# Global and Professional Direct Contracting Model: Quality Measurement Methodology (for PY2021 only—4/1/2021–12/31/2021)

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## **Revision history**

| Revision | Date           | Revisions                              |  |  |
|----------|----------------|--|--|--|
| 1.1      | March 12, 2021 | Minor edits to standardize terminology |  |  |

## **Reference documents**

| Title  |
|--|
| Direct Contracting (Professional and Global): Frequently Asked Questions, Version 3. Oct 2020  |
| Direct Contracting Model Global and Professional Options: Financial Operating Guide Overview   |
| Direct Contracting Model Global and Professional Options: Financial Companion to Operating Guide Overview: Standard DCE              |
| Direct Contracting Model Global and Professional Options: Financial Companion to Operating Guide Overview: New Entrant DCE           |
| Direct Contracting Model Global and Professional Options: Financial Companion to Operating Guide Overview: High Needs Population DCE |
| Direct Contracting Model Financial Operations Operating Policies: Reconciliation   |

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# **List of Acronyms**

|                       | _  |
|-----------------------|--|
| ACO                   | Accountable Care Organization  |
| ACR                   | Risk-Standardized All-Condition Readmission                                  |
| CAHPS®                | Consumer Assessment of Healthcare Providers and Systems®                     |
| CCN                   | CMS Certification Number   |
| CI/SEP                | Continuous Improvement/Sustained Exceptional Performance                     |
| CMS                   | Centers for Medicare & Medicaid Services                                     |
| DAH                   | Days at Home for Patients with Complex, Chronic Conditions                   |
| DCE                   | Direct Contracting Entity  |
| FFS                   | Medicare Fee-for-Service   |
| FQHC                  | Federally Qualified Health Center  |
| GPDC                  | Global and Professional Direct Contracting                                   |
| HCC                   | Hierarchical Condition Category  |
| НРР                   | High Performers Pool   |
| IP                    | Implementation Period  |
| UAMCC                 | All-Cause Unplanned Admissions for Patients with Multiple Chronic Conditions |
| NPI                   | National Provider Identifier   |
| P4P                   | Pay-for-Performance  |
| P4R                   | Pay-for-Reporting  |
| PY                    | Performance Year   |
| RSAAR                 | A Risk-Standardized Acute Admission Rate                                     |
| RSRR                  | Risk-Standardized Readmission Rate   |
| Timely Follow-Up      | Timely Follow-Up After Acute Exacerbations of Chronic Conditions             |
| The Innovation Center | Center for Medicare & Medicaid Innovation                                    |
|                       |  |

This document provides an overview of the quality measurement and performance evaluation methodology for Direct Contracting Entities (DCEs) participating in the Global and Professional Direct Contracting (GPDC) Model. The quality approach is discussed at a high level for the entire performance period, and Performance Year 2021 (PY2021) is discussed in additional detail. This document includes information on the GPDC Model focusing on the Standard, New Entrant, and High Needs Population DCE types. A future update of this document will include information regarding the Managed Care Organization-based DCE type. This document may be subject to periodic changes and will be updated to reflect policies applicable during the most current PY.

**Section 1** provides a brief overview of the GPDC Model with context relevant to the quality strategy. **Section 2** describes the quality performance assessment process in detail and provides an overview of how performance assessment will differ in subsequent PYs. **Section 3** provides a series of worked examples of the application of the quality strategy across PY2021—PY2023. **Section 4** provides additional details regarding the design of the Quality Measures in use during PY2021 of the GPDC Model.

### 1. Model Background: Context for Quality Approach

### 1.1 GPDC Model Overview

The GPDC Model is part of a strategy by the Centers for Medicare & Medicaid Services (CMS) Center for Medicare and Medicaid Innovation (Innovation Center) to drive broader health care delivery system reform through the redesign of primary care. The GPDC Model builds on lessons learned from other Medicare Accountable Care Organization (ACO) initiatives, such as the Medicare Shared Savings Program (Shared Savings Program) and the Next Generation ACO Model, and innovative risk-sharing approaches from Medicare Advantage and the private sector. GPDC Model participants are referred to as DCEs.

DCEs are expected to improve quality of care and health outcomes for Medicare beneficiaries. As such, the GPDC Model will include an assessment of quality during each PY using several Quality Measures.

Before describing the quality approach, **Section 1** briefly reviews several features of the GPDC Model that have implications for the model's quality strategy. For more detail on these general model features, please see the financial specification papers and frequently asked questions available on the GPDC Model website.<sup>1</sup>

### 1.2 Types of DCEs

DCEs can participate as one of three<sup>2</sup> DCE types in PY2021. The characteristics and criteria that define each type of DCE are as follows:

- Standard DCEs—Standard DCEs comprise organizations that generally have substantial
  experience serving Medicare fee-for-service (FFS) beneficiaries, including Medicare-only and
  dually eligible beneficiaries. These DCEs also may have prior experience participating in
  Medicare ACO initiatives.
- New Entrant DCEs—New Entrant DCEs consist of organizations that have limited experience serving the FFS Medicare population or participating in Medicare risk-based contracts. To qualify as a New Entrant DCE, no more than 50% of a DCE's DC Participant Providers may have prior experience in any of the ACO initiatives, the Comprehensive End-Stage Renal Disease (ESRD) Care Model, or the CPC+ Model.
- High Needs Population DCEs—High Needs Population DCEs serve FFS Medicare beneficiaries with complex needs. Only beneficiaries who meet one or more of the high needs eligibility criteria may be aligned to a High Needs Population DCE.<sup>3</sup> Additionally, High Needs Population DCEs are expected to coordinate care for their aligned beneficiaries using a model of care designed for individuals with complex needs, like the one employed by the Programs of All-Inclusive Care for the Elderly.

<sup>&</sup>lt;sup>1</sup> Financial specification papers, and FAQs are available at the bottom of the Direct Contracting Model Options main page at <a href="https://innovation.cms.gov/innovation-models/direct-contracting-model-options">https://innovation.cms.gov/innovation-models/direct-contracting-model-options</a>.

<sup>&</sup>lt;sup>2</sup> As noted above, a future update of this document will include information regarding the Managed Care Organization-based DCE type.

³ High Needs eligibility criteria: (1) Hierarchical Condition Category (HCC) risk score  $\geq$  3.0 (for concurrent or prospective Aged and Disabled scores) or > 0.35 (for prospective ESRD scores); (2) HCC risk score  $\geq$  2.0 and < 3.0 (for concurrent or prospective Aged and Disabled scores) or  $\geq$  0.24 and < 0.35 (for prospective ESRD scores) with two or more unplanned admissions in the last year; (3) signs of frailty based on hospital bed or transfer equipment use; and (4) signs of mobility impairment based on ICD-10-CM diagnosis codes. More detailed information is available in the appendix of the *Direct Contracting Financial Operating Guide: Overview*.

The Quality Benchmark development approach used for the High Needs Population DCE varies slightly from the one used for Standard and New Entrant DCEs. Additional details are provided in **Section 2.3.2** of this document.

### 1.3 Beneficiary Alignment

Eligible beneficiaries will be aligned to DCEs via claims and voluntary alignment.<sup>4</sup> All DCEs are required to meet minimum beneficiary alignment thresholds prior to the start of each PY, as outlined in **Table 1-1**. These minimum aligned beneficiary requirements impact the construction of quality performance benchmarks that vary by DCE type and are discussed in **Section 2.3.2**.

