whichever comes earlier. Post-PDGM: Average Medicare Part A and Part B payments (or "Expenditure Components" listed below) per day that occur after the 29 th day following the SOC and over the subsequent 30 days or until the start of the next HH episode, death, or loss of FFS Part A eligibility; whichever comes earlier.
Measure Numerator	Pre-PDGM: Total Medicare Part A and Part B payments (or "Expenditure Components" listed below) within 30 days following the 7 th day after the last HH visit (end of care) or until the start of the next HH episode that begins on or before the 30 th day or until death or loss of FFS Part A eligibility; whichever comes earlier. Post-PDGM: Total Medicare Part A and Part B payments (or "Expenditure Components" listed below) within the 30 days following the 29 th day after the SOC, or until the start of the next HH episode, death, or loss of FFS Part A eligibility; whichever comes earlier.
Numerator Details	Pre-PDGM: Sum of Medicare payments on all Part A and Part B claims (or "Expenditure Components" listed below) with a claim start date (i.e., based on "CLM_FROM_DT") occurring within 30 days following the 7 th day after the last HH visit (end of care) or until the start of the next HH episode that begins on or before the 30 th day or until death or loss of FFS Part A eligibility; whichever comes earlier. Where applicable, the 30-day downstream period is truncated to prevent possible double counting of payments for claims that occur during a subsequent HH episode beginning during this 30-day period. Post-PDGM: Sum of Medicare payments on all Part A and Part B claims (or "Expenditure Components" listed below) with a claim start date (i.e., based on "CLM_FROM_DT") occurring within the 30 days following the

Measure Concept	Definition
	last 29 th day of the HH episode after the SOC, or until the start of the next HH episode, that begins on or before the 30 th day of the look-out period or until death, or loss of FFS Part A eligibility; whichever comes earlier. Where applicable, the 30-day downstream period is truncated to prevent possible double counting of payments for claims that occur during a subsequent HH episode beginning during this 30-day period.
Measure Denominator	Pre-PDGM: Total number of eligible days accrued from periods of up to 30 days that occur after the 7 th day following the last HH visit date of HH FFS episodes starting in a given calendar quarter. Post-PDGM: Total number of eligible days accrued from periods of up to 30 days that occur after the 29 th day following the SOC of HH FFS episodes starting in a given calendar quarter.
Denominator Details	 Pre-PDGM: Denominator includes all days accrued from periods following the 7th day after the last HH visit date, for HH episodes of all types (LUPAs, outliers, PEPs, etc.) starting in a given calendar quarter, irrespective of whether they are first, second, or higher episodes in a sequence. HH episodes are excluded if: There are no HH visit dates reported. A measurement time period is not available since the claim start date ("CLM_FROM_DT") on a subsequent HH episode, date of death, or loss of FFS Part A eligibility does not exceed the last HH visit date of the HH episode by more than 1 day. The maximum number of days that can be included in the denominator is 30 days, unless a subsequent HH episode, death, or loss of FFS Part A eligibility occurs prior to the end of the 30-day downstream period. Post-PDGM: Denominator includes all days accrued from periods following the 29th day after the SOC, regardless of type (LUPAs, outliers, PEPs, etc.), starting in a given calendar quarter, irrespective of whether they are first, second, or higher episodes in a sequence. HH episodes are excluded if: There are no HH visit dates reported. A measurement time period is not available since the claim start date ("CLM_FROM_DT") on a subsequent HH episode, date of death, or loss of FFS Part A eligibility does not exceed the 30th day of the HH episode by more than 1 day. The maximum number of days that can be included in the denominator is 30 days, unless a subsequent HH episode, death, or loss of FFS Part A eligibility occurs prior to the end of the 30-day downstream period.
Expenditure Components	Besides the total Medicare Part A and Part B spending measure, we repeated the same calculation for each individual expenditure component, including: Medicare Part B carrier and DME combined, Hospice, Inpatient, Outpatient Emergency Department and Observation Stays, other Outpatient, Outpatient types combined, and SNF and obtained average Medicare spending per day following FFS home health episodes of care for each of the expenditure components.
Data Sources	Medicare Part B carrier, DME, Hospice, Inpatient, Outpatient, and SNF claims.

This measure along with each of the components were individually capped at both the lower and upper ends to reduce the influence of extreme expenditure outliers. For each year, the measure was capped at the 99th percentile of the unweighted spending per-day measure (i.e., any value greater than 99th percentile were set to the 99th percentile value), and any negative payment values were set to zero dollars. The post-PDGM spending measure definition is applied retrospectively to 60-day HH episodes from 2013-19 (all Medicare payments that occur after the 59th day following the SOC and over the subsequent 30 days or until the start of the next HH episode, death, or loss of FFS Part A eligibility; whichever comes earlier) in order to draw accurate inferences about the impacts following the implementation of the PDGM.

Exhibit A-45. Outpatient Emergency Department Use (No Hospitalization)/First FFS Home Health Episodes

This impact measure is similar to the HHVBP measure, "Emergency Department Use without Hospitalization". ²³ However, unlike the HHVBP measure, it is not risk adjusted.

Measure Concept	Definition
Measure Category	Quality
Measure Description	Percentage of HH stays in which patients used the ED but were not admitted to the hospital during the 60 days following the start of the HH stay.
Measure Numerator	Number of HH stays for patients who have a Medicare claim for outpatient ED use and no claims for ACH in the 60 days following the start of the HH stay.
Numerator Details	The 60-day time window is calculated by adding 60 days to the "from" date in the first HH claim in the series of HH claims that comprise the HH stay. If the patient has at least one Medicare outpatient claim with any emergency room revenue center codes (0450-0459, 0981) during the 60-day window AND if the patient has no Medicare inpatient claims for admission to an acute care hospital (identified by the CMS Certification Number [CCN] on the inpatient claim ending in 0001-0879, 0800-0899, or 1300-1399) during the 60-day window, then the stay is included in the measure numerator.
Measure Denominator	Number of HH stays that begin during the 12-month observation period. A HH stay is a sequence of HH payment episodes separated from other HH payment episodes by at least 60 days.
Denominator Details	 See below for exclusions about HH stay construction. HH stays for patients who are not continuously enrolled in Medicare FFS for the 60 days following the start of the HH stay or until death. HH stays that begin with a LUPA claim. HH stays in which the patient receives service from multiple agencies during the first 60 days. HH stays for patients who are not continuously enrolled in Medicare FFS for the 6 months prior to the HH stay.

²³ See <u>CMS Specifications for Home Health Claims-Based Utilization Measures</u>, "Emergency Department Use without Hospitalization."

Measure Concept	Definition
Condition Specific ED Use	Top 10 reasons for ED admittance were studied over 2013 and 2020 and four main categories were selected for further evaluation. We repeated the same calculation for different condition specific ED Use measures. With the denominator and numerator calculation remaining the same, five condition specific ED use measures were identified using primary diagnosis code in Medicare outpatient claims from Agency for Healthcare Research and Quality (AHRQ) Clinical Classification Software (CCS) and CCS Refined (CCSR) as follows: 1. Diagnosis code of 17.1.7 and SYM006 for abdominal pain ED use 2. Diagnosis code of 16.8 and INJ017 for superficial injury ED use 3. Diagnosis code of 7.2.5 and CIR012 for non-specific chest pain 4. Diagnosis code of 10.1.4 and GEN 004 for urinary tract infection 5. All diagnosis codes with the exception of above (17.1.7 and SYM006, 16.8 and INJ017, 7.2.5 and CIR012, 10.1.4 and GEN 004) categorized as Other ED use.
Data Sources	Claims Predicted Probability file

Exhibit A-46. Inpatient Emergency Department Use/First FFS Home Health Episodes

Measure Concept	Definition
Measure Category	Quality
Measure Description	Percentage of HH stays in which patients used the inpatient ED services during the 60 days following the start of the HH stay.
Measure Numerator	Number of HH stays for patients who have a Medicare claim for inpatient ED use in the 60 days following the start of the HH stay.
Numerator Details	The 60-day time window is calculated by adding 60 days to the "from" date in the first HH claim in the series of HH claims that comprise the HH stay. If the patient has at least one Medicare inpatient claim with any emergency room revenue center codes (0450-0459, 0981) during the 60-day window, then the stay is included in the measure numerator.
Measure Denominator	Number of HH stays that begin during the 12-month observation period. A HH stay is a sequence of HH payment episodes separated from other HH payment episodes by at least 60 days.
Denominator Details	 See below for exclusions about HH stay construction. HH stays for patients who are not continuously enrolled in Medicare FFS for the 60 days following the start of the HH stay or until death. HH stays that begin with a LUPA claim. HH stays in which the patient receives service from multiple agencies during the first 60 days. HH stays for patients who are not continuously enrolled in Medicare FFS for the 6 months prior to the HH stay.
Condition Specific ED Use	Top 10 reasons for ED admittance were studied over 2013 and 2020 and four main categories were selected for further evaluation. We repeated the same calculation for different condition specific ED Use measures.

Measure Concept	Definition
	With the denominator and numerator calculation remaining the same, five condition specific ED use measures were identified using primary diagnosis code in Medicare inpatient claims from Agency for Healthcare Research and Quality (AHRQ) Clinical Classification Software (CCS) and CCS Refined (CCSR) as follows:
	 Diagnosis code of 17.1.7 and SYM006 for abdominal pain ED use
	 Diagnosis code of 16.8 and INJ017 for superficial injury ED use
	3. Diagnosis code of 7.2.5 and CIRO12 for non-specific chest pain
	4. Diagnosis code of 10.1.4 and GEN 004 for urinary tract infection
	5. All diagnosis codes with the exception of above (17.1.7 and SYM006, 16.8 and INJ017, 7.2.5 and CIR012, 10.1.4 and GEN 004) categorized as Other ED use.
Data Sources	MBSF, HHA Claims, Inpatient Claims. Enrollment status and beneficiary death date are obtained from MBSF.

Exhibit A-47. Outpatient and Inpatient Emergency Department Use/First FFS Home Health Episodes

Measure Concept	Definition
Measure Category	Quality
Measure Description	Percentage of HH stays in which patients used either the outpatient ED services or the inpatient ED services during the 60 days following the start of the HH stay.
Measure Numerator	Number of HH stays for patients who have a Medicare claim for either outpatient ED use or inpatient ED use in the 60 days following the start of the HH stay.
Numerator Details	The 60-day time window is calculated by adding 60 days to the "from" date in the first HH claim in the series of HH claims that comprise the HH stay. If the patient has at least one Medicare outpatient claim or inpatient claim with any emergency room revenue center codes (0450-0459, 0981) during the 60-day window, then the stay is included in the measure numerator.
Measure Denominator	Number of HH stays that begin during the 12-month observation period. A HH stay is a sequence of HH payment episodes separated from other HH payment episodes by at least 60 days.
Denominator Details	 See below for exclusions about HH stay construction. HH stays for patients who are not continuously enrolled in Medicare FFS for the 60 days following the start of the HH stay or until death. HH stays that begin with a LUPA claim. HH stays in which the patient receives service from multiple agencies during the first 60 days. HH stays for patients who are not continuously enrolled in Medicare FFS for the 6 months prior to the HH stay.

Measure Concept	Definition
Condition Specific ED Use	Top 10 reasons for ED admittance were studied over 2013 and 2020 and four main categories were selected for further evaluation. We repeated the same calculation for different condition specific ED Use measures. With the denominator and numerator calculation remaining the same, five condition specific ED use measures were identified using primary diagnosis code in Medicare outpatient and inpatient claims from Agency for Healthcare Research and Quality (AHRQ) Clinical Classification Software (CCS) and CCS Refined (CCSR) as follows: 1. Diagnosis code of 17.1.7 and SYM006 for abdominal pain ED use 2. Diagnosis code of 16.8 and INJ017 for superficial injury ED use 3. Diagnosis code of 7.2.5 and CIR012 for non-specific chest pain 4. Diagnosis code of 10.1.4 and GEN 004 for urinary tract infection 5. All diagnosis codes with the exception of above (17.1.7 and SYM006, 16.8 and INJ017, 7.2.5 and CIR012, 10.1.4 and GEN 004) categorized as Other ED use.
Data Sources	MBSF, HHA Claims, Inpatient Claims, Outpatient claims. Enrollment status and beneficiary death date are obtained from MBSF.

Exhibit A-48. Outpatient Emergency Department and Observation Stay Use (No Hospitalization)/First FFS Home Health Episodes

Measure Concept	Definition
Measure Category	Quality
Measure Description	Percentage of HH stays in which patients used the ED or observation stays but were not admitted to the hospital during the 60 days following the start of the HH stay.
Measure Numerator	Number of HH stays for patients who have a Medicare claim for outpatient ED and observation stay use and no claims for ACH in the 60 days following the start of the HH stay.
Numerator Details	The 60-day time window is calculated by adding 60 days to the "from" date in the first HH claim in the series of HH claims that comprise the HH stay. If the patient has at least one Medicare outpatient claim with any emergency room revenue center codes (0450-0459, 0981), observation room revenue center codes (0760-0769), or observation HCPCS codes (99217-99220, 99224-99226, 99234-99236, G0378-G0379) during the 60-day window AND if the patient has no Medicare inpatient claims for admission to an acute care hospital (identified by the CMS Certification Number [CCN] on the inpatient claim ending in 0001-0879, 0800-0899, or 1300-1399) during the 60-day window, then the stay is included in the measure numerator.
Measure Denominator	Number of HH stays that begin during the 12-month observation period. A HH stay is a sequence of HH payment episodes separated from other HH payment episodes by at least 60 days.
Denominator Details	See below for exclusions about HH stay construction.

Measure Concept	Definition
	 HH stays for patients who are not continuously enrolled in Medicare FFS for the 60 days following the start of the HH stay or until death. HH stays that begin with a LUPA claim. HH stays in which the patient receives service from multiple agencies during the first 60 days. HH stays for patients who are not continuously enrolled in Medicare FFS for the 6 months prior to the HH stay.
Data Sources	MBSF, HHA Claims, Inpatient Claims, Outpatient claims. Enrollment status and beneficiary death date are obtained from MBSF.

Exhibit A-49. Unplanned Acute Care Hospitalization/First FFS Home Health Episodes

This impact measure is similar to the HHVBP measure, "Acute Care Hospitalization". ²⁴ However, unlike the HHVBP measure, it is not risk adjusted.

Measure Concept	Definition
Measure Category	Quality
Measure Description	Percentage of HH stays in which patients were admitted to an acute care hospital during the 60 days following the start of the HH stay.
Measure Numerator	Number of HH stays for patients who have a Medicare claim for an admission to an acute care hospital in the 60 days following the start of the HH stay.
	COVID acute care hospitalization Number of HH stays for patients who have a Medicare claim for an admission to an acute care hospital with a COVID-19 diagnosis (primary or secondary ICD-10 B97.29 or U07.1) in the 60 days following the start of the HH stay.
Numerator Details	The 60-day time window is calculated by adding 60 days to the "from" date in the first HH claim in the series of HH claims that comprise the HH stay. If the patient has at least one Medicare inpatient claim from short term or critical access hospitals (identified by the CCN on the inpatient claim ending in 0001-0879, 0800-0899, or 1300-1399) during the 60-day window, then the stay is included in the measure numerator. Note that planned hospitalizations are excluded from the numerator.
	COVID acute care hospitalization The 60-day time window is calculated by adding 60 days to the "from" date in the first HH claim in the series of HH claims that comprise the HH stay. If the patient has at least one Medicare inpatient claim from short term or critical access hospitals (identified by the CCN on the inpatient claim ending in 0001-0879, 0800-0899, or 1300-1399) and a primary or secondary diagnosis with a COVID-19 diagnosis (ICD-10 B97.29 or U07.1) after 2019 during the 60-day window, then the stay is included in the measure numerator. Note that planned hospitalizations are excluded from the numerator.
Measure Denominator	Number of HH stays that begin during the 12-month observation period. A HH stay is a sequence of HH payment episodes separated from other HH payment episodes by at least 60 days.

²⁴ See CMS Specifications for Home Health Claims-Based Utilization Measures, "Acute Care Hospitalization."

Measure Concept	Definition
	COVID acute care hospitalization Denominator and the denominator details unchanged
Denominator Details	 HH stays for patients who are not continuously enrolled in Medicare FFS for the 60 days following the start of the HH stay or until death. HH stays that begin with a LUPA claim. HH stays in which the patient receives service from multiple agencies during the first 60 days. HH stays for patients who are not continuously enrolled in Medicare FFS for the 6 months prior to the HH stay.
Data Sources	Claims Predicted Probability file, Inpatient claims, HHA claims

Exhibit A-50. Unplanned Acute Care Hospitalization/All FFS Home Health Episodes

Measure Concept	Definition
Measure Category	Quality
Measure Description	Percentage of HH episodes with at least one unplanned admission to an acute care hospital within 60 days of the start of the episode or until the start of the next HH episode that begins on or before the 60 th day.
Measure Numerator	Number of HH episodes with at least one unplanned admission to an acute care hospital within 60 days of the start of the episode or until the start of the next HH episode that begins on or before the 60 th day.
	COVID acute care hospitalization Number of HH episodes with at least one unplanned admission to an acute care hospital with a COVID-19 diagnosis (primary or secondary ICD-10 B97.29 or U07.1) within 60 days of the start of the episode or until the start of the next HH episode that begins on or before the 60 th day.
Numerator Details	 The 60-day time window is calculated by adding 59 days to the "from" date of the HH episode. If a subsequent HH episode starts on or before the 60th day, the time window is ended early on the day prior to the start of the next episode. ACH occurs (and the HH episode is included in the numerator) if the patient has at least one Medicare inpatient claim from short-stay or critical access hospitals during the 60-day window. Planned hospitalizations (defined by a list of AHRQ Procedure and Condition CCS and additional ICD-9-CM procedure codes) are excluded from the measure numerator. The measure specifications, including the AHRQ codes, were pulled from the CMS Home Health Claims-Based Utilization Measures Specifications.²⁴
	COVID acute care hospitalization Same as above with the exception that COVID hospitalization occurs (and the HH episode is included in the numerator) if the patient has at least one Medicare inpatient claim from short-stay or critical access hospitals with a primary or secondary diagnosis with a COVID-19 diagnosis (ICD-10 B97.29 or U07.1) during the 60-day window.

Measure Concept	Definition
Denominator Details	All HH episodes that start in the quarter are included with the following exclusions: HH episodes for patients who are alive and are not continuously enrolled in FFS Medicare for the 60 days following the start of the HH episode. HH episodes for patients who were not FFS eligible in the six months prior. HH episodes that begin with a LUPA claim. HH episodes in which the patient receives service from multiple agencies during the 60-day window (see "Transfer HHAs within 60 days" in Glossary [Section A.6]). COVID acute care hospitalization Denominator and the denominator details unchanged
Data Sources	MBSF, HHA Claims, Inpatient Claims. Enrollment status and beneficiary death date are obtained from MBSF.

Exhibit A-51. Mortality Rate/All FFS Home Health Episodes

Measure Concept	Definition
Measure Category	Quality
Measure Description	Percentage of HH episodes in which the beneficiary died either 1) within 60 days of the start of the episode or 2) before the start of the next HH episode that begins on or before the 60th day, whichever comes first.
Measure Numerator	Number of HH episodes in which the beneficiary died within 60 days of the start of the episode or until the start of the next HH episode that begins on or before the 60th day.
Numerator Details	 The 60-day time window is calculated by adding 59 days to the "from" date of the HH episode. If a subsequent HH episode starts on or before the 60th day, the lookout window is ended early on the day prior to the start of the next episode. The truncation of the lookout period, wherever applicable, is done to avoid double counting of the event. Death occurs (and the HH episode is included in the numerator) if the patient has a non-missing death date during the 60-day window.
Measure Denominator	Total number of eligible HH episodes starting in a given quarter.
Denominator Details	All HH episodes that start in the quarter are included with the following exclusions: HH episodes for patients who are alive and are not continuously enrolled in FFS Medicare for the 60 days following the start of the HH episode. HH episodes for patients whose non-missing death date is before the episode start date
Data Sources	MBSF (for enrollment status and beneficiary death date) and HHA Claims.

Exhibit A-52. Skilled Nursing Facility Use/All FFS HH Episodes

Measure Concept	Definition
Measure Category	Quality
Measure Description	Percentage of HH episodes with at least one admission to a SNF within 60 days of the start of the HH episode or until the start of the next HH episode that begins on or before the 60 th day.

Measure Concept	Definition
Measure Numerator	Number of HH episodes with at least one admission to a SNF within 60 days of the start of the HH episode or until the start of the next HH episode that begins on or before the 60^{th} day.
Numerator Details	 The 60-day time window is calculated by adding 59 days to the "from" date of the HH episode. If a subsequent HH episode starts on or before the 60th day, the time window is ended early on the day prior to the start of the next episode. The SNF admission is counted if the patient has at least one SNF claim during the 60-day window. SNF admissions following planned ACH (defined by a list of AHRQ Procedure and Condition CCS and additional ICD-9-CM procedure codes) are excluded from the measure numerator under the following conditions: The planned hospitalization starts within the HH episode 60-day window. The planned hospitalization ends within the HH episode 60-day window. The SNF stay starts within the HH episode 60-day window. The SNF stay starts on or after the planned hospitalization end date.
Measure Denominator	Total number of eligible HH episodes starting in a given quarter.
Denominator Details	All HH episodes that start in the quarter are included with the following exclusions: HH episodes for patients who are alive and are not continuously enrolled in FFS Medicare for the 60 days following the start of the HH episode. HH episodes for patients who were not FFS eligible in the six months prior. HH episodes that begin with a LUPA claim. HH episodes in which the patient receives service from multiple agencies during the 60-day window (see "Transfer HHAs within 60 days" in Glossary [[Section A.6]).
Data Sources	HHA Claims, SNF Claims, MBSF, Inpatient RIF. Enrollment status is identified using the Medicare Enrollment Database.

Exhibit A-53. Home Health Episodes with an Initial COVID-19 Diagnosis (%)

Measure Concept	Definition
Measure Category	COVID-19
Measure Description	Percentage of HH episodes with an initial COVID-19 diagnosis during or within 30 days (before or after) of the episode.
Measure Numerator	Number of HH episodes with an initial COVID-19 diagnosis during or within 30 days (before or after) of the episode.
Numerator Details	We used the earliest claim from date (of any claim type) for a Medicare FFS home health beneficiary with a COVID-19 diagnosis (ICD-10 B97.29 or U07.1) after 2019, which occurs during HH episodes ending during the calendar month in 2020 OR up to 30 days before the HH episode start date without the presence of an earlier HH episode OR up to 30 days after the HH episode end date without the presence of a later HH episode. This includes only the initial COVID-19 diagnosis per home health Medicare FFS beneficiary.
Measure Denominator	Total number of HH episodes ending in a given month
Denominator Details	N/A
Data Sources	HHA, Inpatient, Outpatient, SNF, Hospice, Part B Carrier, and DME claims

A.2.3 OASIS-Based Outcome Impact Measures

This section presents information on the OASIS-based outcome impact measures analyzed in this report. Of note, the measure values were included as part of our Quality Improvement and Evaluation System (QIES) extract (see Section A.3.6.2); no additional measure calculations were necessary. The tables below summarize the measure definitions, as defined by CMS.²⁵

Exhibit A-54. Discharged to Community

Measure Concept	Definition
Measure Category	OASIS Outcome
Measure Description	Percentage of HH episodes after which patients remained at home.
Measure Numerator	Number of HH episodes where the assessment completed at the discharge indicates the patient remained in the community after discharge.
Measure Denominator	Number of HH quality episodes ending with a discharge or transfer to inpatient facility during the reporting period, other than those covered by generic or measure-specific exclusions.
Measure-Specific Exclusions	HH quality episodes that end in patient death.

Source: CMS OASIS-C2 Home Health Outcome Measures

Exhibit A-55. Total Normalized Composite Change in Mobility

Measure Category	OASIS Composite Outcome					
Data Source	OASIS M1840, M1850, M1860					
Measure Description **	This measure captures the change in home health patients' mobility between start or resumption of care (SOC/ROC) and the end of care (EOC). It is a composite of three OASIS items related to mobility (i.e., toilet transferring M1840, bed transferring M1850, and ambulation/locomotion, M1860).					
Measure Calculation						

^{**}Because the TNC Change in Mobility measure is a composite measure rather than simply an outcome measure, the terms "Numerator" and "Denominator" do not apply.

Source: HHVBP Computing the HHVBP Composite Measures; HHVBP Technical Specification Resources for Composite Outcome Measures

²⁵ See CMS OASIS-C2 Home Health Outcome Measures.

Exhibit A-56. Total Normalized Composite Change in Self-Care

Measure Category	OASIS Composite Outcome				
Data Source	OASIS M1800, M1810, M1820, M1830, M1845, M1870				
Measure Description**	This measure captures the change in home health patients' self-care between start or resumption of care (SOC/ROC) and the end of care (EOC). It is a composite of six OASIS items related to self-care (i.e.,M1800 grooming, M1810 upper body dressing, M1820 lower body dressing, M1830 bathing, M1845 toilet Hygiene, and M1870 eating).				
Measure Calculation**	Firstly, the raw change for each applicable OASIS item at the episode level between SOC/ROC and EOC is computed. Secondly, the normalized change (value between -1 and 1) for each applicable OASIS item at the episode level is calculated by dividing the raw change by maximum possible change value for the respective OASIS item. Then the normalized change for all applicable OASIS items at the episode level are summed up. Sum Normalized Change in Self Care = M1800 Normalized Change + M1810 Normalized Change + M1820 Normalized Change + M1830 Normalized Change + M1845 Normalized Change + M1870 Normalized Change. This ranges from -6 to 6. Sum Normalized Change in Self-Care (calculated in previous step) for all eligible home health quality episodes are then aggregated at the agency level and divided by Agency total number of eligible home health quality episode.				

^{**}Because the TNC Change in Self-Care measure is a composite measure rather than simply an outcome measure, the terms "Numerator" and "Denominator" do not apply

Source: <u>HHVBP Computing the HHVBP Composite Measures</u>; <u>HHVBP Technical Specification Resources for Composite Outcome Measures</u>

Exhibit A-57. Improvement in Dyspnea

Measure Concept	Definition					
Measure Category	OASIS Outcome					
Measure Description	Percentage of HH quality episodes during which the patient became less short of breath or dyspneic.					
Measure Numerator	Number of HH quality episodes where the discharge assessment indicates less dyspnea at discharge than at SOC/ROC.					
Measure Denominator	Number of HH quality episodes ending with a discharge during the reporting period, other than those covered by generic or measure-specific exclusions.					
Measure-Specific Exclusions	HH quality episodes for which the patient, at SOC/ROC, was not short of breath at any time, or episodes that end with inpatient facility transfer or death.					

Source: CMS OASIS-C2 Home Health Outcome Measures

Exhibit A-58. Improvement in Management of Oral Medications

Measure Concept	Definition					
Measure Category	OASIS Outcome					
Measure Description	Percentage of HH quality episodes during which the patient improved in ability to take their medicines correctly (by mouth).					
Measure Numerator	Number of HH quality episodes where the value recorded on the discharge assessment indicates less impairment in taking oral medications correctly at discharge than at SOC/ROC.					
Measure Denominator	Number of HH quality episodes ending with a discharge during the reporting period, other than those covered by generic or measurespecific exclusions.					
Measure-Specific Exclusions	HH quality episodes for which the patient, at SOC/ROC, was able to take oral medications correctly without assistance or supervision, episodes that end with inpatient facility transfer or death, patient is nonresponsive, or patient has no oral medications prescribed.					

Source: CMS OASIS-C2 Home Health Outcome Measures

Exhibit A-59. Improvement in Pain Interfering with Activity

Measure Concept	Definition					
Measure Category	OASIS Outcome					
Measure Description	Percentage of HH quality episodes during which the patient's frequency of pain when moving around improved.					
Measure Numerator	Number of HH quality episodes where the value recorded on the discharge assessment indicates less frequent pain at discharge than at SOC/ROC.					
Measure Denominator	Number of HH quality episodes ending with a discharge during the reporting period, other than those covered by generic or measure-specific exclusions.					
Measure-Specific Exclusions	HH quality episodes for which the patient, at SOC/ROC, had no pain reported, episodes that end with inpatient facility transfer or death, or patient is nonresponsive.					

Source: CMS OASIS-C2 Home Health Outcome Measures

A.2.4 HHCAHPS-Based Impact Measures

For the five HHVBP performance measures that address beneficiary experience, we used the publicly available, HHA-level HHCAHPS data for 2013-2020. To receive the annual Home Health Prospective Payment System payment update, HHAs that do not qualify for an exemption from participating in the HHCAHPS Survey must contract with an approved HHCAHPS Survey vendor, administer the survey on an ongoing (monthly) basis, and submit HHCAHPS Survey data to the HHCAHPS Data Center on a quarterly basis. Agencies are exempted if they serve 59 or fewer survey-eligible patients a year. Survey-eligible patients are those who are at least 18 years old and have their skilled care covered by Medicare or Medicaid. Additionally, due to the COVID-19 PHE, CMS did not require HHAs to report HHCAHPS survey responses for 2019 Q4, 2020 Q1, or 2020 Q2 so that providers could instead allocate resources to patient care.

The five measures—constructed from 19 HHCAHPS questions—are summarized below.²⁸

- 1. How often the home health team gave care in a professional way (Professional Care) reflects "patients who reported that their home health team gave care in a professional way." This composite measure is comprised of four HHCAHPS questions that address how frequently the HHA treated the patient gently, with courtesy and respect, how frequently the HHA seemed informed and up-to-date, and if the patient had any problems with the care received.
- 2. How well did the home health team communicate with patients (Communication) reflects "patients who reported that their home health team communicated well with them." This composite measure is comprised of six HHCAHPS questions related to different aspects of communication, including how frequently the HHA explained things in an easy to understand manner, listened carefully, and kept the patient informed about when staff would arrive.
- 3. Did the home health team discuss medicines, pain, and home safety with patients (Discussion of Care) reflect "patients who reported that their home health team discussed medicines, pain, and home safety with them." This composite measure is comprised of seven HHCAHPS questions related to these three areas of care (that is, medicines, pain, and home safety).
- 4. How do patients rate the overall care from the home health agency (Overall Care) is a global rating measure that reflects the percentage of respondents who gave a rating of 9 or 10 to the question, "Using any number from 0–10, where 0 is the worst home health care possible, and 10 is the best home health care possible, what number would you use to rate your care from this agency's home health providers?"²⁸
- 5. Would patients recommend the home health agency to friends and family (Likely to Recommend) is a global rating measure that reflects the percentage of respondents who answered "Definitely Yes" to the question, "Would you recommend this agency to your family and friends if they needed home health care?" 28

²⁶ Additional criteria are available here.

²⁷ Additional information on reporting requirements in 2020 available here.

²⁸ Additional information on measure construction available <u>here.</u>

A.2.5 Measures Related to Entry/Exit

These two measures are reported through Quarter 2 of 2020 due to a lag in the reporting of POS data (see Section A.3.4 for details).

Exhibit A-60. Entering Home Health Agencies, Percent

Measure Concept	Definition
Measure Category	HHA Entry and Exit
Measure Description	Percentage of open HHAs that are new in a given quarter.
Measure Numerator	Count of HHAs with an original Medicare participation date occurring in a given quarter.
Numerator Details	N/A
Measure Denominator	Total number of open HHAs of the given quarter.
Denominator Details	Excluding HHAs located in DC or any US territory.
Data Sources	POS

Exhibit A-61. Exiting Home Health Agencies, Percent

Measure Concept	Definition				
Measure Category	HHA Entry and Exit				
Measure Description	Percentage of open HHAs that close in a given quarter.				
Measure Numerator	Count of HHAs with a Medicare termination date occurring in a given quarter.				
Numerator Details	N/A				
Measure Denominator	Total number of open HHAs of the given quarter.				
Denominator Details	Excluding HHAs located in DC or any US territory.				
Data Sources	POS				

A.2.6 Alternative Payment Models (APM)

The APMs that were active anytime between 2013-2020 and for which data were available are the BPCI Initiative, CJR, OCM, and three ACO initiatives:

Bundled Payments for Care Improvement (BPCI) Initiative: Under this voluntary initiative, participating ACHs and post-acute care providers (PACs) received bundled payments, as opposed to fragmented, individual service-based payments, for all services rendered during a defined episode of care. BPCI providers were offered incentives based on lowering expenditures and improving quality of care. Two of the four models (Model 2 and 3) for participation in this initiative included bundled payments for post-acute care, and episodes of care for specific clinical outcomes were grouped into "clinical episodes" for the purposes of evaluation. ²⁹ The performance period for the original BPCI model ran from 2013 through Q3 of 2018. Beginning October 2018, a new iteration of this model, BPCI Advanced, went live and is set to run through December 2023. The BPCI Advanced model remains voluntary, and features a single retrospective bundled payment and 90-day Clinical Episode duration.

Comprehensive Care for Joint Replacement (CJR) Model: This model was designed to facilitate better quality and more efficient care for Medicare beneficiaries undergoing hip and knee replacements. The performance period for this model began in April 2016 and was scheduled to end in September 2021. Participation was mandatory for all hospitals in 67 randomly selected Metropolitan Statistical Areas (MSA) for the first two years of the model. From CY 2018 onwards, all rural and lower-volume hospitals as well as all other hospitals located in 33 of the 67 MSAs were permitted to participate on a voluntary

²⁹ See BPCI general information page, available here.

basis. A CJR episode of care begins with admission to a participant hospital for a beneficiary discharged under MS-DRG 469 or 470 and ends 90 days post-discharge to account for the complete period of recovery. CJR total expenditures (Parts A and B) expenditures are evaluated for annual reconciliation compared to performance-adjusted target episode prices. Through this reconciliation, participating hospitals may be owed money from or owe money to CMS, depending on quality and spending compared to episode targets.³⁰

Oncology Care Model (OCM): The OCM was initiated by CMS in order to promote higher-quality, coordinated care to Medicare FFS beneficiaries undergoing chemotherapy at a lower cost. An episode of care begins with the initiation of chemotherapy, continues for six months and includes all Medicare Part A and B services as well as certain Part D services that FFS beneficiaries receive during that period. Participating oncology care providers receive monthly payments for each aligned beneficiary, as well as retrospective performance-based payments based on the quality of care provided and reduced spending relative to a target-price set by CMS. The OCM is a voluntary model that began in July 2016 and will continue through June 2022 nationally.³¹

Accountable Care Organizations: ACOs are multi-disciplinary provider groups (doctor's offices, hospitals, and other providers including home health agencies) who come together voluntarily to provide consistent, efficient, and cost-effective care. By providing a continuous, coordinated care. ACOs aim to avoid unnecessary duplication of services and to prevent medical errors.³² Since the enactment of the Affordable Care Act, CMS has established a number of ACO-centered APMs. As of 2020, the number of ACOs participating in the Medicare Share Savings Program ACO initiative had grown to 517, with an estimate of servicing around 11.2 million FFS beneficiaries nationwide.³³ The CMS ACO initiatives for which we have data include:

- Medicare Shared Savings Program (MSSP) For providers serving FFS beneficiaries. The SSP model facilitates coordinated care among providers and suppliers to promote higher quality and more efficient care. MSSP offers multiple options where participating providers may select the level of financial risk they are willing to incur.³⁴ MSSP is currently active.
- Two additional Center for Medicare & Medicaid Innovation (CMMI) models, the Advanced Payment ACO Model and the ACO Investment Model, were designed to shepherd ACO-based by current or newly established MSSP providers care into rural and/or underserved areas:
 - Advanced Payment ACO Model Model incentivized rural and physician-based providers to join together voluntarily to provide Medicare FFS beneficiaries better-coordinated and higher-quality care. These newly-formed ACOs, which were commonly smaller and lacking necessary resources for MSSP participation, received both upfront and monthly payments to invest in patient care and infrastructure through the MSSP.³⁵ The Advanced Payment ACO Model is no longer active.

³⁰ See CJR information page, available here.

³¹ See OCM information page, available here.

³² See ACO information page, available here.

³³ See MSSP fast facts archive, available here.

³⁴ See MSSP information page, available here.

³⁵ See Advance Payment ACO Model general information page, available here.

- ACO Investment Model Model tests the use of pre-paid shared savings to encourage previously- and newly-established MSSP ACOs to expand to rural and underserved areas.³⁶ The ACO Investment Model is no longer active.
- Pioneer ACO Model Designed to transition health care organizations and providers already experienced in coordinating care for patients across care settings into ACO-based care more quickly. These experienced organizations were expected to take on a slightly higher level of financial risk than SSP ACOs and consequently stood to receive greater shared savings. The model was run similarly to, though separately from the SSP.³⁷ The Pioneer ACO Model is no longer active.
- Next Generation ACO Model For ACOs experienced in managing care for populations of patients. In this model, participating ACOs assume greater financial risk than those participating in the SSP model, with the possibility for greater financial rewards. This model was designed to test the effect of strong financial incentives and increased resources for improved patient care and management, on improving patient outcomes and decreasing ACO expenditures.³⁸ The Next Generation ACO Model is currently active and schedule to end in December 2021.

Exhibit A-62. Active Dates and Data Availability for Alternative Payment Models

Alternative Payment Model	2013	2014	2015	2016	2017	2018	2019	2020
BPCI-Models 2 &	✓	✓	✓	✓	✓	✓		
3	,	,	,	ŕ	,	,		
BPCI Advanced						✓	✓	✓
CJR				✓	✓	✓	✓	✓
OCM				✓	✓	✓		✓
ACO Initiatives								
Pioneer ACO	✓	✓	✓	✓				
MSSP*	✓	✓	✓	✓	✓	✓	✓	✓
Next								
Generation				✓	✓	✓	✓	✓
ACO								

^{*} Included the Advanced Payment ACO and ACO Investment Model (AIM) for respective active model years

A.2.7 Total Performance Score

Guided by parameters established by CMS for CY 2016,³⁹ the TPS for CYs 2013-2017 were calculated as an aggregate performance metric based on 17 HHVBP measures, including: seven OASIS-based outcomes, three OASIS-based processes, two claims-based measures, and the five HHCAHPS measures.⁴⁰

HHA measure rates were created as 12-month weighted averages, weighted by the episode counts, and rolled up from the agency-month to the agency-year level. An HHA's Performance Year measure rates

³⁶ See ACO Investment Model general information page, available here.

³⁷ See Pioneer ACO Model general information page, available here.

³⁸ See Next Generation ACO Model general information page, available <u>here</u>.

³⁹ See 2015 HHVBP Final Rule.

⁴⁰ Scores for the three new self-reported measures were not factored into our calculation of the TPS since these data are unavailable for non-HHVBP HHAs. Thus, the adjusted composite score for the 17 performance-based measures will be given full weight, as compared to the 90% weight that has been stipulated by CMS.

(ranging from 0-100 points) were compared to its baseline year measure rates, as well as state-level performance standards: the achievement thresholds (ATs) and benchmarks (BMs). In the original HHVBP Model, the baseline year is defined as CY 2015. For our computation of the TPS for years prior to the implementation of HHVBP, we defined the baseline year as the year prior to the designated Performance Year (e.g., for our calculation of TPS values for CY 2014, we used CY 2013 as the baseline year). ATs and BMs for each measure were calculated based on the distribution of baseline year measure rates for all eligible participating HHAs within a given state (see below for eligibility criteria). For each eligible measure, HHAs received the higher of either an Achievement Score or an Improvement Score, between 0 and 10 points. Achievement/Improvement Scores were summed across all eligible measures to form an unadjusted performance measure score. For each HHA, this score was then weighted based on the number of eligible measures reported. Note that we excluded Medicaid-certified only HHAs from the ATs/BMs/TPS calculation.

HHA eligibility criteria for the calculation of the ATs and BMs are as follows:

- For OASIS and claims-based measures, an HHA must have at least 20 episodes of care in the baseline year.
 - If an HHA did not have 20 or more episodes of care for a particular measure, the reported measure rates were recoded as missing.
- For HHCAHPS-based measures, an HHA must have at least 40 completed patient surveys during the baseline year for the five measure rates.
 - If an HHA did not have 40 or more completed patient surveys, the five HHCAHPS measure rates were recoded as missing.
- An HHA must have non-missing data for at least five of 17 eligible measures.
 - An "eligible measure count" (0-17) was created to tally the number of non-missing measures for each HHA to determine their inclusion/exclusion from AT/BM calculations.

HHA eligibility criteria for the calculation of TPS are as follows:

- HHAs must have data from the full 12 months of baseline year.
 - HHAs were flagged based on their participation date, extracted from the POS file. HHAs with a participation year greater than or equal to the baseline year were excluded from the data set of eligible agencies.
- HHAs must be in operation as of the end of the performance year or as of the release of the latest available POS file.
 - HHAs were flagged based on their termination status, extracted from the POS file; HHAs that were flagged as terminated (termination year is the same as or before the performance year and non-missing as of the POS data extraction) were excluded from the data set of eligible agencies.
- HHAs must have at least five eligible measures for both the baseline year and the performance year.
 - For measure-level eligibility, see prior list above ("HHA eligibility criteria for calculations of AT/BMs").
- Of an HHA's eligible measures, at least five measures must be the same for both the baseline year and the performance year.

HHAs that did not have at least five shared measures between the baseline and performance years were excluded from the data set of eligible agencies.

Similarly, guided by parameters established by CMS for CY 2018, ⁴¹ the 2018 TPS were calculated as an aggregate performance metric based on 16 HHVBP measures: seven OASIS-based outcome measures, two OASIS-based process measures (of note, the drug education measure was dropped for CY 2018 and all subsequent years), two claims-based measures, and the five HHCAHPS-based measures. The measure eligibility criteria, measure score calculation and HHA eligibility criteria remain the same as previous years.

Finally, guided by parameters established by CMS for CY 2019⁴² and CY 2020¹⁹, the 2019 and 2020 TPS were calculated as an aggregate performance metric based on 13 HHVBP measures: six OASIS-based outcome measures, two claims-based measures, and the five HHCAHPS-based measures. Of note, the Influenza immunization measure and Pneumococcal vaccine measure were dropped for CY 2019 and all subsequent years, and three OASIS-based outcome measures (Improvement in Bathing, Bed, and Ambulation) were replaced by two composite measures: TNC Change in Self-Care and TNC Change in Mobility. The measure eligibility criteria and HHA eligibility criteria remain the same as previous years. The maximum amount of improvement points was reduced from 10 points to 9 points for CY 2019 and subsequent performance years for all measures except for the two TNC measures, for which the maximum improvement points would be 13.5. In addition, for CY 2019 and subsequent years, the methodology for calculating the TPS by weighting the measure categories changed significantly such that the OASIS-based measure category and the claims-based measure category would each count for 35 percent, and the HHCAHPS measure category would count for 30 percent of the TPS that is based on performance of the Clinical Quality of Care, Care Coordination and Efficiency, and Person and Caregiver-Centered Experience measures.

Using the above methodology, we calculated the TPS for CYs 2013-2020. We then validated our TPS calculations in the HHVBP group against those calculated by the HHVBP Implementation Contractor and reported in the Final Annual TPS and Payment Adjustment Report (released November 2017), the Preview Annual TPS and Payment Adjustment Report (released August 2018), the Preview Annual TPS and Payment Adjustment Report (released August 2019), the Preliminary Annual TPS and Payment Adjustment Report (released October 2020) and the Preliminary Annual TPS and Payment Adjustment Report (released October 2021) for 2016 TPS, 2017 TPS, 2018 TPS, 2019 TPS, and 2020 TPS respectively. Compared to the HHVBP Implementation Contractor, we included 24 additional HHAs in the 2016 TPS calculation, 15 additional HHAs in the 2017 TPS calculation, 16 additional HHAs in the 2018 TPS calculation. Our inclusion of additional HHAs that were eligible for a TPS were due to differences in timing of access to the underlying measure data. Among HHAs that were included in both our and the HHVBP Implementation Contractor's calculations, the TPS were very close (e.g., correlation coefficient between our TPS and the HHVBP Implementation Contractor's TPS was 0.999 for the first three years (i.e., CYs 2016-2018), the correlation coefficient between our TPS and the HHVBP Implementation

⁴¹ See 2017 Final Rule here.