Table 1-1. Minimum Counts of Aligned Medicare FFS Beneficiaries Required for PY2021

|             | Minimum Aligned Medicare FFS Beneficiaries |        |        |        |        |        |  |  |  |  |
|-------------|--|--------|--------|--------|--------|--------|--|--|--|--|
| DCE Type    | PY2021*                                    | PY2022 | PY2023 | PY2024 | PY2025 | PY2026 |  |  |  |  |
| Standard    | 5,000                                      | 5,000  | 5,000  | 5,000  | 5,000  | 5,000  |  |  |  |  |
| New Entrant | 1,000                                      | 1,000  | 2,000  | 3,000  | 5,000  | 5,000  |  |  |  |  |
| High Needs  | 250  | 250    | 500    | 750    | 1,200  | 1,400  |  |  |  |  |

<sup>\*</sup> April–December 2021

<sup>&</sup>lt;sup>4</sup> Please see *Appendix B: Beneficiary Alignment Procedures,* found on page 25 of the *Financial Operating Guide: Overview,* for more detailed information regarding beneficiary alignment. Available at <a href="https://innovation.cms.gov/media/document/dc-financial-op-guide-overview">https://innovation.cms.gov/media/document/dc-financial-op-guide-overview</a>.

### 2. Quality Overview

### 2.1 Quality Measures

The mission of Innovation Center models, including the GPDC Model, is to lower the cost of care for Medicare beneficiaries while maintaining or improving the quality of care provided. As such, DCEs are expected to meet goals of improved quality of care and health outcomes for the Medicare beneficiaries they serve. The GPDC Model quality strategy provides achievable performance criteria that aim to incentivize changes in care delivery that reduce unnecessary utilization while improving quality of care.

To accomplish these goals, the GPDC Model will include the assessment of quality performance during each PY using several Quality Measures. Performance on these measures will impact the Performance Year Benchmark for Final Financial Reconciliation.<sup>5</sup>

In PY2021, DCEs will be assessed using the following claims-based Quality Measures (see **Section 4** for more detailed information):

- 1. <u>Risk-Standardized All-Condition Readmission (ACR)</u> measures how many hospital stays result in a readmission within 30 days after patient discharge.
- 2. <u>All-Cause Unplanned Admissions for Patients with Multiple Chronic Conditions (UAMCC)</u> measures unplanned hospital admissions among Medicare FFS beneficiaries 65 years of age and older with multiple chronic conditions.
- 3. Days at Home for Patients with Complex, Chronic Conditions<sup>6</sup> (DAH, under development) measures the number of days that adults with complex, chronic disease spend at home and out of acute and post-acute care settings; this measure will apply only to High Needs Population DCEs.

Two additional measures have been proposed for PY2022. Details for implementation of these measures are not yet final and are subject to change.

- 1. <u>Timely Follow-Up After Acute Exacerbations of Chronic Conditions (Timely Follow-Up)</u> is defined as the percentage of acute events related to one of six chronic conditions where follow-up was received within the timeframe recommended by clinical practice guidelines in a non-emergency outpatient setting. Acute events are those that required either an emergency department visit or hospitalization. The six chronic conditions include hypertension, asthma, heart failure, coronary artery disease, chronic obstructive pulmonary disease, and Type I/II diabetes mellitus. This measure is proposed for Standard and New Entrant DCEs only.
- 2. <u>Consumer Assessment of Healthcare Providers & Systems (CAHPS®) Survey</u> is based on the Clinician and Group (CG)-CAHPS Survey and includes additional content relevant to patient/caregiver experience with care delivered by a DCE. The CG-CAHPS Survey is maintained by the Agency for Healthcare Research and Quality. DCEs must contract with a CMS-approved CAHPS Survey vendor for each reporting year to administer the CAHPS Survey.

<sup>&</sup>lt;sup>5</sup> Materials providing details about the financial methodology used for the Direct Contracting Model, including the Financial Operating Guide Overview and Financial Reconciliation Overview papers, are available at <a href="https://innovation.cms.gov/innovation-models/direct-contracting-model-options">https://innovation.cms.gov/innovation-models/direct-contracting-model-options</a>.

<sup>&</sup>lt;sup>6</sup> Measure name may change once it is finalized.

**Table 2-1** shows the proposed Quality Measure set by PY. Please note that these Quality Measures and timing are proposed and are subject to change. Prior to each PY, additional quality guidance will be issued informing DCEs of adjustments to the quality approach, if any.

Table 2-1. Summary Table of Quality Measures Used by Year

| Measure             | PY2021 | PY2022 | PY2023 | PY2024 | PY2025 | PY2026 | Method of Data<br>Submission                           |
|---------------------|--------|--------|--------|--------|--------|--------|--|
| ACR                 | Х      | Х      | Х      | Х      | Х      | Х      | CMS calculates from claims                             |
| UAMCC               | Х      | Х      | Х      | Х      | Х      | Х      | CMS calculates from claims                             |
| DAH                 | Y      | Υ      | Υ      | Υ      | Υ      | Υ      | CMS calculates from claims                             |
| Timely<br>Follow-Up | _      | Z      | Z      | Z      | Z      | Z      | CMS calculates from claims                             |
| CAHPS               | _      | Х      | Х      | Х      | X      | Х      | DCE contracts<br>with CMS-<br>approved CAHPS<br>vendor |

<sup>- =</sup> not applicable

### 2.2 Quality Withhold

In each PY, 5% of a DCE's financial benchmark (the Quality Withhold) will be held "at risk" and can be earned back, in part or in full, subject to the DCE's quality performance on the Quality Measures. Some or all of the 5% Quality Withhold will be tied to quality reporting or quality performance in each PY, as **Table 2-2** displays.

Table 2-2. Portions of Quality Withhold Tied to Reporting and Performance by Year

| PY      | Quality Withhold | Portion Tied to Reporting | Portion Tied to Performance |
|---------|------------------|---------------------------|-----------------------------|
| PY2021* | 5%               | 4%                        | 1%                          |
| PY2022  | 5%               | 4%                        | 1%                          |
| PY2023  | 5%               | 0%                        | 5%                          |
| PY2024  | 5%               | 0%                        | 5%                          |
| PY2025  | 5%               | 0%                        | 5%                          |
| PY2026  | 5%               | 0%                        | 5%                          |

<sup>\*=</sup> April–December 2021

### 2.3 Quality Score

CMS will use the Quality Measures (Table 2-1) to calculate a Total Quality Score with a value ranging from 0% to 100% for each DCE in each PY. This Total Quality Score will be applied to the 5% Quality Withhold to calculate the Quality Withhold earn-back. For example, a Total Quality Score of 100% would

X = All DCE Types

Y = High Needs only

Z = Standard and New Entrant DCEs only

allow a DCE to earn back the entire 5% withhold, whereas a Total Quality Score of 80% would allow a DCE to earn back 80% of the 5% withhold, or 4%. A DCE's Total Quality Score will be based on a Pay-for-Reporting (P4R) Component Quality Score and a Pay-for-Performance (P4P) Component Quality Score, weighted according to Table 2-2 in a given PY. **Table 2-3** and **Table 2-4** show how the measures in Table 2-1 map to the Quality Withhold breakdown in Table 2-2.