⁴² See 2018 Final Rule here.

Contractor's TPS was 0.998 for CY 2019, and the correlation coefficient between our TPS and the HHVBP Implementation Contractor's TPS was 0.997 for CY 2020).

A.2.8 HHVBP Self-Reported Performance Measures

HHAs self-report three measures through the CMS Secure Portal:

- 1. The proportion of eligible HHA personnel vaccinated for influenza within the year.
- 2. The proportion of patients aged 60 or older who either received or reported having a herpes zoster vaccination.
- 3. The proportion of patients who have an advance care plan or surrogate decision-maker documented in their medical record, or who had a documented discussion about advance care plans or surrogate but refused or were unable to provide the information.

HHA performance regarding these measures was based on the reporting status (i.e., reported/not reported) for each measure. A binary variable indicating the reporting status of each measure (i.e., reported/not reported) at the HHA-level was available from the CMS Secure Portal. We calculated the proportion of HHAs that reported each measure. The numerator included all HHAs that reported the measure of interest, and the denominator included all HHAs operating under the HHVBP Model.

A.2.9 Relative Change

The relative change provides context for interpreting model estimates and indicates the magnitude by which the impact measures have changed due to HHVBP in the post-implementation period relative to the baseline period values. We calculated the relative change by dividing the respective D-in-D estimate by its measure's corresponding baseline average value in HHVBP states and expressing it as a percentage. For example, the cumulative D-in-D estimate of 0.29 for ED Use (No Hospitalization)/First FFS HH Episodes reported in Exhibit 57 of the Annual Report was divided by its baseline average of 11.7 percent to yield a 2.5 percent increase (0.29/11.7=0.025).

As noted in Section A.1.4.2, we estimated impacts for 2016 through 2019 from one regression model and impacts for 2020 from a separate regression model using the alternative standardized approach. The baseline means were also calculated using two methods. For years 2016-2019, D-in-D yearly impact estimates corresponded to a baseline mean calculated using the pre-PDGM approach. On the other hand, for post-PDGM year 2020, the yearly estimate corresponded to a baseline mean that incorporated the post-PDGM standardized approach.

Relative changes for 2016-2019 express the impact estimate as a percentage of the average spending per day calculated using the pre-PDGM method during the baseline period in HHVBP states. Estimates of the relative change for 2020 represent the impact estimate as a percentage of the average spending per day calculated using the post-PDGM approach during the baseline period in HHVBP states. Estimates of the relative change for cumulative estimate represent the impact estimate as a percentage of the weighted average baseline (Refer to Section A.1.4.2 in the Technical Appendix to see how it is calculated) in HHVBP states. However, these three baseline averages are very close in magnitude and hence for easier understanding, in the Annual Report (Exhibit 57) we only show the baseline value corresponding to 2016-2019. Even though one pre-PDGM baseline average is shown, the yearly (2016-2019 and 2020) and cumulative relative changes are calculated using three corresponding underlying baseline averages. All three baseline averages and their corresponding relative changes are shown in

Supplemental Table Exhibit B-51. To reiterate, the relative change column (last column) is the same in both the tables (Exhibit 57 in the Annual report and Exhibit B-51).

A.2.10 Annual Savings Calculations

We estimated the annual savings to the Medicare program by multiplying the yearly D-in-D estimate for the Medicare spending per day measures by the total number of eligible days in the HHVBP states for the respective year. Similarly, we obtained estimates of total savings since implementation of HHVBP by multiplying the cumulative D-in-D estimate for the Medicare spending per day measures (Exhibit 57) by the total number of eligible days during 2016-2020 in the HHVBP states (Exhibit B-46). To obtain estimates of average annual savings due to HHVBP, we then divided the calculated total savings estimate (obtained from the cumulative D-in-D estimate) by the number of years in the post-implementation period (in this case, four years).

To illustrate with an example, average daily Medicare spending during and following home health episodes among FFS beneficiaries declined by \$2.17/day in HHVBP states, relative to non-HHVBP states for 2016-2020 (i.e., the cumulative D-in-D estimate reported in Exhibit 66 in the Annual Report).

- The number of eligible days in HHVBP states for 2016-2020 included in the calculation of this measure is 437,400,109 (356,754,464 days for 2016-2019 + 80,645,645 for 2020) (Exhibit B-46).
- We multiplied the D-in-D estimate (which corresponds to estimated savings per day) by the total number of days during the corresponding time period to estimate the reduction in total Medicare spending over the four-year period (2016-2020): \$2.17 savings/day * 437,400,109 days = \$949,158,236.53.
- We then divided this number by 5 to estimate the average annual savings during 2016-2020 among FFS beneficiaries receiving home health services: \$949158236.53/5 = \$189,831,647.31, or \$190 million after rounding.

Average annual savings corresponding to Medicare component expenditure estimates are calculated exactly in the same way, by multiplying the respective cumulative D-in-D estimates of the measure components (Exhibit B-53) by the total number of eligible days during 2016-2020 in the HHVBP states and dividing the total savings by the number of post-implementation years.

A.2.11 Sensitivity Analyses

We conducted two sensitivity analyses on select claims-based measures to better understand the potential impacts of PDGM and COVID during 2020.

<u>Analysis 1:</u> We performed a sensitivity analysis for three claims-based utilization measures to evaluate the impact of home health episode length change from 60 days to 30 days due to implementation of PDGM effect in January 2020. These measures include:

- Unplanned Acute Care Hospitalization/All FFS HH Episodes
- SNF Use/All FFS HH Episodes

Instead of truncating the measure lookout window at the day prior to the start of the next episode, we construct standardized 60-day lookout windows. Within each episode sequence, we add 59 days to the first episode start date. If the next episode in the sequence is entirely contained within the first episode's 60-day lookout window, the next episode is ignored. If the next episode in the sequence starts

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during the first episode's 60-day lookout window and ends outside of that window, we create another 60-day lookout window starting one day after the end of the first episode's lookout window. If the next episode in the sequence starts one or more days after the end of the first episode's 60-day lookout window, we create another 60-day lookout window starting on the next episode's start date.

We continue with this logic through all of the episodes in each sequence, for both the pre-PDGM period (2013-2019) and the post-PDGM period (2020). In the scenario where the standardized 60-day window covers multiple episodes (6.5% among all the episodes), we take the covariate values from the earliest of episode ids that overlaps with the window. All the denominator exclusions remain the same as the main measures defined in Section A.2.2.

<u>Analysis 2:</u> For our second sensitivity analyses, we estimated the HHVBP impact in 2020 for claims-based utilization and Medicare spending measures from a D-in-D model that did not adjust for COVID indicators (other covariates remaining unchanged). Results indicate that the 2020 impact estimate from this model (Exhibit B-43 for utilization measures and Exhibit B-54 for spending measures) were very similar to that obtained from our base model (Exhibit 57 for utilization measures and Exhibit 66 for spending measures) that adjusted for COVID indicators, which implied that COVID is not a large source of confounding, assuming that unobserved geographic variation due to COVID is similar to observed variation in the COVID indicators that we control for in the D-in-D models.

A.3 Data Sources

For this Annual Report, we accessed CMS administrative data from several sources, including the Chronic Conditions Data Warehouse (CCW) via the Virtual Research Data Center, publicly available data sources, and other CMS HHVBP Contractors. We also received varying analytic levels of measure-specific OASIS data, extracted from CMS' iQIES. We used these data sources to create the analytic file necessary to conduct the analyses included in this Annual Report. Claims-based impact measures were calculated and analyzed using several data sources, including:

- Common Medicare Environment (CME) enrollment data
- HHA claims
- SNF claims
- Inpatient hospitalization claims
- Outpatient claims (e.g., Eds, renal dialysis facilities, outpatient rehabilitation facilities)
- Part B claims
- DME claims
- Hospice claims
- Provider of Services (POS) files
- Area Health Resource File (AHRF)

The data sources discussed below were combined to create impact measures and descriptive variables, inform and construct comparison groups, and contribute to the analytic file that was used to conduct the analyses and produce the results presented in the report. Below, we describe the process for obtaining data from these sources in more detail.

A.3.1 Home Health Agency Claims

Purpose. HHA claims defined the home health care episodes for the claims-based impact measures.

Data Acquisition. HHA claims data were pulled from the CCW's RIFs in July 2021, which included all final action claims with claim type code 10 and a service end date (claim "through" date) ranging from January 1999 through June 2021. Although the measurement period for this evaluation began in January 2013, prior years of HHA claims data were needed to establish accurate episode sequence information.

Data Processing. In order to establish the complete set of home health episodes of care, all final-action HHA claims that met the following conditions were included:

- Claim frequency code not equal to each of the following: missing; '0' (Non-payment/Zero Claim);
 or '2' (Request for Anticipated Payment)
- Included at least one covered visit
- Received a Medicare payment amount greater than \$0

Furthermore, if a beneficiary had multiple claims with the same "Statement Covers From" date (i.e., "claim from" date), only the claim with the latest Fiscal Intermediary claim process date was included. In the event that multiple claims for the same beneficiary overlap in a statement period "from" and "through" dates, the "Statement Covers Through" date (i.e., "claim through" date) on the claim starting earlier was adjusted to be the date before the ensuing claim from date. These data steps ensure that a given beneficiary could not be attributed to multiple HHAs on a given day when calculating episode-based impact measures (discussed below).

Each of the resulting HHA claims were considered a final home health episode with episode start date corresponding to the "claim from" date, and episode end date corresponding to the "claim through" date. In concordance with the measure specifications for the two HHVBP claims-based measures, ²⁴ sequence of episodes (or "home health stay") was defined as a series of consecutive home health episodes for a given beneficiary in which the maximum time between consecutive episodes, end date to start date, was 60 days or less. If the time between the prior episode end date and ensuing episode start was greater than 60 days, the ensuing episode start date began a separate home health stay.

An important by-product of HHA claims processing is a beneficiary finder file that includes a unique list of all beneficiaries with a claims-based home health episode ending on or after January 1, 2013, which includes the full measurement period associated with this report (2013-2020). For the remainder of this report, we refer to this data set as the "HH Beneficiary Finder File."

A.3.2 Master Beneficiary Summary File

Purpose. MBSF data were the source for determining: beneficiary eligibility in impact measures based on FFS enrollment status, beneficiary demographics, and chronic condition status.

Data Acquisition. MBSF data, sourced from the Common Medicare Environment, were included in the CCW as annual snapshots that were divided into multiple segments: Base (Parts A/B/C/D), Chronic Conditions, Other Chronic or Potentially Disabling Conditions, Cost and Use, and National Death Index. For this Annual Report, we utilized the Base, Chronic Conditions, and Other Chronic Conditions segments.

The MBSF Base segment data provided monthly indicators of enrollment status, in addition to beneficiary demographic information (e.g., state and county of residence, date of birth, gender, race, etc.), for all Medicare enrollees. For this report, beneficiary year-level MBSF Base data were compiled from 2013 to 2020. For beneficiary gender, race, date of birth and date of death, only information from the most recent year of available MBSF for a given beneficiary was included in analyses.

As of the time of this report, the MBSF Chronic Conditions and Other Chronic or Potentially Disabling Conditions segments contained 67 beneficiary-year-level condition flags that were "developed from algorithms that search the CMS administrative claims data for specific diagnosis codes, Medicare Severity Diagnosis Related Group (MS-DRG) codes, or procedure codes." The condition flags were provided at both the middle and end of each year for each Medicare beneficiary; for this report, only end-of-year condition flags were used.

Data Processing. In a given month, a beneficiary was determined to be enrolled in "full" Medicare FFS if they were enrolled in both, Parts A and B (including beneficiaries with dual enrollment in Medicare and Medicaid), and were concurrently not enrolled in an HMO. Based on this definition, monthly indicator variables were created to determine a beneficiary's full FFS enrollment status, which was later used as one of the factors to determine eligibility in claims-based impact measure denominator populations (See Section A.2.2).

End-of-year condition indicator variables from both Chronic Condition MBSF segments indicated whether the beneficiary met the CCW claims criteria and/or whether the beneficiary meets the

⁴³ See CCW Condition Categories.

coverage criteria (enrolled in Medicare Parts A and B for the entire specified period). From these indicator variables, we further derived condition flags that indicate whether a beneficiary met the claims criteria portion of the CCW condition algorithm, regardless of whether the beneficiary met the FFS coverage criteria (FFS coverage is separately accounted for in the MBSF Base segment).

The total number of Medicare-eligible FFS beneficiaries alive at the beginning of every quarter (e.g., if a beneficiary is no longer FFS next month, they are still included) was also calculated and then divided by 1000.

A.3.3 Non-Home Health Agency Claims

Purpose. We analyzed non-home health claims in order to create impact measures for spending and utilization of services outside of home health care. These claims were also used to determine a beneficiary's care setting immediately prior to a sequence of home health episodes. In this section, we discuss preliminary data processing to support impact measure calculation.

Data Acquisition. For this Annual Report, final action SNF (claim type codes 20 and 30), Inpatient (claim type code 60), and Outpatient (claim type code 40) claims were pulled from the CCW RIFs in July 2021, including claims with a claim through date from April 2010 through June 2021. Claims occurring in this date range potentially contributed to impact measure calculation and determining a home health beneficiary's prior care setting.

Additionally, all claims featuring a beneficiary in our home health Beneficiary Finder File were pulled in July 2021 from the CCW RIFs for Part B, DME, home health, Hospice, SNF, Inpatient, and Outpatient for claims with a claim through date from October 2011 through June 2021. This set of claims was used to calculate total Medicare expenditures and HCC risk scores for FFS home health beneficiaries.

Data Processing. For impact measure calculation, SNF stays were constructed based on SNF claims with an admission date starting on or after October 1, 2011; furthermore, this set of claims was subset to include only claims corresponding to beneficiaries in the HH Beneficiary Finder File (see Section A.3.1). SNFs submit monthly claims throughout a beneficiary's duration of stay, which spans from admission date to discharge date; therefore, a beneficiary's SNF stay was constructed by combining each of the individual SNF claims with the same associated admission date. The SNF stay start date corresponded to the first claim's "claim from" date, while the SNF stay end date corresponded to the last claim's "claim through" date. Medicare payment amounts for each claim within a given stay were summed up to a final stay-level payment amount.

Inpatient and outpatient claims were used to support impact measures related to unplanned ACH and ED use, spending and utilization of services. Inpatient claims were included for beneficiaries in the HH Beneficiary Finder File. Planned ACH inpatient claims were determined by scanning all diagnoses (ICD 9 or 10 codes) reported on the inpatient claim and cross-referenced the list of AHRQ CCS that defined planned hospitalization, as was done in the measure developer's documentation for the two HHVBP claims-based measures. Medical or Surgical type diagnosis and Major Diagnostic Categories were also included in inpatient claims. Medical or Surgical type of diagnosis were derived from MS-DRG⁴⁴: a medical DRG is assigned when no significant procedure was performed, and surgical DRG is assigned when a significant procedure was performed. Major Diagnostic Categories (MDC) are formed by dividing

⁴⁴ See MS-DRG Classifications and Software, available here.

all possible principal diagnoses (from MS-DRG) into 26 mutually exclusive diagnosis areas largely corresponding to a single organ system. Outpatient claims were included for beneficiaries in the HH Beneficiary Finder File. Outpatient claims with ED visits were identified by the presence of revenue center codes 0450-0459 or 0981. This approach is in alignment with the measure developer's documentation for the HHVBP claims-based ED use without hospitalization measure. ²⁴ We also marked inpatient claims with ED visits using the same approach. In addition, we added flags for inpatient and outpatient claims with observation services for spending analysis, if the HCPCS code of the claim contains any of (99217, 99218, 99219, 99220, 99224, 99225, 99226, 99234, 99235, 99236, G0378 or G0379) or presence of revenue center codes 0760, 0761, 0762 or 0769.

In addition, we grouped the primary diagnosis code of inpatient and outpatient claims using AHRQ Clinical Classification Software (CCS)⁴⁵ and CCS Refined (CCSR)⁴⁶. We specifically focused and created flags for the categories below:

- Abdominal pain: 17.1.7 (Abdominal pain) and SYM006 (Abdominal pain and other digestive/abdomen signs and symptoms);
- Superficial injury: 16.8 (Superficial injury; contusion), INJ017 (Superficial injury; contusion, initial encounter), INJ054 (Superficial injury; contusion, subsequent encounter);
- Nonspecific chest pain: 7.2.5 (Nonspecific chest pain), CIR012 (Nonspecific chest pain);
- Urinary tract infections: 10.1.4 (Urinary tract infections, including 10.1.4.1, 10.1.4.2 and 10.1.4.3), GEN004 (Urinary tract infections).

For the purposes of total expenditure calculations, all claims for home health beneficiaries were pulled from Part B, DME, home health, Hospice, SNF, Inpatient, and Outpatient CCW RIFs. Claim payment amount was summed across all claims based on each home health episode (for full expenditure measure specifications, see Section A.2.2).

A.3.4 Provider Data

Purpose. We utilized publicly available data on HHAs to control for a variety of agency characteristics (i.e., ownership status, hospital-based vs. freestanding) in construction of comparison groups and D-in-D modeling.

Data Acquisition. Provider data was downloaded from the CMS "Provider of Services" site.

Data Processing. The final annual POS data sets from each year 2013-2020 were subset to HHAs based on provider category code "5". Control types provided in the POS data were re-coded into larger groups of "non-profit" (control type codes 1,2,3; church, private not-for-profit, and other, respectively), "for-profit" (control type code 4; private for-profit), and "government-owned" (control type codes 5,6,7; federal, state, and local, respectively). Additionally, facility type codes were re-coded into groups of "hospital-based" (facility type codes 4,5,6; rehabilitation facility, SNF, and hospital, respectively), and "freestanding" (facility type codes 1,2,3,7; visiting nurse association, combination government voluntary, official health agency, and other, respectively). For agencies that first show up in the POS data

⁴⁵ AHRQ Clinical Classification Software for ICD-9: https://www.hcup-us.ahrq.gov/toolssoftware/ccs/ccs.jsp

⁴⁶ AHRQ Clinical Classification Software Refined version for ICD-10: https://www.hcup-us.ahrq.gov/toolssoftware/ccsr/dxccsr.jsp

after their certification dates, we backfilled their characteristics for the years in between (including the year of certification).

A.3.5 County-Level AHRF Data

Purpose. Utilize county-level data from the AHRF to inform comparison group construction based on key county-level demographic information.

Data Acquisition. AHRF data are publicly available from the Health Resources and Services Administration data warehouse, from which we downloaded the 2020 county-level data set.

Data Processing. The following data elements from the AHRF data set were used in the analyses: indication of whether the county was in a rural or urban area (based on CBSA indicator), and the county level average education. The rural/urban variable was used to define rurality of a county, including beneficiaries receiving care in that county, across all analyses. The county level average education was used to define the percentage of persons aged 25 years and older in a county with less than a high school diploma.

A.3.6 OASIS Data

A.3.6.1 Predicted Probabilities for the Risk Adjusted OASIS-Based Outcome Impact Measures

Purpose. We obtained predicted probabilities for the risk adjusted OASIS-based outcome impact measures to support OASIS-based outcomes impact measure calculation and analysis.

Data Acquisition. We received OASIS-based episode-level data (extracted from QIES, later renamed to iQIES starting 2020) for each of the HHVBP OASIS-based outcome impact measures, in which episodes of care were determined from a series of OASIS assessments and had an episode end date ranging from 2013 through 2020.

Data Processing. The data set contained episode-level measure-specific observed and predicted probability values for each of the HHVBP OASIS-based outcome impact measures, as well as a state and facility identifier (unique only within a given state) in which the episode of care occurred. The combination of state and facility identifier were used to look up the HHA's CCN using the CCW's HHA facility file.

A.3.6.2 QIES Roll-Up Measure Data for the OASIS-Based Outcome Measures

Purpose. We obtained roll-up measure data for OASIS-based outcome measures in order to calculate and analyze the TPS scores for all HHAs, regardless of participation in HHVBP.

Data Acquisition. We received HHA-month-level data sets that contain observed measure values and episode counts for each of the outcome measures, spanning 2013 through 2019, from iQIES. Starting 2020, we received this data from Abt.

Data Processing. Similar to the episode-level QIES data set described above, the data set also contained state and facility identifier (unique only within a given state) in which the episode of care occurred; the combination of state and facility identifier were used to look up the HHA's CCN using the CCW's HHA facility file.

A.3.6.3 Raw OASIS Assessment Data

Purpose. Raw item-level OASIS data for January 2010 to December 2020 were obtained to provide covariates for our analytic models and support our OASIS impact measure analyses.

Data Acquisition. Assessment data were extracted from the CCW Oracle database.

Data Processing. The assessments were subset to versions C, C1, C2, D, or D1. The most recent SOC/ROC assessments for each beneficiary were flagged based on M0100. Risk factor variables were calculated based on raw assessment data according to CMS documentation⁴⁷. Response-level indicator variables were created for a subset of assessment items, including M0100, M1000, M1810, M1620, M1710, M1870, M2110, M1800, M1880, M1730, M1308, M1311, M2200, M1830, M1400, M1610, M1034, M1840, M1860, M2020, M1720, M1230, M1220, M1870, and M1910. Patient diagnostic information, from which chronic and acute conditions were derived, was pulled from items M1010, M1016, M1011, M1017, M1020, M1022, M1024, M1021, M1023, and M1025.

We noticed that the missing rate of bene_id in OASIS assessment data increased over time, especially after 2018. To resolve this issue and achieve a more consistent (i.e., lower) bene_id missing rate on claims, we supplemented our current matching approach by also using the Health Insurance Claim Number (HICN) from OASIS assessment data, and the HICN to bene_id crosswalk available in the CCW.⁴⁸. By incorporating the HICN and these improvements in linkage, the bene_id non-missing rates improved (especially for 2018-2019) and was more consistent over the years (i.e., 2013-2020).

A.3.7 HHCAHPS and Star Ratings Data

Purpose. We utilized HHCAHPS data to analyze the five patient experience impact measures.

Data Acquisition. We downloaded publicly available data from the Home Health Compare (HHC) website in Oct 2020 for CYs 2013-2019.⁴⁹ For CY 2020 HHCAHPS data, we received the data directly from RTI.

Data Processing. The HHCAHPS data included a score value for each of the five HHCAHPS-based impact measures (see Section A.2.4), rounded to the nearest whole number, HHA's CCN, the number of completed surveys by respondents that received care from the given HHA, and the response rate. For this report, we used data from the January through December report from each year of our analyses, 2013-2020 (i.e., measurement period is the CY).

A.3.8 New Claims-based Measures Data

Purpose. To provide descriptive statistics on the three new claims-based measures that CMS publicly reports, which include Discharged to community (claims-based) measure, Potentially Preventable 30-

⁴⁷ Hittle DF, Nuccio EJ. (2017) Home Health Agency Patient-Related Characteristics Reports: Technical Documentation of Measures - Revision 4.1. Prepared for: Department of Health and Human Services; Centers for Medicare & Medicaid Services. *University of Colorado School of Medicine - Division of Health Care Policy and Research*.

⁴⁸ If a HICN could be mapped to a bene_id in the crosswalk, then the bene_id in the crosswalk was used to supplement the bene_id listed in the OASIS assessment. For patients who had multiple OASIS assessments but with incomplete bene_id information on all of the forms, we applied the bene_id to the entire group of the patient's assessments.

⁴⁹ These data are available here.

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Day Post-Discharge Readmission measure, and Medicare Spending Per Beneficiary – Post-Acute care (MSPB-PAC) home health measure.

Data Acquisition. We downloaded the publicly available data from the Home Health Compare (HHC) website in Sep 2021 for CYs 2018-2019. For CY 2020 measures data, we received the data directly from the HHVBP Implementation Contractor.

Data Processing. The new claims-based measures data included a risk-standardized rate and an observed rate for each year for Discharged to community (claims-based) measure and Potentially Preventable 30-Day Post-Discharge Readmission measure. It also included a ratio of Medicare Spending per Episode comparing to national spending for each year for Medicare Spending Per Beneficiary – Post-Acute care (MSPB-PAC) home health measure. Descriptive statistics by HHVBP and Non-HHVBP were calculated for each of the three measures to compare with the existing claims-based and OASIS-based HHVBP measures.

A.3.9 New Measures Data

Purpose. To provide descriptive statistics on the three new agency-reported measures.

Data Acquisition. We downloaded the Preliminary Annual TPS and Payment Adjustment Report for CY 2020, made available on the CMS Enterprise Portal in October, 2021.

Data Processing. This report provided HHA-level indicators for whether the agency reported on each of the three measures, in addition to providing the number of points earned for each new measure, and how these points were weighted to contribute to the final TPS.

A.3.10 Provider Enrollment, Chain and Ownership System Data

Purpose. PECOS data were used to determine HHA chain information.

Data Acquisition. PECOS data were downloaded from the Integrated Data Repository in multiple iterations corresponding to monthly updates of the PECOS enrollment and chain affiliation data.

Data Processing. In order to determine HHA chain affiliation at a given point in time, we extracted data from two views in the Medicare Virtual Data Mart: V2_MDCR_PRVDR_MDCR_ID (parent table for PECOS enrollment database) and V2_MDCR_PRVDR_CHAIN (provider chain affiliation history). All available data were extracted for providers that were identified as HHAs, based on the last four digits of CCN, by joining the two data views based on the tables' key identifier: PRVDR_ENRLMT_ID. The resulting data set provided a history of chain affiliation for each HHA represented in the PECOS database. This process was repeated in multiple iterations from July 2018 through July 2021, in order to account for monthly updates to the PECOS enrollment and chain affiliation data. Per CMS Integrated Data Repository (IDR) Support, the PECOS data extracts they receive via the "Global Extract File" do not consistently and reliably preserve historical enrollment and chain affiliation data; therefore, we decided to combine monthly extracts and, for each HHA, choose the most recent extract in which the HHA was present. Further, as described in Section A.2.1.3, the most recent chain affiliation data extracted from PECOS would only contribute to the chain affiliation indicator for CY 2020 in this report, while pre-2020 chain affiliation data would be carried over from the previous Annual Report.

A.3.11 Cost Reports

Purpose. Public use HHA Cost Report files (CMS Form 1728-94 and Form 2552-10) for fiscal years 2012–2020 were used to obtain chain information and to calculate profitability.

Data Acquisition. Cost Report data sets for both freestanding and hospital-based HHAs are publicly available via CMS' Healthcare Cost Report Information System.⁵⁰

Data Processing. The fiscal year 2020 Cost Report file was not finalized at time of reporting, and all records for 2020 represented the most current data available. For any provider number with more than one Cost Report record in a given year, the Cost Report representing the latest fiscal year end date was maintained for analyses.

A.3.12 Master Data Demonstration (MDD)

Purpose. Identify Medicare FFS beneficiaries who were aligned with ACOs (i.e., MSSP ACO, the Next Generation ACO Model, and the Pioneer ACO Model) during their home health episode.

Data Acquisition. The MDD is available in the CMS Virtual Research Data Center (VRDC) as part of the CCW, in association with the CMS Master Data Management (MDM) system. The data were pulled from the MDD library using the extracts from multiple dates, depending on the specific ACO model.

Data Processing. For the MSSP, we obtained the finalized list of retrospectively aligned beneficiaries for 2013-2020 from the MDD_BENE_EXTRACT_LINKED_200717 extract. SSP ACO-aligned beneficiaries were identified by program_id = '08' and bene_ctgry_cd = 'F', which included beneficiaries aligned to the Advance Payment ACO and ACO Investment Model when those models were active.

For the Next Generation ACO, we obtained prospectively aligned beneficiaries for 2016-2020 from the first MDD_BENE_EXTRACT_LINKED extract released in March of the year following the year of interest. Next Generation ACO beneficiaries were identified by program_id = '21'.

For the Pioneer ACO, we obtained prospectively aligned beneficiaries for 2013-2016 from the first MDD_BENE_EXTRACT_LINKED extract released in March of the year following the year of interest. Pioneer ACO beneficiaries were identified by program_id = '07'. Beneficiary alignment effective and alignment end dates were used.

With these data, we defined a window of ACO participation. In combination with home health episode start and end dates, we created a flag for Medicare home health beneficiaries whose home health episode overlapped with participation in an ACO.

A.3.13 Data on BPCI Models from CMMI

Purpose. Identify Medicare FFS beneficiaries who were aligned with the BPCI Model (specifically, Model 2 or Model 3), the BPCI Advanced Model, the CJR model or the OCM during their home health episode.

Data Acquisition. These files were provided directly by CMMI, covering Q3 2013 through Q3 2018 for BPCI, Q4 2018-Q4 2020 for BPCI Advanced, Q2 2016 through Q4 2020 for CJR and Q3 2016 through Q4 2020 for OCM.

⁵⁰ These data are available here.

Data Processing. The data sets contained beneficiary-level information on APM clinical episode begin date and end dates. With these data, we defined a window of model participation. In combination with home health episode start and end dates, we created a flag for Medicare home health beneficiaries whose home health episode overlapped with participation in BPCI, BPCI Advanced, CJR or OCM.

A.3.14 Data on Review Choice Demonstration from CMMI

Purpose. Identify Medicare FFS beneficiaries who were aligned with the Review Choice Demonstration.

Data Acquisition. This file was provided directly by CMMI, covering home health providers in Illinois (cycles 1-4), Ohio (cycles 1-3), Texas (cycles 1-3), Florida (cycles 1-2), and North Carolina (cycles 1-2).

Data Processing. The data set contained agency-level information on participation in the RCD cycles. Using cycle start and end dates and home health episode start dates, we created flags for Medicare home health beneficiaries whose home health episode began while their providing agency was either actively participating in an RCD cycle or had previously participated in an RCD cycle but was between cycles. The variables are:

- RCD Participant Active: The home health agency was an active participant in an RCD cycle on the home health episode start date.
- RCD Participant Inactive: The home health agency was an active participant in an RCD cycle
 prior to the home health episode start date, but was in between RCD cycles on the home health
 episode start date.
- RCD Non-participant: The home health agency was not an active participant in any RCD cycle prior to or on the home health episode start date.

A.3.15 Data from the HHVBP Implementation Contractor

Purpose. To support calculating a TPS for HHAs in the non-HHVBP states, which can be used as a metric to compare HHAs in non-HHVBP states with HHAs in HHVBP states.

Data Acquisition. We requested QIES measure roll-up extracts spanning 2013-2020 and HHA size data. In addition, we requested data for the three newly publicly reported measures on home health compare, including, Discharged to community (claims-based) measure (for year 2019-2020); Potentially Preventable 30-Day Post-Discharge Readmission measure (for year 2018-2020); and Medicare Spending Per Beneficiary – Post-Acute care (MSPB-PAC) home health measure (for year 2019-2020).

Data Processing. With guidance from the HHVBP Implementation Contractor, we received the QIES roll-up data sets that align in content with those used to produce the Annual TPS and Payment Adjustment Report; however, the variable timing of QIES data extracts, as compared to those used by the Implementation Contractor, may result in small discrepancies in measure values. We also received an HHA-level file containing metrics of HHA size, including a count of episodes and unique beneficiaries during 2015; these values were used by the HHVBP Implementation Contractor to determine the size cohort for each of the HHAs that were subject to payment adjustment. These files, in conjunction with the publicly reported HHCAHPS measure data, allowed us to calculate a TPS for both HHVBP and non-Model HHAs, which served as an impact measure for comparative analyses between HHAs in non-HHVBP states and HHVBP states.

A.3.16 Data from the HHVBP Technical Assistance Contractor

Purpose. To conduct descriptive analysis that assesses use and utilization of the HHVBP Connect website.

Data Acquisition. We requested and obtained HHVBP Connect data for CY 2020 from the HHVBP Technical Assistance contractor.

Data Processing. With guidance from the HHVBP Technical Assistance Contractor, we compiled the multiple data files into an annual file for CY 2020 which included monthly unique visitors, resource download, and webinar participation.

A.4 Enhancements to Analytic Files

Since completing the analyses for the Fourth Annual Report, we made several changes that improved our linking technique between claims and OASIS assessments, especially for 2019. In this section we provide a brief summary of these changes and their effect on the Medicare spending results.

- Incorporating the HICN. As part of our preparation for compiling current data for each annual report, we refreshed our analytic file. We used updated HH RIFs from the CCW (pulled in April 2021) that reflected longer runout for HH claims than the analytic file used in the Fourth Annual Report (especially for 2019, where all months now had over 12 months of runout), and then linked these claims to OASIS data via the "bene_id" variable. During this process, we noticed that the missing rate of bene_id in OASIS assessment data increased over time, especially after 2018. To resolve this issue and achieve a more consistent (i.e., lower) bene_id missing rate on claims, we supplemented our current matching approach by also using the Health Insurance Claim Number (HICN) from OASIS assessment data, and the HICN to bene_id crosswalk available in the CCW. S1 By incorporating the HICN, the bene_id non-missing rates improved (especially for 2018-2019) and was more consistent over the years (i.e., 2013-2020).
- Using claims occurrence code instead of claims authorization code. For final claims with a "from" date 1/1/2020 or later, the claim authorization code is no longer available on claim files. Thus, we could not link 2020 claims with OASIS assessments using the claim authorization code. Instead, as suggested in the Medicare claims manual,⁵² we linked the date associated with the claim occurrence code "50" to the OASIS assessment completion date (OASIS item M0090).
- **Tightening dates used in matching.** Finally, instead of allowing for up to a 1 day difference in start dates between the HH claims and OASIS assessment, we now required the dates used for linking to match exactly between the two data sources.

Overall, these enhancements improved the linkage between HH claims and OASIS assessments by decreasing the missing rate for many of the OASIS-derived covariates used in our D-in-D models of the spending measures. In all, these changes increased our 2013-2019 sample size for the D-in-D models by approximately 2%, with the largest increase occurring for 2019.

⁵¹ If a HICN could be mapped to a bene_id in the crosswalk, then the bene_id in the crosswalk was used to supplement the bene_id listed in the OASIS assessment. For patients who had multiple OASIS assessments but with incomplete bene_id information on all of the forms, we applied the bene_id to the entire group of the patient's assessments.

⁵² Medicare Claims Processing Manual Chapter 10 - Home Health Agency Billing Table of Contents (Rev. 10696, 03-31-21).

A.5 Analytic File Creation

Below, we first describe the methods that were employed for the different subtopics that are included in the main report, followed by a description of how we created a single Unified Analytic File (UAF) that was used to generate the results presented in this report. The unit of observation of the UAF was either a claims-based episode or an OASIS-based episode.

A.5.1 Analytical Methods for Subtopics

A.5.1.1 Case-Mix

Purpose: To determine if case-mix at the start of care among beneficiaries receiving home health care have changed over time between HHVBP states and non-HHVBP states.

Data Acquisition: The case-mix analyses used home health episode claims data, OASIS assessment data, and Part B carrier, inpatient and outpatient claims.

Data Processing: We included all HH episodes that occurred between 2013 and 2020, excluding DC and US territories. We defined five measures of case-mix: HCC score (first episode), TNC measure of mobility at the start of care, TNC measure of self-care at the start of care, presence of a condition at risk of limited functional improvement, and count of HCC conditions present at start of care. We examined trends in the mean values of these measures between HHVBP states and non-HHVBP states in the baseline (2013-2015) and post-HHVBP period (2016-2020). We computed yearly and cumulative D-in-D estimates for each of the case-mix measures, adjusting for agency characteristics (setting, ownership, HHA age, HHA size, and chain status), rural status, education level, COVID hospitalization regional rate, COVID regional rate categories, interactions between the treatment indicator and each of the agency characteristics, rural indicator, and education indicator, state fixed effects and state-specific linear trends in the regression model. Details on how these measures were constructed are given below.

HCC Score (First Episode)

The claims-based case-mix measure used in this analysis was the episode-level HCC risk scores, calculated for the first episode in the sequence or for the earliest episode during the previous year among sequences that began more than a year ago (previously described in Section A.2.1.2).

Total Normalized Composite Measures of Mobility and Self-Care at the Start of Care

Two of the OASIS-based case-mix measures used in this analysis were the two composite measures of mobility and self-care at the start of care (previously described in Section A.2.1.1). The sum of start of care responses was treated as a continuous variable for this analysis with values ranging from 0 to 15 for mobility start of care measure and from 0 to 23 for self-care measure.

Conditions at Risk of Limited Functional Improvement Present at the Start of Care

Another OASIS-based case-mix measure used in this analysis was the indicator of the presence of a condition at risk of limited function improvement at the start of care (previously described in A.2.1.2). This measure was treated as a binary indicator for the analysis, indicating whether at least one of 19 OASIS-based HCCs was present at the start of care (see Exhibit A-39 for the list of HCCs included).

Count of HCCs Present at the Start of Care

The final OASIS-based case mix measure used in the analysis is the count of HCCs present at the start of care. The measure was calculated by taking the sum of OASIS-based HCCs at the start of the OASIS

episode (previously described in A.2.1.2). This measure was treated as continuous measure and ranged from 0 to 8 HCCs per episode. Preliminary exploration showed that as the count of HCC conditions increased, the values of the two TNC change measures decreased in both the pooled baseline period and the pooled post-HHVBP period, which means less improvement in self-care and mobility for those with more HCC conditions at the start of care (see Exhibit A-63 below).

Exhibit A-63. Pooled Baseline and Post-HHVBP TNC Change in Self-Care and TNC Change in Mobility

Measures by Count of HCC Conditions at the Start of Care

Number of HCC conditions	TNC Change	in Self Care	TNC Change in Mobility		
at the start of care	2013-2015	2016-2020	2013-2015	2016-2020	
0	1.517	2.026	0.479	0.707	
1	1.315	1.803	0.419	0.641	
2	1.234	1.725	0.395	0.619	
3	1.194	1.697	0.383	0.613	
4	1.166	1.665	0.375	0.604	
5	1.132	1.616	0.366	0.587	
6 or more	1.088	1.547	0.349	0.564	

A.5.1.2 HHA Operations: Frontloading

Purpose: To determine the frequency, timing, and discipline of home health visits within home health episodes in order to further examine Arbor Research-defined frontloading measures in the Medicare FFS population. Skilled nurse and therapist visit frontloading was evaluated as outcomes using our standard multivariable D-in-D model (see details below) to estimate the relative impact of the HHVBP Model on agency frontloading practices. The impact of frontloading on acute care hospitalizations and ED visits was also examined using regression models. Subgroup analyses were conducted to further evaluate the effect of frontloading on adverse patient outcomes and the relationship between HHVBP and frontloading practices, stratified by various indicators of patient acuity (using ranges of prior year HCC score and indicators of complications and comorbidities during recent hospitalization) at the start of home health care.

Data Acquisition: Frontloading analyses were completed using home health visit claims data, home health episode claims data, the institutional claims, and HHA POS data.

Data Processing: Descriptive analyses included all first home health episodes that occurred between 2013 and 2020, excluding DC and US territories and used the home health visits SAF (see Section A.2.1.2 to determine average cumulative visits by a skilled nurse or by a therapist (occupational, physical, and speech therapists combined) for two time checkpoints: 7 and 14 days following the start of a home health episode. Home health first episodes were stratified by the Arbor Research-defined admissions source (community vs. institutional, see Section A.2.1.2 above) and HHVBP status. Based on the average cumulative visit counts within the first 7 and 14 days of the HH episode, two binary indicator flags were

created to signify episodes in which the number of SN visits or the number of therapy visits that occurred in the first week of home health care was greater than the number of visits in the second week for each respective type. Episodes with more than half of their cumulative 2-week visits occurring in the first week relative to the second week of care were flagged as "frontloaded."

Frontloading regression analyses were also stratified by referral source for the HH episode: either postinstitutional or community-referred. Included episodes lasted at least two weeks and did not have a hospitalization in that two week timeframe in order to ensure a "baseline" period of time in which frontloading could occur. We also excluded episodes not linked to an OASIS assessment and episodes with missing values for any model covariates. Predictive regression analyses were run to examine the association between the indicator that the first week proportion of SN or therapy visits was greater than the second week proportion (Arbor Research-defined frontloading) and clinical outcomes, including ACH and ED use. Frontloading difference-in-differences models contained all covariates included in our main D-in-D models (Exhibit A-3, Exhibit A-6) and also adjusted for the number of ED visits occurring within that two-week time-frame. We adjusted for the number ED visits during the first two weeks of home health care in order to control for potential confounding between ED use that may prohibit some home health visits and also indicate greater likelihood to use the ED after the initial two weeks of care. Statistically significant falsification results, indicating a lack of parallel trends, dictated the inclusion of state linear time trends in the model to reduce bias. Models were also adjusted for HCC score as another means to reflect patient case mix acuity. The differences between cumulative impacts of the D-in-D models for post-institutional and community-referred episodes (post-institutional estimate minus community referred estimate) were estimated by means of a difference-in-differences-in-differences model; see Section A.5.1.7 for details regarding model specification.

For frontloading subgroup analyses, we divided episodes by Low/Medium/High HCC score (see Section A.2.1.2) or complication and comorbidity status. These were based on the MS-DRG description from their prior hospitalization if they had an acute inpatient hospitalization 14 days or less prior to the start of the episode. For MS-DRG descriptions containing "W CC", we assigned the normal complication and comorbidity group (CC); for "W MCC", we assigned the major complication and comorbidity group (Major CC); for "W/O CC/MCC", "W/O MCC", or "W/O CC", we assigned the without CC or MCC (Without CC) group; episodes without the above text descriptions were assigned an other category.

A.5.1.3 Entry and Exit of HHAs

Purpose: To calculate the rates of HHA openings and closures over time.

Data Acquisition: We used POS data (see Section A.3.4). Empirically, there was a data lag in certification and termination dates in CMS POS data beyond the lag for other data sources used in this report. The completion rate of CMS POS data is about 99 percent for participation dates and 93 percent for termination dates, with a one year lag in reporting. Therefore, our HHA entry and exit analyses are reported through Quarter 2 of 2020 (i.e., 12 months from when the data were pulled for this Annual Report) instead of through the end of 2020 as is done for other analyses. See Exhibit B-8 below for the quarterly counts of entering, exiting, and open HHAs in HHVBP and non-HHVBP states for 2013 Q1 through 2020 Q2.

Data Processing: Entry of new HHAs was determined by the HHA certification date in CMS POS data. The HHA entry rate was calculated by dividing the number of HHAs with certification dates in a given

quarter divided by the number of HHAs open at any point in a given quarter. Exit of existing HHAs was determined by the HHA termination date in CMS POS data. The HHA exit rate was calculated by dividing the number of HHAs with termination dates in a given quarter divided by the number of HHAs open at any point in a given quarter (see Section A.2 for measure definitions).

We also calculated periods of inactivity when an HHA is open according to the POS certification and termination date, but the HHA does not have any OASIS or claims-based home health episodes. We observed that these HHAs are often small, in the process of opening or closing, and tend to serve specialized groups of patients such as pediatric patients (who are excluded from OASIS assessments and may not have Medicare coverage). We excluded these inactive HHAs from most of our analyses based on OASIS or claims-based episodes, where HHA counts are determined using the presence of OASIS or claims-based home health episodes in a given year and where home health episodes are the basis of the HHVBP program quality measures. However, we *included* these inactive facilities in the denominator of the HHA entry and exit analyses, which uses CMS POS data to determine the number of open HHAs. Therefore, the HHA counts used in the entry and exit analyses may differ from other analyses that exclude agencies without OASIS or claims-based home health episodes in a given time period.

A.5.1.4 Low/High Performers and Social Risk Factors

Purpose: To examine the association between agency TPS and patient mix based on social risk factors.

Data Acquisition: Agency TPS calculated using QIES roll-up data, POS data, and HHCAHPS data.