When a new measure is introduced, it will typically not be P4P for the first year; CMS will typically introduce it as either P4R or as Reporting-Only during the first year of implementation. A Reporting-Only measure does not factor into a DCE's Total Quality Score, although CMS will collect the data for informational purposes (e.g., to determine whether a measure is used in a future PY or to help set the measure's Quality Benchmark). Per Tables 2-3 and 2-4, no measures are currently planned as Reporting-Only, although if any measures beyond those listed in Table 2-1 are introduced, CMS expects that they will begin as Reporting-Only. Although measures are generally either P4R or P4P in a given PY, ACR and UAMCC are both P4R and P4P in PY2021—PY2022.

Table 2-3. P4R and P4P Measures by PY: Standard and New Entrant DCEs

| PY                | P4R  | P4P   | Reporting-Only                                       |
|-------------------|--|---|--|
| PY2021            | • 4% = claims-based measures (ACR, UAMCC)  | 1% = Meet benchmark with<br>either ACR or UAMCC   | _  |
| PY2022            | <ul> <li>2% = claims-based measures         (ACR, UAMCC, Timely Follow-<br/>Up)</li> <li>2% = CAHPS</li> </ul> | 1% = Meet benchmark with<br>either ACR or UAMCC   | _  |
| PY2023-<br>PY2026 | -  | <ul> <li>1.25% = ACR</li> <li>1.25% = UAMCC</li> <li>1.25% = Timely Follow-Up</li> <li>1.25% = CAHPS</li> </ul> | Only if new measure introduced for first year of use |

<sup>— =</sup> not applicable.

Table 2-4. P4R and P4P Measures by PY: High Needs Population DCEs

| PY      | P4R                          | P4P                        | Reporting-Only               |
|---------|------------------------------|----------------------------|------------------------------|
| PY2021  | • 4% = claims-based measures | • 1% = Meet benchmark with | _                            |
|         | (ACR, UAMCC, DAH)            | either ACR or UAMCC        |                              |
| PY2022  | • 2% = claims-based measures | • 1% = Meet benchmark with | _                            |
|         | (ACR, UAMCC, DAH)            | either ACR or UAMCC        |                              |
|         | • 2% = CAHPS                 |                            |                              |
| PY2023- | _                            | • 1.25% = ACR              | Only if new measure          |
| PY2026  |                              | • 1.25% = UAMCC            | introduced for first year of |
|         |                              | • 1.25% = Days at Home     | use                          |
|         |                              | • 1.25% = CAHPS            |                              |

<sup>— =</sup> not applicable.

CMS maintains the authority to revert measures from P4P to P4R if the measure owner determines that the measure causes patient harm or no longer aligns with clinical practice. CMS may also remove measures from use in the evaluation of quality performance.

### 2.3.1 Pay-for-Reporting

Performance on P4R components is binary: DCEs either get full credit for reporting (100% Component Quality Score) or no credit (0% Component Quality Score). As shown in Tables 2-3 and 2-4, claims-based measures (including ACR, UAMCC, DAH, and Timely Follow-Up) are assessed as one combined P4R component (4% in PY2021, 2% in PY2022). This is because reporting of claims-based measures is derived from data in the CMS Integrated Data Repository. As such, no action is required by DCEs to satisfy the reporting requirement for claims-based measures (note: Table 2-1 documents which measures are claims-based).

In **PY2021**, ACR and UAMCC will be P4R for Standard and New Entrant DCEs, and ACR, UAMCC, and DAH will be P4R for High Needs Population DCEs. All three measures (ACR, UAMCC, and DAH) are claims-based, thus all DCEs (regardless of DCE type) will get credit for the 4% of the 5% Quality Withhold tied to reporting.

In **PY2022**, 4% of the Quality Withhold is again tied to reporting, although CAHPS is introduced and will determine 2% of that 4%. To satisfy the reporting requirement for CAHPS, DCEs will be responsible for selecting and paying for CMS-approved vendors to administer the CAHPS Survey. Additional details on the CAHPS Survey implementation will be provided prior to PY2022. For the remaining 2% tied to reporting, all measures are claims-based (including Timely Follow-Up, which is introduced for Standard and New Entrant DCEs) and thus no action is required by DCEs to satisfy this component of the reporting requirement.

In **PY2023–PY2026**, 0% of the Quality Withhold will be tied to reporting. Please note that this policy applies to all DCEs, even those that begin model participation in PY2022.

### 2.3.2 Pay-for-Performance

Unlike P4R measures, which are binary in the GPDC Model, P4P measures are assessed with Component Quality Scores between 0% and 100%, which are weighted based on the component weights shown in Tables 2-3 and 2-4. To calculate a DCE's score on an individual Quality Measure, CMS will establish a Quality Benchmark using claims data from large individual physician practices, group practices, and other non-DCE organizations. Each Quality Measure will have its own set of benchmarks. Quality Measures for High Needs Population DCEs will have a separate set of benchmarks from Quality Measures for Standard and New Entrant DCEs.

CMS will use all available Medicare FFS data aggregated to the Tax Identification Number (TIN) level (see TIN definition, Appendix A. Terminology List) when calculating Quality Benchmarks; like DCEs, TINs are responsible for all claims for beneficiaries aligned via claims. To better ensure comparability with DCEs, TINs included in the Quality Benchmarking process must also meet minimum aligned beneficiary requirements. Additionally, for High Needs Population DCEs, Quality Benchmarks will be developed using a subset of claims including only beneficiaries who meet the High Needs eligibility criteria.

For example, in **PY2021** for the Standard and New Entrant DCE Quality Benchmarks, TINs must have at least 1,000 aligned beneficiaries to be included in the Quality Benchmark distribution, whereas for the High Needs Population DCE Quality Benchmarks, TINs must have at least 250 aligned beneficiaries who meet High Needs eligibility requirements. Applying these minimum aligned beneficiary counts addresses

<sup>&</sup>lt;sup>7</sup> The IDR is a high-volume data warehouse that integrates Parts A, B, C, and D and DME claims; beneficiary and provider data sources; and ancillary data such as contract information, risk scores, and more.

potential concerns about differences between smaller TIN-level entities and DCEs. These minimum aligned beneficiary counts for the Quality Benchmarks are analogous to minimum beneficiary thresholds for each DCE type (in PY2021, 1,000+ beneficiaries for New Entrant DCEs<sup>8</sup> and 250+ High Needs beneficiaries for High Needs Population DCEs).

In **PY2021**, for the 1% of the Quality Withhold tied to performance, separate performance benchmarks will be set for ACR and UAMCC (note: for High Needs Population DCEs, DAH is P4R only). DCEs that meet the performance benchmark for either ACR or UAMCC will earn back the full 1% of the Quality Withhold based on their performance. DCEs that do not meet either of the performance benchmarks will have their Component Quality Score determined by a sliding scale so they can earn back a portion of the performance-based 1% (see **Section 2.5** for a more detailed description of the sliding scale proposed for PY2021).

The approach for P4P in **PY2022** will mirror PY2021. In **PY2023–PY2026**, separate benchmarks will be released for all P4P measures, including ACR, UAMCC, DAH (High Needs Population DCEs only), Timely Follow-Up (Standard and New Entrant DCEs only), and CAHPS. More information will be released around these Quality Benchmarks prior to PY2023.

# 2.4 Continuous Improvement/Sustained Exceptional Performance (CI/SEP) & High Performers Pool (HPP)

In **PY2023–PY2026**, the CI/SEP criteria will determine whether the portion of the Quality Withhold eligible for earn-back is 5% or 2.5%. The CI/SEP criteria will also be used to determine if DCEs are eligible for any additional bonus payments as part of the HPP.

### 2.4.1 Continuous Improvement/Sustained Exceptional Performance

In PY2023–PY2026, a set of CI/SEP criteria will be used to determine the portion of the Quality Withhold that a DCE is eligible to earn back. Specifically, a DCE's Total Quality Score will be applied to the full 5% Quality Withhold if the DCE meets the CI/SEP criteria in the PY, whereas it will be applied to only half of the Quality Withhold (2.5%) if the DCE does not meet the CI/SEP criteria in the PY. In other words, if the DCE does not meet the CI/SEP criteria, the DCE will automatically lose half of the Quality Withhold, and the most that the DCE will be able to earn back is 2.5%. More information on the CI/SEP criteria will be provided prior to PY2023.

### 2.4.2 High Performers Pool

In PY2023–PY2026, DCEs that meet the CI/SEP criteria will be eligible for inclusion in the HPP. The HPP provides an opportunity for a bonus payment based on quality performance or improvement. The portion of the Quality Withhold that is not earned back by DCEs that meet the CI/SEP criteria will fund the HPP. For example, a DCE that meets CI/SEP criteria and achieves a Total Quality Score of 95% will earn back 4.75% of its 5% Quality Withhold. The remaining 0.25% of the DCE's Performance Year Benchmark that is not earned back will fund the HPP. Funds in the HPP will be distributed to the highest performing DCEs. As a result, the highest performing DCEs may earn back more than the 5% Quality

<sup>&</sup>lt;sup>8</sup> Because the same quality benchmarks are being used for Standard and New Entrant DCEs, TINs must meet a minimum of 1,000 aligned beneficiaries to be included in the quality benchmark distribution, equivalent to the minimum for participation for New Entrant DCEs in PY2021.

Withhold in total. Criteria for the HPP will be shared prior to PY2023. CMS will retain the entire forfeited portion of the Quality Withhold from DCEs that fail to meet the CI/SEP criteria.

### 2.5 Application of Quality Assessment to Final Financial Reconciliation

The process of determining the impact of quality measurement and performance on the Performance Year Benchmark is summarized in this section using PY2021 as an example. The steps are as follows:

- CMS develops Quality Benchmarks for each P4P measure.
- Component Quality Scores are calculated: P4R Quality Measures are assessed, and P4P Quality Measures are compared against their Quality Benchmarks to determine performance levels.
- Component Quality Scores are weighted to calculate the Total Quality Score.
- (PY2023–PY2026 only) CI/SEP criteria are assessed to determine the amount of the Quality Withhold to which the Total Quality Score will be applied.
- (PY2023–PY2026 only) HPP funds are distributed.

### 2.5.1 Step 1. CMS Develops Quality Benchmarks for Each P4P Measure

In **PY2021**, ACR and UAMCC will have P4P components. These measures assess the occurrence of undesirable outcomes—thus, lower measure scores represent better performance. Performance levels for each DCE are determined by comparing their Quality Measure scores with the relevant Quality Benchmark. The DCE earns a performance level for each measure based on where the measure score falls in comparison to the benchmark threshold values.

**Table 2-5** presents hypothetical Quality Benchmark distributions for Standard/New Entrant DCEs (using historical Medicare claims data) for both P4P measures. For example, a DCE with a measure score or risk-standardized readmission rate of 15.10% for ACR would be in the 50th percentile group for that measure (the score exceeds the threshold for the 60th percentile group but is less than the maximum threshold for the 50th percentile group). A DCE with a measure score or risk-standardized readmission rate of 15.60% for ACR would be in the 20th percentile group for that measure (the score exceeds the threshold for the 25th percentile group but is less than the maximum threshold for the 20th percentile group). A DCE with a measure score of 74.89 admissions per 100 person-years for UAMCC would be in the 10th percentile group (the score exceeds the threshold for the 15th percentile group but is less than the maximum threshold for the 10th percentile group).

Table 2-5. Hypothetical Benchmark Distributions for ACR and UAMCC for Comparison with Standard and New Entrant DCE Measure Scores

| Percentile | 5     | 10    | 15    | 20    | 25    | 30    | 40    | 50    | 60    | 70    | 80    | 90    |
|------------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| ACR        | 16.34 | 15.99 | 15.79 | 15.68 | 15.57 | 15.47 | 15.31 | 15.18 | 15.08 | 14.95 | 14.82 | 14.6  |
| UAMCC      | 82.5  | 75.23 | 71.08 | 68.43 | 66.67 | 64.68 | 61.2  | 58.48 | 55.98 | 53.37 | 50.16 | 46.12 |

Please note that Table 2-5 presents an example only. These are not the final Quality Benchmarks and are not intended to provide an indication of the final Quality Benchmarks. In general, Quality Benchmarks for a PY will be released prior to that PY. However, **for PY2021**, Quality Benchmarks will not be released until June 2022 (see the timeline in Appendix B for additional information). This decision was made because observed and anticipated changes in utilization and outcomes due to coronavirus disease 2019 have made it inappropriate to use data from 2020 for Quality Benchmarking. A DCE's Final Earn-Back

Rate for both PY2021 and PY2022 will be determined during final reconciliation, which will occur in 2023.<sup>9</sup>

# 2.5.2 Step 2. Component Quality Scores are Calculated: P4R Quality Measures are Assessed, and P4P Quality Measures are Compared Against Their Quality Benchmarks to Determine Performance Levels

<u>P4R Component</u>: For PY2021, 4% of the 5% Quality Withhold will be determined solely by P4R of three Quality Measures, namely, ACR, UAMCC, and DAH (High Needs Population DCEs only). Because the Quality Measures used in PY2021 are claims-based measures, all DCEs will meet this requirement and will receive a P4R Component Quality Score of 100%.

<u>P4P Component</u>: The PY2021 P4P component combines the ACR and UAMCC measures. In PY2021, the highest performance level (i.e., percentile) achieved for either Quality Measure determines the P4P Component Quality Score. Furthermore, the P4P component is considered pass/fail—all DCEs with at least one measure at or exceeding the 30th percentile will pass and receive a 100% Component Quality Score.