Data Processing: We identified 7,441 agencies eligible for TPS based on performance year 2020 (HHVBP: 1,492; Non-HHVBP: 5,949). We then classified agencies into three groups (high, middle, and low performers) based on TPS quartiles by state. The top 25% of agencies was defined as the "higher TPS" cohort, the bottom 25% of agencies was defined as the "lower TPS" cohort, and the middle 50% of agencies was defined as the "middle TPS" cohort. The percentages were 24.9%, 24.7%, and 50.3% for each category, respectively. The distribution was similar in HHVBP and non-HHVBP states.

Below are the definitions used for comparing patient demographics and social risk factors among HHAs that are high/low performers:

- Age greater than 85: proportion of HHA episodes for patients age greater than 85 years
- Black: proportion of HHA episodes for Non-Hispanic Black patients
- Hispanic: proportion of HHA episodes for Hispanic patients
- Rural: proportion of HHA episodes for patients living in rural areas
- Dual: proportion of HHA episodes for dual eligible beneficiaries
- Poverty: proportion of HHA episodes for patients living in "high poverty" areas (defined as
 >=20% poverty in their county of residence)

A.5.1.5 Home Health Utilization and Access to care

Purpose: To examine the extent to which there is geographic variation in FFS beneficiary utilization of home health care and access to home health care, and to investigate if HHVBP has affected beneficiary access to or utilization of home health care.

Data Acquisition: These analyses used the following data sources: MBSF and Medicare FFS claims data including home health and inpatient, AHRF, and USAfacts.org.

Data Processing: We carried out analyses at the beneficiary-year level and county-year level. Medicare beneficiaries with at least one month of FFS coverage in a given year were included in the analysis. Beneficiaries residing in US territories or Washington DC were excluded. Beneficiary-year level data were aggregated to the county-year level and merged on SSA state and SSA county codes with ARHF county-level data and county-level regional COVID indicator data (described in Section A.2.1.2) to obtain county-level rural status and county-level COVID-19 rates and COVID-19 hospitalization rates. Descriptive rates are shown at the beneficiary-year level. Modeling was performed at the county-year level weighting on the total number of FFS beneficiaries per county-year clustering standard errors on state and county. Since state level models (HHVBP states vs. their regional comparison groups) failed falsification tests, to be consistent between state and national findings, the D-in-D models at the national level were also adjusted for state-specific linear time trends (Refer to Section A.1.5.3 for more details)

A.5.1.6 Underserved populations

Purpose: To examine potential unintended consequences of HHVBP for more underserved populations. Specifically, we assess whether or not the HHVBP program has resulted in widened or reduced disparities in outcomes involving home health beneficiaries enrolled in Medicaid or living in rural areas.

Data Acquisition: Underserved population analyses used the same analytical files that were created for the standard D-in-D models for the main comparison group approach of the HHVBP evaluation.

Data Processing: Analyses were carried out at the home health episode level for both the Medicare FFS and OASIS populations with a focus on home health beneficiaries with socioeconomic and geographic characteristics that were associated with poorer outcomes prior to the implementation of HHVBP. Underserved populations were defined as (1) home health beneficiaries enrolled in Medicaid and (2) Hispanic ethnicity and Non-Hispanic Black, White, Other, and Multiracial home health beneficiaries. These subgroups were compared to non-Medicaid and Non-Hispanic White reference groups, respectively. Analyses restricted to the Medicare FFS population compared home health beneficiaries dually enrolled in Medicaid and Medicare FFS to the rest of the Medicare FFS home health beneficiaries.

We examined potential disparities prior to the implementation of HHVBP (2013-2015) by Medicaid status and race/ethnicity using linear regression models with HHA clustered standard errors and covariate adjustments for beneficiary and agency characteristics (see Exhibit A-3) and clinical factors and reason for entitlement (Exhibit A-6) also used as covariates in the standard D-in-D models for the main comparison group approach. We additionally included adjustments for state Medicaid expansion, HCC score (for claims-based outcomes), measures of TNC mobility and self-care at the start of care (SOC), and TNC SOC variables interacted with an indicator for HHVBP intervention state (for OASIS outcomes; described in Section A.2.1.1).

We used an extension of the standard D-in-D model to examine the differential impact of HHVBP by HH beneficiary subgroup on a selective set of five measures. These included two FFS claims-based HHVBP utilization measures (Unplanned Acute Care Hospitalization/First FFS HH Episodes and Outpatient ED Use [No Hospitalization]/First FFS HH Episodes), and two OASIS-based improvement in functional status measures (TNC Change in Self-Care and TNC Change in Mobility). The difference-in-difference-in-differences (D-in-D-in-D) approach (as described below) tests for differences in subgroup D-in-Ds by including two- and three-way interactions for treatment, post-HHVBP, and subgroup while using the

same covariate adjustments in the baseline models. These models included adjustments for APM and RCD alignment (Exhibit A-8) and COVID-19 (Exhibits A-4 and A-5) also used as covariates in the standard D-in-D models for the main comparison group approach. Additionally, Medicaid, Hispanic, and Non-Hispanic were interacted with post-institutional care and surgical wounds for a total of six interactions terms. Using the same model, we are able to simultaneously test for the effect of HHVBP within the individual subgroups.

A.5.1.7 Difference-in-Difference-in-Differences Model

The Difference-in-Differences model enables estimation of overall treatment effect of the HHVBP by comparing changes in observations in the HHVBP states to those in the non-HHVBP states. An extension of this model enables subgroup analyses to assess whether the effect of the HHVBP differs (is heterogeneous) among groups. A D-in-D analysis is fit within a subgroup, that is, the changes in impact measures observed over time within the subgroup in the HHVBP states is compared to corresponding changes in the same subgroup in the non-HHVBP states. Mathematically, we have

$$D-in-D_{SG} = [Y_{INT, POST, SG} - Y_{INT, PRE, SG}] - [Y_{COMP, POST, SG} - Y_{COMP, PRE, SG}].$$

Note that this expression is the same as the overall D-in-D model with the subscript "SG" indicating subgroup. A D-in-D model fit for the reference subgroup yields

$$D-in-D_{Ref} = [Y_{INT,POST,Ref} - Y_{INT,PRE,Ref}] - [Y_{COMP,POST,Ref} - Y_{COMP,PRE,Ref}],$$

with the subscript "Ref" indicating the reference subgroup.

The subgroup D-in-D model is then contrasted with the reference subgroup D-in-D:

$$D-in-D_{SG}-D-in-D_{Ref}=\{[Y_{INT,POST,SG}-Y_{INT,PRE,SG}]-[Y_{COMP,POST,SG}-Y_{COMP,PRE,SG}]\}-\{[Y_{INT,POST,Ref}-Y_{INT,PRE,Ref}]\}-[Y_{COMP,POST,Ref}-Y_{COMP,PRE,Ref}]\}.$$

This is the difference in two D-in-D estimates, the difference in difference in differences (D-in-D-in-D). It estimates the effect of the intervention on a subgroup of interest over and above the general effect of the intervention. Mathematically, it is represented by a three-way interaction between indicators of treatment, post-intervention, and subgroup membership. The associated D-in-D-in-D model also includes the two-way interactions among pairs of subgroup, intervention, and post-intervention indicators as well as the main effect of subgroup membership. Building on the D-in-D model presented earlier, the D-in-D-in-D model for this analysis is

$$\begin{split} Y_{i,p,t} &= \alpha_0 + \alpha_1 Treat_i + \sum_{k=1}^{k=5} \beta_k I(t=t_k) + \lambda_0 I_d(p) + \sum_{k=1}^{k=5} \delta_k Treat_i * I(t=t_k) + \varphi_0 I_d(p) Treat_i \\ &+ \sum_{k=1}^{k=5} \lambda_k I_d(p) * I(t=t_k) + \sum_{k=1}^{k=5} \varphi_k I_d(p) Treat_i * I(t=t_k) + \sum_{j=1}^{j=3} \rho_j I(q=j) \\ &+ \sum_{s=3}^{s=50} \theta_s I(S=s) + \sum_{s=1}^{s=50} \gamma_s time * I(S=s) + \omega P_{Cov} + \epsilon_{i,p,t}. \end{split}$$

Where k = 1 to 5 for years 2016-2020. Additionally:

Treat_i: 1, 0 indicator (1= HHVBP states, 0= Non-HHVBP states)

- $I_d(p)$: 1, 0 indicator (= 1 if episode p belongs to the subgroup, 0 otherwise)
- $I(t = t_1)$: 1, 0 indicator (1 when year = 2016, 0 otherwise)
- $I(t = t_2)$: 1, 0 indicator (1 when year = 2017, 0 otherwise)
- $I(t = t_3)$: 1, 0 indicator (1 when year = 2018, 0 otherwise)
- $I(t = t_4)$: 1, 0 indicator (1 when year = 2019, 0 otherwise)
- : 1, 0 indicator (1 when year = 2020, 0 otherwise)
- α_0 is an intercept
- lacktriangledown $lpha_1$ is the average difference between the HHVBP and comparison populations over the preimplementation period
- β_k is the average change from pre- to post-implementation for the HHVBP population in a given year, where k=1 for year 2016, k=2 for year 2017, k=3 for year 2018, k=4 for year 2019, and k=5 for 2020
- δ_k is the yearly D-in-D effect, for k=1,2,3,4,5; the difference in the change from preimplementation to post-implementation for the HHVBP population relative to the comparison population (i.e., to estimate the treatment effect of HHVBP)
- λ_0 is the main effect of belonging in the subgroup, the average difference between belonging to the subgroup vs. not over the pre-implementation period
- λ_k is the average change from pre- to post-implementation in a given year for the subgroup population, where k = 1 for year 2016, k = 2 for year 2017, k = 3 for year 2018, k = 4 for year 2019, and k = 5 for 2020.
- φ_0 is the average difference between the subgroup in the HHVBP states and the subgroup in the comparison states during the pre-implementation period (i.e., the interaction effect of subgroup and HHVBP status).
- ϕ_k is the yearly D-in-D-in-D effect for years indexed by k; the difference-in-difference-in-differences estimates from pre-implementation to post-implementation for the HHVP population relative to the comparison population between belonging to a subgroup vs. not (i.e., the subgroup effect)
- ρ_j coefficients capture seasonal effects associated with the four quarters of the year, where j = 1, 2, 3 (one quarter omitted as reference)
- ω is a vector of coefficients associated with vector of covariates \mathbf{P}_{Cov}
- I(S = s): 1, 0 indicator (1 when from state s, 0 otherwise); two states omitted as reference since "treat" is also included in the model
- θ_s coefficients are fixed effects for each state s
- time: linear term ranging from 2013-2020
- γ_s : coefficients associated with state-specific linear trends, time trends for each state interacted with fixed effects indicator for each state s
- $\epsilon_{i,p,t}$ episode-specific error term.

We evaluated the treatment effect of the HHVBP within a given subgroup, comparing the response in the subgroup in the treatment group to that of the same subgroup in comparison group using a Difference-in-Differences framework. We then tested the subgroup D-in-D estimates forming the Difference-in-Difference-in-Differences model. Illustrating with an example, with duals being a subgroup we first calculate a D-in-D estimate of the measure for duals and non-duals respectively. Then we calculate the difference in the subgroup D-in-D estimates resulting in the D-in-D-in-D estimate.

As with the D-in-D model, we included three estimates (ρ_1,ρ_2,ρ_3) capturing quarterly effects. Again, each episode was given an equal weight except for the four average Medicare spending per day measures, which were appropriately weighted by the number of days included in the denominator (see Section A.2.2). In order to obtain the average annual (cumulative) impact estimate over the four HHVBP Model years (i.e., 2016-2020), we calculated a linear combination of the three year-specific impact estimates with each year's impact weighted by the number of HHVBP episodes in that year, or in the case of the spending measures, weighted by the sum of denominator days in HHVBP states for the year.

Also consistent with the D-in-D model, standard errors were clustered at the agency-level. Also in this model we stratified at the state level to account for greater homogeneity within states than across states.

Estimations for various effects appear in Exhibit A-64. Note that the effects in the "Reference Subgroup (Indicator = No)" section correspond to those presented for the simple D-in-D model in Exhibit A-10. The yearly D-in-D estimators are given by the coefficients δ_i , I = 1, 2, 3, 4 and 5. The D-in-D-in-D coefficient, φ_k indicates whether the between-intervention group differences for each subgroup of interest, increased ($\varphi_k > 0$, k = 1, 2, 3, 4, 5) or decreased ($\varphi_k < 0$, k = 1, 2, 3, 4, 5) after implementation of HHVBP.

Exhibit A-64. Difference-in-Differences Estimators for Individual Post-Implementation Years

Subgroup	Intervention Group	Pre-Implementation	Post-Implementation	Pre-Post Difference
Yearly Estimators	, i =1, 2, 3, 4 and 5 for	2016, 2017, 2018, 2019 ar	nd 2020 respectively	
	HHVBP	$\alpha_0 + \alpha_1$	$\alpha_0 + \alpha_1 + \beta_i + \delta_i$	$\beta_i + \delta_i$
5.6	Non HHVBP	α_0	$\alpha_0 + \beta_i$	eta_i
Reference Subgroup (Indicator = No)	Between intervention groups within subgroup (D in-D estimate for this subgroup)	$lpha_1$	$lpha_1$ + δ_i	δ_i
	HHVBP	$\alpha_0 + \alpha_1 + \lambda_0 + \varphi_0$	$\begin{array}{cccccccccccccccccccccccccccccccccccc$	$\beta_i + \delta_i + \lambda_i + \varphi_i$
Each Subgroup of Interest	Non HHVBP	$\alpha_0 + \lambda_0$	$\alpha_0 + \beta_i + \lambda_0 + \lambda_i$	$\beta_i + \lambda_i$
(Indicator = Yes)	Between intervention groups within subgroup (D in-D estimate for this subgroup)	$lpha_1$ + $arphi_0$	$\alpha_1 + \delta_i + \varphi_0 + \varphi_i$	$\delta_i + \varphi_i$
	Between subgroups (D-in-D-in-D)	$arphi_0$	$\varphi_0 + \varphi_i$	$arphi_i$

The subgroups that were analyzed are:

- a) Medicaid vs non-Medicaid
- b) Dual vs. Non-Dual

c) Race was categorized into 5 groups: White, Black, Hispanic, Multiracial, and Other. Following the race/ethnicity definition explained in Section A.2.1, we analyzed each race group in respect to Non-Hispanic White.

As with the D-in-D model, we calculate the cumulative estimate as the weighted average of the yearly estimates to ensure that the cumulative estimate is consistent with the yearly D-in-D estimates. We calculated the weights for each of the measure domains as follows:

- For the claims-based utilization measures the proportion of claims episodes in each year
- For OASIS-based outcome measures the proportion of OASIS episodes in each year

A.5.1.8 Substitution among Post-Acute Care Alternatives

Purpose: To examine changes in use of alternative forms of post-acute care following the HHVBP Model implementation, which may be considered substitutes for home health care. The alternative forms of post-acute care include skilled nursing facilities, inpatient rehabilitation facilities, long-term care hospitals, and discharges to home with no post-acute care or only outpatient therapy service.

Data Acquisition: Substitution of care analyses used the following data sources: Medicare FFS inpatient hospitalization, outpatient, HHA, and SNF claims, the MBSF, and the AHRF.

Data Processing: Analyses were carried out at the index discharge level. An analytic file was constructed using inpatient claims for all Medicare FFS beneficiaries with a short-term acute hospital discharge during 2013-2020. The analytic sample was restricted to beneficiaries based on the following criteria: (1) enrollment in Medicare FFS Parts A and B during 12 consecutive months prior to the index discharge date; (2) alive at discharge with continued enrollment in FFS Parts A and B for at least 14 days following the index discharge date; (3) the DRG reported on the index discharge inpatient claim was among the top 10 Major Diagnostic Categories (MDCs) among beneficiaries who are discharged to the care of an HHA.

Next, we looked out 14 days from each index discharge date for Medicare FFS claims from HHAs, institutional care (i.e., IRFs, SNFs, and LTCs) and hospital outpatient therapy care (i.e., physical therapy [revenue center code 0420:0429], occupational therapy [revenue center code 0430:0439], or speech language pathology [0440:0449]) provided to the same FFS beneficiary. Post-acute care type for each index discharge was then defined based on the earliest claim from date within 14 days of the discharge date. Home health was additionally defined as the post-acute care type in the event that an earlier home health episode for the same beneficiary overlapped the index discharge date with no other claims from alternate forms of post-acute care found within 14 days of discharge.

The distribution of PAC types was then calculated separately for HHVBP states and non-HHVBP states during the pre- (2013-2015), early post- (2016-2017), post-(2018-2019), and PDGM post-(2020) implementation periods. We used linear regression models with D-in-D to estimate the effect of HHVBP on the selection of PAC type (each defined as a binary indicator) clustering for hospital provider and adjusting for covariates that were not sufficiently balanced between groups during baseline (2013-2015) including patient age, rural beneficiary residence, and ACO SSP and Pioneer APM indicators, poverty and education indicators aggregated to the county level. We additionally adjusted for seasonality, countymonth-level inpatient COVID-19 rates, and three USA facts county-month COVID-19 case rate categories.

We additionally used the D-in-D-in-D approach to examine the differential impact of HHVBP by two sets of subgroups on the selection of PAC. The subgroups include (1) index discharges associated with ACOs versus all other index discharges and (2) index discharges among FFS beneficiaries considered high risk for limited functional improvement based on their HCCs versus all other index discharges (see Exhibit A-39 and related text in Section A.2.1.2 of this Technical Appendix for more details about identification of at-risk HCCs). These linear regression models used the same clustering for hospital provider and covariate adjustments as with our D-in-D approach. Because of evidence of non-parallel trends in the baseline for our main regression model when applied using a D-in-D-in-D, we further specified a fully interacted model for the at-risk HCC versus other subgroups by interacting the binary subgroup indicator with all of the model covariate adjustments. This revised covariate approach produced baseline evidence consistent with the parallel trends assumption.

In a related supplemental analysis, we focused on FFS home health users with a prior inpatient stay and falling into one of three "cohorts"—heart failure, pneumonia, or knee/hip replacement—defined by the primary diagnosis associated with the inpatient admission stay that preceded the home health episode. These diagnoses are highly prevalent in the Medicare population, involve beneficiary populations with diverse characteristics, and provide different scenarios through which to observe how case-mix factors could impact performance measures. Heart failure diagnosis is associated with 5.0 percent of all acute care discharges, pneumonia with 4.4 percent and knee/hip replacement with 6.2 percent.

For each of these cohorts, we first examine the distribution of beneficiaries discharged to different PAC settings across three time periods: pre-HHVBP (2013-2015); early post-HHVBP implementation (2016-2017) and later post-HHVBP implementation (2018-2019). We used multinomial logit to assess whether there have been changes in the post-discharge PAC selection process – that is, whether the cohort of beneficiaries receiving home health services post-discharge has changed systematically between the pre- to post-HHVBP periods. More specifically, we estimated relative risk ratios (RRR) capturing how the risk of using a PAC setting other than home health compared to the risk of using home health changes with sociodemographic and health status variables. We calculated RRRs for the three beneficiary cohorts across the three time periods, controlling for a range of health-related and geographic factors, to characterize: 1) whether the probability of using a non-HH PAC arrangement after discharge is stable or changing over time, to observe any selection effects towards or away from home health, and, 2) whether selection patterns differ between HHVBP and non-HHVBP states.

A.5.1.9 Case Study of Potential Chain-Driven Spillover

Purpose: To investigate whether there was potential 'spillover' in chain-affiliated HHAs for chains operating in both HHVBP and non-HHVBP states; that is, whether performance improvement activities resulting from the HHVBP Model were rolled out by HH chain organizations to all affiliated agencies regardless of whether an agency was located in an HHVBP or non-HHVBP state. To assess the extent of spillover between chain-affiliated agencies operating in both HHVBP and non-HHVBP states requires data that identifies: 1) whether an agency is part of a chain (i.e., chain affiliation); and 2) the corporate parent (i.e., chain name) with which an agency is affiliated. Chain affiliation is readily available from Cost Reports and PECOS, but a sample audit revealed substantial discrepancies between the chain names identified through these two data sources and the chain affiliation identified through extensive internet research. Because of these data limitations in identifying and confirming the validity of chain names and agency affiliations, the team used data reported in annual SEC 10-K filings to compile a comprehensive list of LHC entities. These filings are required of public companies and must include company history,

locations, organizational structure, subsidiaries, and other elements that allowed the team to link this information with NPPES data to get each entity's NPI. Because these filings are required to be submitted for all publicly owned companies, we assume they are the "gold standard" for identifying chain-affiliated agencies. For our case study, we focused on one large home health chain: Louisiana Health Care (LHC). Using SEC 10-K filings, combined with NPPES data, we compiled a comprehensive list of LHC-affiliated agencies in 2015-2020, mapped them to NPIs and, then, to CCNs.

Data Acquisition: All data for this analysis were available publicly (see Exhibit A-65).

Exhibit A-65. Identifying HHAs Owned by LHC: Data Sources and Elements

Data Sources	Data Elements
SEC 10-K filings (available <u>here</u>)	 Parent company name Affiliated agency names Names of company officers Legal address(es)
LHC locations (available <u>here</u>)	 Pulled list of LHC entities, including hospital-based 'units' Listed 744 LHC entities as of 2/4/2021 (included non-HHAs) Identified Partner organizations Advanced Care House Call units Phone number Address
CMS's Provider Data Catalog for Home Health Agencies (available here)	NameAddressCCN (but no NPI)
CMS's NPI (NPPES) File (available <u>here</u>)	 Publicly available data used to create LHC agency finder file Includes NPIs
National Provider Identifier to Medicare CCN Crosswalk Dataset (available here)	Map NPIs to CCNs

Data Processing: LHC's SEC 10-K filings were extracted, cleaned, and assessed for consistency across the years 2015-2020, thus serving as a cumulative record of ownership/affiliation. Triangulating information across the filings and the LHC Group website, we validated company names and locations which allowed us to ascertain which agencies are owned by LHC for each of the study years.

Using the data sources identified above (Exhibit A-65), we manually validated the findings from the SEC 10-K filings, matching with the information obtained from the NPPES file. We used a stepwise approach to matching on names, ownership company names, and other data points, cross-walking NPI to CCN for all LHC agencies. As part of our validation process, we found that all but 1 of the 200+ HHAs we identified as LHC-affiliated for our case study analysis were also identified as chain-affiliated in our unified analytic file (see Section A.5.4). The chain variable from this file was used to create the comparison data for all HHVBP other chains and all HHVBP non-chains used in this analysis.

A.5.2 Claims-Based Episodes

For observations that represent a claims-based home health episode, the data set provided claims-based episode information (e.g., episode type, therapy visits), HHA information, claims-based measures, MBSF-based beneficiary enrollment and chronic condition data, linked OASIS-based episode information (e.g., start date, end date, OASIS assessment ID), and OASIS assessment information (e.g., demographics, payment, inpatient diagnosis, timing). OASIS information was extracted from the overlapping OASIS-based episode with the earliest episode start date; the rationale behind this was that claims-based episodes were included in claims-based measure denominators based on episode start date, and our goal was to include OASIS information corresponding to the same measurement period.

A.5.3 OASIS-Based Episodes

For observations that represent an OASIS-based home health episode, the data set provided OASIS-based episode information (e.g., start date, end date, OASIS assessment ID), OASIS-based measures, OASIS assessment information (e.g., demographics, payment, inpatient diagnosis, timing), MBSF-based beneficiary enrollment and chronic condition data, linked claims-based episode information (e.g., episode type, therapy visits), and HHA information. Claim information was extracted from the overlapping claims-based episode with the latest episode start date; the rationale behind this was that OASIS-based episodes were included in OASIS-based measure denominators based on episode end date, and our goal was to include claims-based information corresponding to the same measurement period.

A.5.4 Construction of Unified File

The unification of the claims-based and OASIS-based home health episodes began with compiling the base data sources: claims-based episodes, OASIS-based episodes, and OASIS assessment-level data. For claims-based episodes, we maintained all episodes that began on or before 12/31/2020 and ended on or after 01/01/2013. For OASIS-based episodes of care, we maintained all episodes with an end date from 2013 through 2020, including those with end reason for assessment equal to "Death" although these episodes were excluded from the HHVBP OASIS outcome measures. We maintained all OASIS assessments that were pulled from the CCW Oracle database, which covers assessments effective from 2009 through 2020; this ensured that we had all available assessments that could potentially be linked to a claims- or OASIS-based episode during our measurement period. Among these assessment-level records, we kept only the variables of interest to analyses in the Annual Report (see Section A.2.1.1 for list of variables pulled from OASIS assessments). Note that for OASIS-based data, the CCW beneficiary identifier was not always populated, presumably for a variety of reasons related to the beneficiary matching process and the wider scope of insurance coverage among OASIS beneficiaries (e.g., Medicare FFS, Medicare Advantage, Medicare and Medicaid, Medicaid only). For these episodes/assessments, we were unable to link to the CCW-based Medicare claims and enrollment data.

After compiling the basic data sources, we further processed the OASIS-based episodes to ensure there were no overlaps between episodes for the same patient (occurs for approximately 0.1% of all OASIS-based episodes). First, we removed any OASIS-based episodes that began and ended within a longer OASIS-based episode for the same patient. For example, if a patient had an OASIS-based episode that began on 01/01/2013 and ended on 12/31/2014, and also a shorter episode beginning on 12/23/2013 and ending on 12/26/2013, then the shorter episode beginning on 12/23/2013 would be excluded from further analyses. Second, if multiple OASIS-based episodes for the same patient overlapped in time, but did not meet previously defined exclusion criteria, then we truncated the end of the preceding episode

so that the episode ended one day prior to the ensuing episode start date. Although each of these overlapped OASIS-based episodes may be included in HHVBP measure calculation individually, their overlapping nature are problematic when trying to link the OASIS-based episodes of care to their constituent claims-based episodes.

Next, we merged the claims-based episodes and OASIS-based episodes described in the preceding paragraphs based on CCW beneficiary ID and whether the episodes overlap in time. As a result, there could be 0, 1, or multiple OASIS-based episodes that link to one claims-based episode; likewise, there could be 0, 1, or multiple claims-based episodes that link to one OASIS-based episode. In the case, for example, when an OASIS-based episode overlapped with multiple claims-based episodes, the OASIS-based episode would be represented by a record for each of the overlapping claims-based episodes. If, for example, an OASIS-based episode does not link to any claims-based episodes, that OASIS-based episode would be represented by only one observation. Repeated observations for a particular episode, claims-based or OASIS-based, was de-duplicated in a later step.

For the purposes of assigning OASIS assessment data to each resulting linked episode, the set of episodes were conceptually categorized as follows: 1) claims-based episodes that overlap with at least one OASIS-based episode for the same beneficiary and ending prior to 01/01/2015; 2) claims-based episodes that overlap with at least one OASIS-based episode for the same beneficiary and ending on or after 01/01/2015; 3) claims-based episodes that do not overlap with an OASIS-based episode for the same beneficiary; 4) OASIS-based episodes that ended prior to 01/01/2015; and 5) OASIS-based episodes that ended on or after 01/01/2015. OASIS-based episodes were divided into groups based on episode end date due to an issue in the source assessment data, in which the assessment identifier for assessments effective prior to 2015 was not linkable to the assessment identifier provided in the QIES-based OASIS episode-level data. For these cases, there was a suitable alternative for linking the two sources (described below), although not as accurate as linking by the assessment identifier itself. For assessments effective on or after 2015, the assessment identifier was consistent with the assessment identifier provided in the OASIS episode-level data, which meant these assessments were directly linkable to their corresponding episodes.

For episodes belonging to categories 1 and 4, the associated OASIS-based episode was linked to start and end OASIS assessments by matching on the following data elements: QIES state identifier, QIES resident identifier (uniquely identifies a patient when combined with state identifier), assessment effective date corresponding to OASIS episode start and end dates, assessment reason, and QIES provider identifier. For episodes belonging to categories 2 and 5, the associated OASIS-based episode was linked to an OASIS assessment by matching directly on the assessment identifier for the assessments corresponding to the start and end of the OASIS-based episode. For episodes belonging to category 3, we used assessment data elements derived from the claim treatment authorization code submitted with each home health claim to link to the OASIS assessment submitted at the beginning of the claims-based episode of care. For final claims with "from" date starting January 1, 2020, authorization code is no longer available on claim files. Thus, we could not link claim with OASIS assessments using claim authorization code starting 2020 anymore. Instead, we utilized the date associated with claim occurrence code 50 for each claim and linked that to OASIS assessment

⁵³ For more information on treatment authorization code, see p. 54-55 of CMS Medicare Claims Processing Manual, Chapter 10. Available <u>here</u>.

completion date (OASIS item M0090), as suggested in Medicare Claims Processing Manual Chapter 10 — Home Health Agency Billing Table of Contents (Rev. 10696, 03-31-21). In addition, we did a minor change that we required the dates used for linking to match exactly between claim and OASIS (before, we allowed 1 day difference). Because this linked assessment does not always represent a SOC/ROC, the next step was to trace back to the most recent SOC/ROC assessment previously submitted for that beneficiary, if possible. The goal of getting the assessment associated with the SOC/ROC was desirable because these assessment types required completion of more assessment items, as opposed to recertification assessments (for example) which required fewer items to be completed.

The next step was to ensure that each record in the UAF uniquely represented a home health episode, whether sourced from claims or OASIS. For claims-based episodes that linked to multiple OASIS-based episodes, we only maintained the claims-based episode record that linked to the earliest OASIS-based episode based on start date. For OASIS-based episodes that linked to multiple claims-based episodes, we only maintained the OASIS-based episode record that linked to the latest claims-based episode based on start date. Episodes that linked to zero or one episode were also maintained in the data set as one record per episode. Thus, the resulting file contained one record for each claims- and OASIS-based episode occurring during the measurement period, where the vast majority of episodes had been linked to OASIS data based on previously described logic. Each episode's data source (claims vs. OASIS) was distinguished by a source indicator variable. The CY and quarter to which an episode was assigned was based on the episode start date for claims-based episodes, while for OASIS-based episodes, it was based on episode end date.

For each episode in the data set, we determined both the county in which care was provided (i.e., county of beneficiary residence) and also the state in which the HHA operates. For OASIS-based episodes and claims-based episodes that could be linked to an OASIS assessment, the beneficiary county was derived from the ZIP code reported on the start of care OASIS assessment. If beneficiary ZIP code was invalid or not available from a linked OASIS assessment and the episode is claims-based, then we used the ZIP code provided on the home health claim. If the ZIP code was invalid or unavailable on the linked OASIS assessment and home health claim, then we used the HHA's ZIP code as provided on the POS data set. The resulting ZIP code was mapped to one or more counties using the US Department of Housing and Urban Development (HUD) ZIP-to-county crosswalk file. For cases where the ZIP code overlapped multiple counties, we selected the county that contained the largest proportion of the ZIP code population. For claims-based episodes that still did not have an associated county of beneficiary residence, we went through hierarchical logic spanning several data sources to determine the beneficiary residence at the time of the claims-based episode. This process is described in detail below in Section A.5.4.1. In order to determine the state in which an HHA operates, we used the first two digits of the HHA's CCN and referred to the current CMS CCN documentation.⁵⁴

With the basic units of observation established, the rest of the UAF construction process involved adding data elements from various sources. The list below provides each of the data sources and a brief description of the associated data elements that were added to the UAF. For more detail on each of the data elements as they were incorporated in analyses, see Section A.3.

⁵⁴ See CMS Manual System Pub 100-07 State Operations Provider Certification - 2779A1. Available here.

- Monthly Medicare FFS and dual eligibility indicators derived from the MBSF Base segment data;
 merged onto the UAF by beneficiary identifier and month
- Beneficiary enrollment and demographic data from the MBSF Base segment data; merged onto the UAF by beneficiary identifier and year
- Beneficiary chronic condition indicator variables derived from the MBSF Chronic Conditions segments data; merged onto the UAF by beneficiary identifier and year
- Various HHA-year level characteristics (e.g., chain affiliation, ownership type, count of episodes in year, etc.) sourced from POS data, PECOS and Cost Report data, and OASIS process measure data; merged onto the UAF by HHA CCN and year
- Home health claims-based data elements, either directly pulled from or derived from claim header and line item data; merged onto the UAF for only claims-based episodes using the CCW claim identifier
- OASIS-based episode-level outcome measure predicted probability and measure inclusion flags;
 merged onto the UAF for only OASIS-based episodes based on OASIS-based episode identifier
- Claims-based episode-level impact measure predicted probability and measure inclusion flags; merged onto the UAF for only claims-based episodes based on beneficiary identifier and episode start date
- OASIS process measure data received at the HHA-month level, but aggregated to the HHAquarter level using an average weighted by episode count; merged onto the UAF based on HHA CCN and quarter
- County-level AHRF variables; merged onto the UAF based on beneficiary county of residence. See preceding two paragraphs in this section for information regarding how beneficiary county of residence was determined, as well as Section A.5.4.1 below for details on how that information was supplemented.
- The total number of Medicare eligible FFS beneficiaries are merged onto the UAF based on quarter in which the episode occurs (as defined by end date for OASIS episodes of care and start date for claims-based episodes) and beneficiary county of residence. See preceding two paragraphs in this section for information regarding how beneficiary county of residence was determined, as well as Section A.5.4.1 below for details on how that information was supplemented.
- Prior care setting indicator variables based on the 30 days prior to each episode; merged onto the UAF by episode identifier for all claims-based episodes and for OASIS-based episodes in which the beneficiary was full FFS enrolled for the entire 30-day lookback period
- OASIS-assessment items used for risk factor calculations; merged onto the UAF based on the linked OASIS assessment identifier for both the assessment that starts an episode and the assessment that ends an episode

Finally, we excluded all records in which the patient was treated by an HHA that operates in one of the US territories or the District of Columbia (as determined by first two digits of CCN). The resulting UAF was used for all analysis reported in this report.

A.5.4.1 Identifying Beneficiary County of Residence

To supplement OASIS-based beneficiary ZIP code information used to determine county of residence, we constructed a process for identifying the county in which each home health claims-based episode occurred (i.e., beneficiary residence). The CBSA where services were provided is a claim line item,

indicated by value code 61; in our analyses, this is considered the most reliable source of service location. However, in the case where the beneficiary lives in a rural area (outside of a CBSA), the line item only indicates the state of service; further, many CBSAs included multiple counties. To address these situations while still leveraging the accuracy of the CBSA for determining location of service, we followed a multi-step approach for determining the county in which services were provided during a home health episode:

- Using the National Bureau of Economic Research's CBSA to Federal Information Processing Standards county crosswalk file, we mapped any valid CBSA code to one or more of its associated counties.
 - a. If a non-rural CBSA mapped to one valid county, then the episode was associated with that county in analyses.
 - b. If the line item indicated a rural area (i.e., no valid CBSA), or if the CBSA did not map to a single valid Federal Information Processing Standards county code, then we proceeded to the next step.
- 2. We next used patient ZIP code on the OASIS assessment nearest to the claims-based episode start date to determine the county where home health services were provided. We included any OASIS assessment within 90 days of the claims-based episode start date.
 - a. For the selected OASIS assessment, we used the HUD ZIP to county crosswalk to map the county of service. For instances when the CBSA from Step 1 mapped to multiple counties, we ensured that the county derived from the OASIS assessment ZIP code matched one of the counties within the CBSA.
 - b. For instances when the episode of care was provided in a rural area, we ensured that the county derived from the OASIS assessment ZIP code existed in the same state that was indicated by the claim line item value.
 - c. If there were no OASIS assessments for the beneficiary within 90 days of the claims-based episode start date, *or* the county derived from the OASIS ZIP code did not align with the CBSA or rural area's state, then we proceeded to the next step.
- 3. Next, we examined the monthly beneficiary county of residence data from the MBSF for the month in which the claims-based episode ended.
 - a. If the CBSA from Step 1 mapped to multiple counties, we maintained the county from the MBSF if it matched one of the counties within the CBSA.
 - b. If services were provided in a rural area, we maintained the county from the MBSF provided that the corresponding state matched the state of the rural area.
 - c. Otherwise, we proceeded to the next step.
- 4. We next examined the mailing address county associated with the home health claim. We applied the same logic as described in Step 3, but maintained the county from the claim (vs. MBSF).
- 5. Next, we examined the MBSF monthly beneficiary county of residence data, but expanded our search from Step 3 to include the 3 months preceding and following the month in which the home health episode ended. We applied the same logic as described in Step 3, giving higher priority to counties from months that were closer to and preceding the month in which the home health episode ended (e.g., 1 month before takes precedence over 2 months before, and also takes precedence over 1 month after). If none of the 6 months evaluated yielded a county that aligns with the CBSA or rural area, we proceeded to the next step.

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- 6. Next, we examined the ZIP in which the HHA is located, sourced from the CCW's HHA facility files. Using the HUD ZIP code to county crosswalk file (as in Step 2), we mapped the associated county in which the HHA is located.
 - a. If the CBSA from Step 1 mapped to multiple counties, then we assigned the HHA's county to the episode only if it matched one of the counties within the CBSA.
 - b. If services were provided in a rural area, then we assigned the HHA's county to the episode only if the corresponding state matched the state of the rural area.
 - c. Otherwise, we proceeded to the final step to determine the county in which services were provided.
- 7. Finally, to account for any remaining episodes that had not yet been assigned a county through this multi-step process (<10% of total episodes), we repeated Steps 2 through Step 5, but *without* enforcing that the county align with the CBSA or rural area state found on the claim.

A.6 Glossary

Term	Definition
Claims-Based Episode of	Standard episode of HH care as defined by Medicare claims data. Each episode is
Care	60 days or less and defined by CLM_FROM_DT and CLM_THRU_DT reported on the claim.
PEP	Claims-based episodes subject to a Partial Episode Payment (PEP) are identified by
	patient discharge status code in the HH claims RIFs (PTNT_DSCHRG_STUS_CD)
	equal to 06.
LUPA	Claims-based episodes subject to a Low Utilization Payment Adjustment (LUPA)
	are identified by the LUPA indicator variable (CLM_HHA_LUPA_IND_CD) in the HH claims RIFs.
OASIS-Based Episode of Care	Standard episode of HH care as defined by OASIS assessments. Unlike claims-
	based episodes, OASIS episodes do not have time limits and can span years.
	Episode start is defined by the effective date of the SOC/ROC assessment that
	begins an episode. Episode end is defined by the effective date of the assessment
	indicating patient discharge, admission to inpatient facility, or death.
Outlier	Outlier payment adjustments are made for claims-based episodes representing a
	relatively high utilization of HH services. Episodes subject to an outlier payment
	are identified by the presence of a claim line value code (CLM_VAL_CD) equal to
	17 in the HH claims RIFs.
MDC	Major Diagnostic Categories (MDC), which are formed by dividing all possible
	principal diagnoses (from MS-DRG) into 26 mutually exclusive diagnosis areas
	largely corresponding to a single organ system.
Normal	A claims-based episode is considered normal if it did not receive a PEP, LUPA, or
	outlier payment adjustment.
FFS	A beneficiary is considered full FFS for a given month if they are enrolled in
	Medicare Parts A and B and are not receiving HMO coverage, based on MBSF
	monthly enrollment indicators.
Home Health Stay	A home health stay is a sequence of home health payment episodes separated
	from other home health payment episodes by at least 60 days. ²⁴
POS	Provider of Services (POS). Files can be downloaded from CMS website:
	https://www.cms.gov/Research-Statistics-Data-and-Systems/Downloadable-
	Public-Use-Files/Provider-of-Services/index
Predicted Probabilities	Episode-level values indicating the probability that the episode is included in the
	measure numerator, based on the measure-specific risk adjustment model.
Sequence of Episodes	Multiple claims-based episodes for the same beneficiary in which the subsequent
	episode starts within 60 days of the previous episode end date are considered to
	be part of the same episode sequence.
Sequence Start Date	Date on which the first episode in a sequence of claims-based episodes starts.
Sequence End Date	Date on which the last episode in a sequence of claims-based episodes ends.
Transfer HHAs within 60	If a beneficiary has multiple claims-based episodes for different HHAs in which one
days	episode starts within 60 days of the previous episode, the first episode is flagged
	to indicate a transfer of HHAs within 60 days. These flagged episodes are excluded
	from the denominator of several measures in this report.
VRDC	CMS offers a secure way of accessing its program data through virtual access to
	the CMS Virtual Research Data Center (VRDC). The CMS VRDC is a virtual research
	environment that provides timelier access to Medicare and Medicaid program
	data in a more efficient and cost effective manner. Researchers working in the
	CMS VRDC will have direct access to approved data files and be able to conduct
	their analysis within the CMS secure environment.

Appendix B: Supplemental Tables and Results

B.1 Characteristics of HHAs and Patients

Exhibit B-1. HHA Characteristics in 2013 – 2020, by HHVBP and Non-HHVBP States

		00:00 ::: = 0 = 0	2020, 37					
	2013	2014	2015	2016	2017	2018	2019	2020
Total number of	f HHAs	<u> </u>					1	<u>I</u>
HHVBP	2,413	2,301	2,192	2,119	2,035	1,983	1,941	1,907
Non-HHVBP	9,869	9,871	9,706	9,556	9,178	8,944	8,762	8,368
Received a TPS	•	,	,		,	,	,	,
HHVBP				76.5%	79.4%	81.0%	78.8%	77.3%
Non-HHVBP								
Ownership								
For-profit		I	I			I	T	I
HHVBP	79.4%	79.0%	78.5%	78.2%	78.4%	79.2%	79.5%	79.6%
Non-HHVBP	79.5%	79.9%	80.1%	80.6%	81.2%	82.0%	82.7%	82.9%
Non-profit								
HHVBP	14.5%	14.5%	14.9%	15.3%	15.5%	15.4%	15.0%	15.2%
Non-HHVBP	15.5%	15.3%	15.4%	15.3%	15.3%	14.6%	14.2%	14.2%
Government-ov	vned							
HHVBP	6.1%	6.5%	6.6%	6.5%	6.1%	5.4%	5.5%	5.2%
Non-HHVBP	5.0%	4.8%	4.5%	4.2%	3.5%	3.4%	3.1%	3.0%
Setting		ı	ı			ı	1	1
Hospital-based								
HHVBP	8.1%	8.4%	8.6%	8.2%	8.0%	7.8%	7.0%	7.0%
Non-HHVBP	9.8%	9.2%	8.6%	8.1%	7.7%	7.3%	7.0%	6.8%
Freestanding								
HHVBP	91.9%	91.6%	91.4%	91.8%	92.0%	92.2%	93.0%	93.0%
Non-HHVBP	90.2%	90.8%	91.4%	91.9%	92.3%	92.7%	93.0%	93.2%
Chain Affiliation	1	'				'	<u> </u>	'
Chain affiliated								
HHVBP	24.4%	25.9%	27.1%	28.1%	29.6%	31.0%	31.6%	31.9%
Non-HHVBP	15.9%	16.0%	16.8%	17.6%	17.9%	19.2%	19.5%	20.2%
No chain affiliat	ion							
HHVBP	61.3%	61.6%	62.7%	62.4%	62.9%	64.3%	62.2%	62.3%
Non-HHVBP	72.6%	72.8%	72.8%	73.0%	75.1%	76.6%	76.0%	76.0%
Chain affiliation	unknown							

	2013	2014	2015	2016	2017	2018	2019	2020
HHVBP	2.6%	2.7%	2.7%	3.1%	3.0%	2.9%	4.4%	4.4%
Non-HHVBP	2.6%	2.6%	2.6%	2.7%	2.8%	2.5%	2.7%	2.8%
Chain affiliation	missing							
HHVBP	11.7%	9.9%	7.5%	6.4%	4.5%	1.8%	1.8%	1.3%
Non-HHVBP	8.9%	8.7%	7.8%	6.7%	4.2%	1.8%	1.9%	1.1%
HHA Age								
HHA age < 4 yea	ars							
HHVBP	31.1%	22.7%	19.4%	16.9%	13.6%	11.2%	8.6%	7.8%
Non-HHVBP	25.9%	21.7%	17.6%	14.5%	11.5%	9.9%	10.2%	11.2%
HHA age 4-10 ye	ears							
HHVBP	30.1%	35.0%	35.1%	33.3%	32.3%	31.6%	31.5%	29.4%
Non-HHVBP	32.1%	34.9%	36.2%	36.2%	35.4%	33.0%	30.8%	26.5%
HHA age > 10 ye	ears							
HHVBP	38.8%	42.3%	45.5%	49.8%	54.1%	57.2%	59.9%	62.8%
Non-HHVBP	41.9%	43.4%	46.1%	49.3%	53.0%	57.1%	59.0%	62.3%
HHA Size								
1-59 OASIS Epis	odes							
HHVBP	19.5%	18.8%	19.6%	19.8%	20.7%	20.1%	20.2%	21.5%
Non-HHVBP	25.9%	27.1%	27.0%	27.4%	26.5%	26.0%	27.1%	28.2%
60-249 OASIS E _I	oisodes							
HHVBP	29.5%	28.8%	27.1%	26.7%	23.9%	23.2%	22.7%	22.7%
Non-HHVBP	34.4%	33.8%	33.0%	31.3%	30.9%	30.2%	28.5%	28.7%
250-499 OASIS I	Episodes							
HHVBP	18.4%	19.0%	17.4%	16.4%	16.2%	16.6%	16.4%	14.9%
Non-HHVBP	16.5%	16.3%	16.1%	16.2%	15.6%	15.6%	15.6%	14.4%
500-999 OASIS I	Episodes							
HHVBP	14.7%	15.1%	16.1%	15.2%	15.7%	14.7%	14.9%	15.9%
Non-HHVBP	11.4%	10.9%	11.1%	11.5%	12.3%	12.6%	12.9%	12.9%
≥1,000 OASIS Ep	oisodes							
HHVBP	17.9%	18.2%	19.8%	21.9%	23.6%	25.3%	25.8%	24.9%
Non-HHVBP	11.8%	11.9%	12.7%	13.6%	14.7%	15.5%	15.9%	15.8%

These numbers reflect all HHAs with at least one OASIS episode or Medicare claims episode in a given year, regardless if the HHA received a TPS in 2020.

Exhibit B-2. OASIS Home Health Beneficiary Characteristics in 2013 – 2020, by HHVBP and Non-HHVBP States

	2013	2014	2015	2016	2017	2018	2019	2020		
Total number o	Total number of home health patients with an OASIS episode									
HHVBP	994,213	995,268	1,018,414	1,037,767	1,051,425	1,066,980	1,040,771	1,015,779		
Non-HHVBP	3,248,807	3,303,429	3,421,380	3,511,530	3,588,992	3,593,840	3,562,377	3,434,996		

	2013	2014	2015	2016	2017	2018	2019	2020
Total number of	of OASIS epis	odes					<u> </u>	<u> </u>
HHVBP	1,494,075	1,492,328	1,526,371	1,566,455	1,605,166	1,674,281	1,699,603	1,600,679
Non-HHVBP	4,777,317	4,865,017	5,055,931	5,252,531	5,467,011	5,608,378	5,699,956	5,263,740
Average age (y		, ,	, ,	, ,	, ,	, ,	, ,	, ,
HHVBP	75.4	75.4	75.5	75.6	75.8	75.9	76.1	75.8
Non-HHVBP	74.5	74.3	74.4	74.5	74.6	74.8	74.9	74.7
Female								
HHVBP	61.7%	61.4%	61.1%	60.9%	60.6%	60.3%	60.2%	59.1%
Non-HHVBP	61.9%	61.6%	61.3%	61.1%	60.8%	60.6%	60.4%	59.2%
Rural								
HHVBP	4.2%	4.1%	4.1%	4.1%	4.1%	4.0%	4.0%	4.1%
Non-HHVBP	7.3%	7.2%	7.1%	7.1%	7.0%	7.0%	6.9%	7.1%
Persons aged >	25 years with	n less than hi	gh-school (H	S) diploma ir	the benefic	iary's county		
HHVBP	12.5%	12.4%	12.2%	12.2%	12.1%	12.1%	12.1%	12.1%
Non-HHVBP	13.7%	13.7%	13.6%	13.6%	13.5%	13.5%	13.5%	13.4%
Race/Ethnicity								
Hispanic (regar	dless of race)							
HHVBP	9.9%	9.0%	7.8%	7.5%	7.0%	7.4%	7.2%	7.0%
Non-HHVBP	7.2%	7.2%	7.1%	7.1%	7.1%	7.1%	7.1%	7.1%
Black, non-Hisp		ı	ı	ı	ı	ı		
HHVBP	10.5%	10.6%	10.8%	11.1%	11.3%	11.3%	11.3%	11.7%
Non-HHVBP	15.1%	15.0%	14.7%	14.5%	14.2%	14.2%	14.1%	14.1%
White, non-His	panic							
HHVBP	78.1%	78.9%	79.8%	79.7%	80.0%	79.5%	79.6%	79.6%
Non-HHVBP	74.6%	74.7%	74.9%	75.1%	75.4%	75.2%	75.3%	75.4%
Other, non-His	panic							
HHVBP	1.3%	1.4%	1.5%	1.6%	1.6%	1.7%	1.7%	1.7%
Non-HHVBP	2.9%	3.0%	3.0%	3.1%	3.2%	3.3%	3.4%	3.3%
Multiracial, nor	n-Hispanic							
HHVBP	0.1%	0.1%	0.1%	0.1%	0.1%	0.1%	0.1%	0.1%
Non-HHVBP	0.2%	0.2%	0.2%	0.2%	0.2%	0.2%	0.2%	0.1%
Insurance								
% Dual eligible								
HHVBP	28.9%	27.6%	26.3%	25.5%	24.5%	23.7%	23.2%	22.8%
Non-HHVBP	27.8%	27.4%	26.9%	26.5%	26.1%	25.7%	25.0%	25.0%
% Medicaid onl								
HHVBP	3.7%	4.2%	4.4%	4.5%	4.3%	4.1%	4.0%	4.1%
Non-HHVBP	5.5%	6.0%	6.3%	6.2%	6.1%	6.0%	5.9%	6.2%
Change in % of							2.2,0	2,2,0

	2013	2014	2015	2016	2017	2018	2019	2020
HHVBP	N/A	0.1%	2.3%	1.9%	1.3%	1.5%	-2.5%	-2.4%
Non-HHVBP	N/A	1.7%	3.6%	2.6%	2.2%	0.1%	-0.9%	-3.6%

These numbers reflect all OASIS episodes in the CY, regardless if their HHA received a TPS in 2020.

Exhibit B-3. OASIS Clinical Factors in 2013 – 2020, by HHVBP and Non-HHVBP States

גוווטונ ב-3.							-HHVBP S			
	2013	2014	2015	2016	2017	2018	2019	2020		
Total numb	per of OAS	IS episode	S							
HHVBP	1,494,0 75	1,492,3 28	1,526,3 71	1,566,4 55	1,605,1 66	1,674,2 81	1,699,6 03	1,600,6 79		
Non- HHVBP	4,777,3 17	4,865,0 17	5,055,9 31	5,252,5 31	5,467,0 11	5,608,3 78	5,699,9 56	5,263,7 40		
Discharged from inpatient facility in last 14 days										
HHVBP	67.1%	67.4%	68.8%	68.8%	69.4%	69.2%	68.8%	67.1%		
Non- HHVBP	71.5%	71.3%	71.5%	71.3%	71.5%	71.1%	71.0%	69.2%		
Neoplasm	diagnosis									
HHVBP	8.0%	8.1%	8.2%	8.5%	8.6%	8.7%	9.0%	9.3%		
Non- HHVBP	8.7%	8.7%	8.6%	8.9%	8.9%	9.0%	9.2%	9.5%		
Requires u	rinary cath	neter								
HHVBP	4.3%	4.4%	4.4%	4.5%	4.6%	4.6%	4.6%	5.0%		
Non- HHVBP	4.6%	4.6%	4.6%	4.6%	4.7%	4.6%	4.6%	4.9%		
Surgical wo	ound									
HHVBP	24.0%	24.4%	24.7%	25.4%	25.5%	25.5%	25.4%	25.5%		
Non- HHVBP	25.2%	25.9%	25.8%	26.3%	26.6%	26.7%	26.9%	26.8%		
Ambulatio	n-Locomot	tion								
Able to ind	ependentl	y walk and	needs no l	numan assi	stance or a	assistive de	evice			
HHVBP	5.6%	4.5%	4.1%	3.2%	2.4%	2.1%	2.0%	1.9%		
Non- HHVBP	5.8%	5.0%	4.2%	3.3%	2.6%	2.1%	2.0%	1.7%		
Able to ind	ependentl	y walk with	the use o	f a one-har	nded device	2				
HHVBP	10.7%	9.0%	7.7%	5.8%	4.3%	3.6%	3.1%	2.6%		
Non- HHVBP	11.6%	10.1%	8.8%	7.0%	5.5%	4.6%	3.8%	2.9%		
Requires tv	vo handed	device or	human ass	istance						
HHVBP	35.9%	32.5%	28.7%	22.5%	17.7%	14.9%	13.0%	10.3%		
Non- HHVBP	35.2%	33.0%	30.3%	26.1%	22.4%	19.1%	16.7%	12.7%		
Walks only	with supe	rvision or a	ssistance f	rom anoth	er at all tin	nes				
HHVBP	37.0%	42.8%	47.9%	55.8%	61.9%	65.3%	67.6%	69.2%		
Non- HHVBP	35.8%	40.1%	44.6%	50.9%	56.3%	60.5%	63.7%	67.1%		

	2013	2014	2015	2016	2017	2018	2019	2020			
Chairfast to	bedfast										
HHVBP	10.8%	11.2%	11.6%	12.6%	13.6%	14.0%	14.2%	16.0%			
Non-											
HHVBP	11.7%	11.9%	12.1%	12.7%	13.3%	13.7%	13.9%	15.6%			
Pressure U	Pressure Ulcer										
Pressure Ulcer Stage 2											
HHVBP	3.2%	3.2%	3.2%	3.0%	2.9%	3.0%	3.0%	3.3%			
Non- HHVBP	3.5%	3.4%	3.3%	3.2%	3.0%	3.1%	3.1%	3.4%			
Pressure U	lcer Stage	3									
HHVBP	0.9%	0.9%	0.9%	0.9%	0.8%	0.8%	0.8%	0.9%			
Non- HHVBP	1.0%	1.0%	1.0%	1.0%	0.9%	0.9%	0.9%	1.0%			
Pressure U											
HHVBP	0.5%	0.5%	0.5%	0.5%	0.5%	0.5%	0.5%	0.5%			
Non- HHVBP	0.6%	0.6%	0.6%	0.6%	0.6%	0.6%	0.6%	0.6%			
Pressure U	lcer Not St	ageable									
HHVBP	0.9%	0.9%	1.0%	1.0%	1.0%	1.0%	1.0%	1.1%			
Non- HHVBP	1.0%	1.0%	1.1%	1.1%	1.0%	1.1%	1.1%	1.3%			
Risk for Ho			2.270	2.270	2.070	2.270	2.270	2.570			
Multiple ho	•		6 months								
HHVBP	37.4%	38.4%	33.6%	32.0%	32.2%	32.3%	32.9%	36.5%			
Non-	37.170	30.170	33.070	32.070	32.270	32.370	32.370	30.370			
HHVBP	38.7%	38.9%	34.0%	32.2%	32.5%	32.5%	33.0%	35.8%			
History of f	alls										
HHVBP	31.6%	33.5%	33.4%	33.6%	34.7%	35.1%	35.9%	40.9%			
Non-											
HHVBP	30.8%	31.9%	31.6%	31.6%	32.3%	32.9%	33.5%	37.3%			
Currently to	aking 5 or	more medi	cations								
HHVBP	87.6%	87.8%	89.5%	91.1%	92.1%	92.3%	92.7%	94.2%			
Non- HHVBP	86.2%	86.6%	88.2%	90.0%	91.6%	92.0%	92.7%	94.0%			

These numbers reflect all OASIS episodes in the CY, regardless if their HHA received a TPS in 2020. *Categories for this condition are not mutually exclusive.

Exhibit B-4. FFS Home Health Beneficiary Characteristics in 2013 – 2020, by HHVBP and Non-HHVBP States

	2013	2014	2015	2016	2017	2018	2019	2020
Total number o	f beneficiarie	s with Medica	re FFS home	health claims				
HHVBP	850,868	834,565	840,408	833,486	820,040	821,059	805,113	734,951
Non-HHVBP	2,631,986	2,618,829	2,647,827	2,659,592	2,606,539	2,569,811	2,488,239	2,246,040
Total number o	f FFS episode:	S						
HHVBP	1,501,589	1,460,096	1,461,245	1,430,348	1,402,802	1,411,557	1,382,870	2,077,228
Non-HHVBP	5,173,186	5,113,875	5,130,487	5,080,946	4,916,118	4,816,522	4,612,707	6,927,698
Average age (ye	ears)							
HHVBP	76.8	77.0	77.2	77.3	77.5	77.6	77.8	77.8
Non-HHVBP	75.8	75.8	76.0	76.1	76.2	76.3	76.5	76.5
Female								
HHVBP	62.5%	62.0%	61.7%	61.4%	61.0%	60.6%	60.2%	59.3%
Non-HHVBP	63.2%	62.7%	62.4%	62.1%	61.7%	61.3%	60.8%	59.7%
Race/Ethnicity								
Hispanic (regard	dless of race)							
HHVBP	10.9%	9.6%	7.9%	6.8%	6.0%	6.0%	6.0%	5.8%
Non-HHVBP	8.8%	8.5%	8.2%	7.9%	7.7%	7.5%	7.3%	7.2%
Black, non-Hisp	anic							
HHVBP	10.1%	10.0%	10.2%	10.2%	10.2%	10.0%	9.7%	9.8%
Non-HHVBP	17.1%	16.6%	15.8%	14.8%	14.1%	13.5%	13.0%	12.8%
White, non-Hisp	panic	1	1	1	1	1		
HHVBP	77.7%	79.1%	80.5%	81.6%	82.3%	82.5%	82.8%	82.8%
Non-HHVBP	71.0%	71.7%	72.7%	73.9%	74.6%	75.3%	75.8%	76.1%
Other, non-Hisp	anic	1	1	1	1	1		
HHVBP	1.2%	1.2%	1.3%	1.4%	1.4%	1.4%	1.5%	1.4%
Non-HHVBP	2.9%	3.0%	3.1%	3.2%	3.3%	3.5%	3.7%	3.6%
Multiracial, non	-Hispanic	1	1	1	1	1		
HHVBP	0.1%	0.1%	0.1%	0.1%	0.1%	0.1%	0.1%	0.1%
Non-HHVBP	0.2%	0.2%	0.2%	0.2%	0.2%	0.2%	0.2%	0.2%
Rural								
HHVBP	5.0%	4.9%	4.9%	5.0%	5.0%	4.8%	4.8%	5.2%
Non-HHVBP	9.5%	9.4%	9.3%	9.3%	9.2%	9.1%	9.0%	9.5%
Dual eligible								
HHVBP	32.0%	30.4%	28.4%	27.0%	25.8%	24.7%	24.0%	24.0%
Non-HHVBP	35.1%	34.7%	33.7%	32.9%	32.7%	32.3%	31.5%	32.2%
Persons aged >	25 years with	less than HS	diploma in the	beneficiary's	county			
HHVBP	12.8%	12.6%	12.4%	12.3%	12.2%	12.2%	12.2%	12.2%
Non-HHVBP	15.0%	14.9%	14.8%	14.7%	14.6%	14.5%	14.5%	14.7%
Reason for Med	dicare Entitler	nent						

	2013	2014	2015	2016	2017	2018	2019	2020
Original End-Sta	ge Renal Dise	ease						
HHVBP	1.2%	1.2%	1.2%	1.2%	1.2%	1.2%	1.2%	1.3%
Non-HHVBP	1.6%	1.6%	1.6%	1.6%	1.5%	1.6%	1.6%	1.7%
Original Disable	d	'	'	'	'		'	
HHVBP	25.4%	25.4%	25.2%	25.1%	24.8%	24.4%	23.9%	24.3%
Non-HHVBP	28.7%	29.0%	28.7%	28.5%	28.1%	27.8%	27.2%	27.4%
Current End-Sta	ge Renal Dise	ease		<u>'</u>	<u>'</u>			
HHVBP	0.8%	0.8%	0.7%	0.5%	0.4%	0.4%	0.4%	0.4%
Non-HHVBP	1.1%	1.1%	0.9%	0.6%	0.6%	0.6%	0.5%	0.6%
Current Disable	d	<u>'</u>		<u>'</u>	<u>'</u>			
HHVBP	12.4%	12.1%	11.6%	11.3%	10.8%	10.2%	9.7%	9.6%
Non-HHVBP	14.6%	14.5%	14.1%	13.6%	13.1%	12.6%	11.9%	11.7%
Alternative Pay	ment Models	(APMs)						
BPCI2								
HHVBP	0.0%	0.3%	2.5%	3.9%	2.9%	1.9%	0.0%	0.0%
Non-HHVBP	0.0%	0.5%	2.1%	3.0%	2.4%	1.8%	0.0%	0.0%
BPCI3		'	'	'	'		'	
HHVBP	0.0%	0.1%	0.3%	0.5%	0.5%	0.3%	0.0%	0.0%
Non-HHVBP	0.0%	0.2%	0.3%	0.5%	0.4%	0.3%	0.0%	0.0%
BPCI Advanced*	:	<u>'</u>		<u>'</u>	<u>'</u>			
HHVBP	0.0%	0.0%	0.0%	0.0%	0.0%	0.7%	3.4%	4.0%
Non-HHVBP	0.0%	0.0%	0.0%	0.0%	0.0%	0.7%	4.0%	3.5%
ACO SSP		<u>'</u>		<u>'</u>	<u>'</u>			
HHVBP	13.0%	18.7%	23.1%	21.7%	27.9%	32.8%	32.9%	36.8%
Non-HHVBP	9.3%	14.6%	20.2%	23.0%	26.4%	29.8%	31.5%	31.9%
ACO Next Gener	ration*	<u>'</u>		<u>'</u>	<u>'</u>			
HHVBP	0.0%	0.0%	0.0%	3.3%	6.5%	8.9%	7.4%	4.6%
Non-HHVBP	0.0%	0.0%	0.0%	1.4%	3.6%	4.1%	3.5%	2.8%
ACO Pioneer*		<u>'</u>		<u>'</u>	<u>'</u>			
HHVBP	4.1%	4.3%	5.1%	3.7%	0.0%	0.0%	0.0%	0.0%
Non-HHVBP	2.6%	1.7%	1.6%	0.5%	0.0%	0.0%	0.0%	0.0%
CJR*								
HHVBP	0.0%	0.0%	0.0%	0.6%	1.0%	0.7%	0.9%	0.4%
Non-HHVBP	0.0%	0.0%	0.0%	0.8%	1.1%	0.8%	0.9%	0.4%
OCM*								
HHVBP	0.0%	0.0%	0.0%	1.3%	3.1%	3.1%	1.5%	0.7%
Non-HHVBP	0.0%	0.0%	0.0%	1.3%	3.0%	3.1%	1.5%	0.6%
HCC score (1st e	pisode)							
HHVBP	2.6	2.7	2.7	2.8	2.9	3.0	3.0	3.1
Non-HHVBP	2.6	2.6	2.6	2.7	2.8	2.9	3.0	3.0

	2013	2014	2015	2016	2017	2018	2019	2020
Full FFS status fo	or the past 1	2 months	ı			ı		ı
HHVBP	92.4%	92.4%	92.2%	92.1%	92.3%	92.3%	92.4%	93.0%
Non-HHVBP	91.0%	90.6%	89.3%	89.4%	90.1%	89.8%	90.1%	90.7%
ESRD Flag#								
HHVBP	2.8%	2.9%	3.0%	3.1%	3.2%	3.2%	3.3%	3.6%
Non-HHVBP	3.6%	3.7%	3.7%	3.8%	3.8%	3.9%	4.0%	4.3%
Oxygen								
HHVBP	14.6%	14.4%	14.5%	14.5%	14.2%	13.4%	12.9%	13.5%
Non-HHVBP	16.6%	16.2%	16.2%	15.9%	15.6%	15.0%	14.5%	15.3%
PDGM Home he	alth admissi	on source		'	'		'	
Acute Inpatient I	Hospital							
HHVBP	27.2%	27.9%	28.7%	29.3%	30.0%	29.5%	29.3%	28.9%
Non-HHVBP	25.7%	26.1%	26.7%	27.2%	28.0%	27.8%	28.0%	27.1%
Inpatient Psychia	atric Facility							
HHVBP	0.5%	0.5%	0.5%	0.5%	0.4%	0.4%	0.4%	0.4%
Non-HHVBP	0.4%	0.4%	0.4%	0.4%	0.4%	0.3%	0.3%	0.3%
Inpatient Rehabi	litation Facili	ty			'		'	
HHVBP	2.9%	3.0%	3.2%	3.3%	3.5%	3.7%	3.8%	4.1%
Non-HHVBP	3.6%	3.8%	4.0%	4.1%	4.2%	4.4%	4.6%	5.1%
Long-Term Care	Hospital	'			'		'	
HHVBP	0.4%	0.4%	0.4%	0.3%	0.3%	0.3%	0.3%	0.3%
Non-HHVBP	0.6%	0.7%	0.7%	0.6%	0.6%	0.5%	0.4%	0.4%
Skilled Nursing H	lome	'		'	'		'	
HHVBP	17.1%	18.0%	19.0%	19.1%	19.1%	18.8%	18.6%	16.3%
Non-HHVBP	14.5%	15.5%	16.3%	16.6%	16.8%	16.8%	16.6%	14.3%
Community								
HHVBP	51.9%	50.2%	48.2%	47.6%	46.6%	47.3%	47.6%	50.1%
Non-HHVBP	55.1%	53.5%	51.9%	51.1%	50.1%	50.2%	50.0%	52.9%
Admission Source	ce (Arbor def	ined)						
Institution								
HHVBP	23.1%	23.3%	23.8%	24.4%	25.9%	25.7%	25.7%	16.3%
Non-HHVBP	21.1%	20.8%	21.1%	21.9%	23.3%	23.4%	23.8%	14.7%
Community								
HHVBP	76.9%	76.7%	76.2%	75.6%	74.1%	74.3%	74.3%	83.7%
Non-HHVBP	78.9%	79.2%	78.9%	78.1%	76.7%	76.6%	76.2%	85.3%
PDGM defined o	linical group	ing						
Behavioral Healt	h							
HHVBP	2.4%	2.5%	2.5%	2.3%	2.2%	2.3%	2.5%	2.9%
Non-HHVBP	1.4%	1.6%	1.6%	1.6%	1.6%	1.5%	1.6%	1.8%
Complex Nursing								

	2013	2014	2015	2016	2017	2018	2019	2020
HHVBP	1.1%	1.2%	1.2%	1.2%	1.3%	1.3%	1.3%	2.1%
Non-HHVBP	1.1%	1.2%	1.2%	1.2%	1.2%	1.2%	1.2%	1.9%
MMTA Surgical	Aftercare							
HHVBP	7.1%	7.3%	7.1%	6.3%	6.0%	5.9%	5.8%	4.9%
Non-HHVBP	5.9%	6.1%	6.0%	5.2%	5.0%	4.8%	4.8%	4.2%
MMTA Cardiac	and Circulator	У						
HHVBP	11.5%	11.7%	12.3%	12.4%	12.1%	12.4%	13.4%	14.6%
Non-HHVBP	15.0%	15.9%	16.4%	16.3%	16.0%	16.0%	16.6%	17.7%
MMTA Endocrir	ne							
HHVBP	4.9%	5.2%	4.9%	4.3%	4.2%	3.9%	4.1%	5.1%
Non-HHVBP	7.3%	7.7%	7.3%	6.3%	6.0%	5.7%	5.6%	6.8%
MMTA Gastroin	testinal tract/	Genitourinary	system					
HHVBP	3.0%	3.3%	3.6%	3.9%	4.1%	4.3%	4.6%	5.1%
Non-HHVBP	2.9%	3.2%	3.4%	3.8%	4.0%	4.2%	4.5%	5.0%
MMTA Infectiou	ıs Disease							
HHVBP	2.1%	2.2%	2.3%	3.0%	3.3%	3.6%	4.1%	4.5%
Non-HHVBP	2.3%	2.3%	2.5%	3.2%	3.4%	3.7%	4.1%	4.5%
MMTA Other								
HHVBP	1.3%	1.3%	1.4%	1.6%	1.8%	1.9%	2.3%	3.2%
Non-HHVBP	1.4%	1.4%	1.5%	1.7%	1.9%	2.0%	2.3%	3.0%
MMTA Respirat	ory							
HHVBP	6.3%	6.3%	6.9%	7.0%	7.5%	7.4%	7.3%	7.9%
Non-HHVBP	6.6%	6.7%	7.2%	7.3%	7.7%	7.7%	7.6%	8.4%
MS Rehab								
HHVBP	11.5%	11.7%	13.0%	18.4%	19.4%	20.6%	21.9%	22.0%
Non-HHVBP	9.8%	10.5%	12.2%	17.2%	18.6%	19.9%	21.4%	20.8%
Neuro Rehab								
HHVBP	5.7%	6.1%	6.8%	8.4%	9.0%	9.4%	10.0%	11.6%
Non-HHVBP	5.9%	6.4%	7.0%	8.2%	8.6%	8.8%	9.3%	10.7%
Wounds							<u> </u>	
HHVBP	2.6%	2.7%	4.2%	9.2%	10.0%	10.4%	10.9%	13.6%
Non-HHVBP	2.4%	2.6%	3.7%	7.7%	8.7%	9.2%	9.6%	11.9%
None								
HHVBP	40.6%	38.4%	33.8%	22.0%	19.1%	16.7%	11.7%	2.4%
Non-HHVBP	38.1%	34.5%	30.1%	20.2%	17.4%	15.4%	11.4%	3.1%
% Change in ho	me health be	neficiaries fro	m previous ye	ar			'	
HHVBP	N/A	-1.9%	0.7%	-0.8%	-1.6%	0.1%	-1.9%	-8.7%
Non-HHVBP	N/A	-0.5%	1.1%	0.4%	-2.0%	-1.4%	-3.2%	-9.7%

These numbers reflect the percentages of all Medicare FFS home health episodes in the CY, regardless if their HHA received a TPS in 2020. * Values listed as "N/A" reflect years where the APM is not active. #This is defined as either having an unfailed kidney transplant at the start of home health episode or having a dialysis claim during the 365 days before the home health episode begins.

Exhibit B-5. FFS Episode Characteristics in 2013 – 2020, by Year, All HHVBP and Non-HHVBP States

באוווטונ ס-ט. דרט נ	Lpisoue Chi	ar ucteristics	111 2013 - 2	020, by real	, All HIIVDI	unu Non-n	TIVDE State.	3
	2013	2014	2015	2016	2017	2018	2019	2020
Total number of	FFS episode	es						
HHVBP	1,501,589	1,460,096	1,461,245	1,430,348	1,402,802	1,411,557	1,382,870	2,077,228
Non-HHVBP	5,173,186	5,113,875	5,130,487	5,080,946	4,916,118	4,816,522	4,612,707	6,927,698
Episodes Type*								
Normal								
HHVBP	83.9%	84.5%	84.4%	83.9%	83.9%	84.2%	84.0%	84.3%
Non-HHVBP	86.3%	86.9%	86.6%	86.0%	85.3%	85.5%	85.4%	86.2%
LUPA								
HHVBP	9.2%	9.1%	9.1%	9.1%	8.9%	8.6%	8.7%	9.2%
Non-HHVBP	8.8%	8.7%	8.7%	8.6%	8.6%	8.5%	8.5%	8.2%
High cost outlier								
HHVBP	4.4%	3.9%	4.1%	4.5%	4.5%	4.5%	4.5%	5.7%
Non-HHVBP	2.9%	2.5%	2.7%	3.3%	4.0%	3.9%	4.0%	4.9%
PEP								
HHVBP	3.7%	3.6%	3.6%	3.7%	3.9%	3.9%	4.0%	1.4%
Non-HHVBP	3.0%	2.8%	2.9%	3.0%	3.2%	3.1%	3.2%	1.2%
Episodes within	a Sequence							
1st in sequence								
HHVBP	59.3%	59.4%	58.9%	59.5%	59.8%	59.3%	59.3%	35.6%
Non-HHVBP	48.6%	49.2%	49.9%	50.9%	52.0%	52.5%	53.1%	31.7%
2nd in sequence								
HHVBP	15.3%	15.6%	15.7%	16.0%	16.4%	16.5%	16.3%	22.4%
Non-HHVBP	15.0%	15.2%	15.4%	15.6%	16.0%	16.3%	16.2%	20.2%
3rd+ in sequence	е							
HHVBP	25.5%	25.0%	25.3%	24.5%	23.8%	24.2%	24.4%	42.0%
Non-HHVBP	36.3%	35.6%	34.7%	33.5%	32.0%	31.2%	30.6%	48.1%
Average number	of visits in a	an episode						
HHVBP	18.1	18.0	17.9	17.8	17.5	17.7	17.3	9.1
Non-HHVBP	16.4	16.3	16.2	16.3	16.3	16.4	16.2	8.5
Average # of Vis	its by Type							
Therapy (OT, PT,	speech)							
HHVBP	7.5	7.7	7.9	8.1	8.4	8.6	8.6	4.2
Non-HHVBP	5.5	5.7	6.1	6.5	6.8	7.2	7.2	3.5
Skilled nurse								
HHVBP	8.8	8.6	8.4	8.1	7.9	7.8	7.6	4.3
Non-HHVBP	8.5	8.3	8.2	8.1	7.9	7.8	7.7	4.4
Home health aid	e							
HHVBP	1.7	1.6	1.5	1.3	1.2	1.1	1.0	0.4
Non-HHVBP	2.3	2.1	1.9	1.7	1.5	1.4	1.2	0.6
Medical social se	ervices							

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	2013	2014	2015	2016	2017	2018	2019	2020
HHVBP	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1
Non-HHVBP	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1

These numbers reflect all FFS home health episodes in the CY, regardless if their HHA received a TPS in 2020.

^{*}PEP (Partial Episode Payment) is not mutually exclusive with LUPA (Low-Utilization Payment Adjustment) and Outlier, so percentages may sum to > 100%. A PEP occurs when a beneficiary changes HHAs or is discharged and readmitted within a 60-day episode and results in an adjusted, partial payment to the HHA to reflect the time the beneficiary received care.

B.2 Annual Means for TPS, Spending Measures, and Quality Measures

Exhibit B-6. Unadjusted Annual Means (and Standard Errors†) for Impact Measures 2013 – 2020, by HHVBP and Non-HHVBP States

Measure	2013	2014	2015	2016	2017	2018	2019	2020	
TPS*									
	30.9	28.1	30.9	37.1	42.6	45.4	38.9	46.1	
HHVBP	(0.3561)	(0.3452)	(0.3621)	(0.4141)	(0.4102)	(0.4289)	(0.4151)	(0.4341)	
Non-	30.4	28.4	30.6	34.9	40.0	42.9	36.6	43.4	
HHVBP	(0.1762)	(0.1763)	(0.1834)	(0.1996)	(0.2007)	(0.2108)	(0.2048)	(0.2248)	
FFS Claims-E	Based Quality	Measures							
Unplanned A	cute Care Hos	pitalization/Fir	st FFS HH Epis	odes					
11111/00	15.3%	15.6%	16.1%	16.3%	15.9%	15.6%	15.5%	14.0%	
HHVBP	(0.0417)	(0.0427)	(0.0433)	(0.0439)	(0.0436)	(0.0434)	(0.0436)	(0.0446)	
Non-	16.2%	16.2%	16.3%	16.5%	15.8%	15.6%	15.6%	13.9%	
HHVBP	(0.0258)	(0.0258)	(0.0258)	(0.0257)	(0.0253)	(0.0254)	(0.0256)	(0.0261)	
Outpatient ED Use (no Hospitalization)/First FFS HH Episodes									
LILIVADD	11.3%	11.7%	12.2%	12.6%	12.9%	12.9%	13.0%	11.0%	
HHVBP	(0.0367)	(0.0378)	(0.0386)	(0.0395)	(0.0400)	(0.0400)	(0.0406)	(0.0402)	
Non-	11.9%	12.4%	12.6%	12.7%	13.0%	12.9%	13.0%	11.1%	
HHVBP	(0.0226)	(0.0230)	(0.0231)	(0.0231)	(0.0234)	(0.0234)	(0.0238)	(0.0237)	
ED Use follow	ved by Inpatie	nt Admission/	First FFS HH Ep	oisodes					
HHVBP	13.8%	14.3%	14.5%	14.4%	14.8%	14.7%	14.6%	13.7%	
ппург	(0.0399)	(0.0410)	(0.0414)	(0.0416)	(0.0423)	(0.0422)	(0.0425)	(0.0440)	
Non-	14.2%	14.3%	14.2%	14.2%	14.3%	14.2%	14.2%	13.3%	
HHVBP	(0.0243)	(0.0244)	(0.0242)	(0.0240)	(0.0242)	(0.0243)	(0.0246)	(0.0255)	
Total ED Use	(Outpatient o	r Inpatient Cla	ims)/First FFS	HH Episodes					
HHVBP	25.8%	26.7%	27.4%	27.8%	28.3%	28.1%	28.2%	25.2%	
ппубр	(0.0506)	(0.0518)	(0.0524)	(0.0530)	(0.0537)	(0.0536)	(0.0541)	(0.0554)	
Non-	27.2%	27.7%	27.9%	28.1%	28.3%	28.0%	28.1%	25.2%	
HHVBP	(0.0310)	(0.0312)	(0.0311)	(0.0310)	(0.0312)	(0.0313)	(0.0317)	(0.0326)	
Outpatient E	D Use and Obs	servation Stay	(no Hospitaliza	ation)/ First FF	S HH Episode				
HHVBP	13.8%	14.1%	14.5%	15.1%	15.4%	15.4%	15.5%	13.4%	
ППОВР	(0.0399)	(0.0407)	(0.0414)	(0.0424)	(0.0430)	(0.0430)	(0.0435)	(0.0435)	
Non-	13.7%	14.1%	14.5%	14.8%	15.0%	15.0%	15.2%	13.3%	
HHVBP	(0.0239)	(0.0243)	(0.0245)	(0.0245)	(0.0247)	(0.0249)	(0.0253)	(0.0255)	
Unplanned A	cute Care Hos	pitalization/Al	I FFS HH Episo	des					
HHVBP	16.8%	17.2%	17.0%	16.8%	17.2%	16.9%	16.9%	11.2%	
ппувр	(0.0332)	(0.0339)	(0.0338)	(0.0340)	(0.0346)	(0.0343)	(0.0346)	(0.0238)	
Non-	15.9%	15.9%	15.7%	15.6%	15.9%	15.8%	16.0%	10.3%	
HHVBP	(0.0176)	(0.0177)	(0.0177)	(0.0177)	(0.0181)	(0.0183)	(0.0187)	(0.0126)	
SNF Use/All F	FS HH Episode	es							
ПП/\ББ	4.7%	5.0%	5.0%	5.0%	5.1%	4.9%	4.9%	2.8%	
HHVBP	(0.0189)	(0.0195)	(0.0196)	(0.0197)	(0.0201)	(0.0198)	(0.0199)	(0.0125)	
Non-	3.9%	4.0%	4.1%	4.2%	4.2%	4.2%	4.2%	2.4%	
HHVBP	(0.0093)	(0.0095)	(0.0097)	(0.0097)	(0.0100)	(0.0101)	(0.0103)	(0.0064)	

Measure	2013	2014	2015	2016	2017	2018	2019	2020
FFS Claims-Ba	ased Spending	g Measures (Pi	e-PDGM appi	roach)				
Average Med	licare Spendin	g per Day <u>duri</u> ı	ng and followi	ng FFS HH Epis	odes of Care			
LILIV/DD	\$135.41	\$138.65	\$140.99	\$143.18	\$146.65	\$150.65	\$ 155.13	\$154.20
HHVBP	(0.1471)	(0.1522)	(0.1546)	(0.1594)	(0.1644)	(0.1688)	(0.1759)	(0.1674)
Non-	\$128.79	\$131.80	\$134.25	\$137.36	\$141.84	\$146.56	\$152.59	\$154.39
HHVBP	(0.0816)	(0.0834)	(0.0844)	(0.0867)	(0.0904)	(0.0939)	(0.0995)	(0.0945)
Average Med	licare Spendin	g per Day <u>duri</u> ı	ng FFS HH Epis	odes of Care				
HHVBP	\$148.31	\$150.69	\$152.83	\$155.47	\$159.21	\$163.53	\$168.76	\$163.13
TITTVDI	(0.1546)	(0.1596)	(0.1621)	(0.1675)	(0.1735)	(0.1784)	(0.1862)	(0.1788)
Non-	\$132.49	\$135.31	\$138.26	\$142.17	\$147.43	\$152.99	\$159.90	\$159.31
HHVBP	(0.0832)	(0.0850)	(0.0861)	(0.0889)	(0.0931)	(0.0970)	(0.1030)	(0.0988)
Average Med				pisodes of Car				
HHVBP	\$102.03	\$106.79	\$109.25	\$110.68	\$113.46	\$116.31	\$119.37	\$128.13
	(0.2393)	(0.2496)	(0.2542)	(0.2578)	(0.2654)	(0.2710)	(0.2782)	(0.3256)
Non-	\$113.66	\$117.45	\$118.51	\$119.47	\$122.06	\$124.34	\$128.38	\$136.32
HHVBP	(0.1569)	(0.1610)	(0.1612)	(0.1607)	(0.1650)	(0.1690)	(0.1754)	(0.2036)
		g Measures (Po		•				
Average Med				ng FFS HH Epis				
HHVBP	\$127.78	\$131.23	\$133.63	\$135.50	\$138.89	\$142.77	\$146.96	\$152.80
	(0.1408)	(0.1457)	(0.1480)	(0.1524)	(0.1574)	(0.1617)	(0.1687)	(0.1651)
Non-	\$124.94	\$127.97	\$130.19	\$132.89	\$136.98	\$141.43	\$147.09	\$153.84
HHVBP	(0.0790)	(0.0808)	(0.0817)	(0.0838)	(0.0873)	(0.0908)	(0.0962)	(0.0936)
Average Med		g per Day <u>duri</u>			4		1	1
HHVBP	\$141.24	\$144.42	\$147.17	\$149.40	\$152.94	\$156.85	\$161.73	\$165.09
	(0.1488)	(0.1538)	(0.1565)	(0.1613)	(0.1667)	(0.1709)	(0.1785)	(0.1747)
Non-	\$132.82	\$135.89	\$138.69	\$142.06	\$146.78	\$151.77	\$158.24	\$162.43
HHVBP	(0.0821)	(0.0839)	(0.0850)	(0.0874)	(0.0911)	(0.0948)	(0.1005)	(0.0972)
Average Med	-			pisodes of Car		604.54	¢04.00	6442.24
HHVBP	\$79.25 (0.2069)	\$83.24	\$84.37	\$85.48	\$88.08	\$91.51	\$94.09	\$113.31
Non-	\$87.21	(0.2170) \$90.27	(0.2189) \$90.66	(0.2229) \$91.75	(0.2310) \$93.98	(0.2394) \$96.70	(0.2458) \$100.22	(0.3169) \$120.26
HHVBP	(0.1348)	(0.1383)	(0.1378)	(0.1384)	393.96 (0.1426)	(0.1473)	(0.1531)	(0.1989)
		ality Measures		(0.1364)	(0.1420)	(0.1473)	(0.1331)	(0.1383)
Discharged to		unity ivicusures						
Dischargeate	73.0%	72.8%	72.4%	72.9%	72.8%	73.2%	73.5%	73.2%
HHVBP	(0.0366)	(0.0367)	(0.0365)	(0.0358)	(0.0354)	(0.0345)	(0.0341)	(0.0353)
Non-	69.8%	70.1%	70.5%	71.0%	71.3%	71.8%	72.3%	72.4%
HHVBP	(0.0212)	(0.0209)	(0.0205)	(0.0200)	(0.0195)	(0.0192)	(0.0189)	(0.0197)
		e (TNC) Chang		(0.0000)	(0.0000)	(0.0 = 0 = 7	(0.0_00)	(0.000)
	1.29	1.37	1.46	1.65	1.79	1.88	1.98	2.10
HHVBP	(0.0010)	(0.0011)	(0.0011)	(0.0011)	(0.0011)	(0.0011)	(0.0010)	(0.0011)
Non-	1.20	1.27	1.37	1.52	1.65	1.75	1.85	2.00
HHVBP	(0.0006)	(0.0006)	(0.0006)	(0.0006)	(0.0006)	(0.0006)	(0.0006)	(0.0006)
		e (TNC) Chang	. , ,	,	. ,	,	. ,	,
	0.39	0.43	0.48	0.57	0.64	0.69	0.72	0.75
HHVBP	(0.0004)	(0.0004)	(0.0004)	(0.0004)	(0.0004)	(0.0004)	(0.0004)	(0.0004)
Non-	0.37	0.40	0.45	0.52	0.59	0.63	0.67	0.71
HHVBP	(0.0002)	(0.0002)	(0.0002)	(0.0002)	(0.0002)	(0.0002)	(0.0002)	(0.0003)

Measure	2013	2014	2015	2016	2017	2018	2019	2020
Improvemen			2020	2020	2027	2020	2025	
	64.5%	65.2%	70.1%	74.9%	79.5%	81.9%	84.7%	85.1%
HHVBP	(0.0546)	(0.0541)	(0.0511)	(0.0464)	(0.0419)	(0.0383)	(0.0353)	(0.0356)
Non-	64.4%	65.1%	68.7%	72.2%	76.2%	79.0%	82.2%	83.4%
HHVBP	(0.0315)	(0.0309)	(0.0291)	(0.0270)	(0.0248)	(0.0228)	(0.0210)	(0.0209)
Improvemen	t in Managem	ent of Oral Me	dications			,		
	48.8%	50.5%	55.0%	61.6%	67.5%	71.3%	76.5%	78.8%
HHVBP	(0.0569)	(0.0559)	(0.0538)	(0.0498)	(0.0460)	(0.0427)	(0.0394)	(0.0391)
Non-	51.6%	53.2%	56.5%	60.8%	65.3%	69.0%	74.7%	77.8%
HHVBP	(0.0323)	(0.0314)	(0.0300)	(0.0281)	(0.0260)	(0.0244)	(0.0224)	(0.0221)
Improvemen	t in Pain Interf	ering with Acti	ivity					
HHVBP	70.4%	69.9%	71.9%	76.7%	80.3%	82.6%	85.7%	86.2%
ппубр	(0.0491)	(0.0490)	(0.0474)	(0.0431)	(0.0398)	(0.0368)	(0.0335)	(0.0340)
Non-	66.6%	67.0%	69.5%	73.6%	77.1%	79.9%	83.1%	84.1%
HHVBP	(0.0289)	(0.0282)	(0.0269)	(0.0248)	(0.0230)	(0.0214)	(0.0197)	(0.0200)
FFS Claims-B	ased Quality I	Measure						
Mortality Rat	te/All FFS Hom	ne Health Episc	odes					
HHVBP	3.4%	3.5%	3.5%	3.6%	3.7%	3.6%	3.6%	3.1%
TITIVOF	(0.0150)	(0.0154)	(0.0155)	(0.0157)	(0.0161)	(0.0159)	(0.0160)	(0.0123)
Non-	3.2%	3.3%	3.3%	3.3%	3.3%	3.3%	3.3%	2.9%
HHVBP	(0.0080)	(0.0081)	(0.0080)	(0.0081)	(0.0083)	(0.0083)	(0.0085)	(0.0066)
HHCAHPS-Ba	sed Patient E	xperience Mea	asures					
How often th	e home health	n team gave ca	re in a profess	ional way (Pro	fessional Care)		
HHVBP	89.0%	88.7%	88.7%	88.5%	88.4%	88.4%	88.2%	88.2%
THIVDE	(0.1245)	(0.1412)	(0.1416)	(0.1298)	(0.1377)	(0.1383)	(0.1439)	(0.1611)
Non-	88.2%	88.2%	88.2%	88.0%	87.9%	88.0%	88.0%	88.2%
HHVBP	(0.0709)	(0.0702)	(0.0749	(0.0763)	(0.0798)	(0.0755)	(0.0826)	(0.0886)
How well did	the home hea	alth team comr	nunicate with	patients (Com	munication)			
HHVBP	86.2%	85.9%	85.7%	85.5%	85.5%	85.4%	85.3%	85.5%
	(0.1467)	(0.1664)	(0.1583)	(0.1530)	(0.1541)	(0.1639)	(0.1721)	(0.1767)
Non-	85.4%	85.3%	85.2%	85.2%	85.1%	85.2%	85.2%	85.2%
HHVBP	(0.0761)	(0.0788)	(0.0832)	(0.0857)	(0.0876)	(0.0860)	(0.0894)	(0.0993)
Did the home	e health team	discuss medicii	nes, pain, and	home safety w	ith patients (D	iscussion of Co		
HHVBP	82.9%	82.8%	82.8%	82.3%	82.6%	82.2%	81.9%	80.8%
	(0.1828)	(0.1835)	(0.1839)	(0.1902)	(0.1849)	(0.1998)	(0.2114)	(0.2186)
Non-	83.8%	83.9%	83.6%	83.6%	83.3%	83.4%	83.5%	82.5%
HHVBP	(0.0881)	(0.0875)	(0.0914)	(0.0932)	(0.0975)	(0.0965)	(0.0977)	(0.1131)
How do patie		verall care froi						
HHVBP	84.6%	84.3%	84.3%	84.3%	84.1%	84.3%	84.2%	84.4%
	(0.1993)	(0.2245)	(0.2187)	(0.2086)	(0.2062)	(0.2014)	(0.2204)	(0.2320)
Non-	83.6%	83.7%	83.7%	83.7%	83.5%	83.4%	83.7%	83.9%
HHVBP	(0.1110)	(0.1127)	(0.1200)	(0.1215)	(0.1248)	(0.1246)	(0.1280)	(0.1412)
vvouia patier		d the home he					70 = 61	70.461
HHVBP	79.8%	79.8%	79.4%	79.2%	78.9%	78.8%	78.5%	78.1%
	(0.2382)	(0.2735)	(0.2639)	(0.2578)	(0.2497)	(0.2687)	(0.2659)	(0.2931)
Non- HHVBP	78.5% (0.1364)	78.5% (0.1378)	78.3% (0.1428)	78.1% (0.1427)	77.6% (0.1479)	77.4% (0.1483)	77.5% (0.1534)	77.8% (0.1692)
ППУБР	(0.1304)	(0.13/6)	(0.1420)	(0.1427)	(0.14/9)	(0.1403)	(0.1334)	(0.1092)

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HHVBP Measures indicated by italic text. *We calculated a TPS for each agency that was eligible to receive one, based on having at least five HHVBP measures with sufficient data and a Medicare participation date prior to the CY used as a baseline period for measuring improvement. †Standard Errors are reported in the same units as the corresponding measure means.