For PY2021, a **sliding scale approach** will be applied to DCEs that do not meet the 30th percentile threshold on at least one of the two measures. The sliding scale allows DCEs to earn back at least a portion of the 1% withhold, based on their highest measure performance. The details of the sliding scales are presented in **Table 2-6**. In the example in Step 1 above, where a DCE achieved the 20th percentile for ACR and the 10th percentile for UAMCC, the DCE would receive a P4P Component Quality Score of 80%.

| Percentile Met | P4P Component Quality Score |
|----------------|-----------------------------|
| ≥ 30th         | 100%                        |
| 25th to < 30th | 95%                         |
| 20th to < 25th | 80%                         |
| 15th to < 20th | 60%                         |
| 10th to < 15th | 40%                         |
| 5th to < 10th  | 20%                         |
| < 5th          | 0%                          |

Table 2-6. PY2021 Sliding Scale Earn-Back for P4P Component Quality Score

### 2.5.3 Step 3. Component Quality Scores are Weighted to Calculate the Total Quality Score

After assessing P4R measures and determining performance levels for each P4P measure, CMS calculates Component Quality Scores for each DCE. The component weight is the proportion of the overall Quality Withhold tied to that component. In PY2021, there are two Component Quality Scores. The first component is P4P, based on ACR and UAMCC. The P4P component has a weight of 1/5, contributing 1% out of the 5% Quality Withhold. The second component is P4R and has a weight of 4/5,

<sup>&</sup>lt;sup>9</sup> For more detailed information regarding the reconciliation process, see the Financial Reconciliation Overview paper at <a href="https://innovation.cms.gov/media/document/dc-model-financial-reconcil-guidance">https://innovation.cms.gov/media/document/dc-model-financial-reconcil-guidance</a>.

contributing 4% out of the 5% Quality Withhold. Note that additional P4P components (such as Days at Home) will be added in subsequent years.

The Total Quality Score is the percentage of the Quality Withhold eligible for earn-back that a DCE will actually earn back based on its quality performance and reporting. The Total Quality Score is calculated as the sum of the products of the Component Quality Scores and component weights, as shown in the equation below.

Total Quality Score =  $\Sigma$  (Component Quality Scores \* Component Weights)

In our example above, the DCE receives a P4P Component Quality Score of 80% based on the sliding scale. The same DCE receives a P4R Component Quality Score of 100% based on the claims-based measures. The P4P component has a weight of 1/5 and the P4R component has a weight of 4/5. The Total Quality Score for this DCE is (80% \* 1/5) + (100% \* 4/5) = 96%.

# 2.5.4 Step 4. Total Quality Score is Multiplied by the *Eligible* Earn-Back Rate to Determine a DCE's *Final* Earn-Back Rate

In **PY2021**, the Eligible Earn-Back Rate will be 5% for all DCEs. In PY2021, a DCE with a Total Quality Score of 96% will have a Final Earn-Back Rate of 4.8%. Preliminary reconciliation for PY2021 will occur in 2022 and will use a placeholder Total Quality Score of 100% for all DCEs. A DCE's Final Earn-Back Rate for PY2021 will be determined during final reconciliation, which will occur in 2023. For PY2022, a DCE's Final Earn-Back Rate will also be determined during final reconciliation, which will occur in 2023. The steps for the example described in this section, starting with **Section 2.5**, are summarized in Table 3-1.

For **PY2023–PY2026**, the CI/SEP criteria will determine how much of the Quality Withhold the DCE is eligible to earn back. For DCEs that meet the CI/SEP criteria, the Quality Score will be multiplied by the full 5% Quality Withhold. For DCEs that do not meet the CI/SEP criteria, they will only be eligible to earn back half of the Quality Withhold. Their Quality Score will be multiplied by 2.5% to determine their final earn-back.

### 2.5.5 Step 5. (PY2023–PY2026 only) HPP Funds Are Distributed

In PY2023 and beyond, DCEs that meet the CI/SEP criteria will be eligible for a bonus payment from the HPP funds based on meeting additional HPP criteria. The bonus payment will be a dollar addition to the Final Earn-Back Rate. As a result, the highest performing DCEs may earn back more than the 5% Quality Withhold. Criteria to determine the HPP bonus payments will be shared prior to PY2023.

### 2.6 Quality Measure Resources

Additional measure documentation will be made available each PY to provide further guidance and technical information. **Table 2-7** displays the forthcoming resources for DCEs for PY2021.

**Table 2-7. Quality Measure Resources** 

| Document                  | Measure<br>Type       | Description  | Link                      |
|---------------------------|-----------------------|--|---------------------------|
| Measure Information Forms | Claims-based measures | Detailed descriptive information on each measure.      | Forthcoming in March 2021 |
| Quality Benchmarks        | All measures          | Basis for determining DCE performance on P4P measures. | Forthcoming in June 2022  |

### 3. Worked Examples of Quality Score Calculations

### 3.1 Worked Examples of the Final Earn-Back Rate Calculation for PY2021

The following tables present two examples of the calculation of the Final Earn-Back Rate for a DCE in different scenarios in PY2021. The Component Quality Scores used in these examples are not based on historical data. The Component Quality Scores used are entirely fabricated elements that are needed to work through the examples. The scenarios include the following:

- 1. Table 3-1: A DCE that does NOT meet the 30th percentile benchmark threshold in PY2021.
- 2. **Table 3-2**: A DCE that <u>does</u> meet the 30th percentile benchmark threshold in PY2021.

Table 3-1. Final Earn-Back Rate Calculation, PY2021 example

(DCE that does NOT meet 30th percentile benchmark threshold)

| Component   | Component Quality Score | Component Weight |
|---|-------------------------|------------------|
| 1. P4P: ACR and UAMCC   | 80%                     | 1/5              |
| 2. P4R: ACR and UAMCC (and DAH for High Needs Population DCEs only) | 100%                    | 4/5              |
| Total Quality Score   | 96%                     |                  |
| Eligible Earn-Back Rate   | 5%                      |                  |
| Final Earn-Back Rate  | 4.8%                    |                  |

### Table 3-2. Final Earn-Back Rate Calculation, PY2021 example

(DCE that meets 30th percentile benchmark threshold)

| Component   | Component Quality Score | Component Weight |
|---|-------------------------|------------------|
| 1. P4P: ACR and UAMCC   | 100%                    | 1/5              |
| 2. P4R: ACR and UAMCC (and DAH for High Needs Population DCEs only) | 100%                    | 4/5              |
| Total Quality Score   | 100%                    |                  |
| Eligible Earn-Back Rate   | 5%                      |                  |
| Final Earn-Back Rate  | 5%                      |                  |

### 3.2 Worked Examples of the Final Earn-Back Rate Calculation for PY2022

In PY2022, Timely Follow-Up will be included in P4R for Standard and New Entrant DCEs. For High Needs Population DCEs, in PY2022 DAH will continue to be P4R. Both Timely Follow-Up and DAH are claims-based, so P4R requirements will also be automatically fulfilled. CAHPS will also be added as a P4R measure—DCEs will be responsible for selecting and paying for CMS-approved vendors to administer the CAHPS Survey.

The P4P approach in PY2022 will be the same as PY2021 for all three DCE types, including the application of a sliding scale for DCEs not achieving the performance benchmark that determines earn-back of the 1% of the Quality Withhold tied to performance.

**Table 3-3** shows calculations for a DCE that does NOT meet the 30th percentile benchmark threshold in PY2022 and **Table 3-4** shows a DCE that does meet the threshold. Note the addition of Timely Follow-Up in the P4R measures for New Entrant and Standard DCEs and CAHPS for all DCE types.