B.3 Home Health Utilization Supporting Analyses

Exhibit B-7. Number of HHAs 2013 – 2020, by HHVBP State

State	2013	2014	2015	2016	2017	2018	2019	2020
Arizona (AZ)	154	159	158	156	161	163	162	159
Florida (FL)	1,399	1,279	1,163	1,073	984	945	921	914
Iowa (IA)	168	164	162	162	159	156	146	139
Maryland (MD)	55	54	54	52	53	52	52	52
Massachusetts (MA)	174	187	204	229	238	236	230	222
Nebraska (NE)	78	76	76	76	76	75	74	69
North Carolina (NC)	177	177	174	172	171	169	167	166
Tennessee (TN)	146	143	138	137	131	127	125	124
Washington (WA)	62	62	63	62	62	60	64	62
All HHVBP States	2,413	2,301	2,192	2,119	2,035	1,983	1,941	1,907
All Non-HHVBP States	9,869	9,871	9,706	9,556	9,178	8,944	8,762	8,368

Reflects HHAs that have at least one home health episode in the year.

B.3.1 Entry/Exit Supporting Analyses

Exhibit B-8. Number of HHAs Opening and Terminating Quarterly in HHVBP and Non-HHVBP States, 2013 – 2020

2020		Opening	HHAs (n)	Terminatir	ng HHAs (n)	Open H	HAs* (n)
Year	Quarter	ННУВР	Non- HHVBP	ННУВР	Non- HHVBP	HHVBP	Non- HHVBP
	Q1	37	141	23	55	2,452	10,013
2013	Q2	29	147	30	78	2,458	10,105
2013	Q3	24	111	63	66	2,452	10,138
	Q4	22	91	54	75	2,411	10,163
	Q1	22	71	56	79	2,379	10,159
2014	Q2	20	72	57	105	2,343	10,152
2014	Q3	24	70	41	108	2,310	10,117
	Q4	19	60	46	81	2,288	10,069
	Q1	28	51	27	69	2,270	10,039
2015	Q2	18	54	34	91	2,261	10,024
2015	Q3	28	69	23	76	2,255	10,002
	Q4	22	69	20	101	2,254	9,995
	Q1	39	52	28	91	2,273	9,946
2016	Q2	20	50	25	93	2,265	9,905
2010	Q3	17	82	23	171	2,257	9,894
	Q4	15	44	38	121	2,249	9,767
	Q1	6	38	20	116	2,217	9,684
2017	Q2	12	56	26	93	2,209	9,624
2017	Q3	7	47	28	100	2,190	9,578
	Q4	10	46	23	118	2,172	9,524
	Q1	10	61	19	84	2,159	9,467
2018	Q2	6	54	18	113	2,134	9,429
	Q3	10	73	16	92	2,122	9,371

		Opening	HHAs (n)	Terminatin	ng HHAs (n)	Open H	HAs* (n)
Year	Quarter	ННVВР	Non- HHVBP	HHVBP Non- HHVBP		ННVВР	Non- HHVBP
	Q4	9	62	20	81	2,113	9,337
	Q1	5	65	21	86	2,097	9,316
2019	Q2	10	68	17	121	2,082	9,283
2019	Q3	6	67	14	60	2,071	9,229
	Q4	8	108	8	97	2,065	9,277
	Q1	13	91	15	63	2,057	9,253
2020	Q2	9	77	4	34	2,051	9,267
2020	Q3	N/A	N/A	N/A	N/A	N/A	N/A
	Q4	N/A	N/A	N/A	N/A	N/A	N/A

Gray shading indicates data not available due to data lag in the POS file.

B.3.2 Utilization of Home Health by FFS Beneficiaries Supporting Analyses

Exhibit B-9. Unadjusted Annual Means (and Standard Errors) for Home Health Utilization Measures, 2013 – 2020

Measure	2013	2014	2015	2016	2017	2018	2019	2020
% FFS Beneficiaries with at least one HH Episode								
HHVBP	9.9% (0.2)	9.7% (0.1)	9.7% (0.1)	9.5% (0.1)	9.3% (0.1)	9.2% (0.1)	9.1% (0.1)	8.5% (0.1)
Non- HHVBP	9.4% (0.1)	9.2% (0.05)	9.3% (0.05)	9.3% (0.05)	9.1% (0.05)	9.0% (0.05)	8.8% (0.05)	8.2% (0.04)
Number of H	H Days of Care	e per FFS Bene	ficiary					
HHVBP	7.6 (0.2)	7.4 (0.2)	7.4 (0.1)	7.1 (0.1)	6.9 (0.1)	6.9 (0.1)	6.8 (0.1)	6.3 (0.1)
Non- HHVBP	8.7 (0.1)	8.5 (0.1)	8.5 (0.1)	8.3 (0.1)	8.0 (0.1)	7.8 (0.1)	7.5 (0.1)	6.8 (0.1)

Exhibit B-10. Cumulative D-in-D Results at the State-Level, Home Health Utilization Measures

		Model E	Average in						
Measure	D-in-D	p-value	Lower 90% Cl	Upper 90% Cl	HHVBP States, Baseline (2013 – 2015)	% Relative Change			
Percent of FFS Beneficiaries with at least One HH Episode ^a									
Arizona	0.03	0.90	-0.35	0.40	6.2%	0.5%			
Florida	0.24	0.64	-0.60	1.07	13.8%	1.7%			
Iowa	0.20	0.28	-0.10	0.50	5.5%	3.6%			
Maryland	0.17	0.54	-0.28	0.61	8.1%	2.1%			
Massachusetts	-0.33	0.30	-0.85	0.20	12.0%	-2.7%			
Nebraska	0.16	0.34	-0.11	0.42	5.9%	2.7%			
North Carolina	-0.19	0.22	-0.43	0.06	8.4%	-2.3%			
Tennessee	0.70	<0.001	0.36	1.04	9.4%	7.4%			
Washington	-0.05	0.84	-0.49	0.38	5.6%	-0.9%			

^{*}Open HHAs are defined by the POS certification and termination dates and may include inactive HHAs that do not have HH episodes in a given quarter.

Measure		Model E	Average in					
	D-in-D	p-value	Lower 90% Cl	Upper 90% Cl	HHVBP States, Baseline (2013 – 2015)	% Relative Change		
Number of HH Days of Care per FFS Beneficiary								
Arizona	0.24	0.49	-0.33	0.80	3.6	6.6%		
Florida	0.04	0.97	-1.45	1.52	11.5	0.3%		
Iowa	0.52	<0.01	0.23	0.80	3.2	16.3%		
Maryland	0.23	0.26	-0.10	0.56	4.6	5.0%		
Massachusetts	0.08	0.85	-0.61	0.77	8.7	0.9%		
Nebraska	0.26	0.17	-0.06	0.59	3.6	7.1%		
North Carolina	0.002	0.99	-0.30	0.30	5.6	0.04%		
Tennessee	1.59	<0.001	0.99	2.20	9.9	16.1%		
Washington	0.34	0.22	-0.11	0.80	3.5	9.6%		

 $[^]a$ D-in-D and 90% CI values represent percentage point changes. |CI = Confidence Interval. | These models include state-specific linear time trends.

B.3.3 Case-mix of Home Health Beneficiaries Supporting Analyses

Exhibit B-11. Unadjusted Annual Means (and Standard Errors) for Health Status Measures at the Start of Care, non-HHVBP States, 2013 – 2020

Measure	2013	2014	2015	2016	2017	2018	2019	2020
Conditions a	nt Risk of Limi	ted Functiona	l Improveme	nt ^a				
HHVBP	22.4%	22.9%	23.0%	23.5%	23.7%	23.5%	23.6%	23.5%
	(0.0003)	(0.0003)	(0.0003)	(0.0003)	(0.0003)	(0.0003)	(0.0003)	(0.0003)
Non-	21.8%	22.0%	21.9%	22.3%	22.3%	22.3%	22.3%	22.5%
HHVBP	(0.0002)	(0.0002)	(0.0002)	(0.0002)	(0.0002)	(0.0002)	(0.0002)	(0.0002)
Count of HC	C Conditions	Present at Sta	art of Care					
HHVBP	1.6	1.7	1.7	1.8	1.9	2.0	2.0	2.0
	(0.0010)	(0.0010)	(0.0010)	(0.0010)	(0.0010)	(0.0010)	(0.0010)	(0.0010)
Non-	1.7	1.8	1.8	1.9	2.0	2.0	2.1	2.1
HHVBP	(0.0005)	(0.0005)	(0.0005)	(0.0006)	(0.0006)	(0.0006)	(0.0006)	(0.0006)
HCC Score a	t the Start of	Care						
HHVBP	2.6	2.7	2.7	2.8	2.9	3.0	3.0	3.1
	(0.0014)	(0.0015)	(0.0015)	(0.0016)	(0.0016)	(0.0016)	(0.0017)	(0.0014)
Non-	2.6	2.6	2.6	2.7	2.8	2.9	3.0	3.0
HHVBP	(0.0008)	(0.0008)	(0.0008)	(0.0008)	(0.0009)	(0.0009)	(0.0009)	(0.0008)
TNC Mobilit	y at the Start	of Care						
HHVBP	4.7	5.0	5.2	5.7	6.1	6.3	6.4	6.7
	(0.0022)	(0.0022)	(0.0021)	(0.0021)	(0.0020)	(0.0019)	(0.0018)	(0.0020)
Non-	4.8	5.0	5.2	5.6	5.9	6.2	6.3	6.6
HHVBP	(0.0013)	(0.0013)	(0.0012)	(0.0012)	(0.0011)	(0.0011)	(0.0010)	(0.0011)
TNC Self-Ca	re at the Start	of Care						
HHVBP	9.3	9.7	10.1	10.7	11.2	11.5	11.6	12.1
	(0.0037)	(0.0036)	(0.0035)	(0.0034)	(0.0032)	(0.0030)	(0.0030)	(0.0030)
Non-	9.3	9.6	9.9	10.4	10.9	11.2	11.3	11.9
HHVBP	(0.0021)	(0.0021)	(0.0020)	(0.0019)	(0.0018)	(0.0017)	(0.0016)	(0.0017)

Exhibit B-12. Cumulative D-in-D Results at the State-Level, Case Mix of Home Health Patients

		Mode	l Estimates		Average in	%
Measure	D-in-D	p-value	Lower 90% CI	Upper 90% Cl	HHVBP States, Baseline (2013 – 2015)	Relative Change
Conditions at Risk (of Limited Fu	nctional Improve	ement ^a			
Arizona	-0.53	0.60	-2.19	1.13	21.1%	-2.5%
Florida	-0.92	0.11	-1.86	0.02	21.8%	-4.2%
Iowa	0.94	0.40	-0.89	2.78	18.1%	5.2%
Maryland	-0.09	0.94	-2.01	1.83	23.5%	-0.4%
Massachusetts	0.86	0.36	-0.70	2.42	22.2%	3.9%
Nebraska	-2.09	0.19	-4.70	0.51	22.7%	-9.2%
North Carolina	-0.16	0.85	-1.55	1.23	23.8%	-0.7%
Tennessee	-0.48	0.56	-1.85	0.89	25.2%	-1.9%
Washington	0.83	0.59	-1.68	3.34	28.4%	2.9%
Count of HCC Cond	itions Presen	t at Start of Care		'		
Arizona	-0.01	0.87	-0.07	0.06	1.6	-0.6%
Florida	0.04	0.13	-0.004	0.08	1.5	2.7%
Iowa	-0.004	0.93	-0.09	0.08	1.8	-0.2%
Maryland	0.03	0.45	-0.04	0.11	1.8	1.7%
Massachusetts	0.02	0.66	-0.05	0.09	1.8	1.1%
Nebraska	0.03	0.68	-0.08	0.13	1.7	1.8%
North Carolina	0.02	0.51	-0.04	0.08	1.8	1.1%
Tennessee	0.03	0.36	-0.03	0.09	1.9	1.6%
Washington	-0.01	0.90	-0.11	0.09	1.8	-0.6%
HCC Score at the St	tart of Care	1				
Arizona	-0.12	0.08	-0.22	-0.01	2.9	-4.1%
Florida	-0.05	0.04	-0.08	-0.01	2.6	-1.9%
Iowa	-0.10	0.08	-0.18	-0.01	2.6	-3.8%
Maryland	0.05	0.25	-0.02	0.12	2.9	1.7%
Massachusetts	-0.06	0.10	-0.11	0.0002	2.7	-2.2%
Nebraska	-0.01	0.90	-0.11	0.09	2.6	-0.4%
North Carolina	-0.02	0.54	-0.07	0.03	2.8	-0.7%
Tennessee	-0.11	<0.01	-0.17	-0.05	2.7	-4.1%
Washington	-0.01	0.80	-0.11	0.08	2.8	-0.4%
TNC Mobility at Sta	art of Care	ı	ı	ı		
Arizona	0.42	0.01	0.15	0.68	5.0	8.4%
Florida	-0.14	0.10	-0.27	0.0003	5.0	-2.8%
lowa	0.18	0.41	-0.18	0.54	4.4	4.1%
Maryland	0.40	0.01	0.13	0.66	5.1	7.8%
Massachusetts	0.06	0.82	-0.34	0.45	4.5	1.3%
Nebraska	-0.24	0.30	-0.62	0.14	4.5	-5.3%
North Carolina	0.22	0.11	-0.01	0.45	4.9	4.5%
Tennessee	-0.57	<0.001	-0.82	-0.32	5.7	-10.0%

^a Defined as the presence of at least one of 19 HCC conditions determined by diagnosis codes recorded at the start of care in OASIS data that are associated with lower average TNC Change in Mobility or Self-Care scores.

		Mode	l Estimates		Average in	%				
Measure	D-in-D	p-value	Lower 90% CI	Upper 90% CI	HHVBP States, Baseline (2013 – 2015)	Relative Change				
Washington	-0.14	0.53	-0.50	0.22	5.4	-2.6%				
TNC Self-Care at Start of Care										
Arizona	0.58	0.05	0.10	1.06	9.0	6.4%				
Florida	-0.14	0.33	-0.38	0.10	9.9	-1.4%				
lowa	0.29	0.51	-0.42	0.99	8.3	3.5%				
Maryland	0.66	0.02	0.19	1.14	10.0	6.6%				
Massachusetts	-0.14	0.76	-0.90	0.61	9.0	-1.6%				
Nebraska	-0.37	0.55	-1.39	0.65	8.4	-4.4%				
North Carolina	0.33	0.20	-0.09	0.74	9.5	3.5%				
Tennessee	-0.69	<0.01	-1.09	-0.30	10.9	-6.3%				
Washington	-0.23	0.53	-0.85	0.38	9.9	-2.3%				

CI = Confidence Interval. | These models include state-specific linear time trends.

B.3.4 Access to Home Health Care Supporting Analyses

Exhibit B-13. Percent Distribution of Episodes in Agencies, by Star Ratings in HHVBP vs. Non-HHVBP States, Pre- and Post HHVBP

Star		HHVBP States		Non-HHVBP States			
Rating	2014-2015	2016-2017	2018-2019	2014-2015	2016-2017	2018-2019	
All	100	100	100	100	100	100	
Missing	1.9	1.6	0.7	1.4	1.6	1.4	
1	0.0	0.1	0.2	0.0	0.1	0.2	
1.5	0.4	0.5	0.9	0.7	1.2	1.7	
2	2.3	2.2	2.4	4.4	4.9	4.4	
2.5	9.2	7.4	6.2	11.4	11.2	12.2	
3	21.0	13.7	15.4	23.6	21.1	19.9	
3.5	27.8	26.1	22.8	28.9	26.6	23.3	
4	23.3	23.8	24.0	19.3	17.9	17.7	
4.5	11.0	18.4	18.5	8.2	11.5	13.6	
5	3.1	6.1	8.9	1.9	4.0	5.5	

^a Defined as the presence of at least one of 19 HCC conditions determined by diagnosis codes recorded at the start of care in OASIS data that are associated with lower average TNC Change in Mobility or Self-Care scores.

B.3.5 Substitutes to Home Health Care Supporting Analyses

Exhibit B-14. Characteristics of Medicare FFS Beneficiary Acute Care Hospitalization Discharges among ACOs, Baseline and Post-HHVBP Performance Period

	HHVB	P States	Non-HHV	BP States
Characteristics of Acute Care Hospitalization Discharges	Baseline (2013- 2015)	Post-Period (2016- 2020)	Baseline (2013-2015)	Post-Period (2016-2020)
Beneficiary Characteristics				
Age				
0-64	14.9%	12.5%	16.1%	14.0%
65-84	61.2%	65.1%	60.4%	63.9%
85 and older	23.9%	22.4%	23.5%	22.1%
Female	56.6%	55.3%	56.7%	55.8%
Race/Ethnicity				
White, non-Hispanic	86.7%	86.1%	82.8%	84.9%
Black, non-Hispanic	9.0%	9.4%	11.2%	9.9%
Other, non-Hispanic	2.5%	2.9%	3.8%	3.7%
Hispanic, (regardless of race)	1.8%	1.5%	2.1%	1.6%
At-Risk Hierarchical Condition Categories	22.4%	22.0%	24.2%	23.1%
Characteristics of the precipitating hospital stay				
Discharged from short-term acute care hospital	98.3%	97.8%	97.7%	97.3%
Discharged from Critical Access Hospital	1.7%	2.2%	2.2%	2.5%
SNF Eligibility	70.0%	65.1%	71.1%	65.9%
Length of Inpatient Stay (days)	4.6	4.4	4.7	4.5
Rural Hospital Location	4.1%	5.5%	6.0%	7.9%
County-level characteristics				
County-Level Median Household Income 2011-2015, Average	\$63,522	\$61,723	\$63,346	\$61,511
County-Level Percent of Persons 25+ Yrs w/ <hs 2011-15,="" average<="" diploma="" td=""><td>11.4</td><td>11.6</td><td>12.7</td><td>12.7</td></hs>	11.4	11.6	12.7	12.7
County Level Percent of Persons in Deep Poverty 2013-17, Average	6.0	6.1	6.3	6.4
MDC group				
Nervous System	8.4%	8.4%	8.6%	8.4%
Respiratory System	15.4%	14.2%	15.0%	14.3%
Circulatory System	21.9%	22.9%	22.2%	22.9%
Digestive System	12.8%	11.6%	12.3%	11.2%
Hepatobiliary System And Pancreas	2.9%	2.9%	2.9%	2.8%
Musculoskeletal System And Connective Tissue	16.1%	16.9%	15.3%	16.0%
Skin, Subcutaneous Tissue And Breast	2.9%	2.5%	2.9%	2.5%
Endocrine, Nutritional And Metabolic System	3.8%	3.9%	4.0%	4.1%
Kidney And Urinary Tract	8.7%	8.2%	8.7%	8.3%
Infectious and Parasitic Diseases	7.0%	8.6%	8.1%	9.5%
PAC Selection among ACOs				
Home Health Care	25.0%	25.8%	23.4%	24.4%
Institutional Care	28.5%	25.7%	29.6%	26.5%
Self-Care	38.7%	40.3%	39.3%	40.9%

	HHVBP	Non-HHV	BP States	
Characteristics of Acute Care Hospitalization Discharges	Baseline (2013- 2015)	Post-Period (2016- 2020)	Baseline (2013-2015)	Post-Period (2016-2020)
Hospital Outpatient Therapy	2.1%	2.4%	2.2%	2.5%
PAC Selection among non-ACOs				
Home Health Care	22.2%	22.4%	22.0%	22.0%
Institutional Care	29.5%	28.3%	29.7%	28.6%
Self-Care	39.7%	39.9%	40.0%	40.2%
Hospital Outpatient Therapy	2.2%	2.6%	2.4%	2.8%

Exhibit B-15. Characteristics of Medicare FFS Beneficiary Acute Care Hospitalization Discharges among Hierarchical Condition Categories with highest risk, Baseline and Post-HHVBP Performance Period

	HHVB	P States	Non-HHVBP States		
Characteristics of Acute Care Hospitalization Discharges	Baseline (2013- 2015)	Post-Period (2016- 2020)	Baseline (2013-2015)	Post-Period (2016-2020)	
Beneficiary Characteristics					
Age					
0-64	14.6%	14.4%	15.8%	16.0%	
65-84	50.9%	53.5%	50.3%	53.0%	
85 and older	34.6%	32.0%	33.8%	31.0%	
Female	56.9%	55.0%	56.9%	55.0%	
Race/Ethnicity					
White, non-Hispanic	81.2%	80.6%	80.1%	79.6%	
Black, non-Hispanic	13.7%	13.7%	14.0%	13.6%	
Other, non-Hispanic	2.6%	3.2%	3.7%	4.5%	
Hispanic, (regardless of race)	2.5%	2.4%	2.3%	2.4%	
Characteristics of the precipitating hospital sta	ny e				
Discharged from short-term acute care hospital	97.6%	97.8%	96.8%	97.1%	
Discharged from Critical Access Hospital	2.4%	2.2%	3.1%	2.8%	
SNF Eligibility	79.5%	77.4%	80.5%	78.1%	
Length of Inpatient Stay (days)	5.6	5.7	5.7	5.6	
Rural Hospital Location	5.7%	5.6%	8.3%	8.4%	
County-level characteristics	-	<u>'</u>		'	
County-Level Median Household Income 2011-2015, Average	\$59,585	\$59,971	\$60,400	\$60,810	
County-Level Percent of Persons 25+ Yrs w/ <hs 2011-15,="" average<="" diploma="" td=""><td>12.3</td><td>12.1</td><td>13.6</td><td>13.5</td></hs>	12.3	12.1	13.6	13.5	
County Level Percent of Persons in Deep Poverty 2013-17, Average	6.5	6.4	6.7	6.7	
MDC group					
Nervous System	18.1%	18.0%	17.7%	17.5%	
Respiratory System	13.9%	12.9%	14.0%	12.8%	
Circulatory System	14.3%	13.8%	14.0%	13.6%	
Digestive System	9.7%	8.8%	9.4%	8.6%	
Hepatobiliary System And Pancreas	2.0%	2.0%	2.0%	2.0%	

	HHVB	P States	Non-HHV	BP States
Characteristics of Acute Care Hospitalization Discharges	Baseline (2013- 2015)	Post-Period (2016- 2020)	Baseline (2013-2015)	Post-Period (2016-2020)
Musculoskeletal System And Connective Tissue	9.5%	9.7%	9.2%	9.4%
Skin, Subcutaneous Tissue And Breast	4.0%	3.6%	4.1%	3.6%
Endocrine, Nutritional And Metabolic System	6.0%	6.6%	6.3%	6.8%
Kidney And Urinary Tract	12.3%	11.9%	11.7%	11.6%
Infectious and Parasitic Diseases	10.3%	12.8%	11.6%	14.3%
APM Flags				
BPCI2	1.5%	2.7%	1.7%	2.5%
BPCI3	0.1%	0.3%	0.3%	0.4%
BPCI Advanced*	0.0%	1.9%	0.0%	2.2%
ACO SSP	17.3%	27.9%	15.6%	27.6%
ACO Next Generation*	0.0%	5.7%	0.0%	3.1%
ACO Pioneer*	4.0%	0.6%	2.2%	0.2%
CJR*	0.0%	0.2%	0.0%	0.2%
OCM*	0.0%	3.2%	0.0%	3.1%
PAC Selection among At-Risk HCCs				
Home Health Care	22.4%	23.5%	21.2%	22.0%
Institutional Care	44.3%	42.2%	45.3%	43.0%
Self-Care	22.9%	23.0%	23.2%	23.7%
Hospital Outpatient Therapy	3.2%	3.3%	3.4%	3.6%
PAC Selection among all Other Index Discharges	(not At-Risk HO	CCs)		
Home Health Care	23.0%	23.8%	22.6%	23.1%
Institutional Care	24.3%	22.3%	24.5%	22.7%
Self-Care	44.9%	45.7%	45.4%	46.1%
Hospital Outpatient Therapy	1.9%	2.3%	2.0%	2.4%

Exhibit B-16. Unadjusted Annual Means (and Standard Errors) for Post-Acute Care for FFS Medicare Beneficiaries within 14 Days following Hospital Discharge, HHVBP States and Non-HHVBP States, 2013 – 2020

Post-Acute Care Type	2013	2014	2015	2016	2017	2018	2019	2020
Care Type								
Home Health Care								
HHVBP	22.9%	22.8%	22.9%	23.1%	23.2%	23.3%	23.3%	26.1%
ппувр	(0.0315)	(0.0317)	(0.0313)	(0.0314)	(0.0312)	(0.0317)	(0.0320)	(0.0366)
Non-HHVBP	22.2%	22.3%	22.3%	22.5%	22.6%	22.4%	22.3%	24.6%
NON-HHVBP	(0.0170)	(0.0172)	(0.0170)	(0.0170)	(0.0170)	(0.0172)	(0.0175)	(0.0200)
Institutional Care								
HHVBP	29.1%	29.5%	29.1%	28.4%	28.0%	27.7%	27.2%	24.6%
ппувр	(0.0341)	(0.0344)	(0.0338)	(0.0336)	(0.0332)	(0.0335)	(0.0337)	(0.0359)
Non IIII\/DD	29.5%	29.9%	29.7%	29.0%	28.4%	28.3%	27.7%	25.5%
Non-HHVBP	(0.0187)	(0.0190)	(0.0187)	(0.0185)	(0.0184)	(0.0186)	(0.0188)	(0.0203)
Self-Care								

Post-Acute Care Type	2013	2014	2015	2016	2017	2018	2019	2020
HHVBP	39.7%	39.4%	39.4%	39.7%	40.0%	40.1%	40.4%	40.1%
ппувр	(0.0367)	(0.0369)	(0.0364)	(0.0364)	(0.0363)	(0.0367)	(0.0372)	(0.0409)
Nam IIIIV/DD	40.1%	39.7%	39.7%	40.0%	40.2%	40.5%	40.8%	40.7%
Non-HHVBP	(0.0201)	(0.0203)	(0.0200)	(0.0200)	(0.0200)	(0.0203)	(0.0206)	(0.0229)
Hospital Outpatier	nt Therapy						-	
LULVED	2.1%	2.2%	2.3%	2.5%	2.6%	2.6%	2.7%	2.2%
HHVBP	(0.0108)	(0.0110)	(0.0113)	(0.0116)	(0.0118)	(0.0120)	(0.0124)	(0.0123)
Non IIIIV/DD	2.3%	2.3%	2.5%	2.6%	2.7%	2.8%	2.9%	2.4%
Non-HHVBP	(0.0061)	(0.0062)	(0.0064)	(0.0065)	(0.0066)	(0.0068)	(0.0071)	(0.0071)

Exhibit B-17. Unadjusted Annual Means (and Standard Errors) for Post-Acute Care for FFS Medicare Beneficiaries Aligned with Accountable Care Organizations within 14 Days following Hospital Discharge, HHVBP States and Non-HHVBP States, 2013 – 2020

Post-Acute Care Type	2013	2014	2015	2016	2017	2018	2019	2020		
	Home Health Care									
HHVBP	24.8%	25.0%	25.2%	24.9%	25.3%	25.4%	25.0%	28.6%		
	(0.0769)	(0.0680)	(0.0602)	(0.0582)	(0.0537)	(0.0496)	(0.0505)	(0.0574)		
Non-HHVBP	23.1%	23.4%	23.5%	23.8%	24.3%	24.0%	23.7%	26.3%		
	(0.0478)	(0.0413)	(0.0355)	(0.0333)	(0.0310)	(0.0294)	(0.0291)	(0.0333)		
Institutional Care	1							-		
HHVBP	30.0%	28.6%	27.6%	26.7%	26.7%	26.3%	26.0%	22.8%		
	(0.0817)	(0.0709)	(0.0620)	(0.0595)	(0.0546)	(0.0502)	(0.0512)	(0.0534)		
Non-HHVBP	30.6%	29.8%	28.9%	28.0%	27.3%	27.0%	26.5%	23.9%		
	(0.0523)	(0.0446)	(0.0380)	(0.0351)	(0.0322)	(0.0305)	(0.0302)	(0.0322)		
Self-Care										
HHVBP	37.6%	38.7%	39.4%	40.3%	40.0%	40.2%	40.8%	40.4%		
	(0.0863)	(0.0764)	(0.0678)	(0.0660)	(0.0605)	(0.0559)	(0.0573)	(0.0624)		
Non-HHVBP	38.5%	39.2%	39.8%	40.2%	40.5%	40.9%	41.4%	41.4%		
	(0.0552)	(0.0476)	(0.0410)	(0.0384)	(0.0355)	(0.0338)	(0.0336)	(0.0372)		
Hospital Outpation	ent Therapy									
HHVBP	2.0%	2.0%	2.2%	2.4%	2.5%	2.5%	2.5%	2.1%		
	(0.0250)	(0.0219)	(0.0204)	(0.0208)	(0.0192)	(0.0179)	(0.0183)	(0.0182)		
Non-HHVBP	2.2%	2.2%	2.3%	2.4%	2.5%	2.6%	2.7%	2.2%		
	(0.0166)	(0.0142)	(0.0126)	(0.0121)	(0.0112)	(0.0109)	(0.0111)	(0.0111)		

Exhibit B-18. Unadjusted Annual Means (and Standard Errors) for Post-Acute Care for FFS Medicare Beneficiaries with HCCs at Risk of Limited Improvement During HH Care within 14 Days following Hospital Discharge, HHVBP States and Non-HHVBP States, 2013 – 2020

Post-Acute Care Type	2013	2014	2015	2016	2017	2018	2019	2020	
Home Health Car	Home Health Care								

Post-Acute Care Type	2013	2014	2015	2016	2017	2018	2019	2020
HHVBP	22.4%	22.4%	22.4%	22.6%	22.7%	23.1%	23.2%	26.2%
	(0.0634)	(0.0634)	(0.0625)	(0.0627)	(0.0624)	(0.0634)	(0.0644)	(0.0720)
Non-HHVBP	21.2%	21.1%	21.2%	21.5%	21.6%	21.6%	21.7%	24.2%
	(0.0335)	(0.0337)	(0.0336)	(0.0336)	(0.0336)	(0.0338)	(0.0344)	(0.0387)
Institutional Care	1							
HHVBP	44.4%	44.4%	44.1%	43.6%	43.1%	42.6%	41.9%	39.2%
	(0.0755)	(0.0756)	(0.0745)	(0.0743)	(0.0737)	(0.0744)	(0.0752)	(0.0799)
Non-HHVBP	45.3%	45.5%	45.1%	44.5%	43.9%	43.4%	42.5%	40.3%
	(0.0409)	(0.0412)	(0.0408)	(0.0407)	(0.0405)	(0.0407)	(0.0412)	(0.0443)
Self-Care								
HHVBP	22.9%	22.9%	22.9%	22.9%	23.1%	23.0%	23.2%	23.0%
	(0.0638)	(0.0639)	(0.0630)	(0.0630)	(0.0628)	(0.0634)	(0.0643)	(0.0688)
Non-HHVBP	23.3%	23.1%	23.2%	23.3%	23.5%	23.7%	24.1%	23.9%
	(0.0347)	(0.0349)	(0.0346)	(0.0346)	(0.0346)	(0.0350)	(0.0356)	(0.0385)
Hospital Outpation	ent Therapy							
HHVBP	3.1%	3.1%	3.2%	3.3%	3.3%	3.4%	3.5%	2.8%
	(0.0265)	(0.0265)	(0.0265)	(0.0268)	(0.0267)	(0.0274)	(0.0281)	(0.0270)
Non-HHVBP	3.4%	3.4%	3.5%	3.5%	3.6%	3.7%	3.9%	3.1%
	(0.0149)	(0.0149)	(0.0150)	(0.0150)	(0.0151)	(0.0155)	(0.0161)	(0.0156)

Exhibit B-19. Sensitivity Impact of HHVBP on Use of Alternative Post-Acute Care Options with Expanded Covariate List

		Model E	stimates		Average in		
Measure	D-in-Dª	p-value	Lower 90% Cl ^a	Upper 90% Cl ^a	HHVBP States, Baseline (2013-2015)	% Relative Change	
Home Health Ca	ire						
2016	0.04	0.71	-0.14	0.22		0.2%	
2017	0.04	0.76	-0.18	0.26		0.2%	
2018	0.24	0.13	-0.02	0.50	22.9%	1.0%	
2019	0.28	0.11	-0.01	0.56	22.9%	1.2%	
2020	0.65	<0.01	0.31	0.98		2.8%	
Cumulative	0.23	0.09	0.01	0.45		1.0%	
Institutional Car	е						
2016	-0.30	<0.001	-0.44	-0.16		-1.0%	
2017	-0.21	0.04	-0.38	-0.04		-0.7%	
2018	-0.26	0.04	-0.47	-0.05	29.2%	-0.9%	
2019	-0.25	0.07	-0.48	-0.02	29.270	-0.9%	
2020	-0.46	0.01	-0.75	-0.16		-1.6%	
Cumulative	-0.29	<0.01	-0.47	-0.11		-1.0%	
Self-care							
2016	0.21	0.03	0.05	0.38	39.5%	0.5%	

		Model E	stimates		Average in	
Measure	Measure D-in-D ^a		p-value Lower 90% Upper 90 Cl ^a Cl ^a		HHVBP States, Baseline (2013-2015)	% Relative Change
2017	0.21	0.09	0.01	0.41		0.5%
2018	0.03	0.82	-0.22	0.29		0.1%
2019	0.03	0.87	-0.24	0.30		0.1%
2020	-0.24	0.17	-0.53	0.05		-0.6%
Cumulative	0.06	0.62	-0.14	0.27		0.2%
Hospital Outpat	ient Therapy					
2016	0.05	0.12	<0.01	0.10		2.3%
2017	0.05	0.25	-0.02	0.11		2.3%
2018	0.07	0.10	<0.01	0.14	2.2%	3.2%
2019	0.02	0.68	-0.05	0.09	2.2%	0.9%
2020	0.10	0.02	0.03	0.16		4.5%
Cumulative	0.05	0.09	<0.01	0.11		2.3%

^a Values represent percentage point changes. | CI = Confidence Interval.

Exhibit B-20. Descriptive Characteristics of Beneficiaries with PAC Discharge Following Inpatient Stay with Heart Failure or Knee/Hip Replacement Primary Diagnosis

			Heart	Failure				Kne	e/hip R	eplacen	nent	
Dosavintiva		HHVBP		No	on-HHV	ВР		HHVBP		Non-HHVBP		ВР
Descriptive Characteristics	2014	2016	2018	2014	2016	2018	2014	2016	2018	2014	2016	2018
Characteristics			-	-	-	-	-	-	-	-	-	-
	2015	2017	2019	2015	2017	2019	2015	2017	2019	2015	2017	2019
All	%	%	%	%	%	%	%	%	%	%	%	%
All	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
PAC Discharge Destinati	on											
Home Health	28.5	28.3	28.1	28.1	27.4	26.8	38.1	40.1	39.8	38.4	42.4	42.8
Institutional	8.2	8.6	8.9	8.8	9.1	9.3	4.5	2.9	2.8	8.0	5.2	4.7
Self-care	43.4	43.6	44.1	43.7	44.5	45.3	21.0	30.8	36.4	21.4	28.0	32.7
SNF	19.9	19.4	19.0	19.4	19.0	18.6	36.4	26.2	21.0	32.2	24.4	19.8
Age group												
18-44	0.9	0.9	0.9	1.0	1.0	1.0	0.5	0.4	0.3	0.6	0.4	0.4
45-64	9.2	9.5	8.9	9.8	10.1	9.9	7.7	6.9	5.8	9.0	8.4	7.1
65-74	21.7	22.5	22.7	22.2	23.2	23.7	50.1	52.0	51.3	49.8	51.8	51.7
75-84	32.3	31.8	32.9	31.9	31.7	32.1	34.9	34.3	36.1	34.0	33.1	34.4
85 plus	35.9	35.3	34.6	35.2	34.0	33.3	6.8	6.5	6.6	6.6	6.3	6.5
Race/ethnicity												
White	80.2	79.4	79.8	79.4	79.0	78.8	90.7	90.1	90.2	90.0	89.4	89.4
Black	15.3	15.7	15.1	15.2	15.2	14.8	6.1	5.9	5.5	6.0	5.8	5.4
Hispanic	1.9	1.9	1.9	1.9	1.9	2.1	0.8	0.8	0.7	1.0	1.0	1.0
Other	2.6	2.9	3.2	3.5	3.9	4.3	2.4	3.2	3.6	3.1	3.8	4.2
Percent of Beneficiaries	who are:											
Female	51.7	51.6	51.4	52.7	52.3	52.1	62.7	62.5	62.9	63.3	62.9	63.1
Dual	25.7	25.3	23.8	27.1	26.7	26.7	10.0	9.1	7.8	11.7	10.8	10.0

			Heart	Failure				Kne	e/hip R	eplacen	nent	
		HHVBP			on-HHV	 ВР		HHVBP	-7 -		on-HHV	 ВР
Descriptive	2014	2016	2018	2014	2016	2018	2014	2016	2018	2014	2016	2018
Characteristics	-	-	-	-	-	-	-	-	-	-		-
	2015	2017	2019	2015	2017	2019	2015	2017	2019	2015	2017	2019
living in urban location	92.9	93.1	93.4	89.8	90.2	90.3	92.1	92.3	92.4	89.2	89.4	89.4
living in high poverty	15.7	15.2	15.0	21.0	20.5	19.9	11.8	11.5	11.1	16.4	15.8	15.3
area												
ESRD as original	25.0	25.9	25.5	25.9	27.2	27.4	16.5	15.9	14.7	18.6	18.2	16.9
entitlement												
Payment Model	25.1	38.7	49.8	20.9	36.5	45.4	32.9	65.1	66.7	24.9	55.0	59.4
ICU during inpatient	9.6	8.7	8.6	10.0	9.3	8.9	1.3	0.9	0.8	1.5	1.0	0.9
stay												
CCU during inpatient	15.9	14.2	13.4	18.6	18.2	17.9	1.9	1.6	1.3	1.0	1.0	1.1
stay												
Inpatient LOS								l				
0-2 days	25.7	26.7	26.9	24.9	26.4	26.6	31.2	53.5	65.0	32.8	54.9	66.8
3-6 days	54.3	53.0	52.4	54.4	53.6	53.0	66.5	44.9	33.3	64.9	43.4	31.6
7-13 days	16.8	17.1	17.3	17.4	16.7	17.1	2.0	1.5	1.5	2.0	1.5	1.4
14 days plus	3.2	3.3	3.3	3.4	3.3	3.4	0.2	0.2	0.2	0.3	0.2	0.2
ED visits prior to inpatie												
0	51.5	49.7	49.6	51.6	49.8	49.4	83.5	83.0	83.0	83.1	82.6	82.6
1	25.3	25.8	25.7	25.4	25.4	25.6	12.2	12.5	12.5	12.5	12.8	12.8
2 or more	23.3	24.5	24.7	23.0	24.8	25.0	4.3	4.5	4.5	4.4	4.6	4.6
Chronic Conditions	27.2	20.0	20.5	26.0	20.2	20.0	5 2	6.2	6.0	F 4	C 4	6.7
Alzheimers/Dementia	27.3	29.9	30.5	26.9	29.2	29.8	5.3	6.2	6.9	5.4	6.4	6.7
Anemia	67.6	67.4	68.2	66.5	66.8	67.7	60.4	50.9	47.0	58.6	50.9	48.1
Congestive heart failure Chronic kidney disease	100.0 73.6	100.0	100.0 81.6	100.0 72.8	100.0 79.8	100.0 81.9	12.1 20.4	11.9 26.1	12.8 28.2	13.4 19.6	12.9 25.4	13.6 27.6
COPD	51.8	80.1 52.3	50.9	50.9	51.9	50.8	14.0	14.0	13.9	13.9	13.9	13.7
Diabetes	56.2	57.4	57.2	57.2	58.1	58.8	28.5	27.7	26.7	29.4	28.4	27.8
Ischemic heart disease	84.0	83.3	82.9	84.1	83.3	82.9	33.4	31.8	32.3	33.6	31.6	31.8
Rheumatoid/Osteo-	45.8	50.4	51.8	47.5	51.5	52.8	98.9	98.6	98.6	98.6	98.3	98.3
arthritis	45.0	30.4	31.6	47.5	31.3	32.0	36.3	36.0	36.0	36.0	56.5	56.5
Ulcers	20.1	20.6	21.4	20.3	20.7	21.5	4.0	3.7	3.7	3.9	3.5	3.6
Liver disease	10.5	12.4	13.6	10.3	12.4	14.0	3.7	4.6	5.4	3.6	4.5	5.3
All cancers	15.8	16.2	16.4	14.9	15.3	15.6	13.4	13.4	14.0	12.7	12.7	13.3
HCC score (terciles)												
Healthiest	9.1	9.0	9.7	10.6	10.6	11.0	78.8	78.3	78.4	79.4	78.9	79.4
Middle	37.2	35.6	36.8	37.4	35.4	36.1	16.6	17.1	17.0	16.1	16.6	16.2
Least healthy	53.6	55.4	53.5	52.0	53.9	52.9	4.6	4.6	4.6	4.5	4.5	4.4
HHVBP State Grouping												
MA	12.4	12.5	13.0	4.0	4.0	3.8	10.1	10.6	11.7	4.1	4.0	3.9
MD	10.0	9.8	9.3	18.4	17.9	17.8	8.4	8.7	7.4	14.9	15.4	16.4
NC	16.9	16.8	16.4	12.7	12.8	12.9	14.7	14.2	13.9	12.5	12.2	11.6
FL	30.0	29.5	29.1	15.1	14.7	14.7	27.2	26.7	27.6	12.9	13.1	13.0
WA	7.3	8.1	8.6	2.0	2.2	2.3	9.8	9.9	9.1	3.4	3.5	3.6
AZ	4.9	5.2	5.7	11.1	12.0	12.5	8.6	8.7	8.8	14.1	14.1	14.6
IA	5.5	5.3	5.3	5.8	6.0	6.0	7.8	7.6	7.4	8.8	8.9	8.9

Description		Heart Failure					Knee/hip Replacement					
	HHVBP		Non-HHVBP		HHVBP		Non-HHVBP		ВР			
Descriptive Characteristics	2014	2016	2018	2014	2016	2018	2014	2016	2018	2014	2016	2018
Characteristics		-	-	-	-	-	-	-	-	-	-	-
	2015	2017	2019	2015	2017	2019	2015	2017	2019	2015	2017	2019
NE	2.8	2.7	2.8	14.4	14.4	14.1	4.5	4.7	4.7	14.1	14.2	14.1
TN	10.3	10.0	9.9	16.5	16.0	15.9	8.9	9.0	9.4	15.2	14.5	13.8

Exhibit B-21. Differences in Relative Risk Ratios by Time Period and HHVBP/Non-HHVBP Status from Multinomial Models of Beneficiaries with PAC Discharge Following Inpatient Stay

	Heart Failure	e Discharges		eplacement arges
	SNF/HHA Relative Risk Ratios	Self Care/HHA Relative Risk Ratios	SNF/HHA Relative Risk Ratios	Self Care/HHA Relative Risk Ratios
	HHVBP/Non- HHVBP Dif 2019/2015	HHVBP/Non- HHVBP Dif 2019/2015	HHVBP/Non- HHVBP Dif 2019/2015	HHVBP/Non- HHVBP Dif 2019/2015
	Coef	Coef	Coef	Coef
Female	0.02	-0.01	-0.08*	-0.05*
Age 18-44	-0.16	-0.09	-0.07	0.70*
Age 45-64	-0.05	0.05	0.02	0.07
Age 75-84	-0.07	0.00	0.07	0.01
Age 85 plus	-0.01	0.00	0.14	0.02
Black	-0.03	-0.06	-0.07	0.06
Hispanic	-0.10*	0.00	0.13	-0.05
Other	-0.06	-0.01	-0.04	0.01
Dually eligible	0.11*	0.07*	0.12	0.05
Rural	-0.06	0.07	-0.31*	-0.17*
High poverty area	-0.05	-0.08*	0.20*	0.03
ESRD (orig entitlement)	-0.01	0.01	-0.03	-0.08*
Payment model	0.02	0.00	-0.12*	-0.02
ICU during IP stay	-0.03	-0.02	0.24*	0.57*
CCU during IP stay	0.02	0.08*	-0.26*	-1.34*
IP Stay: 0-2 days	0.00	-0.05	-0.03*	0.00
IP Stay: 7-13 days	-0.05	-0.02	-0.06	-0.13
IP Stay 14 plus days	-0.15	0.03	-0.35	-0.22
ED visits: 1	0.01	0.00	0.02	0.00
ED visits: 2 plus	0.03	0.00	-0.10	-0.17*
Alzheimers/Dementia	-0.04	0.01	-0.16	-0.11*
Anemia	0.04	0.01	0.03	0.14*
Congestive heart failure	N/A	N/A	-0.05	0.00
Chronic kidney disease	0.08*	0.03	-0.03	-0.01
COPD	0.00	0.02	-0.08*	-0.07*
Diabetes	0.01	0.03	0.00	0.00
Ischemic heart disease	-0.01	0.00	0.02	0.02
Rheumatoid/ Osteo-arthritis	0.01	-0.02	-0.02	0.08

	Heart Failure	e Discharges		eplacement arges
	SNF/HHA Relative Risk Ratios	Self Care/HHA Relative Risk Ratios	SNF/HHA Relative Risk Ratios	Self Care/HHA Relative Risk Ratios
	HHVBP/Non- HHVBP Dif 2019/2015 Coef	HHVBP/Non- HHVBP Dif 2019/2015 Coef	HHVBP/Non- HHVBP Dif 2019/2015 Coef	HHVBP/Non- HHVBP Dif 2019/2015 Coef
Ulcers	-0.01	-0.01	-0.16	-0.09
Liver	-0.03	-0.02	-0.01	-0.04
All cancers	-0.03	-0.01	0.02	-0.02
HCC tercile: 2 nd	0.02	-0.02	-0.05	-0.05
HCC tercile: 3rd	0.00	-0.03	-0.04	-0.22*
MD	0.00	-0.63*	0.85*	7.70*
NC	0.14*	-0.15	0.21*	9.97*
FL	0.11*	-0.13	0.09*	2.78*
WA	-0.09	0.06	0.24*	30.46*
AZ	0.04	-0.69*	0.68*	29.14*
IA	0.75*	0.33	0.09	44.50*
NE	-0.02	0.05	0.78*	30.03*
TN	0.16*	-0.28*	1.53*	49.23*

B.4 Home Health Agency Structure and Practices Supporting Analyses

Exhibit B-22. Unadjusted Annual Means (and Standard Errors*) for Frontloading Measures, HHVBP States and Non-HHVBP States, 2013 – 2020

Measure	2013	2014	2015	2016	2017	2018	2019	2020		
Frontloading	g Skilled Nurs	e Visits – Post	:-Institutional	Episodes						
HHVBP	59.7%	58.7%	57.6%	56.7%	55.8%	54.8%	54.2%	53.1%		
	(0.1047)	(0.1062)	(0.1055)	(0.1056)	(0.1035)	(0.1023)	(0.1040)	(0.1082)		
Non-	59.6%	59.0%	58.4%	57.5%	56.5%	55.3%	54.2%	53.7%		
HHVBP	(0.0589)	(0.0598)	(0.0594)	(0.0591)	(0.0584)	(0.0578)	(0.0589)	(0.0619)		
Frontloading	Frontloading Skilled Nurse Visits – Community-Referred Episodes									
HHVBP	49.9%	48.6%	47.0%	45.4%	44.0%	42.6%	41.1%	41.1%		
	(0.0714)	(0.0725)	(0.0732)	(0.0736)	(0.0745)	(0.0735)	(0.0740)	(0.0784)		
Non-	50.7%	50.1%	49.5%	48.4%	47.5%	46.2%	45.2%	44.7%		
HHVBP	(0.0434)	(0.0432)	(0.0428)	(0.0426)	(0.0430)	(0.0426)	(0.0433)	(0.0459)		
Frontloading	g Therapist Vi	sits – Post-Ins	titutional Epi	sodes						
HHVBP	30.4%	30.6%	30.6%	31.7%	32.3%	32.6%	33.1%	34.8%		
	(0.0982)	(0.0994)	(0.0984)	(0.0992)	(0.0974)	(0.0964)	(0.0983)	(0.1032)		
Non-	27.7%	28.4%	28.8%	29.2%	29.8%	29.7%	30.3%	31.2%		
HHVBP	(0.0537)	(0.0548)	(0.0545)	(0.0543)	(0.0539)	(0.0531)	(0.0543)	(0.0575)		
Frontloading	g Therapist Vi	sits – Commu	nity-Referred	Episodes						
HHVBP	26.6%	26.8%	27.1%	27.6%	27.8%	28.2%	29.2%	31.7%		
	(0.0630)	(0.0643)	(0.0651)	(0.0661)	(0.0673)	(0.0670)	(0.0684)	(0.0741)		
Non-	22.0%	22.4%	22.7%	23.2%	23.7%	24.2%	24.9%	26.4%		
HHVBP	(0.0360)	(0.0360)	(0.0359)	(0.0360)	(0.0366)	(0.0366)	(0.0377)	(0.0407)		

Trends displayed above represent a subset of claims-based episodes, only including post-institutional episodes which lasted at least 14 days without a hospitalization occurring during that time. *Standard Errors are reported in the same units as the corresponding measure means.

B.4.1 HHVBP Self-Reported Measures Supporting Analyses

Exhibit B-23. Reporting Rates for the Self-Reported HHVBP Measures in 2020, by HHA Characteristic

Age	ncy Characteristics	All 3 Measures Reported (%)	All 3 Measures Reported (N)	Total Number of HHAs
	All HHAs with a TPS	66.2%	976	1,475
	Small HHAs	48.6%	35	72
Size Cohorts	Large HHAs	63.5%	580	914
	Single Size (Statewide)	73.8%	361	489
Catting	Freestanding	65.6%	885	1,350
Setting	Hospital-Based	72.8%	91	125
	<4 Years Old	33.3%	8	24
HHA Age	4-10 Years Old	51.9%	175	337
	>10 Years Old	71.2%	793	1,114
Ownership Status	For-Profit	63.6%	719	1,131
Ownership Status	Government-Owned	74.3%	55	74

Age	ncy Characteristics	All 3 Measures Reported (%)	All 3 Measures Reported (N)	Total Number of HHAs
	Non-Profit	74.8%	202	270
	Chain - No	58.3%	478	820
Chain Status	Chain - Yes	75.9%	436	575
	Chain - Information not available	100%	2	2
	1-59	46.3%	25	54
	60-249	52.7%	197	374
Size (# of OASIS episodes)	250-499	61.4%	172	280
	500-999	67.4%	201	298
	1000+	81.2%	381	469

HHA characteristics from 2020.

B.4.2 Use of HHVBP Connect Supporting Analyses

B.4.2.1 Background

HHVBP Connect is an interactive web-based platform that launched in January 2016, coinciding with the beginning of HHVBP Model implementation. ⁵⁵ HHVBP Connect allows the HHVBP Technical Assistance (TA) staff and HHAs in the nine intervention states to securely communicate with each other and share best practices for improving performance and quality among competing HHAs. The resources available on the HHVBP Connect website include the latest updates on the HHVBP Model, webinars, newsletters, Frequently Asked Questions (FAQs), quality improvement tools, materials regarding HHVBP performance measures, and other information pertinent to the HHVBP Model. ⁵⁶ As part of our evaluation, we assess use of the HHVBP Connect website and its resources to explore to what extent participants use the technical assistance provided and how use changed across the HHVBP performance years.

B.4.2.2 Approach & Methodology

We assessed use of the HHVBP Connect site by reviewing 2020 data on monthly unique visitors, resource downloads, webinar participation, and online posts provided by the HHVBP Technical Assistance (TA) contractor. We also conducted a manual count of HHVBP Connect "Chatter" activity to obtain data regarding posts and responses by HHAs versus non-HHAs. The majority of the data provided by the TA contractor did not include information that allowed for identification of individual HHAs. However, most of the data included flags for HHA user type (including HHVBP Practice Users, HHVBP Administrator, and other non-HHA user types)⁵⁷. Exhibit B-24 below identifies the populations used for analysis of each type of HHVBP Connect activity or resource.

⁵⁵ In 2020, HHVBP Connect was replaced by "CMMI Connect" which had a new user interface and required different login credentials. However, we still refer to the website as "HHVBP Connect" for continuity.

⁵⁶ CMS (2016) Home Health Value-Based Purchasing Model. Accessed from here on September 10, 2020.

⁵⁷ Primarily, CMS staff and its contractors.

Exhibit B-24. Population Analyzed for Each HHVBP Connect Activity/Resource

HHVBP Connect Activity/Resource	Description of Population
Monthly Unique Visitors	All HHVBP Connect Users*
Resource Downloads	All HHVBP Connect Users*
Webinar Participation	HHAs Only
"Chatter" Activity	All HHVBP Connect Users*

^{*}Based on previous years' data, approximately 97.8% of all HHVBP Connect users are HHAs (identified via the HHVBP Connect user profile name variable sent by the TA contractor).

B.4.2.3 Summary of Participation and Resource Use

Monthly Unique Visitors to HHVBP Connect

There continued to be a downward trend in monthly unique visitors for the first nine months of 2020 with monthly unique visitors ranging between 6 and 173 (Exhibit B-25). The number of visitors in 2020 was lower for all months relative to months in previous years except for March.

500 450 400 350 306 302 290 300 279 42 236 235 250 214 192 184 185 200 179 170 143 142 128 137 132 134 150 168 164 161 107 142 139 136 128 100 74 114 64 108 98 44 75 50 26 22 6 0 Jan Feb Mar May Jun Jul Aug Sep Oct Nov Dec 2017 -2018 -2019 --2020

Exhibit B-25. Monthly Unique Visitors to HHVBP Connect in 2017 – 2020, by Month

Data include unique logins by all HHVBP Connect users, 97.8% of whom are HHAs. Data not available for 2016 or the last quarter of 2020.

Use of HHVBP Connect Library Resources and Live Webinar Participation

The most frequently used HHVBP Connect resources in 2020 were files downloaded from the website's library and participation in live webinars. This was consistent with use of HHVBP Connect in prior years.

Download of HHVBP Connect Library Resources

To provide assistance to HHAs, the HHVBP TA Contractor made several resources available in the HHVBP Connect Library on a broad range of topics and categories. Throughout 2020, the HHVBP TA Contractor posted 58 different library resources that were downloaded from the HHVBP Connect website in a variety of formats, including audio webinar recordings and documents (e.g., PDFs, Excel files).

In order to understand the types of content most frequently downloaded by users in each year of the HHVBP Model, we grouped the library resources into three broad domains and counted the number of downloads corresponding to each domain (Exhibit B-26). These domains are similar to those from the first four years of the HHVBP Model (2016 - 2019), allowing for a comparison across years. As in previous years, we focus the analysis on downloads among the resources created in the most current year (i.e., 2020).

- Domain 1 encompasses regular updates on the HHVBP Model (i.e., newsletter and FAQs) as well as model guides, environmental scans, and background material about the HHVBP Model. The number of Domain 1 downloads in 2020 (289 downloads) represents a large decrease from previous years which ranged from 1,806 to 3,213 downloads.
- Domain 2 includes materials to help HHAs understand and use resources and websites pertinent to the HHVBP Model, including HHVBP Connect, the new CMMI Connect site, ⁵⁵ and the HHVBP Secure Portal. There was an increase in resources created and used in Domain 2 in 2020 (9 resources; 159 downloads) as compared to 2019 (1 resource; 13 downloads), which is largely reflective of resources to help transition users to the new CMMI Connect site. As to be expected, use of these introductory resources were lower in 2020 than in the earlier years of the Model.
- Finally, Domain 3 includes materials developed by the TA Contractor to facilitate quality improvement (QI). These resources evolved from an initial focus on understanding HHVBP measures early in the model to providing guidance on improving on specific measures and more advanced understanding of TPS calculations and payment adjustments in the more recent years. Resources assisting with OASIS measures were the most prevalent QI resources downloaded in both 2020 and 2017, as opposed to 2019 and 2018 where resources about claims measures were most common in this domain.

Exhibit B-26. HHVBP Connect Resource Domains and Downloads in 2020

	# of Resources	# of Total Downloads	# of Downloads per Resource
Domain 1 – Updates & Background: HHVBP Model & HHVBP Connect	13	289	22.2
Monthly Updates – Newsletters & FAQs	5	141	28.2
Model Guides, Environmental Scans, & Background Information	9	161	17.9
Domain 2 – Introduction to and Use of HHVBP Connect & HHVBP Secure Portal	9	159	17.7
New Measure Submission	3	105	35.0
Introduction/Registration, User Manual, HHVBP Connect vs Secure Portal	7	67	9.6
Domain 3 – Quality Improvement (QI)	36	221	6.1
Specific HHVBP Measures	10	45	4.5
OASIS Measures	8	35	4.4
Claims Measures	4	25	6.3
HHCAHPS Measures	3	16	5.3
New Measures	1	13	13.0
TPS Calculation & Payment Adjustments	7	44	6.3
Interim Performance Reports	9	49	5.4

	# of Resources	# of Total Downloads	# of Downloads per Resource
Other General Improvement Strategies	6	19	3.2
Organizational Assessment Tools & Plans	1	13	13.0
Total Downloads	58	669	11.5

Data include downloads by all HHVBP Connect users, approximately 97.8% of whom are HHAs. Some resources in Domains were categorized to more than one topic area and thus sub-row totals do not sum to domain row totals.

The majority of downloads in 2020 were for resources from Domain 1 (Updates & Background), followed by Domain 3 (Quality Improvement; Exhibit B-26). As shown in Exhibit B-27, the number of downloads has decreased over time, from a high of 11,510 in 2016 to just 669 in 2020. In addition to resources that were created in 2020, model participants continued to download materials that were posted in earlier years of the model, too, with 1,115 downloads of 314 resources that were posted prior to 2020 (not shown).

5,000 ■ 2016 ■ 2017 ■ 2018 ■ 2019 ■ 2020 4,500 4,000 3,500 3,000 2,500 4,708 4,625 4,151 2,000 3,027 2<mark>,67</mark>8 3,213 1,500 2,106 1,806 2,177 1,000 500 109 13 0 Domain 1 - Updates & Domain 3 - Quality Improvement Domain 2 - Introduction to Background: HHVBP and Use of HHVBP Connect (QI) Model & HHVBP Connect & HHVBP Secure Portal

Exhibit B-27. Total Number of Resource Downloads by Domain and Description of Changes across HHVBP Model Years, 2016 – 2020

HHVBP Connect Webinar Participation

In addition to resources available in the library, the HHVBP TA Contractor hosted 3 webinars for HHAs on HHVBP Connect throughout 2020. Exhibit B-28 showcases the webinar topics, webinar date, and attendance by HHAs, listed by date of webinar. These data refer to live attendance to the online event and reflect HHAs only (i.e., does not include non-HHA participants). The webinar topic with the highest attendance was "Interim Final Rule with comment period (IFC): Reporting Under the HHVBP Model

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during the Public Health Emergency (PHE) for COVID-19" in June 2020 (309 participants). The total number of cumulative webinar participants (541 participants) in the 3 webinars offered in 2020 was lower than in previous years (966 to 6,408; not shown); the earlier years also had more webinars (13 to 15).

Supporting the Behavioral Health Needs of Patients 30 in Home Health Care (3/12) Interim Final Rule with comment period (IFC): Reporting Under the HHVBP Model during the Public 309 Health Emergency (PHE) for COVID-19 (6/29) Understanding the CY 2020 Annual TPS & Payment 202 Adjustment Report (9/10) 0 50 100 200 250 300 Domain 3 150 # of HHAs

Exhibit B-28. HHVBP Connect Webinar Topics and Participation in 2020

Data include HHVBP Model participants only. Webinar participation refers to attendance during the live online event. No webinars were classified to Domains 1 or 2. Attendance is tallied according to the unique number of CCNs rather than the unique number of individuals in attendance; some individuals represent multiple HHAs. If participants did not provide CCN numbers nor did they indicate that they were a non-Model participant, we assumed they were not represented elsewhere in the data and counted each as a unique agency.

Participation in HHVBP Connect's "Chatter" Feature

The HHVBP Connect website's "Chatter" feature provides an interactive online community where HHAs are invited to "post status updates, share files and links with other users, 'like' posts and documents, 'follow' people and groups, and share tools, resources, and documents with other users and groups." We used a manual count to examine "Chatter" activity, including online posts and subsequent responses. Users of the "Chatter" feature – who include both HHAs and HHVBP TA Contractor staff – posted 57 times during 2020, a decline from previous years (Exhibit B-29).

⁵⁸ "HHVBP Connect Website Overview" Slides from February 11, 2016 Webinar.

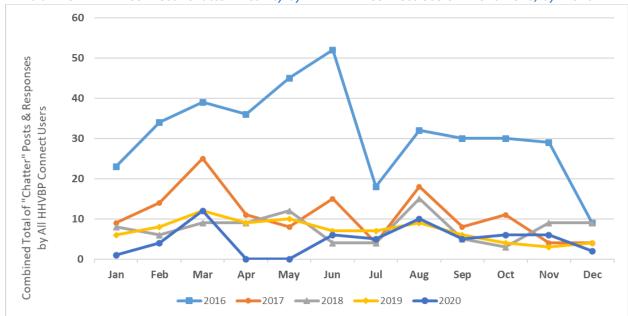


Exhibit B-29. HHVBP Connect "Chatter" Activity by All HHVBP Connect Users in 2016-2020, by Month

Exhibit B-30 below summarizes the "Chatter" activity between the TA Contractor and HHAs for each of the five years of the HHVBP Model. HHVBP TA staff accounted for the majority of the "Chatter" feature activity in 2020 (42 of the 57 posts/responses) with posts and responses focused primarily on the promotion of upcoming online events (e.g., a webinar) or newly available resources (e.g., an updated FAQ document). Similar to other HHVBP Connect activities discussed above, overall "Chatter" activity declined from previous years of the model.

Exhibit B-30. "Chatter" Posts and Responses by TA Contractor and HHAs in 2016-2020

	2016	2017	2018	2019	2020
HHVBP TA Staff Total	163	89	72	74	42
Posts	76	69	52	64	31
Responses	87	20	20	10	11
HHA Users Total	219	32	21	11	15
Posts	29	11	16	9	6
Responses	190	20	5	2	9
Total	382	121	93	85	57

The tallies above reflect chatter in the "HHVBP All" section under "HHVBP Groups" on the website.

B.5 TPS and Payment Adjustment Supporting Analyses

B.5.1 TPS Supporting Analyses

Exhibit B-31. Characteristics of HHAs by Eligibility for Calculating a TPS in 2020

	Age	encies in HH	VBP States	Agencies	in Non-HHV	BP States			
HHA Characteristics	Eligib	le for TPS	Total	Eligible	for TPS	Total			
	Yes	No	Total	Yes	No	Iotai			
Total number of HHAs	1,491	416	1,907	5,947	2,421	8,368			
HHA Size: Number of OASIS Episodes (%)									
1-59	3.8%	87.3%	21.5%	4.7%	87.4%	28.2%			
60-249	25.7%	11.7%	22.7%	35.8%	10.7%	28.7%			
250-499	18.8%	0.5%	14.9%	19.6%	1.3%	14.4%			
500-999	20.1%	0.5%	15.9%	17.8%	0.5%	12.9%			
≥1,000	31.7%	0.0%	24.9%	22.0%	0.1%	15.8%			
Ownership (%)			1	'					
For-profit	76.9%	89.4%	79.6%	79.4%	91.5%	82.9%			
Non-profit	18.1%	4.8%	15.2%	17.2%	6.6%	14.2%			
Government-owned	5.0%	5.8%	5.2%	3.4%	1.9%	3.0%			
Setting (%)			1	'					
Hospital-based	8.4%	1.9%	7.0%	8.7%	2.0%	6.8%			
Freestanding	91.6%	98.1%	93.0%	91.3%	98.0%	93.2%			
Chain affiliation (%)			'		'				
Chain=Yes	38.7%	7.7%	31.9%	25.6%	6.8%	20.2%			
Chain=No	55.9%	85.3%	62.3%	70.6%	89.1%	75.9%			
Chain=Missing/Unknown	5.4%	7.0%	5.7%	3.8%	4.1%	3.9%			
HHA years in operation (%)									
<4 years	2.6%	26.2%	7.8%	5.9%	24.3%	11.2%			
4-10 years	28.4%	33.2%	29.4%	24.5%	31.6%	26.5%			
>10 years	69.0%	40.6%	62.8%	69.6%	44.1%	62.3%			

Exhibit B-32. HHA Eligibility for Calculating a TPS in 2019

ННА	Total Ag	encies in HHVB	BP States	Total Agen	cies in Non-HH	VBP States
	Eligible	for TPS	Total	Eligible	Total	
Cilaracteristics	Characteristics Yes No		Total	Yes	No	Total
Total number of HHAs	1,546	395	1,941	6,273	2,489	8,762
% of HHAs	79.6%	20.4%	100.0%	71.6%	28.4%	100.0%
Number of OASIS episodes	1,685,049	14,538	1,699,587	5,599,321	99,559	5,698,880
% of OASIS episodes	99.1%	0.9%	100.0%	98.3%	1.7%	100.0%

ННА	Total Ag	encies in HHVB	P States	Total Agencies in Non-HHVBP States			
Characteristics	Eligible for TPS		Total	Eligible	Eligible for TPS		
Cildiacteristics	Yes	No	Total	Yes	No	Total	
Number of							
Medicare	1,369,913	12,957	1,382,870	4,469,798	142,909	4,612,707	
claims episodes							
% of Medicare	99.1%	0.9%	100.0%	96.9%	3.1%	100.0%	
claims episodes	55.170	0.970	100.070	50.570	5.170	100.070	

Agencies eligible to receive a TPS under the HHVBP Model include those having at least five HHVBP measures with sufficient data and a Medicare participation date prior to the CY used as a baseline period for measuring improvement.

Exhibit B-33. Average Measure Scores among Agencies in 2016 – 2020, by HHVBP and Non-HHVBP States

HHVBP Performance Measure	2016	2017	2018	2019	2020
ED Use (no Hospitalization	n)/First FFS HF	l Episodes			
HHVBP	2.3	2.2	2.2	2.0	3.9
Non-HHVBP	2.5	2.3	2.4	2.2	3.9
Unplanned Acute Care Ho	spitalization/F	irst FFS HH Ep	isodes		
HHVBP	2.2	2.7	2.9	3.0	4.2
Non-HHVBP	2.2	2.8	2.9	2.8	4.1
Discharged to Community	1				
HHVBP	2.9	2.8	3.1	3.3	3.2
Non-HHVBP	2.6	2.5	2.7	3.0	3.0
Improvement in Ambulati	on-Locomotio	n [‡]			
HHVBP	4.5	5.7	6.5	N/A	N/A
Non-HHVBP	3.9	5.0	5.9	N/A	N/A
Improvement in Bathing [‡]					
HHVBP	4.2	5.3	6.0	N/A	N/A
Non-HHVBP	3.6	4.4	5.1	N/A	N/A
Improvement in Bed Tran	sferring [‡]				
HHVBP	4.5	6.5	7.5	N/A	N/A
Non-HHVBP	3.9	5.4	6.5	N/A	N/A
Improvement in Manager	nent of Oral M	1edications			
HHVBP	4.2	5.8	6.7	7.9	8.4
Non-HHVBP	3.6	4.9	5.9	7.1	7.5
Improvement in Dyspnea					
HHVBP	4.0	5.3	6.0	6.7	7.0
Non-HHVBP	3.6	4.6	5.3	6.1	6.2
Improvement in Pain Inte	rfering with A	ctivity			
HHVBP	4.2	5.2	5.7	6.4	6.5
Non-HHVBP	3.7	4.5	5.1	5.9	6.0
TNC Change in Self-Care					

HHVBP Performance Measure	2016	2017	2018	2019	2020
HHVBP	N/A	N/A	N/A	7.5	9.9
Non-HHVBP	N/A	N/A	N/A	6.4	8.3
TNC Change in Mobility					
HHVBP	N/A	N/A	N/A	8.1	9.8
Non-HHVBP	N/A	N/A	N/A	6.9	8.1
Drug Education on Medic	ations Provide	d to Patient/C	aregiver during	Episodes of C	are [†]
HHVBP	5.7	6.1	N/A	N/A	N/A
Non-HHVBP	5.2	5.7	N/A	N/A	N/A
Influenza Immunization R	eceived for Cu	irrent Flu Seas	on [‡]		
HHVBP	4.6	4.8	5.0	N/A	N/A
Non-HHVBP	4.4	4.9	5.1	N/A	N/A
Pneumococcal Polysaccha	aride Vaccine E	ver Received [‡]			
HHVBP	4.6	4.7	4.8	N/A	N/A
Non-HHVBP	4.6	4.9	5.1	N/A	N/A
How often the home heal	th team gave	care in a profe	ssional way		
HHVBP	2.5	2.5	2.7	2.5	2.5
Non-HHVBP	2.7	2.7	2.8	2.7	2.8
How well did the home h	ealth team cor	nmunicate wit	h patients		
HHVBP	2.8	2.8	3.0	2.8	2.9
Non-HHVBP	2.9	2.8	3.0	2.9	2.9
Did the home health tean	n discuss medi	cines, pain, an	d home safety	with patients	
HHVBP	2.6	2.8	2.8	2.6	1.9
Non-HHVBP	2.8	2.9	2.9	2.7	2.2
How do patients rate the	overall care fr	om the home l	health agency		
HHVBP	2.8	2.7	2.8	2.8	3.0
Non-HHVBP	2.9	2.8	2.8	2.8	3.0
Would patients recomme	nd the home h	nealth agency t	to friends and	family	
HHVBP	2.6	2.5	2.6	2.5	2.4
Non-HHVBP	2.7	2.6	2.6	2.5	2.6
TPS					
HHVBP	37.1	42.6	45.4	38.9	46.1
Non-HHVBP	34.9	40.0	42.9	36.6	43.4

[†]This measure was dropped for performance year 2018 and all subsequent years of the HHVBP Model and dropped from the CMS Star Ratings in April 2019. [‡]These measures were dropped for performance year 2019 and all subsequent years of the HHVBP Model.

Exhibit B-34. Average Agency TPS in HHVBP and Non-HHVBP States during the Baseline Period, 2013 – 2015

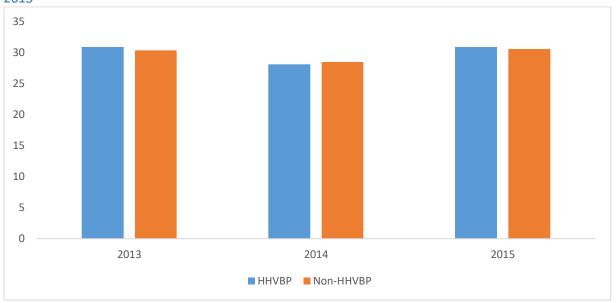
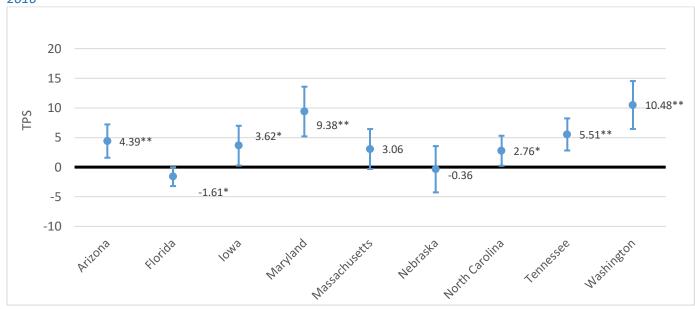
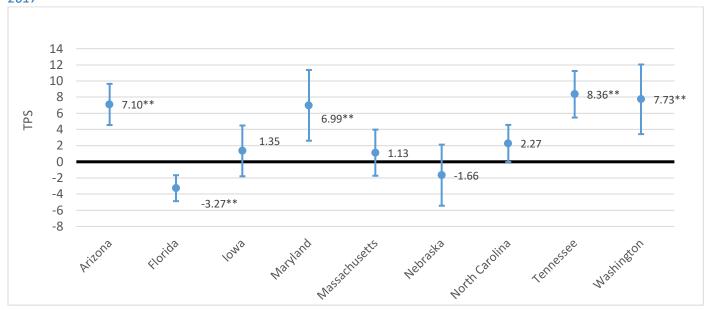


Exhibit B-35. Difference in Agency TPS between HHVBP States and their Regional Comparison Groups, 2016



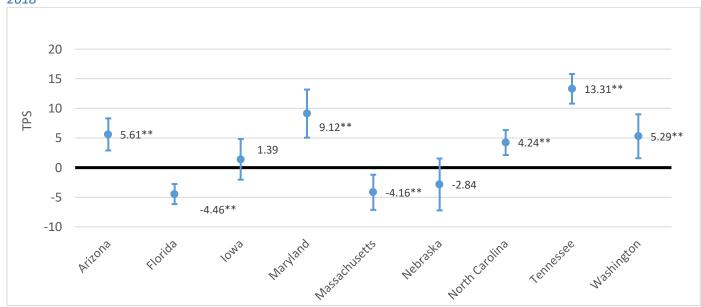
Graph shows 90% Confidence Intervals. * p < 0.10, ** p < 0.05

Exhibit B-36. Difference in Agency TPS between HHVBP States and their Regional Comparison Groups, 2017



Graph shows 90% Confidence Intervals. ** p < 0.05

Exhibit B-37. Difference in Agency TPS between HHVBP States and their Regional Comparison Groups, 2018



Graph shows 90% Confidence Intervals. ** p < 0.05

25
20
15
10
5
4.58**

0
-0.19
-2.54
-0.19
-2.54
-4.66**

14.22**

14.22**

15
2.68

2.68

2.68

2.68

2.68

2.68

2.68

2.68

2.68

2.68

2.68

2.68

Exhibit B-38. Difference in Agency TPS between HHVBP States and their Regional Comparison Groups, 2019

Graph shows 90% Confidence Intervals. ** p < 0.05

B.5.2 Payment Adjustment Supporting Analyses

Exhibit B-39. Distribution of CY 2021 HHA Payment Adjustments across HHA Characteristics

	N	Minimum	25th percentile	Mean	Median	75th percentile	Maximum
All	1,529	-7.00	-1.32	0.20	0.05	1.70	7.00
Туре							
Freestanding	1,403	-7.00	-1.35	0.19	0.01	1.72	7.00
Hospital-based	126	-5.16	-0.74	0.35	0.35	1.63	5.90
Ownership							
For profit	1,174	-7.00	-1.42	0.12	-0.08	1.74	7.00
Nonprofit	271	-5.01	-0.68	0.54	0.49	1.62	7.00
Government owned	84	-5.16	-0.83	0.20	0.32	1.58	5.90
Chain Affiliation							
Yes	581	-5.94	-1.03	0.18	0.03	1.29	6.59
No	868	-7.00	-1.69	0.19	0.04	2.06	7.00
Missing/Unknown	80	-4.21	-0.91	0.50	0.14	1.62	6.40
Size: Number of OASIS Episodes							
1-59	67	-6.05	-1.98	0.87	0.92	3.50	7.00
60-249	380	-7.00	-2.01	0.35	0.34	2.37	7.00
250-499	306	-5.92	-1.23	0.28	0.04	1.89	7.00
500-999	284	-5.51	-1.16	0.21	0.27	1.74	5.17

	N	Minimum	25th percentile	Mean	Median	75th percentile	Maximum
1000+	492	-4.13	-1.17	-0.06	-0.14	0.98	7.00
HHA Age							
<4 years	67	-4.92	-1.86	0.27	-0.06	2.51	6.42
4-10 years	468	-6.64	-1.89	0.19	0.00	2.14	7.00
>10 years	994	-7.00	-1.12	0.20	0.06	1.52	7.00

HHA characteristics from CY 2019. HHA size determined by number of OASIS episodes in CY 2019.

B.6 Utilization of Services Supporting Analyses

Exhibit B-40. Unplanned Acute Care Hospitalizations among all FFS Home Health Episodes, Overall and COVID-Specific

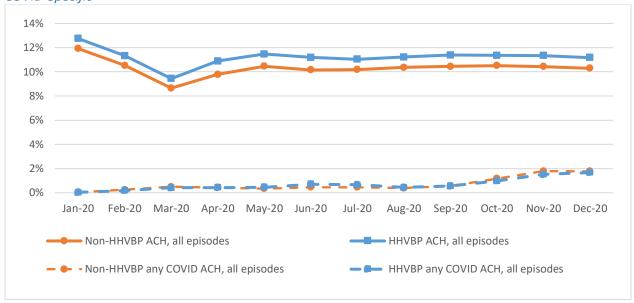


Exhibit B-41. Impact of the HHVBP Model between early years (2016 – 2017) vs. later years of HHVBP (2018 – 2020) for Claims-Based Utilization Measures

Measure	D-in-D ^a	p-value	Lower 90% Cl ^a	Upper 90% Cl ^a
Unplanned Acute Care Hospitalization/First FFS HH Episodes	-0.03	0.60	-0.14	0.07
Outpatient ED Use (no Hospitalization)/First FFS HH Episodes	0.07	0.20	-0.02	0.17
ED Use followed by Inpatient Admission/First FFS HH Episodes	-0.07	0.28	-0.18	0.04
Total ED Use (Outpatient or Inpatient Claims)/First FFS HH Episodes	0.05	0.58	-0.09	0.18
Unplanned Acute Care Hospitalization/All FFS HH Episodes	-0.22	<0.001	-0.32	-0.12
SNF Use/All FFS HH Episodes	-0.22	<0.001	-0.27	-0.17

^a Values represent percentage point changes.

Exhibit B-42. Results from Sensitivity Model Examining the Impact of Implementation of PDGM on the HHVBP Model, Claims-Based Utilization Measures

		Model Estim	ates		Average in	
Measure	D-in-D ^a	p-value	Lower 90% CI ^a	Upper 90% CI ^a	HHVBP States, Baseline (2013- 2015)	% Relative Change
Sensitivity Ai	nalyses Exan	nining the Impact of In	nplementatio	on Of PDGM		
Unplanned Ac	ute Care Hosp	oitalization/All FFS HH E	pisodes			
2016	-0.17	0.02	-0.28	-0.05		-1.0%
2017	-0.11	0.16	-0.24	0.02		-0.6%
2018	-0.22	<0.01	-0.36	-0.08	17.0%	-1.3%
2019	-0.30	<0.01	-0.45	-0.15		-1.8%
2020	-0.31	<0.01	-0.48	-0.13		-1.8%
Cumulative	-0.22	<0.01	-0.33	-0.10		-1.3%
SNF Use/All FF	S HH Episode	s				
2016	-0.20	<0.001	-0.25	-0.14		-4.1%
2017	-0.20	<0.001	-0.26	-0.14		-4.1%
2018	-0.28	<0.001	-0.34	-0.21	4.9%	-5.7%
2019	-0.30	<0.001	-0.37	-0.23		-6.1%
2020	-0.45	<0.001	-0.53	-0.37		-9.2%
Cumulative	-0.28	<0.001	-0.33	-0.23		-5.7%

For more details, refer to Section A.2.11 of Technical Appendix

Exhibit B-43. Results from Sensitivity Model Not adjusted for COVID Covariates Showing Impact of the HHVBP Model on Claims-Based Utilization Measures

		Model Es	stimates		Average in	
	D-in-Dª	p-value	Lower 90% CI ^a	Upper 90% CIª	HHVBP States, Baseline (2013- 2015)	% Relative Change
Unplanned Acute Care	Hospitalization	/First FFS HH E	pisodes			
2016	-0.23	<0.01	-0.37	-0.10		-1.5%
2017	-0.04	0.68	-0.18	0.11	15.7%	-0.3%
2018	-0.14	0.12	-0.29	0.01		-0.9%
2019	-0.27	<0.01	-0.43	-0.11		-1.7%
2020	-0.14	0.19	-0.32	0.04		-0.9%
Cumulative	-0.17	0.03	-0.29	-0.04		-1.1%
Outpatient ED Use (No	Hospitalization	n)/First FFS HH	Episodes			
2016	0.26	<0.001	0.14	0.37		2.2%
2017	0.23	<0.01	0.10	0.36		2.0%
2018	0.37	<0.001	0.24	0.50	11.7%	3.2%
2019	0.35	<0.001	0.21	0.49		3.0%
2020	0.23	0.01	0.08	0.38		2.0%
Cumulative	0.29	<0.001	0.18	0.39	1	2.5%

		Model Es	stimates		Average in	
	D-in-D ^a	p-value	Lower 90% Cl ^a	Upper 90% CI ^a	HHVBP States, Baseline (2013- 2015)	% Relative Change
ED Use Followed by In	patient Admissi	ion/First FFS HI	H Episodes			
2016	-0.19	0.01	-0.32	-0.06		-1.3%
2017	-0.04	0.62	-0.18	0.10		-0.3%
2018	-0.12	0.21	-0.27	0.04	14.20/	-0.8%
2019	-0.28	<0.01	-0.44	-0.12	14.2%	-2.0%
2020	-0.23	0.03	-0.41	-0.06		-1.6%
Cumulative	-0.17	0.02	-0.29	-0.05		-1.2%
Total ED Use (Outpatie	ent or Inpatient	Claims)/First F	FS HH Episode	S		
2016	0.03	0.77	-0.13	0.19		0.1%
2017	0.17	0.13	-0.02	0.35		0.6%
2018	0.25	0.03	0.06	0.44	36.60/	0.9%
2019	0.11	0.37	-0.09	0.31	26.6%	0.4%
2020	0.01	0.93	-0.21	0.23		0.04%
Cumulative	0.12	0.21	-0.04	0.27		0.5%
Unplanned Acute Care	Hospitalization	All FFS HH Ep	isodes			
2016	-0.16	0.02	-0.28	-0.05		-0.9%
2017	-0.11	0.18	-0.24	0.02		-0.6%
2018	-0.22	<0.01	-0.36	-0.08	17.00/	-1.3%
2019	-0.30	<0.01	-0.45	-0.15	17.0%	-1.8%
2020	-0.51	<0.001	-0.67	-0.35		-3.0%
Cumulative	-0.28	<0.001	-0.39	-0.17		-1.6%
SNF Use/All FFS HH Ep	isodes					
2016	-0.19	<0.001	-0.25	-0.14		-3.9%
2017	-0.20	<0.001	-0.26	-0.14		-4.1%
2018	-0.28	<0.001	-0.34	-0.21	4.00/	-5.7%
2019	-0.30	<0.001	-0.36	-0.23	4.9%	-6.1%
2020	-0.62	<0.001	-0.70	-0.55		-12.7%
Cumulative	-0.34	<0.001	-0.39	-0.29		-6.9%

Exhibit B-44. Cumulative D-in-D Results at the State-Level, Utilization Measures

		Model Es	timates		Average in	
Measure	D-in-Dª	p-value	Lower 90% Cl ^a	Upper 90% CIª	HHVBP States, Baseline (2013 – 2015)	% Relative Change
Unplanned Acute Care	Hospitalizati	on/First FFS HH E	pisodes			
Arizona	-0.28	0.70	-1.46	0.90	15.8%	-1.8%
Florida	-0.57	0.05	-1.04	-0.09	14.0%	-4.1%
lowa	-0.09	0.91	-1.44 1.26		17.3%	-0.5%
Maryland	0.56	0.23	-0.21	1.33	18.4%	3.0%
Massachusetts	-0.82	0.19	-1.84	0.21	16.9%	-4.9%
Nebraska	-0.75	0.40	-2.20	0.70	16.9%	-4.5%
North Carolina	0.48	0.32	-0.31	1.28	16.7%	2.9%

		Model E	stimates		Average in	
Measure	D-in-D ^a	p-value	Lower 90% Cl ^a	Upper 90% CI ^a	HHVBP States, Baseline (2013 – 2015)	% Relative Change
Tennessee	-1.01	0.08	-1.96	-0.05	17.5%	-5.8%
Washington	1.54	0.06	0.17	2.90	15.4%	10.0%
Outpatient ED Use (I	no Hospitalizatio	n)/First FFS HH	l Episodes			
Arizona	-0.73	0.30	-1.87	0.42	13.1%	-5.6%
Florida	0.70	<0.01	0.29	1.12	9.9%	7.1%
Iowa	1.04	0.24	-0.41	2.50	14.0%	7.5%
Maryland	0.18	0.76	-0.76	1.12	12.0%	1.5%
Massachusetts	0.03	0.95	-0.86	0.93	12.5%	0.2%
Nebraska	0.94	0.24	-0.37	2.24	11.7%	8.0%
North Carolina	-0.30	0.52	-1.04	0.45	14.3%	-2.1%
Tennessee	-0.55	0.19	-1.25	0.15	13.0%	-4.2%
Washington	-0.93	0.33	-2.51	0.65	14.4%	-6.5%
ED Use followed by I						
Arizona	-0.02	0.98	-1.11	1.08	14.2%	-0.1%
Florida	-1.05	<0.001	-1.51	-0.60	13.2%	-7.9%
lowa	-0.55	0.46	-1.79	0.69	12.1%	-4.5%
Maryland	0.33	0.44	-0.38	1.04	17.5%	1.9%
Massachusetts	-1.01	0.10	-2.01	-0.01	15.5%	-6.5%
Nebraska	-0.49	0.62	-2.08	1.11	11.9%	-4.1%
North Carolina	0.61	0.18	-0.14	1.36	14.6%	4.2%
Tennessee	-0.51	0.36	-1.41	0.40	15.3%	-3.3%
Washington	1.38	0.09	0.03	2.74	13.1%	10.5%
Total ED Use (Outpa					13.170	10.570
Arizona	-0.90	0.34	-2.45	0.66	28.2%	-3.2%
Florida	-0.93	0.94	-0.63	0.57	23.3%	-0.1%
lowa	0.77	0.94	-0.99	2.54	29.5%	2.6%
	0.77	0.47	-0.58	1.87	29.8%	2.0%
Maryland Massachusetts	-0.64	0.39	-0.58	0.58	28.4%	-2.3%
Nebraska	-0.19	0.88	-2.25	1.87	26.3% 30.1%	-0.7%
North Carolina	0.25	0.70	-0.81	1.31		0.8%
Tennessee	-1.22	0.07	-2.34	-0.11	29.4%	-4.1%
Washington	0.78	0.45	-0.91	2.48	29.2%	2.7%
Unplanned Acute Ca	-		_	0.50	45.00/	2.00/
Arizona	-0.66	0.38	-1.9	0.58	16.9%	-3.9%
Florida	-1.37	<0.001	-1.79	-0.96	15.6%	-8.8%
lowa	-1.05	0.16	-2.26	0.17	18.3%	-5.7%
Maryland	0.46	0.43	-0.49	1.41	20.2%	2.3%
Massachusetts	-0.68	0.26	-1.67	0.31	19.1%	-3.6%
Nebraska	-1.02	0.27	-2.54	0.51	17.3%	-5.9%
North Carolina	0.52	0.24	-0.21	1.26	18.2%	2.9%
Tennessee	-1.11	0.02	-1.91	-0.31	17.2%	-6.5%
Washington	0.82	0.30	-0.5	2.15	16.0%	5.1%
SNF Use/All FFS HH E	-	0.22	11	0.27	A 40/	0.20/
Arizona	-0.41	0.32	-1.1	0.27	4.4%	-9.3%

		Model E	stimates		Average in	
Measure	D-in-D ^a	p-value	Lower 90% Cl ^a	Upper 90% Cl ^a	HHVBP States, Baseline (2013 – 2015)	% Relative Change
Florida	-0.22	0.06	-0.41	-0.03	4.1%	-5.3%
lowa	-1.66	<0.001	-2.47	-0.84	6.6%	-25.0%
Maryland	-0.03	0.92	-0.5	0.44	6.0%	-0.5%
Massachusetts	-0.52	0.16	-1.12	0.08	6.9%	-7.5%
Nebraska	-0.78	0.13	-1.63	0.07	6.7%	-11.6%
North Carolina	0.17	0.48	-0.22	0.56	4.6%	3.7%
Tennessee	-0.76	<0.01	-1.18	-0.34	5.0%	-15.3%
Washington	-0.07	0.90	-0.94	0.80	4.9%	-1.4%

^aValues represent percentage point changes. | HHVBP Measures indicated by italic text. | CI = Confidence Interval. | These models include state-specific linear time trends.