Table 3-3. Final Earn-Back Rate Calculation, PY2022 example

(DCE that does NOT meet 30th percentile benchmark threshold)

| Component  | Component Quality Score | Component Weight |
|--|-------------------------|------------------|
| 1. P4P: ACR and UAMCC  | 80%                     | 1/5              |
| 2. P4R: ACR, UAMCC, Timely Follow-Up (for New Entrant and Standard DCEs), and DAH (for High Needs Population DCEs) | 100%                    | 2/5              |
| 3. P4R: CAHPS  | 100% 2/5                |                  |
| Total Quality Score  | 96.0%                   |                  |
| Eligible Earn-Back Rate  | 5.0%                    |                  |
| Final Earn-Back Rate   | 4.8%                    |                  |

Table 3-4. Final Earn-Back Rate Calculation, PY2022 example

(DCE that meets 30th percentile benchmark threshold)

| Component  | Component Quality Score | Component Weight |
|--|-------------------------|------------------|
| 1. P4P: ACR and UAMCC  | 100%                    | 1/5              |
| 2. P4R: ACR, UAMCC, Timely Follow-Up (for New Entrant and Standard DCEs), and DAH (for High Needs Population DCEs) | 100%                    | 2/5              |
| 3. P4R: CAHPS  | 100%                    | 2/5              |
| Total Quality Score  | 100%                    |                  |
| Eligible Earn-Back Rate  | 5.0%                    |                  |
| Final Earn-Back Rate   | 5.0%                    |                  |

### 3.3 Worked Examples of the Final Earn-Back Rate Calculation for PY2023-PY2026

The performance assessment methodology for PY2023–PY2026 has not yet been finalized, but some elements have been established. Most notably, the CI/SEP criteria and HPP will be implemented for PY2023–PY2026. In these PYs, the Eligible Earn-Back Rate will be 2.5% for DCEs that do not to meet the CI/SEP Gateway criteria and 5% for those DCEs that do pass the gateway. DCEs that meet the CI/SEP criteria will also be eligible for bonus payments from the HPP. CMS will release additional details about this performance-based incentive bonus at a later date.

**Tables 3-5** and **3-6** show calculations accounting for the CI/SEP Gateway criteria in PY2023 under two different scenarios. The scenarios assume that PY2023 has multiple P4P measure components and no P4R components.

Table 3-5. Final Earn-Back Rate Calculation, PY2023 example

(High Needs Population DCE that does NOT meet CI/SEP Gateway criteria)

| Component   | Component Quality<br>Score | Component Weight |  |
|---|----------------------------|------------------|--|
| 1. P4P: ACR   | 96%                        | 1/4              |  |
| 2. P4P: UAMCC   | 74%                        | 1/4              |  |
| 3. P4P: DAH (High Needs Population DCEs Only)   | 60%                        | 1/4              |  |
| 4. P4P: Timely Follow-Up for Exacerbation of Chronic Conditions (Standard/New Entrant Only) | N/A                        | N/A              |  |
| 5. P4P: CAHPS   | 94%                        | 1/4              |  |
| Total Quality Score   | 81.0                       | 81.000%          |  |
| Eligible Earn-Back Rate<br>(Either 2.5% or 5%, Based on CI/SEP Gateway)                     | 2.5                        | 2.500%           |  |
| Final Earn-Back Rate  | 2.0                        | 2.025%           |  |
| HPP Incentive Bonus   | N                          | N/A              |  |

### Table 3-6. Final Earn-Back Rate Calculation, PY2023 example

(Standard DCE meets CI/SEP Gateway criteria)

| Component   | Component Quality<br>Score | Component Weight |  |
|---|----------------------------|------------------|--|
| 1. P4P: ACR   | 82%                        | 1/4              |  |
| 2. P4P: UAMCC   | 98%                        | 1/4              |  |
| 3. P4P: DAH (High Needs Population DCEs Only)   | N/A                        | N/A              |  |
| 4. P4P: Timely Follow-Up for Exacerbation of Chronic Conditions (Standard/New Entrant Only) | 94%                        | 1/4              |  |
| 5. P4P: CAHPS   | 92%                        | 1/4              |  |
| Total Quality Score   | 91                         | 91.500%          |  |
| Eligible Earn-Back Rate<br>(Either 2.5% or 5%, Based on CI/SEP Gateway)                     | 5.                         | 5.000%           |  |
| Final Earn-Back Rate  | 4.                         | 4.575%           |  |
| HPP Incentive Bonus   | +                          | + \$ TBD         |  |

### 4. Quality Measure Details for PY2021

For PY2021, CMS will measure quality of care for DCEs using up to three measures (see Table 3-1). The ACR and UAMCC measures will be used for all DCE types. A new measure, DAH, will be used only for High Needs Population DCEs. Additional information will be made available for the DAH measure in a subsequent update of this document. Measure Information Forms containing more detailed information for all three measures will be available in March 2021.

### 4.1 Risk-Standardized All-Condition Readmission Measure

### 4.1.1 ACR Summary

<u>Description</u>: Risk-adjusted percentage of hospitalizations by DCE-assigned beneficiaries that result in an *unplanned* readmission to a hospital within 30 days following discharge from the index hospital admission.<sup>10</sup>

<u>Measure overview</u>: ACR is an outcome measure calculated using 12 consecutive months<sup>11</sup> of Medicare FFS claims data. The measure is a risk-standardized readmission rate (RSRR) that adjusts for stay-level factors and clinical and demographic characteristics. Lower RSRRs indicate better performance. This Quality Measure is adapted from the hospital risk-standardized ACR Quality Measure developed for CMS by Yale.<sup>12</sup>

Rationale: Hospital readmissions are costly and often preventable. <sup>13</sup> They are also disruptive to patients and caregivers and put patients at additional risk of hospital-acquired infections and complications. <sup>14</sup> Some readmissions are unavoidable, but studies have shown that readmissions also result from poor quality of care, inadequate coordination of care, or lack of effective discharge planning and transitional care. High readmission rates and institutional variations in readmission rates indicate an opportunity for improvement. Given that interventions have been able to reduce 30-day readmission rates for a variety of medical conditions, it is important to include an all-condition 30-day readmission rate as a Quality Measure.

#### 4.1.2 ACR Denominator and Numerator Information

<u>Denominator statement</u>: All relevant hospitalizations for DCE-aligned beneficiaries age 65 or older at nonfederal, short-stay acute care, or critical access hospitals.

<sup>&</sup>lt;sup>10</sup> Index hospital admission is any eligible admission to an acute care hospital assessed in the measure for the outcome (readmitted or not within 30 days).

<sup>&</sup>lt;sup>11</sup> For PY2021, the full calendar year 2021, including January through March, will be used to calculate <u>ACR and MCC.</u>

<sup>&</sup>lt;sup>12</sup> Horwitz, L., Partovian, C., Lin, Z., et al. (2011). *Hospital-wide all-cause risk-standardized readmission measure: Measure methodology report*. Prepared for the U.S. Centers for Medicare and Medicaid Services. New Haven, CT: Yale New Haven Health Services Corporation/Center for Outcomes Research & Evaluation.

<sup>&</sup>lt;sup>13</sup> Jencks, S., Williams, M., & Coleman, E. (2009). Rehospitalizations among patients in the Medicare fee-for-service program. *New England Journal of Medicine*, *360*(14), 1418-1428.

<sup>&</sup>lt;sup>14</sup> Horwitz, L., Partovian, C., Lin, Z., et al. (2011). *Hospital-wide all-cause risk-standardized readmission measure: Measure methodology report*. Prepared for the U.S. Centers for Medicare and Medicaid Services. New Haven, CT: Yale New Haven Health Services Corporation/Center for Outcomes Research & Evaluation.