B.7 Medicare Spending Supporting Analyses

Exhibit B-45. Average Number of Days in Baseline and Post-HHVBP Performance Periods for FFS-Claims Based Spending Measures, All HHVBP States and Non-HHVBP States

Measures (Pre-PDGM	HHVBF	States	Non-HHV	BP States	Change in A	verage Days
Approach)	Baseline (2013-2015)	Intervention (2016-2019)	Baseline (2013-2015)	Intervention (2016-2019)	HHVBP States	Non-HHVBP States
Average Medicare Spending per Day <u>during</u> and following FFS HH Episodes of Care	64.9	65.2	64.6	65.0	0.3	0.4
Average Medicare Spending per Day during FFS HH Episodes of Care	46.0	46.2	49.0	48.5	0.2	-0.5
Average Medicare Spending per Day following FFS HH Episodes of Care	27.9	27.8	27.6	27.7	-0.1	0.1
Measures (Post-PDGM Approach)*	Baseline (2013-2015)	Post-PDGM Intervention (2020)	Baseline (2013-2015)	Post-PDGM Intervention (2020)	HHVBP States	Non-HHVBP States
Average Medicare Spending per Day <u>during</u> and following FFS HH Episodes of Care	75.6	40.0	72.8	38.8	-35.6	-34.0
Average Medicare Spending per Day <u>during</u> FFS HH Episodes of Care	58.1	29.6	58.3	29.6	-28.5	-28.7
Average Medicare Spending per Day following FFS HH Episodes of Care	27.9	27.6	27.9	27.7	-0.3	-0.2

Average is based on capped expenditure measures. *For details, please refer A.1.4.2 of the Technical Appendix

Exhibit B-46. Total Number of Days in Baseline and Post-HHVBP Performance Periods for FFS-Claims Based Spending Measures, All HHVBP States and Non-HHVBP States

Measures (Pre-PDGM	ННУВГ	States	Non-HHVBP States Change in Total				
Approach)	Baseline (2013-2015)	Intervention (2016-2019)	Baseline (2013-2015)	Intervention (2016-2019)	HHVBP States	Non-HHVBP States	
Average Medicare Spending per Day <u>during</u> and following FFS HH Episodes of Care	274,503,899	356,754,464	927,508,148	1,198,504,429	82,250,565	270,996,281	
Average Medicare Spending per Day during FFS HH Episodes of Care	194,737,055	252,881,780	703,747,006	894,733,719	58,144,725	190,986,713	

Measures (Pre-PDGM	ННУВГ	States	Non-HHV	BP States	Change in Total Days		
Approach)	Baseline (2013-2015)	Intervention (2016-2019)	Baseline (2013-2015)	Intervention (2016-2019)	HHVBP States	Non-HHVBP States	
Average Medicare Spending per Day following FFS HH Episodes of Care	79,766,844	103,872,684	223,761,142	303,770,710	24,105,840	80,009,568	
Measures (Post-PDGM Approach)*	Baseline (2013-2015)	Post-PDGM Intervention (2020)	Baseline (2013-2015)	Post-PDGM Intervention (2020)	HHVBP States	Non-HHVBP States	
Average Medicare Spending per Day <u>during</u> and following FFS HH Episodes of Care	319,975,395	80,645,645	1,046,211,243	256,949,459	-239,329,750	-789,261,784	
Average Medicare Spending per Day <u>during</u> FFS HH Episodes of Care	245,877,901	59,791,683	837,953,876	196,287,318	-186,086,218	-641,666,558	
Average Medicare Spending per Day following FFS HH Episodes of Care	74,097,494	20,853,962	208,257,367	60,662,141	-53,243,532	-147,595,226	

There are two different D-in-D regression models: one for pre-PDGM years and other for post-PDGM year. *For details, please refer A.1.4.2 of the Technical Appendix. The number of days for each measure are derived from the corresponding D-in-D models

Exhibit B-47. Impact of the HHVBP Model between early years (2016-2017) vs. later years of HHVBP (2018-2020) for Claims-Based Spending Measures

Measure	D-in-D	p-value	Lower 90% CI	Upper 90% Cl
Average Medicare Spending per Day <u>during and</u> <u>following</u> FFS HH Episodes of Care	-\$1.06	0.08	-\$2.06	-\$0.07
Average Medicare Spending per Day <u>during</u> FFS HH Episodes of Care	-\$1.26	0.08	-\$2.45	-\$0.08
Average Medicare Spending per Day <u>following</u> FFS HH Episodes of Care	\$0.78	0.27	-\$0.37	\$1.92

B.7.1 Spending Components

Exhibit B-48. Baseline and Performance Period Means for Medicare Spending Components Using Pre-PDGM Approach, All HHVBP States and Non-HHVBP States

		ННУВР	States			Non-HHV	BP States		Change i	n Mean and	d Share of	Spending
Pre-PDGM		eline -2015)		ention -2019)		eline -2015)		ention -2019)	ннуві	P States		HHVBP Ites
Approach	Mean	Percent	Mean	Percent	Mean	Percent	Mean	Percent	Mean	Percent age Point	Mean	Percent age Point
Average Medic	are Spendir	ng per Day <u>d</u>	uring and f	ollowing FFS	Home Hea	Ith Episode	s of Care					
Total	\$138.33	100.0%	\$148.86	100.0%	\$131.61	100.0%	\$144.41	100.0%	\$10.53	0.0	\$12.80	0.0
Home health	\$44.87	31.8%	\$45.44	29.9%	\$41.07	30.5%	\$43.38	29.3%	\$0.57	-1.9	\$2.31	-1.2
Inpatient	\$45.60	32.8%	\$50.19	33.6%	\$46.70	35.2%	\$50.90	35.1%	\$4.59	0.8	\$4.20	-0.1
Outpatient institutional	\$10.95	8.2%	\$13.52	9.4%	\$11.62	9.0%	\$14.23	10.1%	\$2.57	1.2	\$2.61	1.1
ED and Observation Stays	\$3.14	2.3%	\$4.03	2.8%	\$2.81	2.2%	\$3.57	2.5%	\$0.89	0.5	\$0.76	0.3
Other	\$7.72	5.9%	\$9.37	6.6%	\$8.73	6.9%	\$10.55	7.6%	\$1.65	0.7	\$1.82	0.7
Skilled nursing facility	\$11.36	8.1%	\$11.69	7.7%	\$9.93	7.4%	\$10.84	7.4%	\$0.33	-0.4	\$0.91	0.0
Hospice	\$2.81	2.0%	\$3.45	2.3%	\$2.19	1.6%	\$2.86	1.9%	\$0.64	0.3	\$0.67	0.3
Part B non- institutional*	\$23.32	17.1%	\$25.08	17.1%	\$21.20	16.2%	\$22.99	16.1%	\$1.76	0.0	\$1.79	-0.1
Average Medic	are Spendir	ng per Day <u>d</u>	uring FFS H	ome Health	Episodes o	f Care						
Total	\$150.60	100.0%	\$161.70	100.0%	\$135.34	100.0%	\$150.38	100.0%	\$11.10	0.0	\$15.04	0.0
Home health	\$63.57	41.3%	\$64.34	38.9%	\$54.30	39.1%	\$58.33	37.9%	\$0.77	-2.4	\$4.03	-1.2
Inpatient	\$45.83	30.3%	\$50.88	31.4%	\$44.18	32.5%	\$49.23	32.7%	\$5.05	1.1	\$5.05	0.2
Outpatient institutional	\$11.23	7.8%	\$13.98	9.0%	\$11.79	8.9%	\$14.56	9.9%	\$2.75	1.2	\$2.77	1.0

		HHVBF	States			Non-HHV	BP States		Change i	n Mean an	d Share of	Spending
Pre-PDGM		eline -2015)		Intervention (2016-2019)		Baseline (2013-2015)		Intervention (2016-2019)		P States		HHVBP Ites
Approach	Mean	Percent	Mean	Percent	Mean	Percent	Mean	Percent	Mean	Percent age Point	Mean	Percent age Point
ED and Observation Stays	\$3.43	2.3%	\$4.44	2.8%	\$2.98	2.2%	\$3.85	2.6%	\$1.01	0.5	\$0.87	0.4
Other	\$7.73	5.4%	\$9.45	6.2%	\$8.73	6.7%	\$10.62	7.3%	\$1.72	0.8	\$1.89	0.6
Skilled nursing facility	\$5.64	3.7%	\$6.10	3.7%	\$4.43	3.2%	\$5.15	3.4%	\$0.46	0.0	\$0.72	0.2
Hospice	\$1.62	1.1%	\$1.90	1.2%	\$1.11	0.8%	\$1.42	0.9%	\$0.28	0.1	\$0.31	0.1
Part B non- institutional*	\$23.53	15.9%	\$25.20	15.9%	\$20.68	15.4%	\$22.56	15.2%	\$1.67	0.0	\$1.88	-0.2
Average Medic	are Spendir	ng per Day <u>f</u>	ollowing FF	S Home Hea	lth Episode	s of Care						
Total	\$105.97	100.0%	\$114.93	100.0%	\$116.54	100.0%	\$150.38	100.0%	\$8.96	0.0	\$33.84	0.0
Inpatient	\$45.05	41.1%	\$48.51	40.9%	\$54.49	44.8%	\$58.33	43.5%	\$3.46	-0.2	\$3.84	-1.3
Outpatient institutional	\$10.15	9.7%	\$12.29	10.8%	\$11.09	9.4%	\$49.23	10.7%	\$2.14	1.1	\$38.14	1.3
ED and Observation Stays	\$2.51	2.4%	\$3.16	2.7%	\$2.35	2.0%	\$14.56	2.3%	\$0.65	0.3	\$12.21	0.3
Other	\$7.59	7.4%	\$9.07	8.1%	\$8.69	7.5%	\$3.85	8.4%	\$1.48	0.7	-\$4.84	0.9
Skilled nursing facility	\$25.25	22.8%	\$25.19	21.0%	\$27.16	22.2%	\$10.62	21.3%	-\$0.06	-1.8	-\$16.54	-0.9
Hospice	\$5.72	5.2%	\$7.22	6.0%	\$5.59	4.5%	\$5.15	5.4%	\$1.50	0.8	-\$0.44	0.9
Part B non- institutional*	\$22.80	21.1%	\$24.69	21.2%	\$22.95	19.1%	\$1.42	19.2%	\$1.89	0.1	-\$21.53	0.1

^{*}Includes Part B carrier and durable medical equipment claims. By definition, there is no home health spending associated with average Medicare spending per day following FFS home health episodes of care measure (see Exhibit A-44). Average is based on capped expenditure measures. Capping was done separately for total and for each component such that component means do not add up to the total mean. Percent column is based on uncapped expenditure measure values.

Exhibit B-49. Baseline and Performance Period Means for Medicare Spending Components Using Post-PDGM Approach, All HHVBP States and Non-HHVBP States

		HHVBF	States			Non-HHV	BP States		Change i	n Mean and	d Share of	Spending
Post-PDGM		eline -2015)	20	2020		Baseline (2013-2015)		2020		P States	Non-HHVBP States	
Approach#	Mean	Percent	Mean	Percent	Mean	Percent	Mean	Percent	Mean	Percent age Point	Mean	Percent age Point
Average Medica	are Spendir	g per Day <u>d</u>	uring and f	ollowing FFS	Home Hea	Ith Episode	s of Care					
Total	\$130.85	100.0%	\$152.80	100.0%	\$127.69	100.0%	\$153.84	100.0%	\$21.95	0.0	\$26.15	0.0
Home health	\$38.44	28.9%	\$44.08	28.0%	\$36.38	27.9%	\$45.90	28.8%	\$5.64	-0.9	\$9.52	0.9
Inpatient	\$43.93	33.4%	\$53.82	34.7%	\$45.97	35.7%	\$55.50	35.4%	\$9.89	1.3	\$9.53	-0.3
Outpatient institutional	\$10.81	8.6%	\$14.24	9.6%	\$11.56	9.3%	\$15.35	10.2%	\$3.43	1.0	\$3.79	0.9
ED and Observation Stays	\$3.01	2.4%	\$3.98	2.7%	\$2.73	2.2%	\$3.59	2.4%	\$0.97	0.3	\$0.86	0.2
Other	\$7.71	6.2%	\$10.17	7.0%	\$8.75	7.1%	\$11.67	7.8%	\$2.46	0.8	\$2.92	0.7
Skilled nursing facility	\$12.15	9.1%	\$10.79	6.9%	\$11.13	8.6%	\$10.53	6.7%	-\$1.36	-2.2	-\$0.60	-1.9
Hospice	\$3.20	2.4%	\$4.32	2.8%	\$2.60	2.0%	\$3.76	2.4%	\$1.12	0.4	\$1.16	0.4
Part B non- institutional*	\$22.79	17.6%	\$26.99	18.0%	\$21.02	16.6%	\$24.99	16.5%	\$4.20	0.4	\$3.97	-0.1
Average Medica	are Spendir	g per Day <u>d</u>	luring FFS H	ome Health	Episodes o	f Care						
Total	\$144.25	100.0%	\$165.09	100.0%	\$135.79	100.0%	\$162.43	100.0%	\$20.84	0.0	\$26.64	0.0
Home health	\$50.06	34.0%	\$59.64	34.9%	\$45.43	32.6%	\$60.23	35.6%	\$9.58	0.9	\$14.80	3.0
Inpatient	\$46.50	32.0%	\$54.73	32.6%	\$46.99	34.3%	\$54.56	33.0%	\$8.23	0.6	\$7.57	-1.3
Outpatient institutional	\$11.07	8.0%	\$14.65	9.2%	\$11.75	8.9%	\$15.73	9.9%	\$3.58	1.2	\$3.98	1.0
ED and Observation Stays	\$3.21	2.3%	\$4.29	2.6%	\$2.86	2.2%	\$3.82	2.4%	\$1.08	0.3	\$0.96	0.2
Other	\$7.78	5.7%	\$10.27	6.5%	\$8.81	6.7%	\$11.83	7.5%	\$2.49	0.8	\$3.02	0.8

		HHVBF	States			Non-HHV	BP States		Change i	n Mean and	d Share of	Spending
Post-PDGM Approach#		eline -2015)	20)20		eline -2015)	20)20	ннуві	P States	States Non-H	
Approach	Mean	Percent	Mean	Percent	Mean	Percent	Mean	Percent	Mean	Percent age Point	Mean	Percent age Point
Skilled nursing facility	\$10.98	7.5%	\$7.68	4.5%	\$9.50	6.9%	\$7.18	4.3%	-\$3.30	-3.0	-\$2.32	-2.6
Hospice	\$2.81	1.9%	\$3.07	1.8%	\$2.12	1.5%	\$2.49	1.5%	\$0.26	-0.1	\$0.37	0.0
Part B non- institutional*	\$23.58	16.6%	\$27.39	17.0%	\$21.30	15.8%	\$24.98	15.7%	\$3.81	0.4	\$3.68	-0.1
Average Medica	are Spendir	ng per Day <u>f</u>	ollowing FF	S Home Hea	lth Episode	s of Care						
Total	\$82.25	100.0%	\$113.31	100.0%	\$89.38	100.0%	\$162.43	100.0%	\$31.06	0.0	\$73.05	0.0
Inpatient	\$35.00	40.9%	\$50.56	43.1%	\$41.09	43.8%	\$60.23	45.7%	\$15.56	2.2	\$19.14	1.9
Outpatient institutional	\$9.63	11.8%	\$12.79	11.5%	\$10.54	11.7%	\$54.56	11.5%	\$3.16	-0.3	\$44.02	-0.2
ED and Observation Stays	\$2.35	2.8%	\$3.09	2.7%	\$2.20	2.4%	\$15.73	2.3%	\$0.74	-0.1	\$13.53	-0.1
Other	\$7.23	9.0%	\$9.64	8.8%	\$8.29	9.3%	\$3.82	9.2%	\$2.41	-0.2	-\$4.47	-0.1
Skilled nursing facility	\$15.99	18.5%	\$19.50	16.6%	\$17.64	18.6%	\$11.83	16.8%	\$3.51	-1.9	-\$5.81	-1.8
Hospice	\$4.50	5.2%	\$7.86	6.6%	\$4.54	4.8%	\$7.18	6.1%	\$3.36	1.4	\$2.64	1.3
Part B non- institutional*	\$19.74	23.5%	\$25.38	22.3%	\$19.52	21.1%	\$2.49	20.0%	\$5.64	-1.2	-\$17.03	-1.1

^{*}Includes Part B carrier and durable medical equipment claims. By definition, there is no home health spending associated with average Medicare spending per day following FFS home health episodes of care measure (see Exhibit A-44). Average is based on capped expenditure measures. Capping was done separately for total and for each component such that component means do not add up to the total mean. Percent column is based on uncapped expenditure measure values. #For details, please refer A.1.4.2 of the Technical Appendix

Exhibit B-50. Cumulative D-in-D Results of the HHVBP Model on Medicare Spending Components

		Model	Estimates		Average in					
Medicare spending per day by type of service	D-in-D	p-value	Lower 90% CI	Upper 90% CI	HHVBP States, Weighted# Baseline (2013 – 2015)	% Relative Change				
Average Medicare Spending	per Day <u>dur</u>	ing and follo	wing FFS Hor	ne Health Epis	odes of Care					
Total	-\$2.17	<0.01	-\$3.43	-\$0.92	\$136.94	-1.6%				
Home Health	-\$0.32	0.26	-\$0.79	\$0.15	\$43.68	-0.7%				
Inpatient	-\$1.25	0.01	-\$2.08	-\$0.42	\$45.30	-2.8%				
Outpatient Institutional	\$0.05	0.71	-\$0.16	\$0.26	\$10.93	0.5%				
ED and Observation Stays	\$0.20	<0.001	\$0.12	\$0.28	\$3.12	6.4%				
Other	-\$0.16	0.14	-\$0.33	\$0.02	\$7.72	-2.1%				
Skilled nursing facility	-\$0.46	<0.01	-\$0.73	-\$0.19	\$11.51	-4.0%				
Hospice	<\$0.01	0.998	-\$0.11	\$0.11	\$2.88	0.0%				
Part B non-institutional*	-\$0.20	0.23	-\$0.48	\$0.07	\$23.22	-0.9%				
Average Medicare Spending per Day <u>during</u> FFS Home Health Episodes of Care										
Total	-\$2.07	0.02	-\$3.52	-\$0.62	\$149.38	-1.4%				
Home Health	\$0.09	0.84	-\$0.63	\$0.81	\$60.98	0.1%				
Inpatient	-\$1.70	<0.01	-\$2.58	-\$0.82	\$45.96	-3.7%				
Outpatient Institutional	\$0.03	0.81	-\$0.20	\$0.27	\$11.20	0.3%				
ED and Observation Stays	\$0.23	<0.001	\$0.14	\$0.32	\$3.39	6.8%				
Other	-\$0.20	0.09	-\$0.40	-\$0.01	\$7.74	-2.6%				
Skilled nursing facility	-\$0.36	<0.01	-\$0.57	-\$0.16	\$6.66	-5.4%				
Hospice	\$0.03	0.60	-\$0.06	\$0.11	\$1.85	1.6%				
Part B non-institutional*	-\$0.22	0.23	-\$0.52	\$0.08	\$23.54	-0.9%				
Average Medicare Spending	per Day <u>foll</u>	owing FFS Ho	ome Health E	pisodes of Car	е					
Total	\$0.08	0.94	-\$1.64	\$1.79	\$101.97	0.1%				
Inpatient	\$0.48	0.53	-\$0.77	\$1.73	\$43.35	1.1%				
Outpatient Institutional	\$0.09	0.52	-\$0.14	\$0.33	\$10.06	0.9%				
ED and Observation Stays	\$0.13	0.02	\$0.04	\$0.22	\$2.49	5.2%				
Other	-\$0.04	0.73	-\$0.24	\$0.15	\$7.53	-0.5%				
Skilled nursing facility	-\$0.31	0.48	-\$1.03	\$0.41	\$23.68	-1.3%				
Hospice	-\$0.11	0.43	-\$0.35	\$0.12	\$5.51	-2.0%				
Part B non-institutional*	\$0.08	0.70	-\$0.24	\$0.39	\$22.28	0.4%				

^{*}Includes Part B carrier and durable medical equipment claims.

By definition, there is no home health spending associated with average Medicare spending per day <u>following</u> FFS home health episodes of care measure (see Exhibit A-44).

CI= Confidence Interval. | These models include state-specific linear time trends. | Average is based on capped expenditure measures. Capping was done separately for total and for each component such that the component means do not add up to the total mean. # Weighted Average Baseline Spending for HHVBP states during 2016-2020 is calculated by weighting the pre-PDGM baseline average and post-PDGM baseline average by the number of eligible home health days in HHVBP states in 2016-2019 and 2020, respectively. For more details refer to Section A.1.4.2 and A.2.9

Exhibit B-51. Impact of the HHVBP Model on Three Medicare Spending Measures and on Components for Average Medicare Spending per Day during and following FFS HH Episodes of Care

		Model Es	timates		Average in HHVBP	%
Measure	D-in-D	p-value	Lower 90% CI	Upper 90% CI	States, Baseline (2013- 2015) #	Relative Change
Average Medicare	Spending per Day	during and follo			· ·	
2016	-\$1.12	<0.01	-\$1.79	-\$0.45		-0.8%
2017	-\$2.00	<0.01	-\$3.05	-\$0.94		-1.4%
2018	-\$1.99	0.02	-\$3.37	-\$0.62	\$138.33	-1.4%
2019	-\$2.68	<0.01	-\$4.40	-\$0.97		-1.9%
2020	-\$3.26	<0.01	-\$5.30	-\$1.22	\$130.85	-2.5%
Cumulative	-\$2.17	<0.01	-\$3.43	-\$0.92	\$136.94	-1.6%
Average Medicare				Ψ0.02	72000	2.070
2016	-\$0.90	0.05	-\$1.67	-\$0.14		-0.6%
2017	-\$1.77	0.02	-\$3.01	-\$0.53		-1.2%
2018	-\$1.81	0.07	-\$3.47	-\$0.15	\$150.60	-1.2%
2019	-\$2.13	0.09	-\$4.23	-\$0.04		-1.4%
2020	-\$3.98	<0.01	-\$6.29	-\$1.67	\$144.25	-2.8%
Cumulative	-\$2.07	0.02	-\$3.52	-\$0.62	\$149.38	-1.4%
Average Medicare	<u> </u>				Ş143.30	1.470
2016	-\$0.41	0.56	-\$1.56	\$0.75		-0.4%
2017	-\$0.35	0.72	-\$1.97	\$1.27	-	-0.3%
2018	\$0.74	0.54	-\$1.26	\$2.74	\$105.97	0.7%
2019	\$0.20	0.90	-\$2.26	\$2.66		0.2%
2020	\$0.22	0.88	-\$2.18	\$2.61	\$82.25	0.3%
Cumulative	\$0.08	0.94	-\$1.64	\$1.79	\$101.97	0.1%
Components for A			· ·		· ·	0.170
Home Health	verage meandare of	ciraing per bay		g	30403 01 0410	
2016	\$0.14	0.29	-\$0.07	\$0.35		0.3%
2017	-\$0.22	0.34	-\$0.59	\$0.16	\$44.87	-0.5%
2018	\$0.07	0.82	-\$0.44	\$0.59	φσ.	0.2%
2019	\$0.06	0.87	-\$0.59	\$0.72		0.1%
2020	-\$1.86	<0.001	-\$2.66	-\$1.07	\$38.44	-4.8%
Cumulative	-\$0.32	0.26	-\$0.79	\$0.15	\$43.68	-0.7%
Inpatient						
2016	-\$0.83	<0.01	-\$1.31	-\$0.34		-1.8%
2017	-\$1.09	0.01	-\$1.80	-\$0.39	\$45.60	-2.4%
2018	-\$1.13	0.04	-\$2.03	-\$0.23		-2.5%
2019	-\$1.80	0.01	-\$2.93	-\$0.67	442.22	-3.9%
2020	-\$1.42	0.08	-\$2.75	-\$0.09	\$43.93	-3.2%
Cumulative	-\$1.25	0.01	-\$2.08	-\$0.42	\$45.30	-2.8%
Outpatient Institut 2016	\$0.16	0.02	\$0.04	\$0.27		1.5%
2016	\$0.16	0.02	-\$0.05	\$0.27	640.05	1.5%
2017	\$0.13	0.23	-\$0.03	\$0.31	\$10.95	0.1%
2019	-\$0.07	0.67	-\$0.36	\$0.24	-	-0.6%
2020	\$0.01	0.96	-\$0.34	\$0.36	\$10.81	0.1%

		Model Es	timates		Average in HHVBP	%
Measure	D-in-D	n value	Lower 90%	Upper 90%	States, Baseline (2013-	Relative
	D-IN-D	p-value	CI	CI	2015) #	Change
Cumulative	\$0.05	0.71	-\$0.16	\$0.26	\$10.93	0.5%
Outpatient ED and	Observation Stays	5				
2016	\$0.13	<0.001	\$0.08	\$0.17		4.1%
2017	\$0.19	<0.001	\$0.12	\$0.25	\$3.14	6.1%
2018	\$0.21	<0.001	\$0.12	\$0.30	70.2	6.7%
2019	\$0.22	<0.01	\$0.11	\$0.33		7.0%
2020	\$0.24	<0.01	\$0.11	\$0.37	\$3.01	8.0%
Cumulative	\$0.20	<0.001	\$0.12	\$0.28	\$3.12	6.4%
Other outpatient			<u>'</u>			
2016	\$0.02	0.73	-\$0.08	\$0.12		0.3%
2017	-\$0.06	0.53	-\$0.21	\$0.09	\$7.72	-0.8%
2018	-\$0.21	0.08	-\$0.40	-\$0.01	,	-2.7%
2019	-\$0.31	0.03	-\$0.54	-\$0.08		-4.0%
2020	-\$0.25	0.15	-\$0.53	\$0.04	\$7.71	-3.2%
Cumulative	-\$0.16	0.14	-\$0.33	\$0.02	\$7.72	-2.1%
Skilled Nursing faci	ility					
2016	-\$0.31	<0.01	-\$0.46	-\$0.15		-2.7%
2017	-\$0.47	<0.001	-\$0.70	-\$0.24	\$11.36	-4.1%
2018	-\$0.53	<0.01	-\$0.82	-\$0.23		-4.7%
2019	-\$0.64	<0.01	-\$0.99	-\$0.28		-5.6%
2020	-\$0.35	0.21	-\$0.81	\$0.11	\$12.15	-2.9%
Cumulative	-\$0.46	<0.01	-\$0.73	-\$0.19	\$11.51	-4.0%
Hospice						
2016	-\$0.01	0.80	-\$0.07	\$0.05		-0.4%
2017	-\$0.04	0.42	-\$0.13	\$0.05	\$2.81	-1.4%
2018	-\$0.07	0.30	-\$0.19	\$0.04		-2.5%
2019	\$0.06	0.49	-\$0.08	\$0.27		2.1%
2020	\$0.08	0.51	-\$0.12	\$0.11	\$3.20	2.5%
Cumulative	<\$0.01	0.998	-\$0.11	\$0.11	\$2.88	0.0%
Part B non-institut	ional*					
2016	-\$0.20	0.03	-\$0.36	-\$0.05	400.00	-0.9%
2017	-\$0.20	0.17	-\$0.43	\$0.04	\$23.32	-0.9%
2018	-\$0.23	0.21	-\$0.53	\$0.07		-1.0%
2019	-\$0.24	0.29	-\$0.62	\$0.13		-1.0%
2020	-\$0.14	0.61	-\$0.58	\$0.30	\$22.79	-0.6%
Cumulative	-\$0.20	0.23	-\$0.48	\$0.07	\$23.22	-0.9%

^{*}Includes Part B carrier and durable medical equipment claims. CI= Confidence Interval. | These models include state-specific linear time trends. | Average is based on capped expenditure measures. #Cumulative estimate corresponds to a weighted Average Baseline Spending for HHVBP states during 2016-2020 that is calculated by weighting the pre-PDGM baseline average and post-PDGM baseline average by the number of eligible home health days in HHVBP states in 2016-2019 and 2020, respectively. Baseline average in HHVBP states for 2016-2019 corresponds to measures defined by pre-PDGM method and that for 2020 corresponds to measures defined by post-PDGM method. For more details refer to Section A.1.4.2 and A.2.9

Exhibit B-52. Cumulative D-in-D Results at the State-Level, Spending Measures

		Model Es	timates		Average in	
Measure	D-in-D	p-value	Lower 90% CI	Upper 90% Cl	HHVBP States, Weighted Baseline* (2013 – 2015)	% Relative Change
Average Medicare	Spending per D	ay during and fo	llowing FFS H	H Episodes of Ca	re	
Arizona	-\$5.40	0.09	-\$10.69	-\$0.12	\$149.13	-3.6%
Florida	-\$2.28	0.06	-\$4.24	-\$0.32	\$131.96	-1.7%
Iowa	-\$8.77	0.01	-\$14.58	-\$2.97	\$130.58	-6.7%
Maryland	\$10.54	<0.01	\$5.30	\$15.78	\$170.04	6.2%
Massachusetts	-\$7.02	0.02	-\$11.79	-\$2.26	\$155.03	-4.5%
Nebraska	-\$9.26	0.04	-\$16.54	-\$1.97	\$134.65	-6.9%
North Carolina	\$0.83	0.65	-\$2.16	\$3.81	\$128.97	0.6%
Tennessee	-\$5.45	<0.01	-\$8.47	-\$2.44	\$121.60	-4.5%
Washington	\$1.48	0.68	-\$4.39	\$7.36	\$139.07	1.1%
Average Medicare	Spending per D	ay during FFS HI	H Episodes of (Care		
Arizona	-\$5.77	0.18	-\$12.81	\$1.28	\$167.20	-3.5%
Florida	-\$0.13	0.92	-\$2.40	\$2.14	\$144.70	-0.1%
lowa	-\$13.26	<0.01	-\$20.03	-\$6.49	\$147.12	-9.0%
Maryland	\$7.95	0.05	\$1.36	\$14.55	\$189.87	4.2%
Massachusetts	-\$7.46	0.01	-\$12.49	-\$2.43	\$171.39	-4.4%
Nebraska	-\$9.44	0.03	-\$16.59	-\$2.30	\$148.62	-6.4%
North Carolina	\$2.34	0.30	-\$1.38	\$6.07	\$141.88	1.6%
Tennessee	-\$7.98	<0.001	-\$11.79	-\$4.17	\$124.05	-6.4%
Washington	-\$0.97	0.80	-\$7.12	\$5.18	\$154.59	-0.6%
Average Medicare	Spending per D	ay following FFS	HH Episodes	of Care		
Arizona	-\$0.37	0.92	-\$6.24	\$5.49	\$107.61	-0.3%
Florida	\$2.25	0.27	-\$1.14	\$5.63	\$95.91	2.3%
Iowa	-\$3.04	0.48	-\$10.17	\$4.09	\$91.41	-3.3%
Maryland	\$13.06	<0.001	\$7.95	\$18.17	\$124.68	10.5%
Massachusetts	-\$5.68	0.13	-\$11.80	\$0.44	\$111.64	-5.1%
Nebraska	-\$5.50	0.41	-\$16.46	\$5.46	\$99.79	-5.5%
North Carolina	-\$0.84	0.69	-\$4.35	\$2.67	\$95.52	-0.9%
Tennessee	-\$1.07	0.70	-\$5.60	\$3.45	\$109.29	-1.0%
Washington	\$2.40	0.63	-\$5.93	\$10.73	\$99.61	2.4%

CI= Confidence Interval. | These models include state-specific linear time trends. * Weighted Average Baseline Spending for HHVBP states during 2016-2020 is calculated by weighting the pre-PDGM baseline average and post-PDGM baseline average by the number of eligible home health days in HHVBP states in 2016-2019 and 2020, respectively. For more details refer to Section A.1.4.2 and A.2.9

Exhibit B-53. Cumulative D-in-D Results of the HHVBP Model on Medicare Spending Components

		Model Estimates									
		iviodei E	stimates								
Medicare spending per day by type of service	D-in-D	p-value	Lower 90% CI	Upper 90% CI							
Average Medicare Spending per Day during and following FFS Home Health Episodes of Care											
Total	-\$2.17	<0.01	-\$3.43	-\$0.92							

	Model Estimates										
Medicare spending per day by type of service	D-in-D	p-value	Lower 90% CI	Upper 90% CI							
Inpatient											
Arizona	-\$4.46	0.04	-\$7.96	-\$0.97							
Florida	-\$1.39	0.07	-\$2.66	-\$0.13							
lowa	-\$4.46	0.14	-\$9.43	\$0.51							
Maryland	\$7.87	<0.001	\$4.33	\$11.41							
Massachusetts	-\$5.08	<0.01	-\$8.29	-\$1.87							
Nebraska	-\$4.71	0.11	-\$9.49	\$0.08							
North Carolina	\$0.06	0.96	-\$1.93	\$2.05							
Tennessee	-\$2.08	0.08	-\$4.02	-\$0.15							
Washington	\$2.56	0.28	-\$1.36	\$6.47							
Skilled Nursing Faci		0.00	A	44.40							
Arizona	\$0.18	0.82	-\$1.14	\$1.49							
Florida	-\$0.27	0.27	-\$0.67	\$0.13							
lowa	-\$3.62 \$0.98	<0.001	-\$5.23 -\$0.08	-\$2.02 \$2.04							
Maryland Massachusetts	-\$0.43	0.13	-\$0.08 -\$1.49	\$2.04							
Nebraska	-\$0.43 -\$1.70	0.50 0.14	-\$1.49	\$0.63							
North Carolina	\$0.21	0.14	-\$3.38 -\$0.43	\$0.84							
Tennessee	-\$1.56	<0.001	-\$2.23	-\$0.88							
Washington	-\$0.86	0.50	-\$2.95	\$1.23							
	Spending per Day <u>dur</u>		· · · · · · · · · · · · · · · · · · ·	γ1.23							
Total	-\$2.07	0.02	-\$3.52	-\$0.62							
Inpatient	φ2.07	0.02	ψ0.52	φ0.02							
Arizona	-\$3.15	0.22	-\$7.37	\$1.07							
Florida	-\$1.57	0.05	-\$2.86	-\$0.28							
Iowa	-\$6.31	0.04	-\$11.33	-\$1.30							
Maryland	\$5.23	0.05	\$0.94	\$9.52							
Massachusetts	-\$5.79	<0.01	-\$9.23	-\$2.35							
Nebraska	-\$4.53	0.09	-\$9.00	-\$0.07							
North Carolina	\$1.19	0.41	-\$1.18	\$3.57							
Tennessee	-\$2.83	0.03	-\$4.98	-\$0.67							
Washington	\$2.40	0.36	-\$1.91	\$6.70							
Skilled Nursing Faci	lity										
Arizona	\$0.09	0.88	-\$0.91	\$1.10							
Florida	-\$0.08	0.63	-\$0.37	\$0.20							
Iowa	-\$4.21	<0.001	-\$5.86	-\$2.56							
Maryland	\$0.89	0.07	\$0.08	\$1.69							
Massachusetts	-\$0.62	0.24	-\$1.49	\$0.25							
Nebraska	-\$1.63	0.14	-\$3.44	\$0.18							
North Carolina	\$0.25	0.46	-\$0.30	\$0.80							
Tennessee	-\$1.07	<0.001	-\$1.57	-\$0.57							
Washington	-\$1.12	0.21	-\$2.60	\$0.36							

CI= Confidence Interval. | These models include state-specific linear time trends. | Average is based on capped expenditure measures. Capping was done separately for total and for each component such that the component means do not add up to the total mean.

Exhibit B-54. Results from Sensitivity Model Not adjusted for COVID Covariates Showing Impact of the HHVBP Model on Medicare Spending Measures

THIT DI WOOLI	on wicarcare sp	enaing Measure				
		Model Esti	mates		Average in	%
Measure	D-in-D	p-value	Lower 90% CI	Upper 90% Cl	HHVBP States, Baseline (2013-2015)	Relative Change*
Average Medi	care Spending pe	r Day <u>during and</u>	following FFS I	HH Episodes of	Care	
2016	-\$1.12	<0.01	-\$1.79	-\$0.45		-0.8%
2017	-\$2.00	<0.01	-\$3.05	-\$0.94		-1.4%
2018	-\$1.99	0.02	-\$3.37	-\$0.62	¢120.22	-1.4%
2019	-\$2.68	<0.01	-\$4.40	-\$0.97	\$138.33	-1.9%
2020	-\$3.62	<0.01	-\$5.63	-\$1.61		-2.8%
Cumulative	-\$2.24	<0.01	-\$3.49	-\$0.99		-1.6%
Average Medi	care Spending pe	r Day <u>during</u> FFS	HH Episodes of	Care		
2016	-\$0.90	0.05	-\$1.67	-\$0.14		-0.6%
2017	-\$1.77	0.02	-\$3.01	-\$0.53		-1.2%
2018	-\$1.81	0.07	-\$3.47	-\$0.15	\$150.60	-1.2%
2019	-\$2.13	0.09	-\$4.23	-\$0.04	\$150.00	-1.4%
2020	-\$4.22	<0.01	-\$6.50	-\$1.93		-2.9%
Cumulative	-\$2.11	0.02	-\$3.56	-\$0.66		-1.4%
Average Medi	care Spending pe	r Day <u>following</u> F	FS HH Episodes	of Care		
2016	-\$0.41	0.56	-\$1.56	\$0.75		-0.4%
2017	-\$0.35	0.72	-\$1.97	\$1.27		-0.3%
2018	\$0.74	0.54	-\$1.26	\$2.74	¢10F 07	0.7%
2019	\$0.20	0.90	-\$2.26	\$2.66	\$105.97	0.2%
2020	-\$0.75	0.61	-\$3.16	\$1.66		-0.9%
Cumulative	-\$0.09	0.93	-\$1.80	\$1.63		-0.1%

CI= Confidence Interval. | These models include state-specific linear time trends. | Average is based on capped expenditure measures. *Relative changes for 2016 – 2019 express the impact estimate as a percentage of the average spending per day during the baseline period in HHVBP states as reported in the table. Estimates of the relative change for 2020 and the cumulative 2016-2020 period incorporate the post-PDGM approach to measuring average spending per day and were calculated using a slightly different average baseline value. For more details, please refer to Section A.1.4.2 and A.2.9 of the Technical Appendix

B.8 Quality Measures Supporting Analyses

The below numbers reflect all OASIS home health episodes in the calendar year that were eligible for the specific OASIS outcome measure (regardless if their HHA received a TPS in 2019).

Exhibit B-55. "Start of Care" Values for Improvement in Pain Interfering in Activity in 2013 – 2019, HHVBP States and Non-HHVBP States

tates arra r	VOIT-TITTV DP 3							
	2013	2014	2015	2016	2017	2018	2019	2020
Sample Size	9							
HHVBP	865,815	873,701	896,528	959,491	996,837	1,060,144	1,092,200	1,028,286
Non-								
HHVBP	2,667,244	2,777,115	2,934,971	3,148,479	3,335,822	3,519,184	3,623,053	3,355,960
Pain does n	ot interfere v	vith activity						
HHVBP	10.4%	9.8%	9.8%	8.7%	8.1%	8.0%	7.7%	7.3%
Non-								
HHVBP	10.7%	10.1%	9.6%	8.9%	8.6%	8.3%	7.8%	7.3%
Less often t	than daily							
HHVBP	11.7%	11.6%	11.9%	11.8%	12.3%	11.8%	11.5%	11.2%
Non-								
HHVBP	13.3%	12.9%	12.7%	12.3%	12.5%	12.3%	11.8%	11.6%
Daily, but n	ot constant							
HHVBP	59.7%	59.7%	58.4%	57.6%	56.8%	56.4%	55.4%	54.4%
Non-								
HHVBP	58.0%	58.2%	58.3%	57.8%	57.4%	57.3%	56.7%	55.9%
Constant								
HHVBP	18.2%	19.0%	19.9%	21.9%	22.8%	23.7%	25.4%	27.1%
Non- HHVBP	18.0%	18.8%	19.4%	20.9%	21.5%	22.1%	23.7%	25.1%

Exhibit B-56. "Start of Care" Values for Improvement in Management of Oral Medications in 2013 – 2019, HHVBP States and Non-HHVBP States

	2013	2014	2015	2016	2017	2018	2019	2020				
Sample Size	Sample Size											
HHVBP	771,673	800,334	852,266	953,701	1,035,296	1,119,822	1,156,945	1,088,316				
Non-HHVBP	2,384,026	2,513,726	2,732,554	3,017,886	3,351,806	3,604,470	3,755,259	3,526,251				
Patient is able to	take oral med	dications if pre	pared in adva	nce/another p	erson develop	s a drug diary						
HHVBP	41.7%	39.6%	37.0%	31.6%	24.3%	18.8%	14.9%	12.2%				
Non-HHVBP	41.6%	39.8%	37.4%	33.8%	28.5%	23.4%	18.1%	13.8%				
Able to take med	dications at the	e correct time	if given remin	ders by anoth	er person at th	e appropriate	times					
HHVBP	20.3%	20.2%	19.5%	18.3%	16.6%	14.5%	12.7%	11.4%				
Non-HHVBP	22.0%	21.9%	21.5%	20.7%	19.5%	18.0%	16.1%	14.2%				
Unable to take n	Unable to take medication unless administered by another person											
HHVBP	38.0%	40.3%	43.5%	50.1%	59.2%	66.6%	72.5%	76.4%				
Non-HHVBP	36.4%	38.3%	41.1%	45.5%	52.0%	58.6%	65.8%	72.0%				

Exhibit B-57. "Start of Care" Values for Improvement in Dyspnea in 2013 – 2019, HHVBP States and Non-HHVBP States

THITVEI States												
	2013	2014	2015	2016	2017	2018	2019	2020				
Sample Size												
HHVBP	766,654	775,277	799,996	869,259	926,183	1,009,865	1,039,482	996,156				
Non-HHVBP	2,308,737	2,381,188	2,528,053	2,741,483	2,939,654	3,178,621	3,319,950	3,156,927				
Patient is short	Patient is short of breath only when walking more than 20 feet											
HHVBP	38.4%	37.7%	37.6%	35.8%	33.1%	30.3%	29.1%	27.2%				
Non-HHVBP	37.1%	36.8%	36.6%	35.3%	33.5%	31.5%	30.2%	28.0%				
With moderate	exertion											
HHVBP	43.4%	43.9%	43.5%	43.5%	45.3%	47.0%	46.8%	46.4%				
Non-HHVBP	42.9%	43.1%	42.8%	43.1%	44.5%	46.0%	45.9%	45.7%				
With minimal ex	With minimal exertion or at rest											
HHVBP	18.2%	18.4%	18.9%	20.7%	21.7%	22.7%	24.1%	26.5%				
Non-HHVBP	20.0%	20.0%	20.6%	21.6%	22.0%	22.5%	23.9%	26.2%				

Exhibit B-58. "Start of Care" Values for Total Normalized Composite (TNC) Change in Self-Care in 2013 – 2019, HHVBP States and Non-HHVBP States

	2012	2011	2045	2046	2045	2010	2010	2000		
	2013	2014	2015	2016	2017	2018	2019	2020		
Sample Size										
HHVBP	1,492,982	1,491,027	1,523,400	1,564,644	1,603,793	1,673,485	1,695,477	1,583,464		
Non-HHVBP	4,772,073	4,860,258	5,048,061	5,239,030	5,446,553	5,605,393	5,686,507	5,204,016		
Average SOC val	lues									
HHVBP	9.3	9.7	10.1	10.7	11.2	11.5	11.6	12.1		
Non-HHVBP	9.3	9.6	9.9	10.4	10.9	11.2	11.3	11.9		

Exhibit B-59. "Start of Care" Values for Total Normalized Composite (TNC) Change in Mobility in 2013 – 2020, HHVBP States and Non-HHVBP States

	2013	2014	2015	2016	2017	2018	2019	2020		
Sample Size										
HHVBP	1,492,982	1,491,027	1,523,400	1,564,644	1,603,793	1,673,485	1,695,477	1,583,464		
Non-HHVBP	4,772,073	4,860,258	5,048,061	5,239,030	5,446,553	5,605,393	5,686,507	5,204,016		
Average SOC val	ues									
HHVBP	4.7	5.0	5.2	5.7	6.1	6.3	6.4	6.7		
Non-HHVBP	4.8	5.0	5.2	5.6	5.9	6.2	6.3	6.6		

Exhibit B-60. Unadjusted OASIS-based and Claims-based Discharge to Community measures 2018 – 2020, by HHVBP and non-HHVBP States

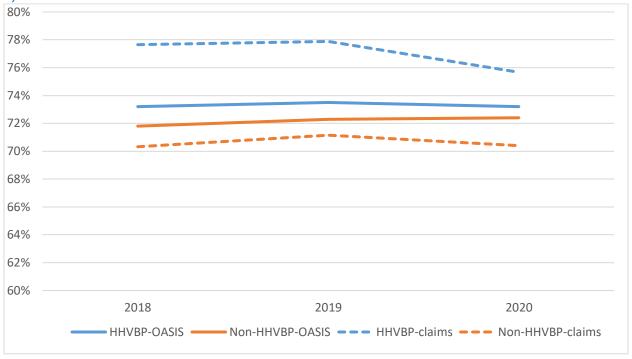


Exhibit B-61. Impact of the HHVBP Model between early years (2016 – 2017) vs. later years of HHVBP (2018 – 2020) for OASIS-Based Measures and Mortality Rate among FFS Beneficiaries

Measure	D-in-D ^a	p-value	Lower 909	% CI ^a	Up	per 90% CI ^a
Discharged to Community		0.69	0.01	0.2	4	1.14
TNC Change in Self-Care		0.02	0.24	-0.0)1	0.04
TNC Change in Mobility		0.004	0.45	-0.0	05	0.01
Improvement in Dyspnea		-1.38	0.04	-2.4	18	-0.28
Improvement in Manageme	nt of Oral	-0.04	0.96	-1.3	39	1.31
Improvement in Pain Interfering with Activity		0.83	0.12	-0.0)5	1. 72
Mortality Rate/All FFS Home Episodes	Health	-0.03	0.24	-0.0	07	0.01

^a Values represent percentage point changes with the exception of the TNC measures. | HHVBP Measures indicated by italic text. | CI= Confidence Interval. | These models (with the exception of Mortality rate measure) include state-specific linear time trends (See Section A.1.5 for more details).

Exhibit B-62. Cumulative D-in-D Results at the State-Level, OASIS Outcome Quality Measures

		Model	Estimates		Average in	
Measure	D-in-D ^a	p-value	Lower 90% Cl ^a	Upper 90% Cl ^a	HHVBP States, Baseline (2013 – 2015)	% Relative Change
Discharged to Com	nmunity		'	·	<u> </u>	
Arizona	-0.38	0.70	-2.00	1.24	76.3%	-0.5%
Florida	1.27	0.04	0.23	2.31	75.2%	1.7%
lowa	-0.48	0.70	-2.52	1.56	67.4%	-0.7%
Maryland	1.10	0.31	-0.68	2.89	74.5%	1.5%
Massachusetts	1.31	0.27	-0.64	3.25	68.8%	1.9%
Nebraska	1.53	0.23	-0.57	3.63	73.1%	2.1%
North Carolina	-0.03	0.97	-1.23	1.18	73.5%	-0.04%
Tennessee	-2.84	<0.01	-4.42	-1.26	65.9%	-4.3%
Washington	-2.94	0.02	-5.06	-0.82	75.3%	-3.9%
Total Normalized	Composite (TNC)	Change in Self-				'
Arizona	0.14	<0.01	0.05	0.22	1.24	11.3%
Florida	-0.003	0.91	-0.05	0.05	1.45	-0.2%
lowa	-0.03	0.69	-0.16	0.10	1.29	-2.3%
Maryland	0.14	0.02	0.04	0.23	1.45	9.7%
Massachusetts	-0.06	0.32	-0.15	0.04	1.36	-4.4%
Nebraska	0.005	0.93	-0.08	0.09	1.17	0.4%
North Carolina	0.01	0.84	-0.07	0.09	1.27	0.8%
Tennessee	-0.004	0.93	-0.07	0.06	1.44	-0.3%
Washington	0.08	0.30	-0.04	0.20	1.11	6.8%
Total Normalized						
Arizona	0.05	<0.01	0.03	0.08	0.40	12.5%
Florida	-0.02	0.12	-0.04	0.001	0.45	-3.9%
Iowa	-0.001	0.96	-0.04	0.03	0.42	-0.2%
Maryland	0.07	<0.001	0.04	0.11	0.46	15.2%
Massachusetts	-0.02	0.38	-0.06	0.02	0.43	-4.7%
Nebraska	-0.01	0.49	-0.04	0.02	0.38	-3.3%
North Carolina	0.01	0.46	-0.01	0.03	0.41	2.6%
Tennessee	-0.01	0.54	-0.04	0.02	0.48	-2.1%
Washington	0.01	0.51	-0.02	0.05	0.37	3.8%
Improvement in D	vspnea					'
Arizona	3.44	0.14	-0.42	7.29	68.7%	5.0%
Florida	-5.50	<0.01	-8.25	-2.74	64.0%	-8.6%
Iowa	-2.42	0.56	-9.19	4.35	69.1%	-3.5%
Maryland	2.56	0.29	-1.44	6.56	75.6%	3.4%
Massachusetts	0.44	0.84	-3.06	3.94	69.4%	0.6%
Nebraska	-2.14	0.43	-6.56	2.29	67.4%	-3.2%
North Carolina	-1.61	0.41	-4.83	1.61	68.7%	-2.3%
Tennessee	2.31	0.27	-1.12	5.74	66.5%	3.5%
Washington	0.65	0.81	-3.73	5.02	65.1%	1.0%
Improvement Man						
Arizona	10.94	<0.001	6.34	15.55	50.2%	21.8%
Florida	1.52	0.38	-1.32	4.37	46.9%	3.2%

		Model E		Average in		
Measure	D-in-D ^a	p-value	Lower 90% Cl ^a	Upper 90% Cl ^a	HHVBP States, Baseline (2013 – 2015)	% Relative Change
Iowa	-0.87	0.78	-5.99	4.25	62.3%	-1.4%
Maryland	5.36	0.10	-0.03	10.74	59.0%	9.1%
Massachusetts	-4.10	<0.10	-8.15	-0.05	61.4%	-6.7%
Nebraska	-1.88	0.68	-9.47	5.72	51.3%	-3.7%
North Carolina	2.13	0.44	-2.36	6.62	49.0%	4.3%
Tennessee	2.28	0.37	-1.89	6.45	54.2%	4.2%
Washington	5.71	0.12	-0.29	11.71	42.9%	13.3%
Improvement in Po	ain Interfering w	ith Activity				
Arizona	4.14	0.04	0.75	7.53	65.2%	6.3%
Florida	0.36	0.78	-1.75	2.46	75.3%	0.5%
Iowa	-1.12	0.73	-6.37	4.13	70.3%	-1.6%
Maryland	1.51	0.52	-2.39	5.41	70.3%	2.1%
Massachusetts	-3.72	0.03	-6.52	-0.92	71.4%	-5.2%
Nebraska	-2.47	0.29	-6.31	1.38	68.3%	-3.6%
North Carolina	0.38	0.84	-2.61	3.36	67.3%	0.6%
Tennessee	2.08	0.28	-1.11	5.27	64.0%	3.2%
Washington	6.47	0.01	2.29	10.65	61.4%	10.5%

^a Values represent percentage point changes. | HHVBP Measures indicated by italic text. | CI = Confidence Interval | These models include state-specific linear time trends.

Exhibit B-63. Baseline and Post-HHVBP Performance Period Means for Patient Mortality among FFS Beneficiaries, All HHVBP States and Non-HHVBP States

	HHVBP	HHVBP States		BP States	Change in Mean	
Measure	Baseline (2013-2015)	Post-HHVBP (2016-2020)	Baseline (2013-2015)	Post-HHVBP (2016-2020)	HHVBP States	Non-HHVBP States
Mortality Rate/All FFS Home Health Episodes, Unadjusted	3.5%	3.5%	3.3%	3.2%	0.0%	-0.1%
Mortality Rate/All FFS Home Health Episodes, Risk-Adjusted	3.5%	2.9%	3.6%	3.2%	-0.5%	-0.4%

Exhibit B-64. Trends in Unadjusted Mortality Rate among Medicare FFS HH Beneficiaries by HHVBP and non-HHVBP states, 2013 – 2020

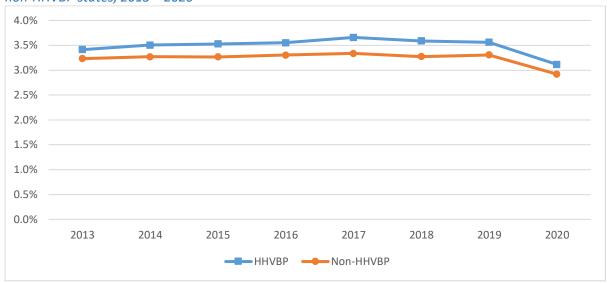


Exhibit B-65. Trends in Risk-Adjusted Mortality Rate among Medicare FFS HH Beneficiaries by HHVBP and non-HHVBP states, 2013 – 2020

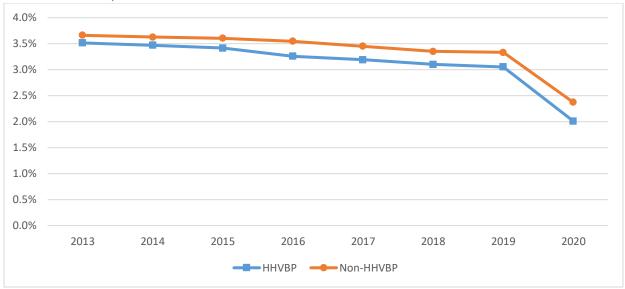


Exhibit B-66. Cumulative D-in-D Results at the State-Level. 60 Day Mortality

Exhibit B oo. cumulative B in B results at the State Level, oo Bay Mortanty									
		Model E	stimates	Average in					
Measure	D-in-D ^a	p-value	Lower 90% CI	Upper 90% CI	HHVBP States, Baseline (2013 – 2015)	% Relative Change			
60 Day Mortality/	All FFS Episode	S							
Arizona	-1.03	<0.01	-1.54	-0.52	4.4%	-23.5%			
Florida	-0.02	0.81	-0.16	0.12	2.9%	-0.7%			
Iowa	-0.16	0.71	-0.85	0.53	4.4%	-3.7%			

		Model E	stimates		Average in	
Measure	D-in-D ^a	p-value	Lower 90% CI	Upper 90% Cl	HHVBP States, Baseline (2013 – 2015)	% Relative Change
Maryland	0.07	0.73	-0.27	0.42	4.3%	1.6%
Massachusetts	0.09	0.75	-0.37	0.56	3.2%	2.8%
Nebraska	-0.05	0.92	-0.95	0.84	4.2%	-1.2%
North Carolina	-0.28	0.13	-0.57	0.02	4.0%	-6.9%
Tennessee	-0.06	0.73	-0.38	0.25	3.7%	-1.6%
Washington	0.66	0.13	-0.06	1.38	4.9%	13.4%

^a Values represent percentage point changes. | CI = Confidence Interval.

B.9 Patient Experience with Care Supporting Analyses

Exhibit B-67. Impact of the HHVBP Model between early years (2016-2017) vs. later years of HHVBP (2018-2020) for HHCAHPS-Based Measures

Measure	D-in-D ^a	p-value	Lower 90% Cl ^a	Upper 90% Cl ^a
How often the home health team gave care in a professional way (Professional Care)	-0.27	0.03	-0.48	-0.07
How well did the home health team communicate with patients (Communication)	-0.17	0.23	-0.41	0.06
Did the home health team discuss medicines, pain, and home safety with patients (Discussion of Care)	-0.43	0.01	-0.71	-0.15
How do patients rate the overall care from the home health agency (Overall Care)	-0.02	0.93	-0.35	0.31
Would patients recommend the home health agency to friends and family (Likely to Recommend)	-0.27	0.25	-0.66	0.12

^a Values represent percentage point changes. | HHVBP Measures indicated by italic text. | CI= Confidence Interval.

Exhibit B-68. Cumulative D-in-D Results at the State-Level, HHCAHPS-Based Patient Experience Measures

		Model E	stimates		Average in	%
Measure	D-in-D ^a	p-value	Lower 90% Cl ^a	Upper 90% Cl ^a	HHVBP States, Baseline (2013 – 2015)	Relative Change
How often the hor	me health team	gave care in a p	orofessional way	(Professional C	are)	
Arizona	0.04	0.92	-0.67	0.76	86.6%	0.05%
Florida	-0.38	0.05	-0.71	-0.06	88.1%	-0.4%
Iowa	0.05	0.88	-0.51	0.61	87.7%	0.1%
Maryland	-0.16	0.70	-0.84	0.52	88.3%	-0.2%
Massachusetts	-0.96	0.03	-1.67	-0.25	88.3%	-1.1%
Nebraska	-0.30	0.47	-0.97	0.37	87.9%	-0.3%
North Carolina	0.47	0.02	0.15	0.80	89.8%	0.5%
Tennessee	0.60	0.02	0.17	1.02	90.1%	0.7%
Washington	0.29	0.44	-0.34	0.93	86.7%	0.3%
How well did the l	home health ted	ım communicat	e with patients	(Communication)	
Arizona	0.43	0.41	-0.43	1.29	83.9%	0.5%
Florida	-0.40	0.08	-0.77	-0.02	85.1%	-0.5%
Iowa	-0.48	0.21	-1.12	0.15	86.1%	-0.6%
Maryland	0.20	0.67	-0.56	0.95	85.7%	0.2%
Massachusetts	-0.78	0.08	-1.52	-0.05	85.7%	-0.9%
Nebraska	-0.32	0.54	-1.16	0.52	86.1%	-0.4%
North Carolina	0.23	0.38	-0.20	0.65	87.5%	0.3%
Tennessee	0.58	0.04	0.12	1.03	87.9%	0.7%
Washington	-0.23	0.60	-0.93	0.48	83.9%	-0.3%
Did the home hea	Ith team discuss	medicines, pai	n, and home saf	ety with patient	s (Discussion of Care)
Arizona	0.02	0.97	-0.92	0.96	79.8%	0.03%
Florida	-0.82	<0.01	-1.25	-0.38	81.7%	-1.0%
Iowa	0.08	0.86	-0.68	0.85	85.5%	0.1%
Maryland	0.41	0.49	-0.57	1.38	82.5%	0.5%
Massachusetts	-0.95	0.06	-1.78	-0.12	84.2%	-1.1%

		Model E	stimates		Average in	%
Measure	D-in-D ^a	p-value	Lower 90% CI ^a	Upper 90% CI ^a	HHVBP States, Baseline (2013 – 2015)	Relative Change
Nebraska	0.80	0.16	-0.14	1.75	83.4%	1.0%
North Carolina	0.35	0.29	-0.19	0.90	84.7%	0.4%
Tennessee	0.58	0.07	0.05	1.11	84.4%	0.7%
Washington	0.17	0.82	-1.06	1.40	80.5%	0.2%
How do patients r	ate the overall o	care from the ho	ome health ager	ncy (Overall Care	?)	
Arizona	0.40	0.60	-0.85	1.66	80.5%	0.5%
Florida	-0.12	0.68	-0.62	0.37	83.6%	-0.1%
Iowa	-0.19	0.73	-1.09	0.71	84.1%	-0.2%
Maryland	-0.34	0.49	-1.17	0.48	83.7%	-0.4%
Massachusetts	-1.29	0.07	-2.45	-0.13	84.8%	-1.5%
Nebraska	0.23	0.77	-1.08	1.53	83.6%	0.3%
North Carolina	0.57	0.13	-0.05	1.19	86.1%	0.7%
Tennessee	0.73	0.06	0.08	1.38	86.4%	0.8%
Washington	0.75	0.29	-0.42	1.92	80.6%	0.9%
Would patients re	commend the h	ome health age	ncy to friends a	nd family (Likely	to Recommend)	
Arizona	0.49	0.60	-1.06	2.03	75.2%	0.7%
Florida	-0.32	0.37	-0.92	0.27	78.5%	-0.4%
Iowa	0.71	0.25	-0.31	1.73	78.9%	0.9%
Maryland	-0.02	0.98	-1.29	1.25	78.4%	-0.03%
Massachusetts	-1.23	0.11	-2.48	0.03	82.1%	-1.5%
Nebraska	0.12	0.90	-1.34	1.58	79.0%	0.2%
North Carolina	0.74	0.10	-0.002	1.48	81.8%	0.9%
Tennessee	1.14	0.02	0.30	1.98	82.9%	1.4%
Washington	0.37	0.63	-0.91	1.65	77.1%	0.5%

^a Values represent percentage point changes. HHVBP Measures indicated by italic text. | CI = Confidence Interval.

B.10 Underserved Populations Supporting Analyses

Exhibit B-69. Characteristics of OASIS Episodes by Medicaid and HHVBP Status, 2013 – 2020

	Baseline (2013-2015)		Post Period (2016-2020)		
	Medicaid	Non-Medicaid	Medicaid	Non-Medicaid	
OASIS Episodes (N)					
HHVBP	1,428,601	3,080,098	2,288,434	5,842,759	
Non-HHVBP	4,890,634	9,794,592	8,645,893	18,583,737	
Average Age (Years)					
HHVBP	68.1	78.9	68.1	78.9	
Non-HHVBP	67.0	78.1	67.2	78.2	
Female	ı				
HHVBP	65.5%	59.5%	64.5%	58.5%	
Non-HHVBP	65.7%	59.5%	64.3%	58.6%	
Race/Ethnicity (Mutua	lly Exclusive)				
Hispanic					
HHVBP	22.3%	2.7%	17.3%	3.3%	
Non-HHVBP	14.4%	3.6%	13.8%	4.0%	
Black Non-Hispanic	I			<u> </u>	
HHVBP	18.4%	7.0%	20.0%	7.9%	
Non-HHVBP	25.5%	9.6%	24.4%	9.5%	
White Non-Hispanic	I				
HHVBP	56.7%	89.2%	59.6%	87.5%	
Non-HHVBP	54.3%	84.9%	55.8%	84.4%	
Non-Hispanic Other Rad	ce				
HHVBP	2.4%	0.9%	3.0%	1.1%	
Non-HHVBP	5.5%	1.7%	5.8%	2.0%	
Non-Hispanic Multiracia	al				
HHVBP	0.2%	0.1%	0.2%	0.1%	
Non-HHVBP	0.2%	0.2%	0.2%	0.1%	
ESRD Flag	I.				
HHVBP	5.2%	2.4%	6.9%	2.7%	
Non-HHVBP	6.9%	2.9%	7.6%	3.2%	
Discharge from Inpatier	nt Facility within 14 Day	/S			
HHVBP	61.6%	70.7%	66.6%	69.5%	
Non-HHVBP	67.1%	73.6%	67.2%	72.5%	
Rural	<u> </u>				
HHVBP	5.2%	3.7%	5.2%	3.6%	

	Baseline (2013-2015)			Period 6-2020)
	Medicaid	Non-Medicaid	Medicaid	Non-Medicaid
HHA Ownership				
For-Profit				
HHVBP	68.3%	62.9%	67.5%	65.9%
Non-HHVBP	61.8%	55.1%	63.3%	59.6%
Non-Profit				
HHVBP	28.0%	33.4%	29.6%	31.4%
Non-HHVBP	35.1%	42.3%	34.3%	38.6%
Government-Owned				
HHVBP	3.7%	3.6%	2.9%	2.7%
Non-HHVBP	3.1%	2.6%	2.4%	1.9%
HHA Chain Affiliation				
Chain-Affiliated				
HHVBP	38.0%	50.7%	43.9%	53.4%
Non-HHVBP	30.4%	38.6%	34.0%	42.5%
No Chain Affiliation	30.170	30.070	3 11070	12.370
HHVBP	49.8%	40.4%	47.1%	37.5%
Non-HHVBP	59.6%	50.0%	57.3%	47.9%
Chain Affiliation Unknow		30.070	37.370	47.370
HHVBP	12.1	8.8	9.0	9.1
Non-HHVBP	9.9	11.3	8.6	9.6
HHA Age	3.5	11.5	0.0	3.0
<4 years				
HHVBP	9.0%	4.8%	2.8%	2.0%
Non-HHVBP				
	6.7%	3.8%	3.6%	2.4%
4-10 years HHVBP	26.00/	24.40/	10.00/	15.8%
Non-HHVBP	26.9%	21.1%	18.9%	
	20.3%	16.2%	16.5%	11.9%
>10 years	C4 20/	74.40/	70.40/	02.20/
HHVBP	64.2%	74.1%	78.4%	82.3%
Non-HHVBP	73.1%	80.1%	79.9%	85.7%
HHA Size				
1-59 OASIS Episodes				
HHVBP	1.3%	0.4%	1.2%	0.3%
Non-HHVBP	2.2%	0.9%	1.9%	0.6%
60-249 OASIS Episodes				
HHVBP	10.0%	4.1%	7.1%	2.8%
Non-HHVBP	13.0%	7.2%	10.2%	5.2%

	Baseline (2013-2015)		Post Period (2016-2020)			
	Medicaid	Non-Medicaid	Medicaid	Non-Medicaid		
250-499 OASIS Episodes	5					
HHVBP	13.4%	8.3%	9.3%	6.2%		
Non-HHVBP	13.6%	10.4%	11.1%	8.0%		
500-999 OASIS Episodes	5	<u>'</u>				
HHVBP	17.0%	16.1%	13.2%	13.2%		
Non-HHVBP	15.2%	15.6%	14.3%	14.2%		
1000+ OASIS Episodes						
HHVBP	58.3%	71.0%	69.3%	77.4%		
Non-HHVBP	56.0%	65.9%	62.6%	72.0%		

Exhibit B-70. Characteristics of OASIS Home Health Episodes by Race/Ethnicity and HHVBP Status, 2013 – 2020

		Base	eline (2013-2	2015)			Post F	Period (2016	5- 20 20)	
	Hienovie		Non-H	lispanic		Hispania		Non-H	lispanic	
	Hispanic	Black	Other	Multi-	White	Hispanic	Black	Other	Multi-	White
FFS Episode	es (N)									
HHVBP	402,679	479,000	61,966	6,540	3,558,506	587,637	921,227	133,865	10,359	6,477,819
Non- HHVBP	1,056,284	2,192,960	433,219	26,282	10,976,485	1,932,349	3,867,695	879,727	47,208	20,501,184
Average Ag	e (Years)									
HHVBP	73.0	69.2	73.2	72.5	76.6	74.1	70.2	74.0	71.9	76.9
Non- HHVBP	70.9	68.6	75.5	71.2	75.9	71.5	69.4	75.8	71.2	76.0
Female										
HHVBP	62.3%	62.8%	60.4%	62.7%	61.1%	62.0%	62.0%	59.4%	61.9%	59.8%
Non- HHVBP	59.8%	63.5%	59.9%	61.8%	61.4%	58.8%	62.7%	58.9%	60.8%	60.2%
Medicaid E	ligible									
HHVBP	79.3%	54.9%	55.0%	39.6%	22.8%	67.2%	49.6%	50.7%	39.7%	21.1%
Non- HHVBP	66.8%	56.9%	61.8%	43.0%	24.2%	61.7%	54.6%	56.8%	42.1%	23.5%
ESRD Flag										
HHVBP	3.7%	11.6%	7.4%	5.3%	2.1%	6.6%	13.2%	8.3%	6.1%	2.3%
Non- HHVBP	10.8%	10.4%	6.8%	5.3%	2.4%	12.2%	12.1%	7.4%	5.8%	2.5%
Discharge f	rom Inpatien	t Facility with	in 14 Days							
HHVBP	39.4%	72.2%	72.1%	71.1%	70.3%	55.7%	72.6%	71.0%	69.5%	69.2%
Non- HHVBP	65.5%	66.2%	63.9%	69.9%	73.4%	66.9%	68.4%	64.9%	70.5%	71.9%
Rural										
HHVBP	0.2%	4.0%	1.8%	3.9%	4.7%	0.3%	3.9%	1.6%	3.9%	4.5%

	Baseline (2013-2015)					Post Period (2016-2020)				
	Hispanic		Non-H	lispanic		Hispanic		Non-H	lispanic	
	Пізрапіс	Black	Other	Multi-	White	пізрапіс	Black	Other	Multi-	White
Non- HHVBP	2.1%	5.0%	2.9%	8.3%	8.3%	2.0%	5.1%	2.5%	7.5%	8.1%
HHA Owne	ership:									
For-Profit										
HHVBP	86.5%	64.8%	58.8%	59.3%	62.2%	82.2%	67.9%	60.9%	59.9%	64.9%
Non- HHVBP	69.7%	65.7%	65.7%	56.3%	54.1%	70.4%	66.9%	67.6%	52.2%	58.4%
Non-Profit	Non-Profit									
HHVBP	12.3%	31.1%	37.0%	36.5%	33.9%	16.9%	29.1%	35.9%	36.8%	32.3%
Non- HHVBP	28.5%	31.9%	32.6%	40.8%	42.9%	27.9%	31.1%	31.0%	45.5%	39.5%
Governme	nt-Owned									
HHVBP	1.2%	4.1%	4.3%	4.2%	3.9%	0.9%	3.0%	3.2%	3.3%	2.9%
Non- HHVBP	1.7%	2.4%	1.7%	2.9%	3.0%	1.7%	2.0%	1.3%	2.3%	2.1%
HHA Chain	Affiliation:		'	'	'	'			'	'
Chain-Affili	ated									
HHVBP	15.1%	50.0%	42.4%	44.3%	50.0%	30.0%	53.2%	45.0%	46.3%	52.4%
Non- HHVBP	19.3%	33.4%	24.0%	32.4%	38.5%	24.0%	39.2%	27.2%	32.8%	42.0%
No Chain A	ffiliation									
HHVBP	67.0%	39.1%	47.6%	45.6%	41.2%	64.1%	37.3%	45.3%	44.5%	38.3%
Non- HHVBP	73.9%	55.9%	69.1%	56.7%	50.1%	69.8%	51.4%	66.8%	56.2%	48.3%
	Chain Affiliation Unknown/Missing									
HHVBP	17.9%	10.9%	10.0%	10.1%	8.8%	5.9%	9.5%	9.8%	9.2%	9.3%
Non- HHVBP	6.8%	10.7%	6.2%	10.8%	11.4%	6.2%	9.4%	5.5%	11.0%	9.7%
HHA Age	0.070	10.770	0.270	10.070	11.7/0	0.270	J. 7/0	3.370	11.070	3.770
THIA Age										

		eline (2013-2	2015)		Post Period (2016-2020)					
	Hispanic		Non-H	lispanic		Hispanic -		Non-H	lispanic	
	Thispanic	Black	Other	Multi-	White	mspanic	Black	Other	Multi-	White
<4 years	'				,	'				,
HHVBP	19.4%	5.3%	7.3%	7.6%	4.7%	4.4%	1.8%	3.3%	2.9%	2.0%
Non-										
HHVBP	8.2%	6.4%	11.3%	6.1%	3.8%	4.0%	2.2%	6.1%	3.2%	2.6%
4-10 years										
HHVBP	50.2%	18.3%	18.0%	19.4%	20.5%	34.3%	12.6%	16.0%	15.3%	15.6%
Non-										
HHVBP	29.4%	22.2%	25.3%	18.7%	15.2%	21.3%	15.6%	24.0%	13.6%	11.7%
>10 years										
HHVBP	30.4%	76.4%	74.8%	73.0%	74.8%	61.3%	85.7%	80.7%	81.7%	82.4%
Non-										
HHVBP	62.4%	71.4%	63.4%	75.3%	81.1%	74.6%	82.2%	69.9%	83.2%	85.6%
HHA Size										
1-59 OASIS	Episodes									
HHVBP	2.5%	0.8%	1.1%	0.9%	0.5%	2.2%	0.6%	0.8%	0.8%	0.4%
Non-										
HHVBP	2.4%	3.2%	2.0%	2.4%	0.8%	1.9%	2.3%	1.8%	1.8%	0.6%
60-249 OAS	SIS Episodes									
HHVBP	21.5%	5.5%	6.1%	6.7%	4.3%	14.3%	3.5%	4.2%	4.9%	3.2%
Non-										
HHVBP	18.3%	13.8%	15.4%	13.5%	7.1%	13.8%	9.3%	12.0%	9.3%	5.4%
250-499 O	ASIS Episodes									
HHVBP	26.9%	8.9%	7.4%	8.4%	8.2%	15.7%	6.4%	7.3%	7.8%	6.4%
Non-										
HHVBP	17.9%	11.3%	16.8%	12.5%	10.6%	14.0%	8.4%	14.3%	10.6%	8.4%
500-999 O	ASIS Episodes									
HHVBP	19.2%	15.8%	16.8%	16.5%	16.2%	13.7%	12.1%	12.8%	12.2%	13.3%
Non-										
HHVBP	15.1%	12.6%	14.7%	15.6%	16.2%	14.3%	11.7%	14.6%	13.8%	14.7%

	Baseline (2013-2015)						Post Period (2016-2020)			
	Hignoria	Non-Hispanic			Hispania		Non-H	lispanic		
	Hispanic	Black	Other	Multi-	White	Hispanic	Black	Other	Multi-	White
1000+ OAS	IS Episodes									
HHVBP	29.8%	69.0%	68.6%	67.5%	70.9%	54.1%	77.4%	74.9%	74.3%	76.7%
Non- HHVBP	46.3%	59.0%	51.1%	56.0%	65.4%	56.0%	68.3%	57.3%	64.5%	70.8%

Exhibit B-71. Differences in TNC Measures by Other Versus White Non-Hispanic Race, 2013-2015

Measure	Subgroup Comparison	Difference Estimate	P-value
Unplanned Acute Care Hospitalization/First FFS HH Episodes** ^a	Other vs. White Non- Hispanic	-0.72	<0.001
ED Use (No Hospitalization)/First FFS HH Episodes** ^a	Other vs. White Non- Hispanic	-2.91	<0.001
Total Normalized Composite (TNC) Change in Self- Care*	Other vs. White Non- Hispanic	-0.01	0.20
Total Normalized Composite (TNC) Change in Mobility*	Other vs. White Non- Hispanic	0.01	<0.01

^{*} Results obtained from linear regression with state fixed effects | ** Results obtained from linear regression with state fixed effects and HCC risk score | a Difference estimates represent percentage point changes

Exhibit B-72. Differential Impact of HHVBP Based on Other Versus White Non-Hispanic Race, 2013-2020

Exhibit b-72. Dijjerentiai impact	oj mirobi i	Basca on oth	Cr versus vvii	nte Hon map	,		
					Other - Wl	nite Non-	
Managema	Other No	on-Hispanic	White No	n-Hispanic	Hispanic		
Measure	Din D. Dunlun		5 5	P-value	D-in-D-in-		
	D-in-D	P-value	D-in-D		D	P-value	
Unplanned Acute Care	-0.52	0.14	-0.39	0.02	-0.13	0.68	
Hospitalization/First FFS HH							
Episodes** a							
ED Use (No Hospitalization)/First	0.15	0.66	0.29	0.06	-0.14	0.64	
FFS HH Episodes** ^a							
Total Normalized Composite	0.08	<0.01	0.04	0.01	0.03	0.04	
(TNC) Change in Self-Care							
Total Normalized Composite	0.03	<0.001	0.02	0.01	0.01	0.03	
(TNC) Change in Mobility							

^{*} Results obtained from linear regression with state fixed effects | ** Results obtained from linear regression with state fixed effects and HCC risk score | a Difference estimates represent percentage point changes

Exhibit B-73. Differences in Covariate Adjusted TNC Measures with HCC Risk Score by Medicaid Status or Hispanic Ethnicity and Race, 2013 – 2015

Measure	Subgroup Comparison	Difference Estimate	P-value
Total Normalized Composite	Medicaid vs. Non-Medicaid	-0.08	<0.001
(TNC) Change in Self-Care	Black vs. White Non-Hispanic	-0.03	<0.001
	Hispanic vs. White Non-Hispanic	-0.03	<0.01
Total Normalized Composite	Medicaid vs. Non-Medicaid	-0.02	<0.001
(TNC) Change in Mobility	Black vs. White Non-Hispanic	-0.01	<0.001
	Hispanic vs. White Non-Hispanic	-0.005	0.07

Exhibit B-74. Differential Impact of HHVBP Model on Covariate Adjusted TNC Measures with HCC Risk Score by Medicaid Status, 2013 – 2020

Massaura	Medicaid		Non-M	edicaid	Medicaid – Non- Medicaid	
Measure	D-in-D	P-value	D-in-D	P-value	D-in-D-in- D	P-value
Total Normalized Composite (TNC) Change in Self-Care	0.004	0.82	0.05	<0.01	-0.05	<0.001
Total Normalized Composite (TNC) Change in Mobility	0.008	0.20	0.02	<0.01	-0.01	<0.01

Exhibit B-75. Differential Impact of HHVBP Model on Covariate Adjusted TNC Measures with HCC Risk Score by Black Versus White Non-Hispanic, 2013 – 2020

Manager	Black Non-Hispanic		White Nor	n-Hispanic	Black – White Non- Hispanic	
Measure	D-in-D	P-value	D-in-D	P-value	D-in-D-in- D	P-value
Total Normalized Composite (TNC) Change in Self-Care	0.07	<0.001	0.04	0.01	0.03	0.02
Total Normalized Composite (TNC) Change in Mobility	0.03	<0.001	0.01	0.01	0.01	<0.01

Exhibit B-76. Differential Impact of HHVBP Model on Covariate Adjusted TNC Measures with HCC Risk Score by Hispanic Versus White Non-Hispanic, 2013 – 2020

Managemen	Hispanic		White No	n-Hispanic	Hispanic – White Non-Hispanic	
Measure	D-in-D	P-value	D-in-D	P-value	D-in-D-in- D	P-value
Total Normalized Composite (TNC) Change in Self-Care	-0.12	<0.001	0.04	0.01	-0.16	<0.001
Total Normalized Composite (TNC) Change in Mobility	-0.03	<0.01	0.01	0.01	-0.04	<0.001

B.11 Sample Size Tables

The exhibits in this section provide the sample size for their corresponding table in the Fifth Annual Report. For example, Exhibit 14n corresponds to Exhibit 14 in the Fifth Annual Report.

Exhibit 14n. Sample Size for Cumulative D-in-D Results for Home Health Utilization among FFS Beneficiaries

Measure	HHVBP	Non-HHVBP
Percent of FFS Beneficiaries with at Least One HH Episode	4,368	20,722
Number of HH Days of Care per FFS Beneficiary	4,368	20,722

These numbers represent the number of county-years. | Sample size reflects episodes from 2013-2020 with non-missing data.

Exhibit 22n. Sample Size for Cumulative D-in-D Results for Case-Mix of Home Health Patients

Measure	HHVBP	Non-HHVBP
HCC Score at the Start of Care	12,116,616	41,741,544
TNC Mobility at the Start of Care	12,624,272	41,840,908
TNC Self Care at the Start of Care	12,624,272	41,840,908
Conditions at Risk of Limited Functional Improvement	12,654,548	41,968,100
Count of HCC Conditions Present at Start of Care	12,654,548	41,968,100

Sample size reflects episodes from 2013 –2020 with non-missing data.

Exhibit 25n. Sample Size for Cumulative D-in-D Results for Post-Acute Care FFS Medicare Beneficiaries

Measure	ННУВР	Non-HHVBP
Home Health Care	13,927,683	45,861,999
Skilled Nursing Facility	13,927,683	45,861,999
Inpatient Rehabilitation Facility	13,927,683	45,861,999
Self-Care	13,927,683	45,861,999
Hospital Outpatient Therapy	13,927,683	45,861,999

Sample size reflects hospital discharges from 2013 –2020 with non-missing data.

Exhibit 40n. Sample Size for Cumulative D-in-D Results for Frontloading Analyses

Measure	HHVBP	Non-HHVBP
Frontloading Skilled Nursing Visits – Post-Institutional Episodes	1,783,540	5,586,055
Frontloading Skilled Nursing Visits – Community- Referred Episodes	3,620,976	10,615,578
Frontloading Therapy Visits – Post-Institutional	1,783,540	5,586,055
Frontloading Therapy Visits – Community-Referred Episodes	3,620,976	10,615,578

Counts displayed above represent a subset of claims-based episodes, only including post-institutional episodes which lasted at least 14 days without a hospitalization occurring during that time.

Exhibit 57n. Sample Size for Cumulative D-in-D Results for FFS Claims-Based Utilization Measures

FFS Claims-Based Health Care Utilization Measures	HHVBP	Non-HHVBP
Unplanned Acute Care Hospitalization/First FFS HH Episodes	5,422,915	15,580,576

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FFS Claims-Based Health Care Utilization Measures	HHVBP	Non-HHVBP
Outpatient ED Use (no Hospitalization)/First FFS HH Episodes	5,422,915	15,580,576
ED Use followed by Inpatient Admission/First FFS HH Episodes	5,459,773	15,691,141
Total ED Use (Outpatient or Inpatient Claims)/First FFS HH Episodes	5,459,773	15,691,141
Unplanned Acute Care Hospitalization/All FFS HH Episodes	9,990,283	33,769,633
SNF Use/All FFS HH Episodes	9,990,283	33,769,633

HHVBP Measures indicated by italic text. | Sample size reflects episodes from 2013 –2020 with non-missing data.

Exhibit 66n. Sample Size for Cumulative D-in-D Results for FFS Claims-Based Spending Measures

FFS Claims-Based Spending Measures	HHVBP	Non-HHVBP
Average Medicare Spending per Day <u>during and</u> <u>following</u> FFS HH Episodes of Care	21,424,943	72,216,849
Average Medicare Spending per Day <u>during</u> FFS HH Episodes of Care	21,424,943	72,216,849
Average Medicare Spending per Day <u>following</u> FFS HH Episodes of Care	13,465,547	38,866,579

Sample size reflects episodes with non-missing data based on the pre-PDGM (2013-2019) and post-PDGM (2013-2020) approaches.

Exhibit 72n. Sample Size for Cumulative D-in-D Results for OASIS Outcome and Mortality Measures

OASIS-Based Outcome Impact Measures	HHVBP	Non-HHVBP
Discharged to Community	12,416,913	41,153,728
Total Normalized Composite (TNC) Change in Self-Care	9,258,578	30,008,484
Total Normalized Composite (TNC) Change in Mobility	9,258,578	30,008,484
Improvement in Dyspnea	7,182,872	22,554,613
Improvement in Management of Oral Medications	7,778,353	24,885,978
Improvement in Pain Interfering with Activity	7,773,002	25,361,828
60 Day Mortality/All FFS Episodes	11,465,110	38,449,341

HHVBP Measures indicated by italic text. | Sample size reflects episodes from 2013 –2020 with non-missing data.

Exhibit 77n. Sample Size for Cumulative D-in-D Results for HHCAHPS-Based Impact Measures

HHCAHPS-Based Patient Experience Impact Measures	HHVBP	Non-HHVBP
All 5 HHCAHPS-Based Patient Experience Impact Measures	12,127	50,021

HHVBP Measures indicated by italic text. | Sample size reflects episodes from 2013 –2020 with non-missing data.