Admissions are eligible for inclusion in the denominator if the following criteria are met:

- 1. Patient is enrolled in Medicare FFS.
- 2. Patient is actively aligned to a DCE.
- 3. Patient is age 65 or older.
- 4. Patient was discharged from a nonfederal acute care hospital.
- 5. Patient did not die in the hospital.
- 6. Patient is not transferred to another acute care facility upon discharge.
- 7. Patient is enrolled in Medicare Part A for the 12 months before and including the date of the index admission.

A hospital readmission within 30 days will also be eligible to be counted as an index admission included in the measure denominator calculation if the patient meets all other eligibility criteria. This allows the measure to capture repeated readmissions for the same patient, whether at the same hospital or another.

### **Denominator Exclusions:**

- 1. Admissions for patients without 30 days of post-discharge data.
- 2. Admissions for patients lacking a complete enrollment history for the 12 months before admission.
- 3. Admissions for patients to a Prospective Payment System-exempt cancer hospital.
- 4. Admissions for patients with medical treatment of cancer.
- 5. Admissions for primary psychiatric disease.
- 6. Admissions for rehabilitation care.
- 7. Admissions for patients discharged against medical advice.

**Numerator statement**: Risk-adjusted readmissions at a nonfederal, short-stay, acute care, or critical access hospital within 30 days of discharge from an index admission included in the denominator.

<u>Numerator exclusions</u>: Planned readmissions are excluded—scheduled admissions are not considered signals of low care quality. Planned readmissions are identified using procedure and diagnosis codes.

### 4.2 All-Cause Unplanned Admissions for Patients with Multiple Chronic Conditions

### 4.2.1 UAMCC Summary

<u>Description</u>: Rate of risk-standardized, acute, unplanned hospital admissions per 100 person-years among beneficiaries who are 65 years and older, have UAMCCs, and are aligned to the DCE.

<u>Measure Overview</u>: Like ACR, UAMCC is an outcome measure calculated using 12 consecutive months of Medicare FFS claims data. The measure is a risk-standardized acute admission rate (RSAAR) that adjusts for age, chronic disease categories, and other clinical risk factors present at the start of the 12-month measurement period. Lower RSAARs indicate better performance. This Quality Measure is adapted from the hospital RSAAR Quality Measure developed for CMS by Yale.

**Rationale**: Patients with multiple chronic conditions account for a significant proportion of Medicare beneficiaries; they experience high morbidity and costs associated with their disease or diseases, and

they are more likely to have unplanned hospital admissions. Unplanned admissions are costly and potentially dangerous. However, research shows that effective health care can lower the risk of admission for patients with chronic disease. <sup>15,16,17,18,19,20,21</sup> DCE program goals are fully aligned with the objective of lower patient risk of admission—DCEs are expected to improve quality and outcomes by providing patient-centered care, engaging in effective chronic disease management, promoting care coordination, adopting evidence-based practices, and supporting clinical process improvement.

#### 4.2.2 UAMCC Denominator and Numerator Information

<u>Denominator Statement</u>: All DCE-aligned beneficiaries age 65 years and older with ICD-10 codes that fall into two or more of nine chronic disease groups: (1) acute myocardial infarction, (2) Alzheimer's disease and related disorders of senile dementia, (3) atrial fibrillation, (4) chronic kidney disease, (5) chronic obstructive pulmonary disease and asthma, (6) depression, (7) heart failure, (8) stroke and transient ischemic attack, and (9) diabetes.

### **Denominator Exclusions:**

- 1. Beneficiaries who do not have 12 months of continuous enrollment in Medicare Part A and Part B during the year prior to the measurement year (to ensure adequate claims data to identify beneficiaries).
- 2. Beneficiaries who do not have 12 months of continuous enrollment in Medicare Part A during the measurement year. Beneficiaries who die during the measurement period are excluded if they do not have continuous enrollment in Medicare Part A until death (i.e., the 12-month requirement is relaxed for these beneficiaries). Beneficiaries with continuous enrollment until death are excluded after the time of death.

<u>Numerator Statement</u>: Number of acute *unplanned* admissions per 100 person-years risk for admission. Persons are considered at risk for admission if they are included in the denominator (as described above), alive, enrolled in FFS Medicare, and not currently admitted to an acute care hospital. The outcome includes inpatient admissions to an acute care hospital for any cause during the measurement year unless an admission is identified as "planned."

**Numerator Exclusions**: N/A

<sup>&</sup>lt;sup>15</sup> Brown, R.S., Peikes, D., Peterson, G., et al. (2012). Six features of Medicare coordinated care demonstration programs that cut hospital admissions of high-risk patients. *Health Affairs*, *31*(6), 1156-1166.

<sup>&</sup>lt;sup>16</sup> Chen, J.Y., Tian, H., Taira Juarez, D., et al. (2010). The effect of a PPO pay-for-performance program on patients with diabetes. *The American Journal of Managed Care, 16*(1), e11-19.

<sup>&</sup>lt;sup>17</sup> United States Congress: Patient Protection and Affordable Care Act, 42 U.S.C. United States Congress. Washington, DC, United States Government Printing Office. Public Law 111–148: 119-906, 2010.

<sup>&</sup>lt;sup>18</sup> CMS. (2012). *Medicare health support*. Available at <a href="https://www.cms.gov/Medicare/Medicare-General-Information/CCIP">https://www.cms.gov/Medicare/Medicare-General-Information/CCIP</a>.

<sup>&</sup>lt;sup>19</sup> Leong, A., Dasgupta, K., Bernatsky, S., et al. (2013). Systematic review and meta-analysis of validation studies on a diabetes case definition from health administrative records. *PloS One*, *8*(10), e75256.

<sup>&</sup>lt;sup>20</sup> McCarthy, D., Cohen, A., & Johnson, M. (2013). *Gaining ground: Care management programs to reduce hospital admissions and readmissions among chronically ill and vulnerable patients*. New York, NY. The Commonwealth Fund.

<sup>&</sup>lt;sup>21</sup> Sadur, C.N., Moline, N., Costa, M., et al. (1999). Diabetes management in a health maintenance organization. Efficacy of care management using cluster visits. *Diabetes Care*, *22*(12), 2011-2017.

# **Appendices**

## Appendix A – Terminology List (selected)

| Beneficiary   | A person who has health care insurance through the Medicare program.   |
|---|--|
| Component Quality Score   | The percentage of the Quality Withhold for a specific component that the DCE will earn back based on individual measures or components of the quality measurement approach that contribute to the Final Earn-Back Rate.  |
| Continuous<br>Improvement/ Sustained<br>Exceptional Performance<br>(CI/SEP) | To encourage DCEs to deliver high-quality, high-value care, payment for improvement on quality will also be tied to demonstrable continuous improvement in reducing unnecessary or avoidable health care service utilization in PY2023—PY2026. Specifically, half of the Quality Withhold will be tied to a set of CI/SEP criteria. CMS recognizes that DCEs achieving high performance rates may have less room to show improvement. Accordingly, when establishing these continuous improvement targets, CMS will establish targets that still incentivize higher performing DCEs to continue to improve.  |
| Direct Contracting Entity (DCE)   | An organization participating in the GPDC Model pursuant to a participation agreement with CMS.  |
| Eligible Earn-Back Rate   | In both Global and Professional, a portion of the Performance Year Benchmark will be held at risk, dependent on the DCE's performance on a predetermined set of Quality Measures and CI/SEP. Specifically, this quality incentive will be structured as a quality "withhold," set at 5% of the value of the trended, regionally blended, risk-adjusted benchmark, and will be recalculated for each performance year. The DCE will have the opportunity to earn back some or all of the Quality Withhold, depending on the DCE's performance on the Quality Measure set and CI/SEP. In PY2021 and PY2022, the Eligible Earn-Back Rate will be 5% for all DCEs. In PY2023-PY2026, the Eligible Earn-Back Rate will be 5% or 2.5% dependent on the DCE's performance on the CI/SEP criteria. If the DCE does not meet the CI/SEP criteria, the DCE's Eligible Earn-Back Rate will only be 2.5%.  |
| Final Earn-Back Rate  | Equals the Total Quality Score times the Eligible Earn-Back Rate.  |
| Global Option   | A full risk option with 100% Shared Savings/Shared Losses and either Primary Care Capitation (PCC) or Total Care Capitation.   |
| High Needs Population<br>DCEs   | DCEs that serve GPDC Model beneficiaries with complex, high needs including individuals dually eligible for Medicare and Medicaid and Medicare-only beneficiaries who are at risk of becoming dually eligible. These DCEs serve FFS Medicare beneficiaries with complex needs who are aligned to the DCE through voluntary alignment or claims-based alignment. Only beneficiaries who meet one or more of the high needs eligibility criteria may be aligned to a High Needs Population DCE. Additionally, High Needs Population DCEs are expected to coordinate care for their aligned beneficiaries using a model of care designed for individuals with complex needs, like the one employed by the Programs of All-Inclusive Care for the Elderly. Like New Entrant DCEs, High Needs Population DCEs are required to meet a minimum number of aligned beneficiaries that increases over subsequent years of the program. High Needs Population DCEs must have at least 250 aligned High Needs beneficiaries prior to the start of PY2021 and PY2022, 500 prior to the start of PY2023, 750 prior to the start of PY2024, 1,200 prior to the start of PY2025, and 1,400 prior to the start of PY2026. |
| High Performers Pool<br>(HPP)   | DCEs in Global and Professional will qualify for a bonus from the HPP if they meet the CI/SEP and also demonstrate a high level of performance or meet   |

|                     | improvement criteria on a predetermined subset of the Quality Measures from the Quality Measure set. The HPP will be funded from quality withholds not earned back by the DCEs who met the CI/SEP. The funds in the HPP will be distributed to the highest performing DCEs through an HPP Bonus based on quality performance or improvement. The criteria for assessing quality performance or improvement may be based on an individual DCE's performance on the specified measures in the current performance year compared to the prior performance year, or may be based on performance against the Quality Measure benchmark, or a combination of both. The criteria for the HPP will be shared prior to PY2023.  |
|---------------------|--|
| New Entrant DCEs    | DCEs with limited experience delivering care to Medicare FFS beneficiaries who meet eligibility criteria for New Entrant DCEs. Consists of organizations that have not traditionally provided services to a Medicare FFS population. New Entrant DCEs also use claims-based alignment, but they will likely rely primarily on voluntary alignment to attain the minimum number of aligned beneficiaries, at least in the first few PYs of the model. To qualify as a New Entrant DCE, no more than 50% of a DCE's DC Participant Providers may have prior experience in any of the ACO initiatives, the Comprehensive ESRD Care Model, or the CPC+ Model.  |
| Pay-for-Performance | Criteria for achieving payments are based on DCE performance relative to a Quality Benchmark or standard.  |
| Pay-for-Reporting   | Criteria for achieving payments are based on DCEs meeting the level of complete and accurate reporting.  |
| Professional Option | A lower risk option with 50% Shared Savings/Shared Losses and PCC equal to 7% of the total cost of care benchmark for enhanced primary care services.  |
| Quality Benchmark   | Distribution of Quality Measure scores used to evaluate the performance of a DCE.  |
| Quality Measure     | A Quality Measure is a numeric quantification of health care quality for a designated accountable health care entity, such as hospital, health plan, nursing home, or clinician. Measures are based on scientific evidence about processes, outcomes, perceptions, or systems that relate to high-quality care.  |
| Quality Withhold    | A portion of a DCE's financial benchmark that will be held at risk each PY subject to the DCE's quality performance as reflected by the DCE's Quality Measure scores.  |
| Reporting-Only      | A Reporting-Only measure does not factor into a DCE's Total Quality Score in any way, although CMS will collect the data for informational purposes (e.g., to determine whether a measure is used in a future PY; to help set the measure's Quality Benchmark). No measures are currently planned as Reporting-Only.   |
| RSAAR               | A Risk-Standardized Acute Admission Rate. Lower RSAARs indicate better performance.  |
| RSRR                | Risk-Standardized Readmission Rate. Lower RSRRs indicate better performance.   |
| Standard DCEs       | DCEs with substantial experience serving the Medicare FFS beneficiaries and most likely prior experience participating in Medicare ACO initiatives. Composed of organizations that generally have substantial experience serving Medicare FFS beneficiaries, including Medicare-only and dually eligible beneficiaries. These DCEs also most likely have prior experience participating in Medicare ACO initiatives. New organizations, composed of existing Medicare FFS providers and suppliers, may also participate as this DCE type. To qualify as a Standard DCE, the DCE must have a minimum of 5,000 aligned beneficiaries prior to the start of each PY (PY2021–PY2026). Standard DCEs will likely include beneficiaries aligned through both voluntary and claims-based processes. |

| Tax Identification Number (TIN) | A unique identifier assigned by the IRS. In a health care setting, a TIN could uniquely identify a physician, a group practice, a hospital, or similar entity.  |
|---------------------------------|---|
| Total Quality Score             | The percentage of the earn-back-eligible portion of the Quality Withhold that a DCE will actually earn back based on its quality performance and reporting. Total Quality Score = $\sum$ (Component Quality Scores * Component Quality Withhold Weights). |

### Appendix B - Timeline for PY2021

Measurement Methodology (2021)

released

CMS will establish benchmarks for PY2021 using all available and applicable Medicare FFS data from a timeframe that includes two 12-month periods, January 1, 2019, to December 31, 2019, and January 1, 2021, to December 31, 2021. The time frame was split to reflect a pre–coronavirus disease 2019 period and a post–coronavirus disease 2019 "surge" period, respectively. This decision was made because of the observed and expected effects of coronavirus disease 2019 on utilization and outcomes. Changes because of caused by the coronavirus disease 2019 pandemic have made it inappropriate to use data from the first half of 2020 for benchmarking.

2020 2021 Q4 Q2 Q3 Q4 Performance Year 2021 March: January: January: June: Performance period Measure PY2022 PY2021 Q4 Quarterly Reports released to DCEs begins for PY2021 Information begins **Quality Measures** Benchmarks released for Forms released PY2021 & PY2022 PY2021 Quality

Quarter 1 (Q1): January - March

Quarter 3 (Q3): July – September Quarter 4 (Q4): October - December

Quarter 2 (Q2): April - June

Figure B-1. Timeline of Quality Reporting and Performance Assessment Activities